Edward P. Mangano, County Executive



Grand Avenue Complete Streets Traffic Study

Between Merrick Road and Stanton Avenue

Baldwin, Town of Hempstead, New York



Presented by:

Hon. Laura Curran, Nassau County Legislator, 5th District Karen Montalbano, Baldwin Civic Association Aryeh Lemberger, Nassau County Department of Public Works Sean Sallie, AICP, Nassau County Department of Public Works Abid Ansari, PE, PTOE, LiRo Engineers, Inc.

2ND PUBLIC INFORMATION MEETING

Baldwin Senior High School November 18, 2015



LiRo Engineers, Inc.

A LiRo Group Company







LiRo has been retained by NCDPW to provide engineering services for the Grand Avenue Complete Streets Traffic Study









Study Team

- NCDPW Officials
- Nassau County Legislator 5th District
- LiRo Engineers, Inc. Consultant
- Representatives of:
- Town of Hempstead, Councilwoman Sweeney's Office
- Baldwin Civic Association
- Baldwin Chamber of Commerce
- Vision Long Island









Identify improvement measures that provide:

- Accessibility for all modes of transportation "COMPLETE STREETS"
- Traffic calming
- Safer pedestrian environment
- Improved circulation
- Catalyst for economic development and revitalization in downtown Baldwin









Baldwin Station • Town of Hempstead

Unincorporated. Babylon Branch.

The hamlet of Baldwin has one LIRR station, which is located within the Hamlet's primary commercial district. LIRR 2006 ridership statistics denote that the station averaged 2,744 passengers traveling westbound in the morning (peak AM hours). The station itself is situated just north of Sunrise Highway, which creates the need for pedestrian safety improvements and traffic calming along this busy corridor.

In its 2010 report, Places to Grow, the Long Island Index identified Baldwin as a downtown station area with high potential for growth and development. Some examples of TSD currently exist south of the station area along Grand Avenue, creating a strong candidate for selection given the purposa need to connect that successful development with more activity within the station area itself, possibly through complete streets improvements. The high number of vacant parcels within Baldwin's downtown area presents a number of specific sites for mixed-use development, lessening the automobile-dependency that has come to define both the residential and commercial design of the hamlet. While current zoning and site assemblages could prove challenging, they are by no means insurmountable, particularly given that there is a Transit-Oriented Development overlay district in the Town of Hempstead zoning code. Baldwin is ready for TSD. Coupled with both the civics' and municipality's out-spoken desire for Baldwin's downtown to become a true local destination, a successful TSD project within this station

60 | Nassau County Infill Redevelopment Study - Exititingin@p@ditiontanitie/Stati@n@aleabilen@agedopment

Pedestrian safety improvements are needed along Grand Avenue

area could serve as a catalyst for further investment and development throughout the rest of the Baldwin commercial district, making Baldwin es of this study.

Recent/ongoing plans & studies

- Large Scale Redevelopment Plan for Downtown Baldwin, Town of Hempstead, 2010 Grand Avenue Urban Renewal Plan, Town of Hempstead, 2007
- Inclusion in the Town of Hempstead Visioning Community, Town of Hempstead/Nassau County Visioning IMA, 2012
- Baldwin Needs Revitalization, Baldwin Civics Association, www.facebook.com/baldwinneedsrevitalization, ongoing

Potential projects

Empty Storefronts Committee, Baldwin Chamber of Commerce, ongoing

community desire

physical suitabil

developer intere

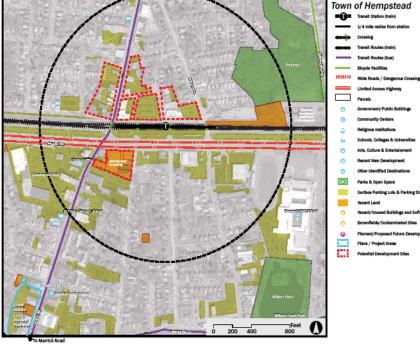
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Cultivating Opportunities for Sustainable Development . Nassau County Infill Redevelopment Study | 61

Baldwin Station

Nassau County Infill Redevelopment Feasibility Study, 2014







Flip Chart from Infill Study

Do you see Grand Avenue becoming a denser place?	Is walkability to the LIRR station important?			
What types of density would you like to see? 3 STARIES IDEAL CourseMITT IN DESILIN -NOT SO DISJONTED GROWD FLOOR RETAIL GROWD FLOOR RETAIL GROWD FLOOR RETAIL GROWD FLOOR RETAIL GROWD FLOOR RETAIL GROWD FLOOR RETAIL GROWD FLOOR RETAIL FOOD ON SOME SUBJECT INT. W/ OPAMO PARTIAL SPACE LOTS BOSTIONE BUSINESSES	How could the Suntise Highway crossing be improve Hura FOR MOST FORM PRIORITY GET GRANS AVE. HOPPOSG ; ENVING ATTRACTIONES BON THE TRUCKS			
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Case Study: Village of Hamburg, NY

"Complete streets" as a growth driver during an economic slowdown



Location Village central core (Rte. 62 & Main St)

Scale 1.8 miles

Timeline Proposed in 2006 Completed in 2009





Nassau County Infill Redevelopment Feasibility Study

Case Study : Village of Hamburg, NY

"Complete streets" as a growth driver during an economic slowdown

Investment

Public investment of **\$20 million**

Narrowed lanes

Four new roundabouts

Increased street parking



Outcome

Revitalization

of the town center

33 development projects

3% vacancy rate versus 10% village average



Nassau County Infill Redevelopment Feasibility Study



Complete Streets

Are planned, designed, maintained and operated for all users, **not just automobiles**.

Enable safe and efficient access and mobility for:

• All Users

Pedestrians, bicyclists, public transportation riders, motorists

Irrespective of age and ability – children, elderly, persons with disabilities

• All Modes

Walking, bicycles, buses, trains, trucks, automobiles



NATIONAL COMPLETE STREETS COALITION







- Benefit all roadway users
- Support livable and sustainable communities
- Promote local businesses
- Leverage economic growth and vitality



http://completestreetsprince.org/safety-by-design/complete-streets-introduction/







Tasks

- Background Data Review
- Field Observations and Inventories
- Extensive Data Collection
- Data Analysis
- Public Information and Outreach
- Key Stakeholders Meetings
 NYSDOT, Town of Hempstead, Baldwin Chamber of Commerce
- Identify Opportunities and Needs
- Develop Improvement Measures
- Identify funding sources and implementation schedule







Key Studies

- Revitalizing Sunrise Highway, conducted by Walkable and Livable Communities Institute sponsored by Vision Long Island/AARP (June 2014)
- Nassau County Infill Redevelopment Feasibility Study (March 2014)
- Baldwin NY Rising Community Reconstruction Plan (March 2014)
- Grand Avenue Urban Renewal Plan, Baldwin, New York (July 2007)
- Baldwin, New York: Strategic Downtown Improvement Plan, prepared for the Baldwin Chamber of Commerce (April 2000)







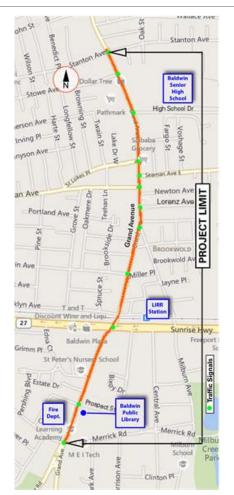


Study Area Limits

- Grand Avenue between Stanton Avenue and Merrick Road
- Approximately 1.4 miles

Roadway Network

- 12 Signalized intersections
- Several unsignalized intersections/driveways
- 2 Major intersections: Sunrise and Merrick







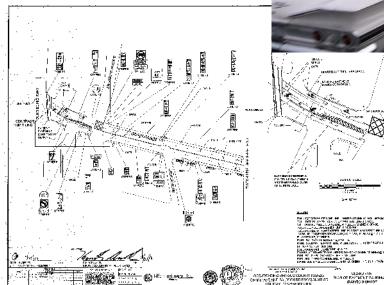




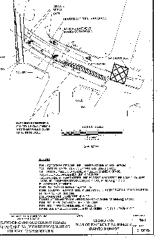
- Conducted several site visits peak and off-peak
- Gathered and reviewed
 - Roadway, intersection and traffic signal plans 0
 - Aerial photographs 0
 - GIS data files 0

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Page 1 a













Roadway Features

- 4 travel lanes (2 each direction)
- Additional turn lanes at some intersections











Roadway Features

• Posted speed limit is 30 mph











Roadway Features

 Hurricane Evacuation Route (Northbound – North of Sunrise Highway)











Roadway Features

 On-street parking on both sides – most of the corridor













Pedestrian Facilities

• Sidewalks on both sides















Pedestrian Facilities

 Streetscape treatments intermittent throughout the corridor (decorative pavers, lighting, trash receptacles, benches)











Pedestrian Facilities

 Marked crosswalks at traffic signals











Pedestrian Facilities

• Pedestrian / countdown signals at some intersections











Public Transportation

- LIRR Baldwin Station north of Sunrise Highway
- Bus Stops on both sides of Grand Avenue
- Bus Routes
 - o N37 along Grand Avenue
 - o N16 along Foxhurst Road
 - o N₄ along Merrick Road



N37, N16, N4 connect to LIRR Baldwin, Rockville Center and Freeport stations







Land Use

Mixed, including:

- Retail
- Commercial
- Big-box stores
- Residential (single family, apartment/condominium)
- Institutional
- Municipal parking
- Places of worship



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- Combination of uses varies along the corridor
- Baldwin Public Library, Fire House, and High School

CVS/pharmac

Vacant and underutilized properties – opportunity for strategic infill redevelopment





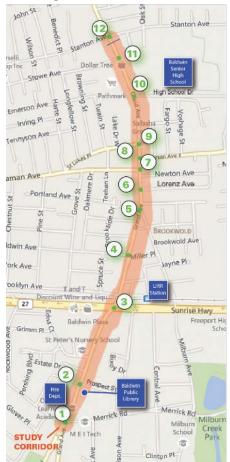


Data Collection

Manual Turning Movement Counts

- At 12 signalized intersections, including:
 - Vehicles
 - Bicycles
 - Pedestrian
 - Vehicle classification counts at 4 intersections
 - (auto, bus, school bus, light truck, heavy truck)
- Peak Periods
 - Weekday morning (7AM 9 AM)
 - Weekday midday (11AM 1PM)
 - Weekday evening (2PM 6PM)
 - Saturday midday (11AM 2PM)
- Collected On
 - Thursday, November 13, 2014
 - Saturday, November 15, 2014

Key Signalized Intersection - Manual Turning Movement Count Location









Automatic Traffic Recorder (ATR) Machine Counts

- 24-hour continuous counts for 10 consecutive days
 - Starting: Wednesday, November 12, 2014
 - o Ending: Friday, November, 21, 2014
- At 6 locations along Grand Avenue
 - o In both directions
- Additional field observations throughout the past year by project team

6 Newton Ave aman Ave Lorenz Ave BROOKWOLD Brookwold Av Idwin Ave fork Ave rooklyn Ave 27 Sunrise Hwy Freeport H Grimm PI ≧ Estate errick Rd

MIEI Tech

Automatic Traffic Recorder (ATR) Count Location



Milbuirt

School

Milbun

Creek

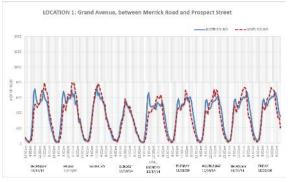
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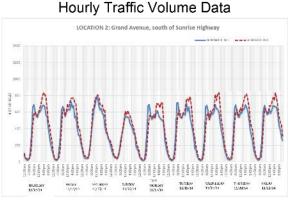


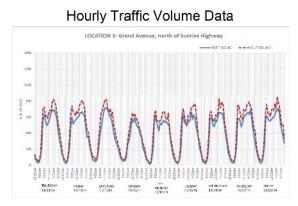


Grand Avenue Complete Streets Traffic Study

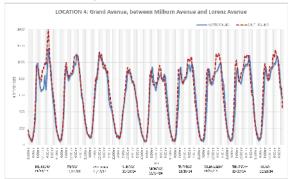
Hourly Traffic Volume Data



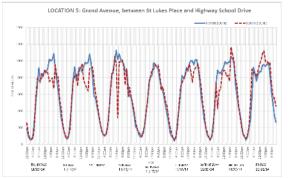




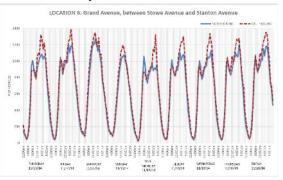
Hourly Traffic Volume Data



Hourly Traffic Volume Data



Hourly Traffic Volume Data









Grand Avenue Complete Streets Traffic Study

DAILY TRAFFIC VOLUME SUMMARY GRAND AVENUE

LOCATION	AVERAGE ANNUAL DAILY TRAFFIC (AADT)				
LOCATION	NORTHBOUND	SOUTHBOUND	TOTAL		
1. between Merrick Road and Prospect Street	8,770	8,401	17,171		
2. south of Sunrise Highway	9,386	10,102	19,488		
3. north of Sunrise Highway	9,189	10,938	20,127		
4. between Milburn Avenue and Lorenz Avenue	13,965	14,837	28,802		
5. between St Lukes Place and Baldwin Senior High School Driveway	14,712	14,578	29,290		
6. between Stowe Avenue and Stanton Avenue	15,639	16,795	32,434		









Spot Speed Studies

- Weekday off-peak hours
- At 3 locations along Grand Avenue
 - o In both directions
- Operating speeds are well above posted speed limits

Travel Time and Delay Runs

- In both direction along Grand Avenue
- During all weekday and Saturday peak periods

Stanton Ave Newton Ave aman Ave Lorenz Ave Portland Ave ROOKWOLD Idwin Ave ork Ave lavne ooklyn Ave 27 Sunrise Hwy Freeport Hi Grimm PI Q Estate rrick Re Milburn Creek School STUDY 12 CORRIDO Clinton Ph



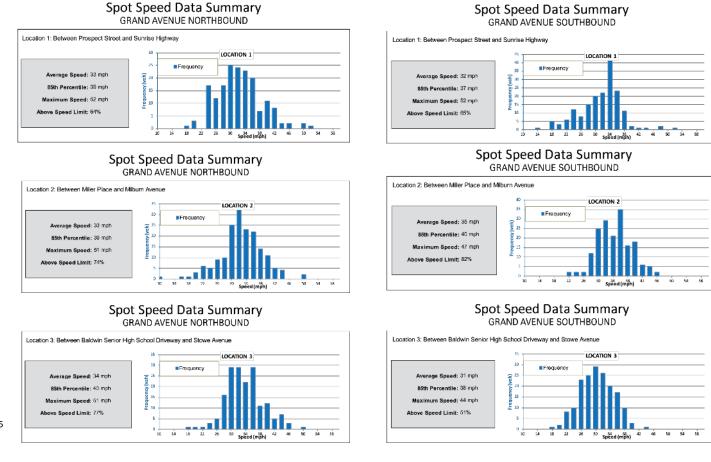








Grand Avenue Complete Streets Traffic Study



Speed Limit: 30 MPH Survey Day(Date): Thursday (11/20/2014) Survey Time: 9:00 AM to 1:00 PM Sample Size (each location and direction): 175







Accident History

- Data collected for a 3-year period
- Nassau County Police Department
- New York State Department of Transportation

ACCIDENT DATA SUMMARY ENTIRE PROJECT CORRIDOR

MAY 1, 2011 TO APRIL 30, 2014 THREE (3) YEARS SOURCE: NYSDOT

Table 1: Accident Summary by Severity							
	Accident Severity						
Year	Fatality Injury		Property Damage	Total			
5/1/2011 - 12/31/2011	0	54	124	178			
1/1/2012 - 12/31/2012	0	56	174	230			
1/1/2013 - 12/31/2013	1	49	200	250			
1/1/2014 - 4/30/2014	0	25	53	78			
Total	1	184	551	736			
Iotai	0%	25%	75%	100%			

ACCIDENT DATA SUMMARY ENTIRE PROJECT CORRIDOR MAY 1, 2011 TO APRIL 30, 2014

MAY 1, 2011 TO APRIL 30, 2014 THREE (3) YEARS SOURCE: NYSDOT

Table 2: Accident Summary by Type of Collision

	Accident Type									
Year	Right Angle	Rear End	Head On	Left Turn	Right Turn	Fixed Object	Ped/ Bicycle	Overtake	Other/ Unknown	Total
5/1/2011 - 12/31/2011	20	53	2	19	4	0	5	41	34	178
1/1/2012 - 12/31/2012	32	73	1	15	6	2	9	54	38	230
1/1/2013 - 12/31/2013	29	71	2	26	3	7	8	69	35	250
1/1/2014 - 4/30/2014	6	26	0	3	4	3	2	19	15	78
Tatal	87	223	5	63	17	12	24	183	122	736
Total	12%	30%	1%	9%	2%	2%	3%	25%	17%	100%







Traffic "Synchro" Models

- Existing conditions
- **No-Build** conditions projected for 10 year horizon
 - Background growth
 - Vacant properties
- Build conditions with improvements









Public Information and Outreach

First Meeting February 24th, 2015 More than 80 people attended

Written comments from:

- 38 people at the meeting
- 8 people via Email
- 46 people total













- Key Stakeholders Meetings
- NYSDOT
- Town of Hempstead
- Baldwin Chamber of Commerce

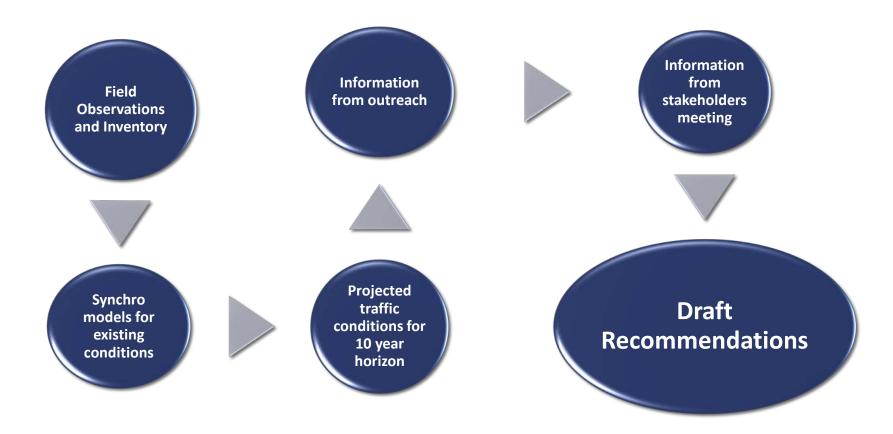








Identify Opportunities and Needs









Develop Improvement Measures

Typical Traffic Calming and Complete Streets Measures

- Sidewalks
- Crosswalks
- Lane striping
- Signage
- Pedestrian signals
- Signal retiming
- Curb extensions / bump-outs
- Bus stop improvements
- Medians / islands / pedestrian refuge areas
- Green space / infrastructure
- Turn lanes
- Additional signals and traffic controls
- Bicycle lanes / wider shared parking lanes
- Road diet reduction in lanes



Curb extensions / bump-outs







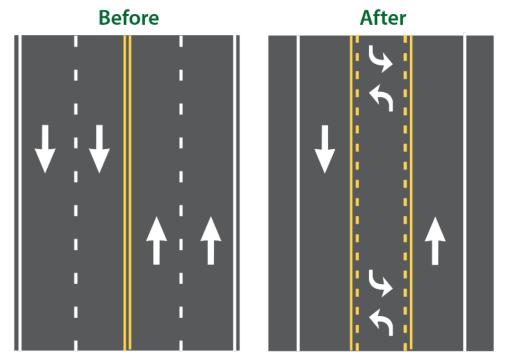






It is generally described as:

Removing a travel lane(s) from a roadway and utilizing the space for other uses and travel modes



Typical Road Diet Basic Design









Need

• Other modes











Why Road Diet?

Need

• Other modes













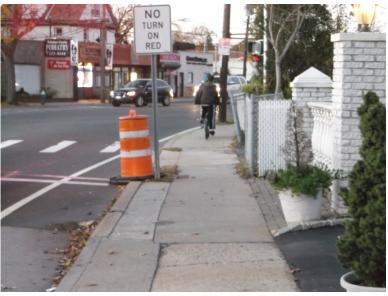


Need

• Other modes













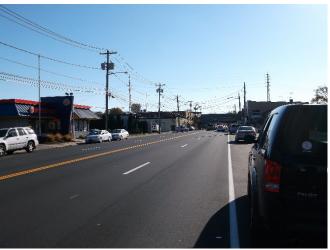


Need

- Limited Right of Way
- Alternative?















Why Road Diet?

Benefits

- Proven Traffic Calming measure
- Improves Safety
- Reduces accidents
- Complement downtown character and implement placemaking



The Highway Safety Information System (HSIS) is a multi-State safety database that contains crash, roadway inventory, and traffic volume data for a select group of States. The participating States—California, States. The participating States—California, Minnosh, Maine, Michigan, Minnesota, North Carolina, Ohio, Unh, and Wishington—were selected based on the quality of their data, the range of data available, and their ability to merge the data from the various files. The HSIS is used by FHWA staff, contractors, university researchers, and others to study current highway safety fosses, direct research efforts, and evaluate the effectiveness of a exident countermensures.

US.Department of Transportation Federal Highway Administration

Research, Development, and Technology Turner-Fairbank Highway Research Center 6300 Georgetown Pike • McLean, VA 22101-2296

SUMMARY REPORT

Evaluation of Lane Reduction "Road Diet" Measures on Crashes

This Highway Safety Information System (HSIS) summary replaces an earlier one, Evaluation of Lane Reduction "Road Diel" Measures and Their Effects on Crashes and Injuries (FHWA-HRT-04-082), describing an evaluation of "road dist" treatments in Washington and California cities. This summary reexamines those data using more advanced study techniques and adds an analysis of road diet sites in smaller urban communities in Iowa.

A road diet involves narrowing or eliminating travel lanes on a roadway to make more room for pedestrians and bicyclists.⁽¹⁾ While there can be more than four travel lanes before treatment, road diets are often conversions of four-lane, andivided roads into three lanes—two through lanes plus a center turn lane (see figure 1 and figure 2). The fourth lane may be converted to a bicycle lane, sidewalk, and/or on-street parking. In other words, the existing cross section is reallocated. This was the case with the two sets of treatments in the current study. Both involved conversions of four lanes to three at almost all sites.

Road diets can offer benefits to both drivers and pedestrians. On a four-lane street, speeds can vary between lanes, and drivers must slow or change lanes due to slower vehicles (e.g., vehicles stopped in the left lane waiting to make a left turn). In contrast, on streets with two through lanes plus a center turn lane, drivers' speeds are limited by the speed of the lead vehicle in the through lanes, and through vehicles are separated from left-turning vehicles. Thus, road diets may reduce vehicle speeds and vehicle interactions, which could potentially reduce the number and severity of vehicle-to-vehicle crashes. Road diets can also help pedestrans by creating fewer lanes of traffic to cross and by reducing vehicle speeds. A 2001 study found a reduction in pedestrian crash risk when crossing two- and three-lane roads compared to roads with four or more lanes.⁽²⁾

Under most annual average daily traffic (AADT) conditions tested, road diets appeared to have minimal effects on vehicle capacity because left-turning webicles were moved into a common two-way left-turn lane (TWETL)^{4,3}. However, for road diets with AADTs above approximately 20,000 vehicles, there is an increased likelihood that traffic congestion will increase to the point of diverting traffic to alternative routes.

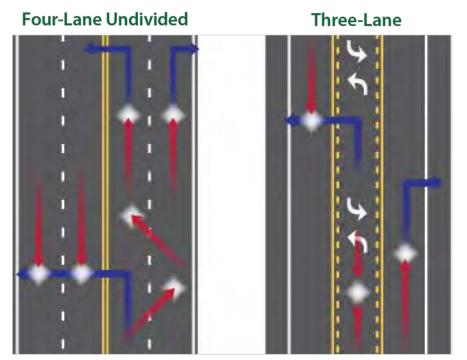
While potential crash-related benefits are cited by road diet advocates, there has been limited research concerning such benefits. Two prior studies were conducted using data from different trahungted areas. The first, conducted by HSIS researchers, used data from treatment sites in eight cities in California and Washington.¹⁰⁰ The second study analyzed data from treatment sites in relatively small towns in lowa.¹⁰⁰ While the nature of the treatment was the same in both studies (four lanes reduced to three), the settings, analysis methodologies, and results of the studies differed. Using a comparison of treated and matched comparison sites before and after treatment and the development of negative binomial regression models, the earlier HSIS study found a 6 percent reduction in crash frequency per mile and no significant change in crash rates at the California and Washington sites. Using a long-term (23-year) crash history for treated and reference sites and the development of a hierarchical Poisson model in a Bayesian approach, the later Iowa study







Improves Safety



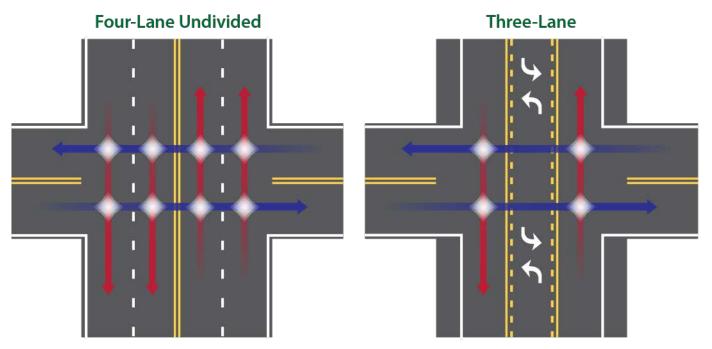
Mid-Block Conflict Points for Four-Lane Undivided Roadway and Three-Lane Cross Section (Adapted from Welch, 1999)







Improves Safety



Crossing and Through Traffic Conflict Points at Intersections for a Four-Lane Undivided Roadway and a Three-Lane Cross Section (Adapted from *Welch*, 1999)

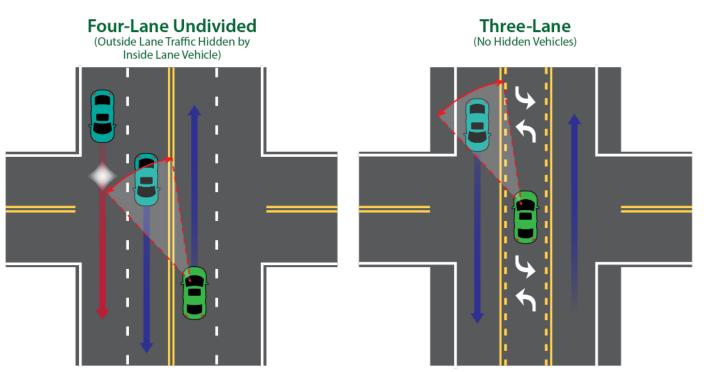








Improves Safety



Major-Street Left-Turn Sight Distance for Four-Lane Undivided Roadway and Three-Lane Cross Section (Adapted from *Welch*, 1999)

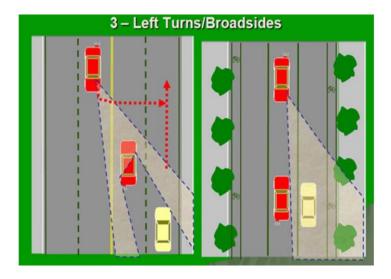


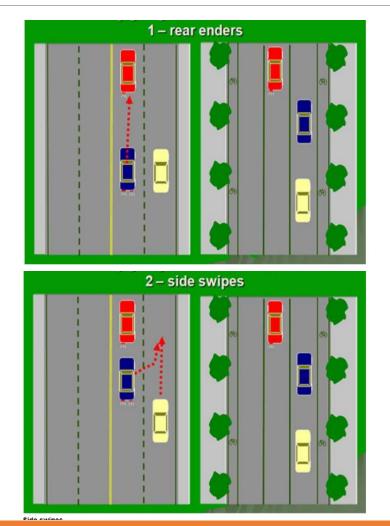






Crash types reduced











Improves Safety and Operation

Road Diet Informational Guide



FHWA Safety Program

US. Department of Transportation Federal Highway Administration Safe Roads for a Safer Future Investment in roadway safety saves lives www.safety.fhwa.dot.gov







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Post Avenue, Westbury



Post Avenue at Maple Avenue looking north (2015)







Merrick Avenue, Merrick



Merrick Avenue at Benson Lane looking north (2013)







Prospect Avenue, New Cassel





Prospect Avenue at Urban Avenue looking east (2015)







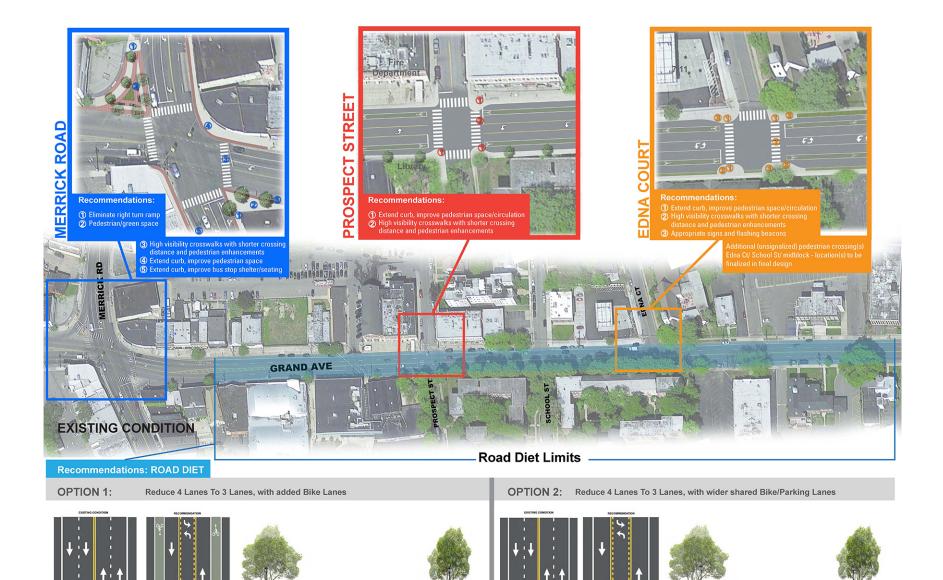
NYS Route 112, Coram – Port Jefferson



NYS Route 112 at Pine Road looking north (2015)













Concerns

- Big skewed intersection
- Long crosswalks
- Two stage crossings
- Small Islands
- High speed right turn
- Community comments
 - Dangerous!

Significant pedestrian activity





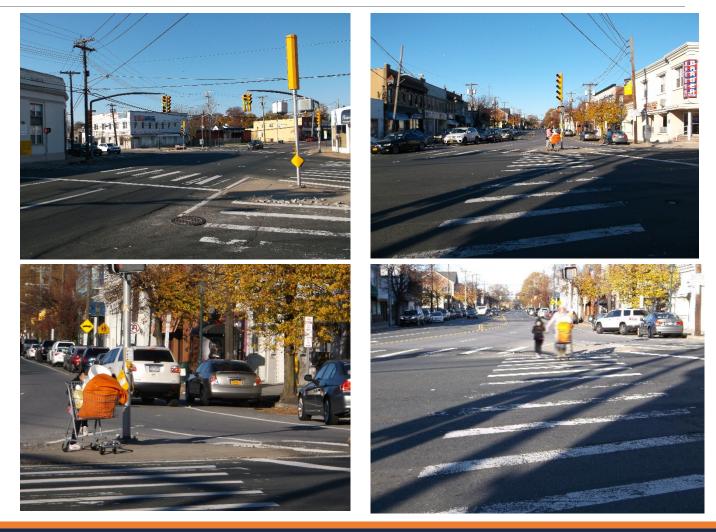






Concerns

Significant pedestrian activity









Concerns

Bus Stops











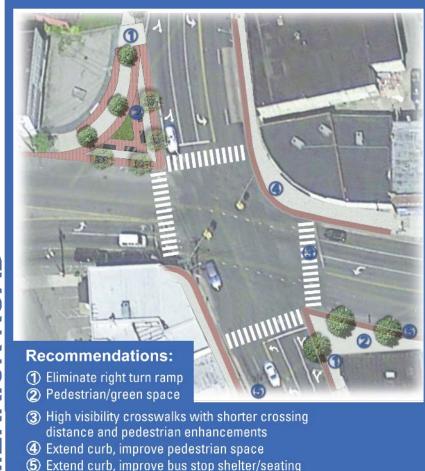


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Recommendations







Grand Avenue Complete Streets Traffic Study



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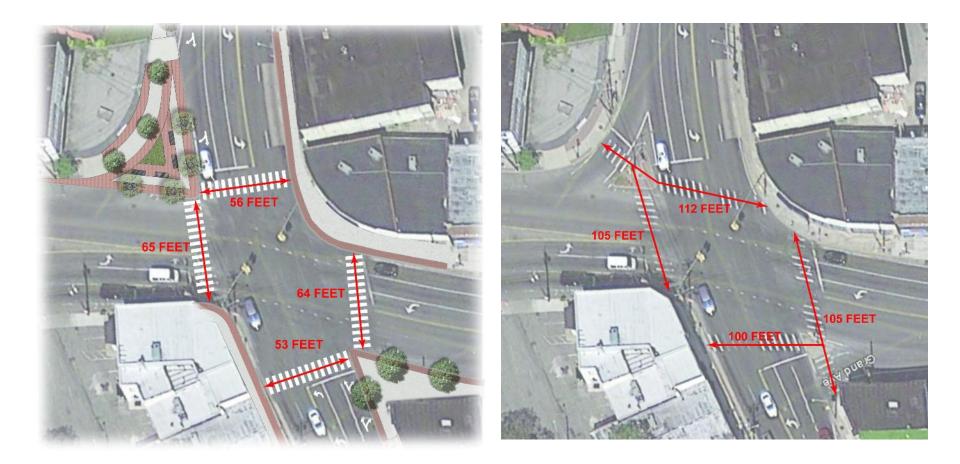






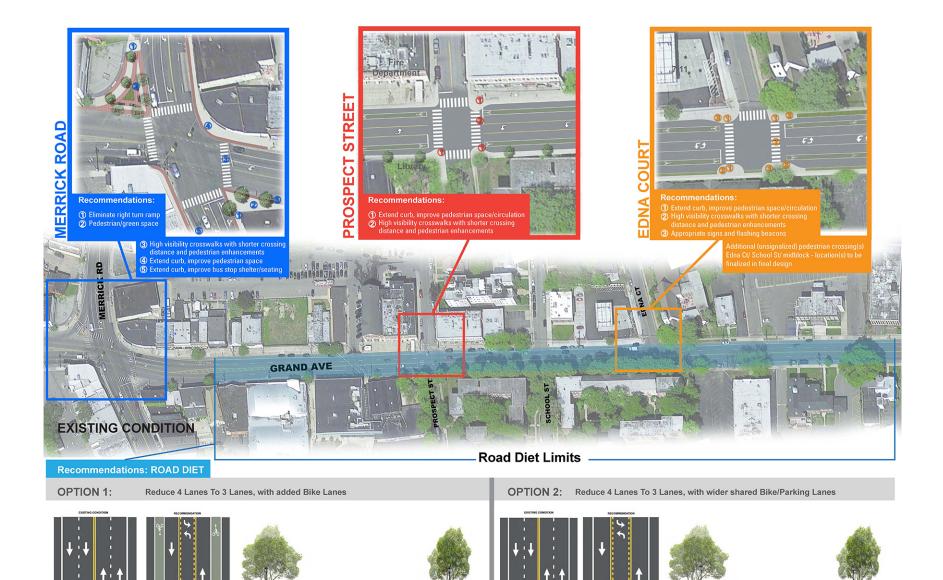






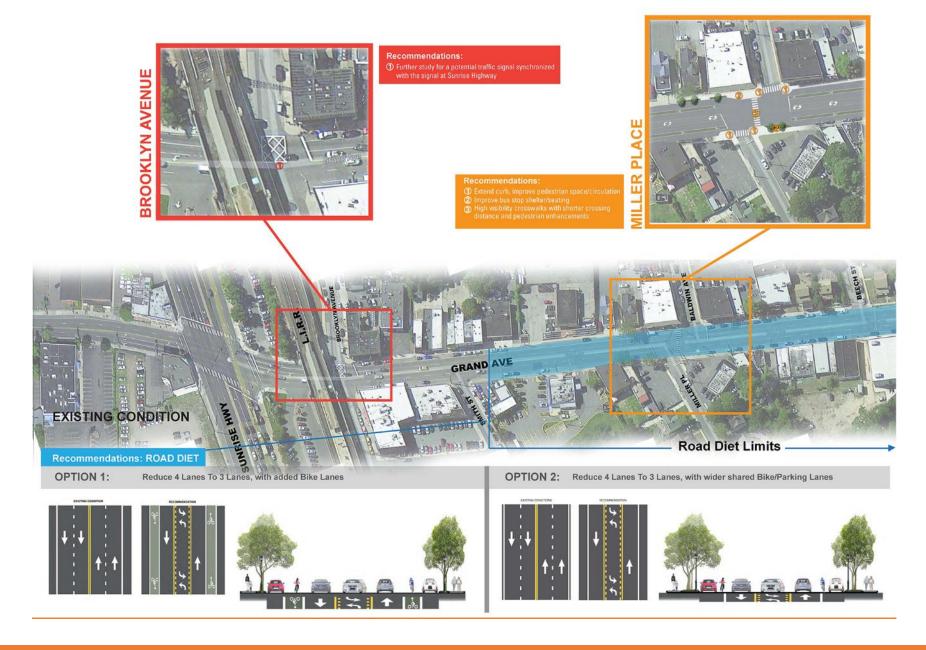






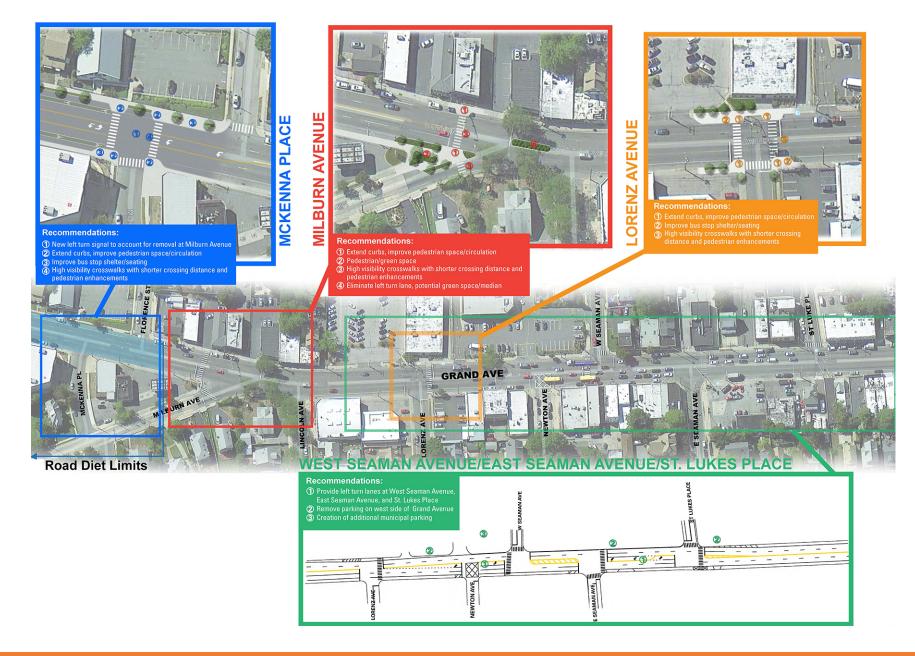






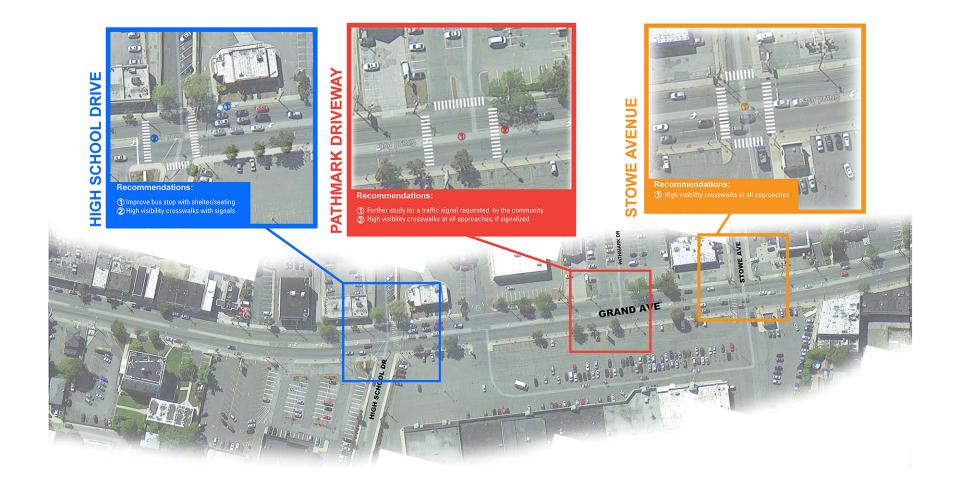


















High School Drive Intersection

Concerns

Bus Stops



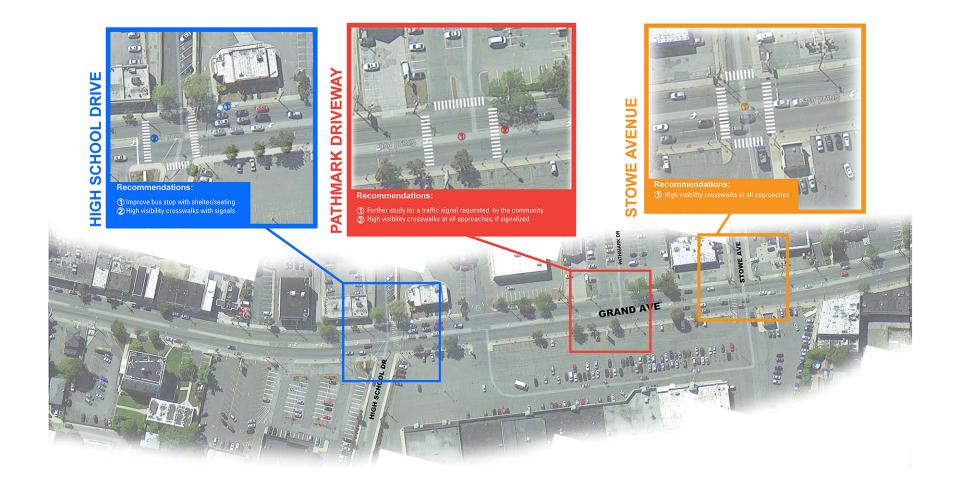






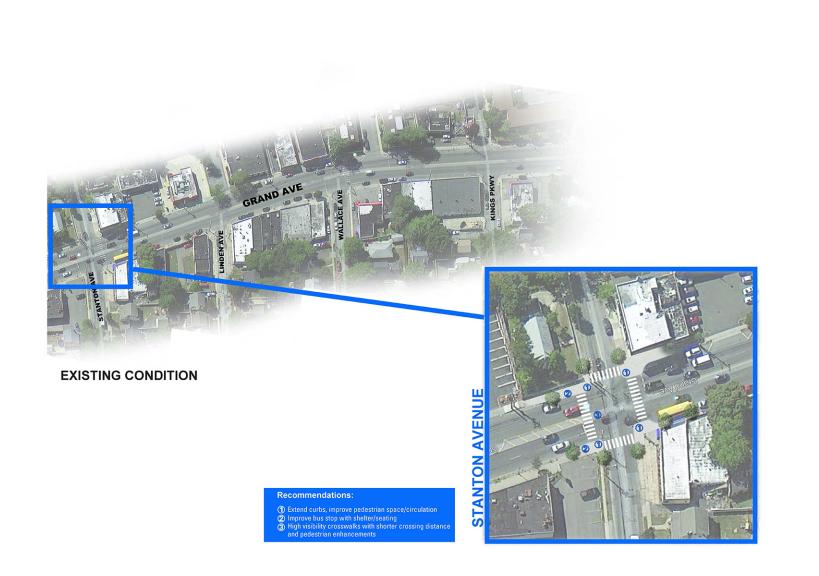


















Stanton Avenue Intersection

Concerns

Bus Stops











Grand Avenue Complete Streets Traffic Study



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Concerns

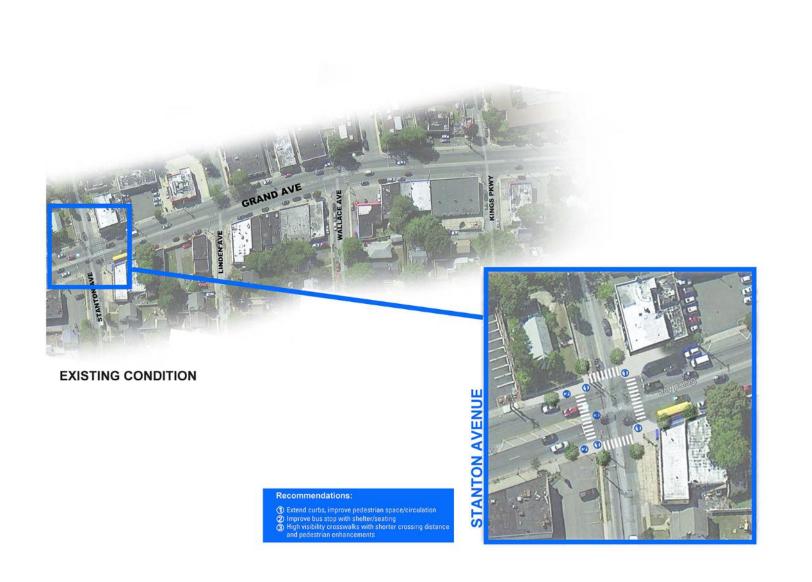
Pedestrians

















Your participation is important









- Final Report January, 2016
- Engineering/Design Phase









Thank You!







