# NASSAU COUNTY NEW YORK



# ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021

## ELAINE PHILLIPS Nassau County Comptroller

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NASSAU COUNTY NEW YORK

## **Annual Comprehensive**

## **Financial Report**

For the Fiscal Year Ended

December 31, 2021



## **ELAINE PHILLIPS**

## Nassau County Comptroller

Elizabeth Hill, Deputy Comptroller

Lisa S. Tsikouras, CPA, County Director of Accounting

Prepared by the Accounting Division of the Office of the Comptroller THIS PAGE IS INTENTIONALLY LEFT BLANK

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**INTRODUCTORY SECTION** 

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Hon. Elaine Phillips Nassau County Comptroller



OFFICE OF THE NASSAU COUNTY COMPTROLLER 240 Old Country Road Mineola, New York 11501 Tel: (516) 571-2386 Fax: (516) 571-5900 <u>nccomptroller@nassaucountyny.gov</u>

June 30, 2022

#### TO THE PEOPLE OF NASSAU COUNTY,

It is my privilege to present Nassau County's Annual Comprehensive Financial Report ("ACFR") for the fiscal year ending on December 31, 2021, as required by New York State County Laws County Law 577 [1] (j)-(k).

To the best of the knowledge and belief of the Office of the Comptroller ("Office"), the data as presented is accurate in all material respects; its presentation fairly shows the financial position and the results of Nassau County's ("County") operations as measured by the financial activity of its various funds; and the included disclosures will provide the reader with an understanding of the County's financial affairs. County management is responsible for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures.

This report, the first issued under my administration, shows that the County completed its 2021 fiscal year financial reporting requirements in accordance with Generally Accepted Accounting Principles ("GAAP") for governments, as promulgated by the Governmental Accounting Standards Board ("GASB").

The independent accounting firm of Mayer Hoffman McCann CPAs performed an audit and issued an unmodified ("clean") opinion on Nassau County's financial statements for the fiscal year ended December 31, 2021. The independent auditor's report is located at the front of the financial section of this report on page 16. An independent audit provides reasonable assurance that the County's basic financial statements for the fiscal year ended December 31, 2021 are free of material misstatement.

The Management's Discussion and Analysis ("MD&A") immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the financial results. The MD&A complements this Letter of Transmittal and should be read in conjunction with it.



#### **COUNTY PROFILE**

Nassau County was formed in 1899 by the division of Queens County, after the western portion of Queens had become a borough of New York City in 1898. The County is the site of some of New York State's

earliest colonial settlements, many of which date back to the 1640s.

With a population of 1.396 million people, the County occupies 287 square miles. The County is bordered by New York City (Queens) to the west, Suffolk County to the east, the Long Island Sound to the North and the Atlantic Ocean to the south, with nearly 188 miles of scenic coastline.

The County contains three townships (Hempstead, North Hempstead and Oyster Bay), two cities (Glen Cove and Long Beach), 64 incorporated villages, 56 school districts and approximately 200 special taxing districts that provide fire protection, water supply, and other services. Mineola is the County Seat. Land uses within the County are predominantly single-family residential, commercial, and industrial.



#### **GOVERNMENT STRUCTURE AND SERVICES**

Since 1938, the County has operated under the County Charter. The County Executive heads the executive branch of County government. The County Comptroller has the authority to audit records of the County departments, townships and special districts, to examine and approve all payment vouchers including payroll, to ascertain that funds to be paid are both appropriated and available, and to report the financial status of the County to the County Legislature. The legislative power of the County is vested in the 19-member County Legislature, which superseded the Board of Supervisors in 1996.

The County Executive and the County Comptroller are each elected for four-year terms and the members of the County Legislature are elected for two-year terms.

Nassau County government funds a wide range of municipal services, which include, but are not limited to, public safety, education and social services, public works (including highways, parks, water and sewer) recreational facilities, general administration and planning, and health services.

#### **2021 FINANCIAL RESULTS**

The COVID-19 pandemic had a profound influence on the County and continued to impact our residents, businesses, and taxpayers in 2021. Despite the slow return to normal from the impacts of the pandemic, at fiscal year-end 2021, there was a total GAAP net change in fund balance of \$479.5 million in the



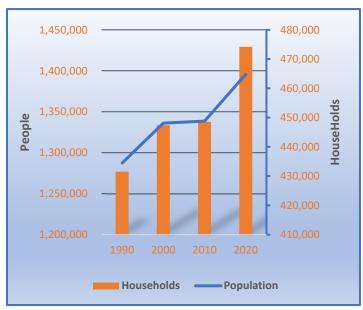
Governmental Funds<sup>1</sup>, both operating and non-operating. The net change in fund balance was primarily attributed to higher sales tax revenues and savings related to lower debt service, resulting from a refinancing that occurred in the fiscal year.

#### LOCAL ECONOMY

#### POPULATION

The number of households in the County has increased over the last 30 years, especially in the last 10 years when the number of households increased almost 6% from 449 K to 474 K. During the same time, population increased by 4%.

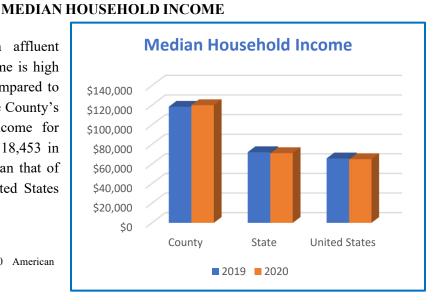
Year	Households	% Change
2020	474,185	5.72%
2010	448,528	0.18%
2000	447,387	3.78%
1990	431,515	-2.59%
Year	Population	% Change
Year 2020	<b>Population</b> 1,395,774	% Change 4.28%
	-	
2020	1,395,774	4.28%



SOURCE: U.S. Census Decennial

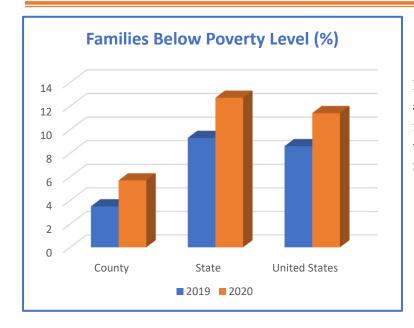
#### The County is considered an affluent suburban area. The median income is high and unemployment is low, as compared to New York State and the U.S. The County's estimated median household income for 2020 was \$120,036, up from \$118,453 in 2019, and significantly higher than that of the State (\$71,117) and the United States (\$64,994).

Source: U.S. Census, 2019 and 2020 American Community Survey, 1-Year Estimates



<sup>1</sup> See the MD&A for an overview of the financial statements provided in this report.



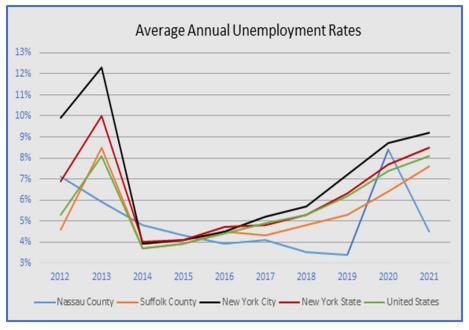


Moreover, the County continues to have a significantly smaller percentage of families below the poverty level (5.7%) than the State (12.7%) and the United States (11.4%).

Source: U.S. Census, 2019 and 2020 American Community Survey, 1-Year Estimates

The County's unemployment rate has normally been under that of our contiguous neighbor, Suffolk County, and New York City, New York State, and the country, as depicted on the graph. However, our unemployment rate spiked in 2020 to 8.4% due to the impact of COVID. As the County recovers from COVID in 2021, the unemployment rate decreased to 4.5% and once again, fell well below to that of our contiguous neighbors, State and the country.

#### UNEMPLOYMENT



SOURCES: Compiled by the County from: New York State Department of Labor, "Labor Force and Unemployment Data," <u>https://statistics.labor.ny.gov/lslaus.shtm;</u> U.S. Department of Labor, Bureau of Labor Statistics, "A-1. Employment status of the civilian noninstitutional population 16 years and over, 1987 to date," <u>https://www.bls.gov/web/empsit/cpseea01.htm</u> These sources may revise the employment data later. The table above reflects the figures as of the date of original publication.



#### EMPLOYMENT

There is diverse employment within the County, with more than 18 broad industries. The chart lists industries from greatest share of employment to least, with notable strength in health care and social assistance.

	Percent of Total County Employment		
Employment Sector	2021	2012	
Health Care and Social Assistance	23.34%	19.56%	
Retail Trade	11.86%	13.28%	
Government*	11.04%	11.35%	
Accommodation and Food Services	8.10%	7.86%	
Professional and Technical Services	6.27%	6.05%	
Construction	5.30%	4.43%	
Administrative and Waste Management	5.23%	5.15%	
Finance and Insurance	4.60%	5.35%	
Other Services	4.42%	4.74%	
Wholesale Trade	3.93%	4.64%	
Transportation and Warehousing	2.98%	2.50%	
Educational Services	2.89%	3.22%	
Manufacturing	2.73%	3.27%	
Arts, Entertainment, and Recreation	2.07%	2.32%	
Real Estate and Rental and Leasing	1.77%	1.71%	
Information	1.31%	2.33%	
Miscellaneous	1.10%	1.02%	
Management of Companies and Enterprises	<u>1.06%</u>	<u>1.20%</u>	
	100.00%	100.00%	
Total Employees	584,480	580,868	
* 2021 Government consists of 55,813 Local Government, 5,219 Fed	eral, and 3,493 State E	mployees	
2012 Government consists of 69,695 Local Government, 5,218 Fede	eral, and 2,220 State Er	nployees	
Data Source: Quarterly Census of Employment and Wages, developed	ed through a cooperativ	e program	

As reflected in the chart, health care represents the largest source of employment in Nassau County. Several of the hospitals in the County are rated among the best health and hospital facilities in the country. Northwell Health is the County's largest health care and overall employer. Other hospitals include the Nassau University Medical Center in East Meadow, which is a public hospital, St. Francis Hospital in Roslyn, NYU Langone Hospital in Mineola, Mercy Medical Center in Rockville Centre, and Mount Sinai South Nassau in Oceanside.

See Exhibit T-18 of the ACFR for information on Employment by Sector and Exhibit T-19 for information on Annual Average Employment by Industry.

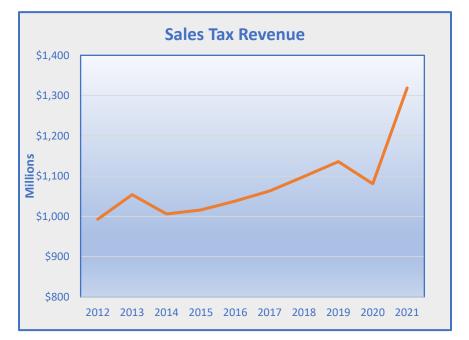


#### SALES TAX

With the exception of the impact of COVID in 2020, sales tax collections generally continue to increase, due in part to the June 2019 "Enhanced Internet Sales Tax" enacted by New York State. In the past, an online seller who sold to customers located in a particular state had to have some physical presence in that state before they could be required by that state to collect and pay sales tax. However, the requirement for same state physical presence was lifted in the U.S. Supreme Court's 2018 decision in *South Dakota v. Wayfair Inc.* 



Net of preempted sales tax in lieu of property taxes. See Note 1 of the Summary of Significant Accounting Policies for more details of preempted sales and Part County Sales Tax.



Source: ACFR Exhibit X-5 for years 2012-2021

#### **BUDGETARY AND FINANCIAL CONTROLS**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

As a recipient of federal grants, the County also must establish internal control procedures and policies in compliance with applicable laws and regulations related to those programs. The County's internal control structures are subject to periodic evaluation by County management, the Comptroller's Office, as well as by the independent auditors engaged to conduct the annual Single Audit. The County is required to undergo an annual Single Audit in conformity with the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (the "Uniform Guidance") and other related documents. Information related to Single Audit, including the Schedule of Expenditures of Federal Awards, findings and recommendations, and auditors' report on compliance for each major Federal Program and report on internal control over compliance are required by Uniform Guidance.



Every year the County approves a budget for the following year and a plan for the three succeeding years after the budget year, which comprises the four-year Multi-Year Plan (MYP). The County Charter requires that the proposed budget show a balanced relationship between total estimated obligations and total estimated revenue for the ensuing fiscal year.

By September 15<sup>th</sup> of every year, the County Executive is required to submit the proposed budget for the following fiscal year to the Legislature and the Nassau County Interim Finance Authority (NIFA). Following budget hearings by the Legislature, the Legislature may make changes to the proposed budget. The County Executive has the power to veto revision to the proposed budget made by the Legislature. The Legislature may override a vetoed item within 7 days by an affirmative vote of at least 13 of the 19 members. While under a Control Period (See the following section on Oversight Authority), NIFA must approve the County's adopted budget or mandate changes. Upon final adoption of the budget, the Legislature must pass an appropriation ordinance for the budget and levy taxes for the ensuing year.

The County maintains budgetary controls to ensure compliance with the annual appropriated budgets approved by the County Executive, Legislature and, when in a control period, by NIFA. The Nassau County Charter establishes the legal budgetary control at the appropriation level by control center, then object class. An appropriation represents the amount for a particular program, purpose, activity, or institution in an object class's budget. It is the level of budgetary control for which expenditures cannot legally exceed the appropriated amount.

The County's Office of Management and Budget ("OMB") manages the County's budget. The County Comptroller, the Office of Legislative Budget Review and NIFA monitor the budget. The County's financial management system provides for on-line inquiries of budgeted and actual expenditures, obligations and revenues, which are used to analyze current activity and historical trends, and to formulate forecasts of future operating results.

#### **Oversight Authority**

Following Nassau County's financial distress through the 1990's, NIFA was created by New York State in 2000. NIFA is charged with monitoring and overseeing the finances of the County and Covered Organizations.<sup>2</sup>

NIFA was empowered to issue bonds and notes for various County purposes, including the restructuring of a portion of the County's outstanding debt. The bonds are secured by sales tax revenues of the County. NIFA currently has bonds outstanding through November 15, 2035.

Under the NIFA Act, the County and the Covered Organizations are prohibited from filing any petition with any United States District Court for the composition or adjustment of municipal indebtedness without the approval of NIFA and the State Comptroller and no such petition may be filed while NIFA bonds or notes remain outstanding.

<sup>&</sup>lt;sup>2</sup> "Covered organization" means the Nassau Health Care Corporation, and any other governmental agency, public authority or public benefit corporation which receives or may receive moneys directly, indirectly or contingently from the County.



NIFA may declare a "Control Period" upon making one of five statutory findings<sup>3</sup>. During a Control Period NIFA is empowered, among other things, to approve or disapprove proposed contracts and borrowings by the County and Covered Organizations; approve, disapprove or modify the County's financial plan; issue binding orders to the appropriate local officials; and impose a wage freeze.

NIFA found that the County faced an operating deficit of more than 1% in 2011. On January 26, 2011, NIFA declared a Control Period. NIFA shall terminate the Control Period when it determines that none of the conditions that would permit NIFA to declare a Control Period exist.

Regarding the events listed in the NIFA Statute that could lead to NIFA's declaration of a Control Period:

- For each of the fiscal years 2019, 2020 and 2021, the County did not incur a deficit and therefore satisfied the requirement under event 2, the County's financial results under the Control Period Calculation<sup>4</sup>, for terminating the control period.
- The County satisfied event number 5, according to NIFA's resolution dated December 7, 2021, which approved the Final Multi-Year Plan ("MYP") for fiscal 2022-2025, that included the 2022 budget.
- The County has always complied with the events listed as 1, 3 or 4.

For further details of NIFA's authority, and the Control Period Calculation, see Note 2 *Control Period Calculation* and Exhibits E-1 and E-2 of the financial statements.

#### LONG-TERM FINANCIAL PLANNING, LIABILITIES AND RISK MITIGATION

The County Charter requires the County Executive to submit to the County Legislature by October 15 of each fiscal year, a proposed four-year capital plan, the first of which is the capital budget for the following year. The County Legislature is required to vote on the capital plan resolution and the capital budget

<sup>&</sup>lt;sup>3</sup> According to <u>https://nifa.ny.gov/about\_nifa.html</u> & NYS Public Authorities Law §3669, a control period will occur upon

NIFA's determination that any of the following events has occurred or that there is a substantial likelihood and imminence of its occurrence.

<sup>(1)</sup> the County shall have failed to pay the principal of or interest on any of its bonds or notes when due or payable;

<sup>(2)</sup> the County shall have incurred a major operating funds deficit of 1% of more in the aggregate in the results of operations during its fiscal year assuming all revenues and expenditures are reported in accordance with generally accepted accounting principles;

<sup>(3)</sup> the County shall have otherwise violated any provision of the Act and such violation substantially impairs the marketability of the County's bonds or notes;

<sup>(4)</sup> the County Treasurer's certification at any time, at the request of NIFA or on the County Treasurer's initiative, that on the basis of facts existing at such time, the County Treasurer cannot make the certification that securities sold by or for the benefit of the County in the general public market during the fiscal year immediately preceding such date and the then current fiscal year are satisfying the financing requirements of the County during such period and that there is a substantial likelihood of a similar result from such date through the end of the next succeeding fiscal year; or

<sup>(5)</sup> if, in regard to the County's financial plan covering the County and the Covered Organizations, the County fails to make the required modifications after reductions in revenue estimates, or to provide a modified plan in detail and within such time period required by NIFA.

<sup>&</sup>lt;sup>4</sup> Control Period Calculation was agreed upon between the County and NIFA in a Side Letter Agreement dated December 2020.



ordinance by December 15<sup>th</sup> of each year. The most recent capital budget approved by the County Legislature was for fiscal year 2021 and it may be amended as deemed necessary.

*Property taxes:* The 2022 Adopted Budget lowered the forecasted property taxes levy by \$70 million in 2022 compared to the 2021 adopted budget, taking the County's property taxes to the lowest level in 15 years.

*Tax Certiorari:* As discussed on page 29 of the MD&A, the inability to chargeback tax refunds to the townships, special districts and school districts has resulted in the County having to refund more in property taxes than it has collected. As a result, the County has a significant total tax certiorari liability, which has increased by \$58.5 million to \$707.3 million at fiscal year-end 2021.<sup>5</sup> In 2021, the Excess Sales Tax Fund (which is reported as part of the General Fund) had a balance of \$362.2 million, \$208 million of which was appropriated in 2022 for use in the Litigation Fund (also reported as part of the General Fund) for tax certiorari refunds.

The Disputed Assessment Fund ("DAF") is funded by a disputed assessment charge on Class 4 commercial properties to fund property tax refunds to commercial property owners. For additional information regarding the liability for tax certiorari and the DAF Fund, see Note 21B, *Contingencies and Commitments* – *Tax Certiorari* of the financial statements.

*Cashflow Refunding:* On February 17, 2021, NIFA, working with the County, executed a restructuring of debt to decrease the County's debt service expenditures for 2021 and 2022, to address potential economic impacts of the COVID-19 pandemic. The \$1.1 billion NIFA transaction (Series 2021A & B Bonds) refinanced \$857 million of County bonds and \$331 million of NIFA bonds. The County's debt service costs (including NIFA debt) in FY2021 and FY2022 decreased by \$288 million and \$199 million, respectively. The transaction generated over \$117 million in present value savings and decreased total debt service by almost \$65 million over the life of the transaction. For additional information, see Note 12, *Notes Payable and Long-Term Obligations* of the financial statements.

*Elimination of Swaps:* Although State law does not empower the County to enter into interest rate exchange agreements (i.e., swaps), NIFA and the Nassau Health Care Corporation ("NHCC") each are statutorily empowered to do so. NIFA and NHCC have each utilized Swap agreements in the past to mitigate interest rate risk on their variable rate debt. All swap exposure was eliminated in 2021. For additional information, see Note 12, *Notes Payable and Long-Term Obligations* of the financial statements.

*Pension:* In fiscal years 2011 to 2019, the County elected to defer mandatory pension contributions under a special program allowed by State Law. The County has not elected to defer contributions beginning with the 2021 fiscal year. In 2022, the County paid off \$122.9 million of past deferrals, leaving approximately \$34.3 million of liability remaining as of February 2022. The County plans to pay off the remaining balance in 2023, resulting in the County being current on its pension obligations for the first time in over a decade. For more details on the Pension, see Note 14, *Pension Plans of* the financial statements.

<sup>&</sup>lt;sup>5</sup> This amount differs from what is reported as the Estimated Tax Certiorari Liability of \$632.2 million reported in the Statement of Net Position (Exhibit X-1) and note 12. *Notes Payable and Long Term Obligations* because the higher number includes liabilities that will be paid with DAF funding and the short-term liability that is reported in the governmental fund statements. See Note 21B, *Contingencies and Commitments – Tax Certiorari* of the financial statements for further clarification.



*Risk Mitigation:* The County is exposed to various risks of loss related to torts, property loss, employee injuries, motor vehicle accidents and errors and omissions of its employees. The County self-insures for most risk exposures. It has transferred some of its risk by means of carrying property and liability insurance coverage on certain items.

*Judgments and Claims:* The County annually appropriates sums for the payment of judgments and settlements of claims and litigation. The County intends to defend itself vigorously against all claims and in all litigation. In the fiscal year 2021, the County settled substantial and potentially costly and protracted litigation, saving the County millions of dollars.

Estimated liabilities of approximately \$623.1 million for claims and litigation (excluding tax certiorari claims) have been recorded as a liability in the County's government-wide financial statements as of December 31, 2021. In 2021, the County reserved \$20 million for general litigation liabilities via a transfer from the General Fund to the Litigation Fund.

In 2022, the General Fund transferred \$84.2 million from the Excess Sales Tax Fund for general litigation and \$20 million for Police District litigation. Both the Litigation Fund and the Excess Sales Tax Fund are components of the General Fund for reporting purposes.

In 2022, the County settled arbitration with its unions over longevity payments for its members and has set aside \$100 million of sales tax revenue to pay retroactive longevity for the fiscal years 2018-2021 and future longevity payments.

*Cybersecurity:* The County, like other large private and public entities, relies on a large and complex network of technology to conduct its operations. As a recipient and provider of personal, private, or sensitive information, the County faces multiple cyber threats including, but not limited to, hacking, viruses, malware and other attacks on computer and other sensitive digital networks and systems. As cybersecurity threats continue to evolve, the County may in the future be required to expend significant additional resources to strengthen security measures, investigate and remediate any vulnerabilities or invest in new technology designed to mitigate security risks.

#### Awards

The Government Finance Officers Association of the United States and Canada ("GFOA") awarded a Certificate of Achievement for Excellence in Financial Reporting ("Certificate of Achievement") to Nassau County for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2020. This was the 37<sup>th</sup> consecutive year that Nassau County has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. For the County to continue being honored with this award, it must maintain its high standards in financial reporting on a timely basis.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.



Once again, the Office of the Nassau County Comptroller prepared a Popular Annual Financial Report ("PAFR") released in conjunction with its Annual Comprehensive Financial Report. Reviewed by the GFOA, the PAFR is designed to present government finances in a way that is readily accessible and easily understandable to the general public. The County was also awarded a GFOA Popular Annual Financial Reporting Award for its 2020 PAFR, marking three consecutive years of receiving this award.

Additionally, the County earned GFOA's Distinguished Budget Presentation Awards for its 2021 budget submission. A governmental unit must publish a budget document that meets criteria as a policy document, an operations guide, a financial plan, and a communications device to receive this award. This is the 17<sup>th</sup> consecutive year Nassau County has received this award.

For Fiscal Year 2020, Nassau County was awarded a special Triple Crown medallion from the GFOA, which signifies the government has received all three GFOA awards (the Certificate of Achievement for Excellence in Financial Reporting Award, Popular Annual Financial Report and the Distinguished Budget Presentation Award), which is a major achievement. This is the second consecutive year in which Nassau County has received this important award since inception of the Triple Crown Award in 2019.

#### **Acknowledgements**

The Annual Comprehensive Financial Report could not have been completed without the efficiency and dedication of the entire staff of the Nassau County Comptroller's Office. I wish to convey my deep appreciation to the members of the Accounting Division who have worked so diligently to prepare the financial statements and the entire ACFR, as well as to the Office of the Treasurer, the Office of Management and Budget, and The Bonadio Group, which assists the Comptroller's Office with the compilation of this report.

Respectfully submitted,

Claime Phillips

Elaine Phillips Nassau County Comptroller

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Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

### County of Nassau New York

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2020

Christophen P. Morrill

Executive Director/CEO

#### PRINCIPAL OFFICIALS AS OF DECEMBER 31, 2021

#### Executive

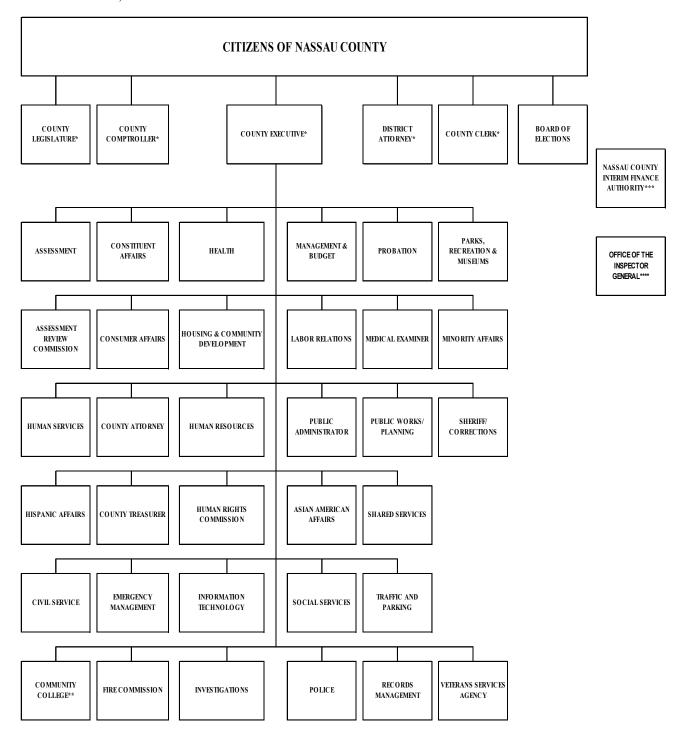
County Executive County Comptroller Chief Deputy County Executive Deputy County Executive for Finance County Treasurer Acting County Attorney Budget Director Acting District Attorney County Clerk Acting County Assessor Laura Curran Jack Schnirman Helena E. Williams Raymond J. Orlando Beaumont Jefferson Jessica Molinares-Kalapakis Andrew Persich Joyce A. Smith Maureen C. O'Connell Robin S. Laveman, Esq.

#### Legislative

Richard J. Nicolello, Presiding Officer Howard J Kopel, Deputy Presiding Officer Denise Ford, Alternate Deputy Presiding Officer Kevan M. Abrahams, Minority Leader Legislator Siela A. Bynoe Legislator Carrié Solages Legislator Debra Mulé Legislator C. William Gaylor, III Legislator Vincent T. Muscarella Legislator Ellen W. Birnbaum Legislator Delia DeRiggi-Whitton Legislator James D. Kennedy Legislator Thomas McKevitt Legislator Laura Schaefer Legislator John R. Ferretti Jr. Legislator Arnold W. Drucker Legislator Rose Marie Walker Legislator Joshua A. Lafazan Legislator Steven D. Rhoads

9th Legislative District 7th Legislative District 4th Legislative District 1st Legislative District 2nd Legislative District 3rd Legislative District 5th Legislative District 6th Legislative District 8th Legislative District 10th Legislative District 11th Legislative District 12th Legislative District 13th Legislative District 14th Legislative District 15th Legislative District 16th Legislative District 17th Legislative District 18th Legislative District 19th Legislative District

#### COUNTY DEPARTMENTS AND OFFICES As of December 31, 2021



\* Offices Elected by Voters of Nassau County

\*\* Discretely Presented Component Unit. See Note 1 of Notes to Financial Statements

\*\*\* Blended Component Unit. See Note 1 of Notes to Financial Statements.

\*\*\*\* The Office of Inspector General operates independently in accordance with the Nassau County Charter.

FINANCIAL SECTION



 Mayer Hoffman McCann CPAs

 The New York Practice of Mayer Hoffman McCann P.C., An Independent CPA Firm

 685 Third Avenue

 855 Third Avenue

 New York, NY 10017

 212.503.8800

#### **INDEPENDENT AUDITORS' REPORT**

To the Honorable Bruce Blakeman, Nassau County Executive, the Honorable Elaine Phillips, Nassau County Comptroller and the Members of the Legislature of the County of Nassau, New York

#### **Report on the Audit of the Financial Statements**

#### Opinions

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Nassau, New York (the "County"), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County as of December 31, 2021, and the respective changes in financial position, and the respective budgetary comparisons for the General Fund, Police District Fund, and Sewer and Storm Water District Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of certain component units of the County as disclosed in Note 1 to the financial statements, which represent approximately 2%, 17% and 1%, respectively, of the assets, net position, and revenues of the governmental activities, and approximately 99%, 99%, 96%, respectively of the assets, net position and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors, whose reports have been furnished to us, and our opinions, insofar as it relates to the amounts included for such component units, is based solely on the reports of the other auditors.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS"). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### **Emphasis of Matters**

#### Control Period

As discussed in Notes 1 and 2 to the financial statements, the County is under a control period as imposed by the Nassau County Interim Finance Authority ("NIFA"). Our opinions are not modified with respect to this matter.

#### Uncertainty Regarding Going Concern

The report of the independent auditor of Nassau Health Care Corporation ("NHCC"), a discretely presented component unit of the County, contained an emphasis of matter paragraph concerning NHCC's ability to continue as a going concern. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatements of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining on a test basis, evidence regarding the amounts and disclosures in
  the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the schedules included under required supplementary information in the accompanying table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying combining and individual fund financial statements and schedules, combining statement of net position and activities and other supplementary information (as indicated in the table of contents), are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS by us and other auditors. In our opinion, based on our audit and the report of the other auditors, the combining and individual nonmajor fund financial statements and schedules, combining statement of net position and activities and other supplementary information are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### **Report on the Control Period Calculation Schedule**

#### Opinion

We have audited the accompanying Control Period Calculation Schedule (the "Schedule") of the County, which comprises the Control Period Calculation results of the County's five major budgetary operating funds in accordance with the reporting provisions of the agreement between the County and NIFA dated December 8, 2017 (the "Contract") for the year ended December 31, 2021, and the related notes to the Schedule.

In our opinion, the Schedule referred to above presents fairly, in all material respects, the Control Period Calculation results of the County's five major budgetary operating funds for the year ended December 31, 2021, as determined in accordance with the reporting provisions of the Contract.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Schedule section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Basis of Accounting**

We draw attention to Note 2 to the basic financial statements, which describes the basis of accounting. The Schedule is prepared by the County on the basis of the reporting provisions of the Contract, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Schedule

Management is responsible for the preparation and fair presentation of the Schedule in accordance with the reporting provisions of the Contract. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the Schedule that is free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibilities for the Schedule

Our objectives are to obtain reasonable assurance about whether the Schedule as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the Schedule.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatements of the Schedule, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining on a test basis, evidence regarding the amounts and disclosures of the Schedule.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the Schedule.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Other Matters

The information presented in Exhibit E-2, Control Period Calculation Schedule – Historical Data, for the years ended December 31, 2016 through December 31, 2020 were subjected to the auditing procedures applied in the respective year-end audits of the Schedule by other auditors, whose reports stated it was fairly stated in all material respects with the audited Schedule from which it has been derived.

The information presented in Exhibit E-2, Control Period Calculation Schedule – Historical Data, for the years ended December 31, 2014 and 2015 were not subjected to the auditing procedures applied in the audit of the Schedule and, accordingly, we do not express an opinion or provide any assurance on the information.

#### Restrictions on Use – Report on Control Period Calculation

Our report is intended solely for the information and use of the County and NIFA and is not intended to be and should not be used by anyone other than these specified parties.

Mayer Hoffman Mc Cann CPAs

New York, NY June 30, 2022

#### MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



This Management Discussion and Analysis ("MD&A") provides a narrative overview and analysis of the financial activities of Nassau County for the fiscal year ended December 31, 2021. This section should be read in conjunction with the Letter of Transmittal and the County's financial statements.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The MD&A is intended to serve as an introduction to the County's basic financial statements, which include the following components:

- 1) government-wide financial statements,
- 2) fund financial statements and
- 3) notes to the basic financial statements.

This report also contains supplementary information that is intended to furnish additional detail to support the basic financial statements.

**Government-wide financial statements.** The government-wide financial statements present a long-term view of the County's finances and provide information about the County, including its component units, using the *economic resources measurement focus* and the *accrual basis of accounting*. The economic resources measurement focus looks at the transactions and events that have increased or decreased the total economic resources of the government during the accounting period being reported. The accrual basis of accounting of related inflows of cash, and it requires expenses to be recognized as soon as they are earned, regardless of the timing of related outflows of cash. There are two government-wide financial statements: The *Statement of Net Position (Deficit)* and the *Statement of Activities*.

The government-wide financial statements report the activity and balances for the County and its blended component units (known as the primary government), as well as its discretely presented component units (presented separately), all of which are identified in Note 1 of the financial statements, titled, *Summary of Significant Accounting Policies* of the financial statements. Financial information for these component units is reported separately from the financial information presented for the primary government itself. Exhibits X-1 and X-2 are government-wide financial statements.

The *Statement of Net Position* presents information on all the County's assets, liabilities, and deferred outflows and inflows of resources. Net position (deficit) is the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. It should be noted that unrestricted net position deficits may be created because many governments have long-term liabilities that are funded on a pay-as-you-go basis, appropriating resources each year as payments come due, rather than accumulating assets in advance. Common examples include litigation, accrued vacation and sick pay, and other postemployment benefits.

MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



The *Statement of Activities* divides a government's activities into three elements: its governmental activities, its business-type activities (currently not applicable to the County), and the activities of its component units.

Both government-wide financial statements distinguish functions of the County that are principally supported by taxes, charges for services, operating and capital grants. The governmental activities of the County include general administration, public safety, social services, recreation, health, education, and public works.

**Fund financial statements**. The remaining statements in the Annual Financial Report are fund financial statements (governmental fund statements and fiduciary fund statements) that focus on individual parts of the County government, reporting on the County's operations in more detail than the government-wide statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All funds fall into three categories: governmental funds, proprietary funds, and fiduciary funds. The County has governmental and fiduciary funds but not proprietary funds.

Differences between the government-wide statements and the governmental fund statements results include differing measurement focuses and basis of accounting between the statements. The Statement of Activities (government-wide financial statement) reflects the net costs of each major function of operations, which differs from the presentation of revenues and expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balances – Total Budgetary Authority and Actual (governmental fund financial statement), which reflects the County's modified accrual and budgetary presentation. Exhibits X-4 and X-6 reconcile the differences between the fund level and government-wide statements.

*Governmental Funds.* Governmental Funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements generally focus on short-term (one year or less) inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's short-term financing requirements. The governmental fund financial statements employ the *current financial resources measurement focus* and are presented using *the modified-accrual basis of accounting*. The current financial resources measurement focus requires the fund financial statements to report short-term inflows and outflows of financial resources.

It is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements because the focus of governmental funds is narrower than that of the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains ten governmental funds and four blended component unit governmental funds. Information is presented separately in the Governmental Funds - Balance Sheet (Exhibit X-3) and in the

#### MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



Governmental Funds - Statement of Revenues, Expenditures, and Changes in Fund Balances (Exhibit X-5) for funds which are considered to be the major funds.

- the General Fund;
- the Police District Fund;
- the Sewer and Storm Water District Fund;
- the Capital Fund;
- the Disputed Assessment Fund;
- the American Rescue Plan ("ARPA") Fund; and
- the NIFA Fund (the general fund of a blended component unit).

Data from the other nine nonmajor governmental funds (four are managed by the County and five are blended component unit funds) are combined into a single aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the Combining and Individual Fund Statements and Schedules section of this report.

The County adopts an annual appropriated budget for its General Fund, Police District Fund, Sewer and Storm Water District Fund, and Environmental Protection Fund<sup>1</sup>. The County carries over unexpended encumbrances and the corresponding budget for those balances. A budgetary comparison statement, including carryovers, has been provided to demonstrate compliance with its budget.

*Fiduciary funds*. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The fiduciary funds employ the *economic resources measurement focus* and *accrual basis of accounting*, similar to the government-wide statements. The County reports one type of fiduciary fund which presents balances and activity related to resources held for others.

The basic governmental fund financial statements can be found on pages 48-51 of this report. Exhibits X-3 and X-5 are governmental fund financial statements and Exhibits X-10 and X-11 are examples of fiduciary fund financial statements.

<u>Notes to the financial statements.</u> The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found in Exhibit X-14 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents *Required Supplementary Information* ("RSI") of the County's progress in funding its obligations to provide pension and other postemployment benefits ("OPEB") to its employees. Required supplementary information can be found immediately after the notes to the financial statements. *Other Supplemental Information* that includes Combining and Individual Fund Statements and Schedules on non-major funds and major funds, may be found immediately following the *Required Supplementary Information*, beginning with Exhibit A-1 of this report.

<sup>&</sup>lt;sup>1</sup> This fund is used to purchase and preserve open space and for other purposes in accordance with the County's environmental programs, established by Local Law No. 14 of 2004 and Local Law No. 10 of 2006.

#### MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



#### FINANCIAL REPORTING ENTITY

The financial reporting entity consists of the County government and its component units, both blended and discretely presented, which are legally separate organizations that meet the criteria for reporting as a component unit, either because the entity has a financial dependence on the County or the County appoints a voting majority of that organization's governing body, and the County is able to either impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on the County. The County's component units are comprised of the following:

Blended Component Units, which are included in both the government-wide and governmental fund statements, represent:

- Nassau County Interim Finance Authority<sup>2</sup> ("NIFA");
- Nassau County Sewer Finance Authority ("SFA"); and
- Nassau County Tobacco Settlement Corporation ("NCTSC").

Discretely Presented Component Units, two major and five non-major, which are included in only the government-wide statements, represent:

- The major discretely presented component units are:
  - Nassau Health Care Corporation ("NHCC"); and
  - Nassau Community College ("NCC")
- The non-major discretely presented component units are:
  - Nassau Regional Off-Track Betting Corporation ("OTB");
  - Nassau County Industrial Development Agency ("NCIDA");
  - Nassau County Local Economic Assistance Corporation ("NCLEAC");
  - Nassau County Bridge Authority ("NCBA"); and
  - Nassau County Land Bank ("NCLB").

See Note 1, *Summary of Significant Accounting Policies* of the financial statements for further explanations of the component units.

<sup>&</sup>lt;sup>2</sup> The Nassau County Interim Finance Authority ("NIFA"), is a blended component unit of the County, which provides State oversight of the County's finances. Refer to the description of NIFA in the Letter of Transmittal, Note 1 *Summary of Significant Accounting Policies*, Blended Component Units (a), and Note 2, *Control Period Calculation*, of the accompanying financial statements for more information about NIFA.

MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



#### FINANCIAL HIGHLIGHTS

#### Governmental Funds

As shown in Exhibit X-5, the County ended the 2021 fiscal year with a net change to GAAP fund balance of \$479.5 million in all its governmental funds, both operating and non-operating, an increase of \$463.6 million from the prior year. The surplus of \$479.5 million was comprised of:

- \$568.4 million surplus attributed to the County's operating funds<sup>3</sup> an improvement over 2020 by \$440.3 million:
  - the General Fund surplus of \$542.5 million;
  - o the Police District Fund surplus of \$9.9 million; and
  - the Sewer and Storm Water District Fund ("Sewer and Storm Water Fund") surplus of \$16.0 million; and
- \$88.9 million deficit attributed to the remaining funds, both major and non-major, an improvement over 2020 of \$23.3 million, primarily due to:
  - the Capital Fund deficit of \$37.5 million; and
  - deficits in the debt service funds of the blended component units NIFA and NCTSC of \$48.7 million and \$7.6 million, respectively.

As shown in Exhibit X-5, factors contributing to the governmental funds' GAAP net change in fund balance of \$479.5 million were primarily driven by strong sales tax revenues. County-wide sales tax revenues (excluding Preempted Sales Tax in Lieu of Property Taxes) increased by \$237.6 million over 2020. Lower debt service than the prior year due to the NIFA's refinancing of both County and NIFA debt also contributed to the positive results. In February 2021, NIFA refinanced \$856.8 million and \$331.2 million of outstanding County and NIFA debt, respectively (see the Debt section of this MD&A for more information). This was offset by higher capital outlays due to a County bond issuance in April 2021 (no bonds were issued in 2020) and as projects returned to a normal pace as the pandemic slowed down.

Total revenues and total expenditures increased by \$377.5 million and \$168.3 million, respectively, over 2020. The contributing positive factors included:

- Strong Sales Tax revenues of \$1.3 billion, primarily driven by the lifting of pandemic restrictions resulting in higher consumer spending;
- Settlement of opioid litigations resulting in funds received in 2021 of \$55.9 million, which are earmarked for treatment and prevention of opioid addition, and familial support. In 2017, the County commenced an action against manufacturers, distributors and pharmacies that were involved in the marketing, selling and/or distribution of opioids in Nassau County for their role in the creation of the deadly opioid epidemic. Several of these actions were settled and the County received the first settlement funds in 2021.

<sup>&</sup>lt;sup>3</sup> Defined as the General Fund, the Police District Fund and the Sewer and Storm Water District Fund ("Sewer and Storm Water Fund"). These funds represent the daily activity of governmental functions and are primarily funded by sales tax and other recurring revenue streams and property taxes. Monitoring the fiscal activities of these funds is key to ensuring our policy makers and management have the relevant information needed to make sound decisions that ultimately have positive long-term impacts on the County's fiscal trajectory.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



- Departmental Revenue showed strong results over the prior year primarily driven by higher mortgage and deed recording fees (\$13.7 million), and GIS Tax Map fees (\$12.3 million), the result of record sales in the real estate market as city residents moved to the suburbs during the pandemic; and higher bus farebox revenues (\$5.2 million) due to an increase in ridership over 2020 and a full-year of farebox collections [fare collection was temporarily suspended during the height of the COVID-19 pandemic];
- Higher than originally budgeted State Operating Assistance ("STOA") funding received for the County's bus service (\$28.1 million);
- Debt service savings due to the refinancing of County and NIFA debt resulting in a savings of \$132.2 million over the prior year; and
- An increase in the net Other Financing Sources primarily the result of the issuance of BANs and general obligation debt, and a transfer of approximately \$55.4 million from NIFA representing the return of funds withheld by NIFA in the prior year for debt service that was no longer needed due to the refinancing that took place in February 2021. During the COVID-19 pandemic in 2020, the County issued no bonds for capital improvements.

These positive variances were partially offset by:

- Higher Local Government Assistance expenditures than budgeted paid to the Towns and Cities within the County of \$14.3 million due to higher sales tax collections that are distributed to the municipalities in accordance with State law;
- Higher Capital Outlays of \$185.9 million, primarily related to sewer projects (\$118.9 million) and general capital projects (\$45.9 million) mainly as project work resumed in 2021 and funding was obtained through a County bond issuance in 2021;
- Higher expenditures in almost all functions of \$92.1 million primarily the result of 2020 CARES Act funding that funded 2020 Protection of Persons costs.

The ending GAAP fund balance for all governmental funds was \$ 1,113.6 million, up from \$634.1 million at 2020 fiscal year-end. Of the 2021 ending fund balance:

- > \$913.4 million is attributed to the operating funds<sup>4</sup>;
  - \$779.9 million is attributed to the General Fund;
  - \$92.3 million to the Police District Fund; and
  - \$41.2 million to the Sewer and Storm Water Fund.

The Capital Fund and the Disputed Assessment Fund's ("DAF") ending fund balances were \$143.8 million and \$7.1 million, respectively, and the remainder of \$49.3 million is comprised of the ending fund balances in multiple nonmajor funds and the NIFA fund.

<u>Total assets for all governmental funds</u> as of December 31, 2021 increased by \$490.6 million over the prior fiscal year, primarily due to an increase in cash and restricted cash in the General Fund (of \$388.6 million), Police District Fund (of \$127.9 million) and ARPA ("American Rescue Plan Act") Fund (of \$165.6 million), and offset by decreases in the Capital Fund (of \$36.5 million) and the DAF Fund (of \$51.7 million). The increased cash in the General Fund was primarily driven by higher sales tax revenues and the cash received from opioid settlements. The increase due to the ARPA fund primarily represents cash not yet distributed under the various County ARPA programs.

<sup>&</sup>lt;sup>4</sup> Ibid.

MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



<u>Total liabilities for the governmental funds</u> as of December 31, 2021 declined by \$11.9 million, primarily due to increases in Accrued Liabilities and Advances Payable of \$86.9 million and \$46.9 million, respectively, and an increase in Unearned Revenue of \$181.7 million, primarily comprised of the unspent ARPA funding of \$162.8 million. These increases were offset by decreases in Interfund Payables of \$122.7 million, decreases in Bond Anticipation Notes ("BANs) Payable and Revenue Anticipation Notes ("RANs") Payable of \$75.4 million and \$48.9 million, respectively, a decrease in Disputed Assessment Fund Deposits Held of \$59.2 million and a reduction in Property Tax Refunds Payable of \$21.9 million.

<u>Total Deferred Inflows of Resources</u> as of December 31, 2021 increased over the prior year by approximately \$23.1 million, primarily driven by an increase in the deferred Part County Sales Tax, which resulted from the higher Preempted Sales Tax in Lieu of Property Taxes collected in 2021. See Sales Tax section in this MD&A. See Note 1, *Summary of Significant Accounting Policies* for more details of Part County Sales Tax.

For the three operating funds  $only^5$ , total assets, liabilities, and deferred inflows of resources, were \$1,579.8 million, \$571.3 million, and \$95.1 million, respectively. This represents an increase in assets of \$462.0 million and an increase in deferred inflows of resources of \$23.2 million, offset by a decrease in liabilities of \$129.7 million over the prior year.

The 2021 results demonstrate that the County continues to successfully navigate the fiscal challenges presented by the COVID-19 pandemic, with strong sales tax revenues, the receipt of Coronavirus Aid Relief and Economic Security ("CARES") Act funding in 2020 and ARPA funding in 2021, and the NIFA refinancing, without having to utilize fund balance, and ended the year with an increase to the overall fund balance.

#### ANALYSIS OF GOVERNMENT-WIDE FINANCIAL STATEMENTS FOR 2021

The County's <u>accumulated</u> net deficit, on a government-wide basis in accordance with GAAP, was \$8.0 billion, which represented an improvement of \$268.6 million in the net deficit over fiscal year 2020's balance of \$8.2 billion.

# The Statement of Net Position (Deficit)

The Statement of Net Position (Deficit) for the 2021 fiscal year reports a deficit balance of \$8.0 billion in net position. The effects of unfunded long-term obligations, such as OPEB<sup>6</sup>, are significant factors in creating the deficit balance. As noted earlier, the net position over time may serve as a useful indicator of a government's financial position. Table 1 illustrates that the County's net deficit improved by \$268.6 million during 2021 when compared to the 2020 net deficit.

<sup>&</sup>lt;sup>5</sup>Ibid.

<sup>&</sup>lt;sup>6</sup> New York State Law does not permit municipalities to reserve for OPEB. Even if it were permitted by State law, any such fund or entity would need to adhere to GASB standards.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



	Table 1		
Co	 Statement of Ne llars in millions	 n	
	 Total Primary Activ		
	 Change		
Current and Other Assets	\$ 2,297.9	\$ 1,732.4	\$ 565.5
Capital Assets	3,863.9	3,603.4	260.5
Total Assets	 6,161.8	 5,335.8	 826.0
Total Deferred Outflows of Resources	 1,683.4	 1,738.5	 (55.1)
Current and Other Liabilities	1,348.6	1,557.6	(209.0)
Long-Term Liabilities	12,918.0	12,898.0	20.0
Total Liabilities	 14,266.6	 14,455.6	 (189.0)
Total Deferred Inflows of Resources	 1,552.3	 861.0	 691.3
Net Investment in Capital Assets	2,590.5	2,561.5	29.0
Restricted	217.0	116.2	100.8
Unrestricted	 (10,781.2)	 (10,920.0)	 138.8
Total Net Position (Deficit)	\$ (7,973.7)	\$ (8,242.3)	\$ 268.6

Total assets increased by \$826.0 million primarily due to an increase in cash and restricted cash of \$607.1 million resulting from higher sales tax collections, the opioid settlements and savings due to debt restructuring. The remaining increase in assets of \$260.5 million is attributable to capital assets.

Deferred outflows of resources decreased by \$55.1 million mainly due to OPEB of \$181.7 million offset by an increase in the deferred outflow related to the pension liability of \$159.4 million. The OPEB and net pension liabilities are actuarially valued in accordance with GASB Statement No. 75 and GASB Statement No. 68, respectively.

Total liabilities decreased by \$189.0 million primarily due to:

- a decrease in the current portion of long-term obligations of \$297.5 million due to the reduction of the current portion of serial bonds payable resulting from NIFA's refinancing of County and NIFA debt.
- Significant swings among different components of non-current liabilities, only resulted in increasing total non-current liabilities by \$20 million.
  - Serial bonds payable increased by almost \$400 million due to the NIFA's refinancing of County and NIFA debt, which was offset by a reduction in the current portion of the serial bonds payable of \$279.3 million as the maturity of the NIFA bonds were extended to 2035 through the NIFA refinancing.
  - $\circ~$  The OPEB liability increased by \$269.6 million primarily due to the decrease in the discount rate.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



• The tax certiorari payable increased by \$121.8 million primarily due to the addition of new tax certiorari liabilities and the revaluation of existing balances.

The increases described above were offset by a decline in the long-term portion of the net pension liability of \$772.9 million. The net pension liability is actuarially determined by the State and provided to the County because the County participates in the State's retirement system.

Deferred inflows of resources increased by \$691.3 million primarily due to the deferred inflow related to pensions.

See Exhibit X-1 for the full Statement of Position.

The County has \$2.6 billion invested in its capital assets, recorded at acquisition cost, net of accumulated depreciation and amortization, and related debt, liabilities, and deferred inflows and outflows of resources. Capital assets are used by the County in the provision of services to the taxpayers. This investment of County equity is allocated in the County's capital assets, which are not liquid assets, and are not immediately available to support future expenses.

The County's Statement of Net Position (Deficit) shows a deficit balance of \$8.0 billion in net position as of December 31, 2021 and an unrestricted net deficit of \$10.8 billion. Unrestricted net position reflects all liabilities that are not related to the County's assets and are not expected to be repaid from restricted resources. Accordingly, the County will have to allocate future revenues towards the payment of these liabilities.

*Tax Certiorari* The County is responsible under applicable laws for paying, without chargeback, the real property tax refunds (other than those arising from correction of errors) of the three towns within the County, all but one of the 56 school districts, and approximately 200 special districts, referred to as the County Guarantee. This inability to chargeback the refunds has resulted in the County having to refund more in property taxes than it has collected and has given rise to the significant total tax certiorari liability, which includes liabilities that are funded with disputed assessment charges, which has increased by \$58.5 million to \$707.3 million at fiscal year-end 2021.

The Disputed Assessment Fund ("DAF"), is funded by a Disputed Assessment charge on commercial properties and the funds are restricted to paying only commercial property refunds. As such, any liability related to the DAF identified as part of the total tax certiorari liability as of fiscal year-end is excluded from the calculation of the long-term liability for tax certiorari because the refund is already funded. The DAF fund paid out approximately \$91.5 million of property tax refunds to commercial property owners in fiscal year 2021. These payouts did not impact the County's finances for the fiscal year as they represented a return of the DAF charges collected. See Note 21B *Contingencies and Commitments - Tax Certioraris* for the details of what comprises the total tax certiorari liability balance.

As of December 31, 2021, \$632.2 million of property tax refunds, excluding DAF, are estimated as long-term obligations and are included in the current portion of long-term liabilities and in the estimated tax certiorari liability on the Statement of Net Position (Deficit). See Note 12, *Notes Payable and Long-term Obligations* and Note 21B *Contingencies and Commitments - Tax Certioraris*.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



### The Statement of Activities

The Statement of Activities for the fiscal year that ended December 31, 2021 details the improvement in the County's Government-wide net worth from 2020 to 2021. Table 2 summarizes the changes in the County's net position.

	Table 2	2									
Condensed Statement of Activities (dollars in millions)											
		2021		2020		Change					
Revenues											
Program Revenues											
Charges for Services	\$	396.6	\$	346.1	\$	50.5					
Operating Grants		560.1		555.0		5.1					
Capital Grants		109.6		176.0		(66.4					
General Revenues											
Property Taxes		969.3		989.2		(19.9					
Sales Taxes		1,407.3		1,164.2		243.1					
Other Taxes		94.5		88.9		5.6					
Tobacco Settlement Revenues		20.9		19.3		1.6					
Opioid Litigation Settlement Revenue		55.9				55.9					
Investment Income		28.2		30.0		(1.8					
Other General Revenues		77.9		62.5		15.4					
Total Revenues		3,720.3		3,431.2		289.1					
Expenses											
Legislative		13.7		15.2		(1.5					
Judicial		88.8		97.7		(8.9					
General Administration		694.5		784.5		(90.0					
Protection of Persons		1,001.0		1,137.8		(136.8					
Health		229.0		231.1		(2.1					
Public Works		380.6		384.1		(3.5					
Recreation and Parks		52.7		54.9		(2.2					
Social Services		501.4		547.2		(45.8					
Corrections		298.3		342.2		(43.9					
Education		27.8		27.5		0.3					
Interest on Long Term Debt		163.9		182.2		(18.3					
Total Expenses		3,451.7		3,804.4		(352.7					
Increase (Decrease) in Net Position (Deficit)		268.6		(373.2)		641.8					
Net Position (Deficit) Beginning		(8,242.3)		(7,869.1)		(373.2					
Net Position (Deficit) Ending	\$	(7,973.7)	\$	(8,242.3)	\$	268.6					

Several factors set forth below impacted the County's net worth.

• An increase in Sales Tax (Countywide), due to strong consumer spending, and opioid litigation settlement funds received of \$55.9 million.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



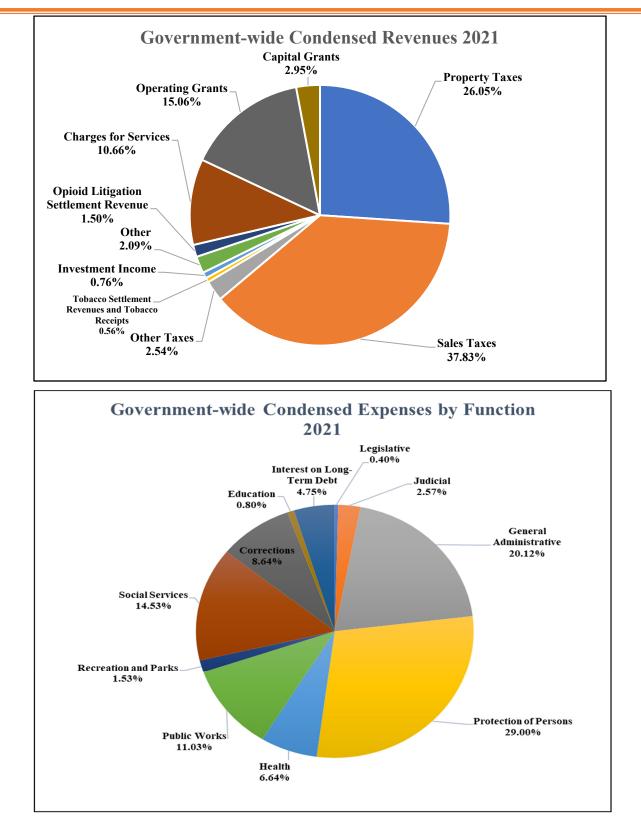
- Program Revenues attributed to Charges for Services improved by \$50.5 million primarily due to higher Departmental Revenues related to a surge in real estate transactions, higher bus farebox collections and higher revenues related to activities, such as camping and cabana fees. The higher revenues are primarily the result of residents returning to pre-pandemic activities and the surge in the Nassau County real estate market.
- Total Expenses decreased over 2020 by \$352.7 million. Protections of Persons, General Administration, Corrections and Social Services expenses declined primarily due to lower pension expense net of higher OPEB expense recognized in 2021 over the prior year, as well as a decline in interest on long-term debt due to NIFA's refinancing of County and NIFA debt. In addition to these effects:
  - The remainder of the variance in General Administration expenses is related to the increase in the long-term obligations, such as the estimated tax certiorari payable liability, which increased \$121.8 million, and the increase in the estimated liability for litigation, which increased \$31.9 million.
  - In addition to the net effects related to the OPEB liability and the pension liability, Social Services Medicaid expenses decreased primarily due to projected enhanced Federal Medical Assistance Percentage ("eFMAP") funding pursuant to the Affordable Care Act ("ACA") and the Families First Coronavirus Response Act ("FFCRA").<sup>7</sup>
  - The reduction in Corrections expenditures was also affected by a reduction in contractual expenditures related to the new contract with NHCC for inmate health services. The new negotiated contract had savings in areas such as, outpatient services performed at the correctional center, the use of telemedicine, and monthly services and administrative fees being calculated based upon the inmate census.

See Exhibit X-2 for the full Statement of Activity.

<sup>&</sup>lt;sup>7</sup> Federal Medical Assistance Percentage (FMAP) is the Federal Medicaid matching rate. FMAP determines the federal share of the cost of Medicaid services in each State, which is based on a formula in the federal Medicaid statute that is based on state per capita income. The lower a state's per capita income, the higher the state's FMAP, which is intended to assist a low per capita income state in purchasing covered services for its Medicaid beneficiaries. Effective January 2014, the Affordable Care Act (ACA) established enhanced FMAPs for the cost of services to cover newly eligible low-income adults who are not disabled. The FMAP is adjusted based on the Affordable Care Act (ACA), Families First Coronavirus Response Act (FFCRA) and Public Health Emergency, to provide temporary fiscal relief to states during economic downturns.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021





# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



### **Governmental Fund Financial Statements**

The County's governmental fund statements (balance sheet and statement of revenues, expenditures, and changes in fund balance) tell how the general governmental services were financed in the short-term, as well as what money remains for future spending. These statements present the government's current financial resources (which include its cash and cash equivalents and those assets that are expected to be converted into cash within the next year) and the current liabilities that these assets will be used to retire.

<u>For reporting purposes</u>, the County's general operations are financed through three primary operating funds, which have different tax bases:

- the General Fund;
- the Police District Fund; and
- the Sewer and Storm Water Fund.

The General Fund includes several funds that are managed separately but reported on a GAAP basis, as part of the General Fund:

- the Fire Prevention and Safety Fund;
- the Police Headquarters Fund;
- the Debt Service Fund;
- the Litigation Fund;
- the Retirement Contribution Reserve Fund;
- the Technology Fund;
- the Open Space Fund;
- the Employee Benefit Accrued Liability Reserve Fund;
- the Bond Indebtedness Reserve Fund;
- the Excess Sales Tax Fund (established in 2021); and
- the Opioid Litigation Settlement Fund (established in 2021).

Resources are transferred to the County's Debt Service Fund to pay current debt service obligations.

The County's sewer and storm water operations are funded through the Sewer and Storm Water District Fund. NCSFA, a blended component unit of the County, which collects sewer assessment fees from County taxpayers and provides those funds to the Sewer and Storm Water District to fund its operations. The County contracts with an outside vendor to manage the operations of the sewer system.

The financial activities of the County's police precincts are funded through the Police District Fund. Taxpayers residing in villages and cities with their own police force do not contribute to the tax base of the Police District Fund.

The County also has a series of other non-operating funds, such as, the Environmental Protection Fund, the Grant Fund, the Federal Emergency Management Agency ("FEMA") Fund, the Capital Project Fund, the Disputed Assessment Fund ("DAF"), the COVID-19 Fund ("COV"), which was established in 2020, and the American Rescue Plan Act ("ARPA") Fund, which was established in 2021. The latter two funds were established to manage and track the stimulus funds received from the Federal government for the COVID-19 pandemic and the corresponding expenditures. The activity in these funds, excluding the Environmental Protection Fund, are not funded with County property taxes.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



### Sales Tax

Sales Tax is the major revenue source for the County, followed by Property Tax, State and Federal Aid, and Departmental Revenues. These categories have remained relatively constant as a percentage in relation to total revenues in recent years.

Sales Tax secures NIFA's bonds, which are currently outstanding through November 15, 2035. The State Comptroller remits monthly County sales tax collections directly to NIFA to pay its debt service costs required for each fiscal year before any residual sales tax is transferred to the County. See Note 1, *Summary of Significant Accounting Policies*, in the financial statements.

# GENERAL FUND BUDGET VARIANCES

The County cannot legally incur expenditures for which no appropriation has been previously provided, either at the time of initial budget adoption or through subsequent supplemental appropriation. Consequently, there can be no expenditures that are over the total appropriations. The variances discussed below are a comparison of budgetary actual to the originally adopted budget.

The County ended the 2021 fiscal year with a General Fund ending fund balance of \$834.8 million on a budgetary basis, up from \$259.2 million as of fiscal year-end 2020, an increase of \$575.6 million. The County's budgetary surplus is comprised of a number of variances from the modified budget.

**In its governmental funds**, the County ended the 2021 fiscal year with a net change in GAAP fund balance of \$542.5 million in the General Fund, up from \$40.0 million as of the end of the prior fiscal year. The difference between the General Fund's budgetary surplus of \$575.6 million (excluding appropriated fund balance of \$0.1 million), and the reporting surplus of \$542.5 million is primarily due to:

- adjustments required to eliminate the effect of encumbrances that cross fiscal years;
- the recognition of expenditures incurred by not paid in the fiscal year;
- an adjustment to pension contributions to match the actual time period covered; and
- the adjustment for revenue receivables that have not been collected within the County's period of availability (see Note 1 for explanation of the County's period of availability).

# **Original Budget versus Total Budgetary Authority**

The General Fund's original budget (adopted budget) was modified for revenues, expenditures and other financing uses. There was a need for amendments to reallocate appropriations among departments when it became clear which departments would have shortages at fiscal year-end:

• The General Fund's original budgeted revenues of \$2,454.8 million were modified by \$385.9 million to \$2,840.7 million. The modifications were due to higher Sales Tax revenues received than budgeted, higher State Aid received for the operation of the County's bus system, and higher Departmental Revenue received in the County Clerk's Office related to the significant increase in real estate transactions. A modification was necessary to allow for the transfer of the funds from the General Fund to the newly established Excess Sales Tax Fund, which was created by County Legislation and committed the funds for specific purposes. This transfer is eliminated in the consolidation of the General Fund.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



- The General Fund's original budget's current expenditures of \$2,495.2 million were modified up by \$9.6 million to \$2,504.8 million during the fiscal year. Several departments and expenditures were affected by the reallocation of appropriations including reductions to Medicaid, tax certiorari payments, and fringe benefits. These reductions were offset by increases to cover higher that budgeted overtime in the Correctional Center, higher than budgeted Aid to Towns and Cities payments resulting from the higher sales tax collections in the fiscal year, and higher than budgeted suits and damages (litigation) payments as a result of settlements occurring in 2021.
- The original budget for Debt Service expenses was modified down \$20.6 million from \$278.0 million to \$257.4 million due to the need to reallocate costs related to debt service. Less appropriations were required for principal payments after the refinancing of County and NIFA.
- The General Fund's original budget for Other Financing Uses was modified from \$13.7 million to \$35.9 million, a change of \$22.2 million, primarily related to the shift debt service costs from the County to NIFA resulting from the NIFA refinancing of a portion of NIFA and County debt.

# Variances of Total Budgetary Authority to Actual on a Budgetary Basis

The variances discussed below are a comparison of total budgetary authority to actual on a budgetary basis as shown on Exhibit X-7.

# General Fund Revenues

Except for Sales Tax, Departmental Revenues generated from real estate transactions, Video Lottery Terminal revenues and State Aid, most County recurring revenue streams appeared to still have residual effects from the COVID-19 pandemic, with actual revenue not meeting total budgetary authority levels. The primary positive factors affecting General Fund revenues are set forth below:

- Sales Tax:
  - Countywide Sales Tax revenues (which exclude Preempted Sales Tax in Lieu of Property Taxes) and including the NIFA Fund, were \$23.2 million higher than the modified budget Sales tax collections showed a strong resurgence as a result of the lifting of pandemic restrictions, strong consumer spending and rising gasoline prices.
  - A portion of the actual receipts appear in the NIFA Fund since it draws County Sales Tax to pay County related debt service. Countywide Sales Tax reported in the General Fund was \$12.3 million under budget (see Exhibit X-7) offset by \$35.4 million reported in the NIFA Fund in the financial statements (see Exhibit X-5).
- *Opioid Litigation Settlement*: The County received \$55.9 million related to several opioid litigation settlements. Of the \$55.9 million, \$15 million has been designated as restricted due to restrictions on the use of those funds agreed upon in the settlement agreement. In 2021, the County Legislature authorized the use of the settlement funds for treatment and prevention of opioid addiction and to support existing County programs that assist with drug addiction.
- *State Aid:* Revenues surpassed budget by \$15.3 million, primarily due to higher State Operating Assistance ("STOA"), which was used to fund the County's bus system.
- *Other Revenue:* Other Revenue exceeded the budget by \$22.6 million primarily due to higher video lottery terminals ("VLTs") revenues received from Nassau County Off-Track Betting ("OTB") than budgeted and higher revenues received from discretely presented component units.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



• *Departmental Revenue*: Reported revenue was \$15.3 million higher than budgeted primarily due to the strong real estate market in Nassau and the related real estate fees, such as mortgage and deed recording, and GIS tax map. The volume of mortgage and deed recording transactions increased almost 29% over the prior year.

The primary factors that offset the increase in revenues are set forth below:

- *Fines and Forfeitures*: Revenues were below budget by \$34.1 million, primarily due lower traffic violation and public safety fee revenues than anticipated, mainly related to the COVID-19 pandemic. Main factors were a slower than expected return of vehicular traffic, and the suspension of the Boot and Tow program, as well as the Ticket Reconciliation Program not coming to fruition.
- *Rents and Recoveries* were \$29.1 million under budget primarily related to: lower rental collections due to rent relief granted to the Coliseum operator as a result of the COVID-19 pandemic; lower than budgeted revenues for Sale of County Property; and a decrease in revenue from Cash Recoveries.
- *Property Taxes*: Property Taxes were \$22.7 million lower than budgeted primarily the result of a record number of Small Claims Assessment Review ("SCAR") tax grievance filings as well as an increase in the reserve for uncollectible property taxes. The County Department of Assessment distributed corrected tax files and property owners with SCAR reductions paid at the lower amount, which was lower than budgeted.
- *Interdepartmental and Interfund revenues* were reported \$11.1 million under budget due to a decline in shared services revenue between departments.
- *Federal Aid* revenues were under budget by \$10.3 million primarily due to a decrease in Aid to Dependent Children assistance reimbursement of \$9.7 million, a decrease of \$5.6 million funding from Federal Transportation Authority and combined decrease in Federal Aid for other programs totaling \$5.1 million, which is offset by \$10.1 million in funding related to FEMA emergency response.

# General Fund Expenditures

All governmental functions within the General Fund were under budget. Many of the County expenditures were still affected by the COVID-19 pandemic in that residents were not availing themselves of certain services, resulting in lower expenditures. The primary factors were:

- *General Administration* expenditures were under budget by \$34.0 million primarily due to lower salaries and fringe expenditures as departments continued to have vacant positions; lower contractual obligations; lower suits and damages; lower general expenditures; and lower utility costs (\$2.3 million).
- *Social Services* expenditures were under budget by \$48.6 million primarily due to lower salaries expenditures due to unfilled positions, lower Medicaid expenditures, and lower expenditures related to social services programs. The demand for services did not meet expectations as budgeted.
- *Corrections* expenditures were under budget by \$19.3 million primarily due to lower contractual expenditures and obligations (\$11.9 million) related to medical expenditures in the correctional center resulting from a new contract for inmate health services provided by NHCC; and lower salaries, fringe and workers' compensation charges of (\$5.6 million) primarily due to staffing levels.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



- *Public Works* expenditures were under budget by \$22.2 million when compared to total budgetary authority. This is primarily due to lower-than-expected contractual expenditures and obligations (\$14.9 million) in Highway and Engineering; lower salary costs due to unfilled positions; and savings in interdepartmental expenditures related to shared services like information technology, printing and telecommunications.
- *Health* expenditures were under budget by \$16.3 million primarily due to lower than budgeted expenditures in children's early intervention services and pre-school education programs due to pandemic restrictions in providing services for these programs.
- *Judicial* expenditures were under budget by \$7.0 million due to lower salaries and fringe spending related to unfilled positions and lower than budgeted expenditures related to contractual obligations for Traffic and Parking Violations department resulting from programs not implemented or suspended due to the pandemic.
- *Debt Service* expenditures were under budget by \$142.1 million due to NIFA's refinancing of County and NIFA debt that took place in February 2021.

### **Other Financing Sources and Uses**

- Transfers In were \$82.3 million under budget due to several factors:
  - the budget included \$132.0 million of debt service savings anticipated due to a refinancing by NIFA, however, the savings were not recognized in transfers in, but in the debt service expenditures;
  - this was offset by a transfer in from NIFA of \$55.4 million representing the return of funds withheld for debt service from the prior year that was not required after the NIFA refinancing; and
  - debt service chargeback revenues for the Sewer and Storm Water, Police District and the Environmental Protection Funds were lower by \$5.0 million due to the refinancing of County and NIFA debt, since the County incurred lower debt service costs that needed to be charged back to the funds.
- Transfers Out were \$34.2 million under budget due to the required reporting of the sales tax revenues which NIFA withholds to pay debt service ("NIFA set-asides") budgeted as Other Financing Sources-Transfers Out. This variance partially offsets the negative variance in Countywide Sales Tax for the General Fund.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



### Fund Balance of the Major Governmental Funds

					1	Table 3										
			s	ummary of	Ch	ange in Fun	d B	alance								
						inty Major 1		ds								
(dollars in millions)																
								Sewer 1d Storm							Total Nassau	
						Police		Water			Dis	sputed	American	(	County	
	General NIFA						District District						Rescue Plan			
		Fund		Fund		Fund		Fund		Fund		Fund	Fund		Funds	
Fund Balance, as of December 31, 2019	\$	197.4	\$	0.9	\$	19.2	\$	0.3	\$	298.6	\$	5.8	\$	\$	522.2	
Add: 2020 Revenues		2,421.2		77.1		414.5		167.2		101.8		1.5			3,183.3	
Less: 2020 Expenditures		2,436.5		3.2		350.5		103.7		199.3					3,093.2	
2020 Other financing sources/(uses), net		55.3		(73.6)		(0.8)		(38.6)		(19.8)		(0.4)			(77.9	
Fund Balance, as of December 31, 2020		237.4		1.2		82.4		25.2		181.3		6.9			534.4	
Add: 2021 Revenues		2,833.1		35.7		416.7		166.2		116.8		1.5	29.7		3,570.0	
Less: 2021 Expenditures		2,374.2		1.8		419.6		105.7		385.1			29.7		3,286.4	
2021 Other financing sources/(uses), net		83.6		(33.8)		12.8		(44.5)		230.8		(1.3)			247.6	
Fund Balance, as of December 31, 2021	\$	779.9	\$	1.3	\$	92.3	\$	41.2	\$	143.8	\$	7.1	\$	\$	1,065.6	

Table 3 shows accumulated fund balance in the County's major governmental funds (excluding the blended component units) totaled \$1,064.3 million at the end of 2021. Major funds are funds whose revenues, expenditures, assets, or liabilities (excluding extraordinary items) are at least 10 percent of corresponding totals for all governmental funds and at least 5 percent of the aggregate amount for all governmental funds. The County must include all funds that meet these criteria in its Governmental Funds Balance Sheet (Exhibit X-3) and its Statement of Revenues, Expenditures and Changes in Fund Balances (Exhibit X-5), however, the County may also include other funds that do not meet the criteria but whose exclusion may mislead a user of the report. The NIFA Fund, which represents NIFA's general fund, has been included as a major fund primarily because of the interrelationship between it and the County for reporting the effects of sales tax, the County's largest revenue source. For the fiscal year ended December 31, 2021, the Sewer and Storm Water Fund did not meet the criteria of a major fund, however, because it is one of the three operating funds of the County, it was included as a major fund for the fiscal year.

The primary changes were as follows:

Total fund balance in the General Fund increased to \$542.5 million from \$237.4 million to \$779.9 million.

This increase is due primarily to these factors: strong sales tax revenues resulting from a surge in consumer spending, settlement monies received from opioid litigation, and lower debt service costs resulting from NIFA's refinancing of County and NIFA debt.

Total fund balance in the Police District Fund improved by \$9.9 million, from \$82.4 million to \$92.3 million.

The improvement is primarily due to the transfer of fund balance related to a police termination pay reserve to more appropriately report the balance on a GAAP basis.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



Total fund balance in the Capital Fund declined \$37.5 million, from \$181.3 million to \$143.8 million.

The decline is primarily the net result of bond issuances and higher capital outlay activities for the fiscal year. Capital outlays in 2021 exceeded the prior year as no serial bonds were issued in 2020 due to municipal bond market constraints.

Total fund balance in the Sewer and Storm Water Fund increased by \$16.0 million, from \$25.2 million to \$41.2 million.

The improvement is primarily the result of unbudgeted revenues related to sewer operations and lower expenditures than budgeted.

Total fund balance in the Disputed Assessment Fund increased by \$0.2 million, from \$6.9 million to \$7.1 million.

> The increase is the result of investment earnings on the balances held in the fund.

The ARPA Fund was established in 2021 to report ARPA funding received and program expenditures incurred.

Any funding that was not spent was deferred until such time as the expenditures are incurred, thus there was no impact to fund balance.

Total fund balance in the NIFA Fund increased by \$0.2 million, from \$1.1 million to \$1.3 million.

The increase is the result of timing difference between the sales tax revenues withheld by NIFA for debt service payments and the actual debt service payments.

# CAPITAL INVESTMENTS

The difference between the \$385.1 million detailed in Table 4, Capital Improvements, and the net increase to capital assets as reported in the government-wide financial statements represents the adjustments necessary to report capital assets on a full accrual basis, including expenditures that are related to retainage withheld on construction-in-progress. Additional information on the County's capital assets activity can be found in Note 10, *Capital Assets*, to the financial statements.

During the 2021 fiscal year, the County had the following outlays related to the County's capital projects: \$194.3 million in sewer district improvements and upgrades (designated with an \* in Table 4 below), \$23.3 million in public safety projects, \$61.5 million in roads, \$27.4 million in buildings, \$38.4 million in infrastructure-related improvements (this amount does not include any capital outlays related to Nassau Community College), and the \$40.2 million remainder in various project categories. The County made capital improvements during 2021 in the following areas:

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



Table 4 Capital Improvements January 1, 2021 to December 31, 2021 (dollars in millions)											
Project Category Amount											
Building Consolidation Plan Buildings Environmental Bond Act Equipment Infrastructure Parks Public Safety Roads Technology Traffic Transportation Collection * Disposal * Storm Water *	\$	0.3 27.4 1.6 6.3 38.4 5.6 23.3 61.5 2.7 19.3 4.4 18.3 174.5 1.5									
	\$	385.1									
* Total \$194.3 million in sewer district	improvements a	and upgrades									

The County, in partnership with the State Department of Environmental Conservation ("DEC"), has undertaken the Bay Park Conveyance Project to improve water quality and storm resiliency in Long Island's Western Bays by upgrading its existing wastewater management infrastructure. The project officially began in March 2021 with a Notice to Proceed issued to the design-build contractor, Western Bays Constructors. When completed, this project is expected to convey treated water from Bay Park, which currently discharges an average of 50 million gallons per day (mgd) of treated water into Reynolds Channel, to the Cedar Creek Water Pollution Control Plant's ("Cedar Creek") ocean outfall. The project includes construction of a 2-mile-long force main from the Bay Park facility to an existing aqueduct under Sunrise Highway to convey treated water, rehabilitation of a 7.3-mile stretch of the aqueduct, and construction of a 1.6-mile-long force main to connect the rehabilitated aqueduct to the existing Cedar Creek outfall, which discharges and diffuses treated water three miles offshore in the Atlantic Ocean.

By 2022, the County expects to advance the Long Beach Consolidation project which will involve the construction of a new pump station and force main to convey the wastewater to the South Shore Water Reclamation Facility for treatment and disposal

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



### DEBT

As of December 31, 2021, the par value of the County's serial bond debt outstanding was \$1.6 billion and \$1.6 billion for the blended component units, NIFA, the NCSSWFA and NCTSC. The combined \$3.2 billion in outstanding long-term debt (excluding accreted interest) as of December 31, 2021 increased by approximately \$4.4 million compared to the combined long-term debt outstanding as of December 31, 2020 due to the net impact of the refinancing of County and NIFA debt that took place in February 2021 and the increase in NCTSC accreted interest, offset by scheduled maturities. Of the \$3.2 billion debt outstanding, \$2.8 billion is recourse debt to the County and the balance of \$388.4 million is recourse only to NCTSC, secured by the tobacco settlement revenue.

The County provides a direct-pay guarantee of \$131.6 million outstanding from the refunding and new money debt issued in October 2004 and refunded in April 2009 by NHCC. NHCC's debt was remarketed and the swaps eliminated. See Note 12, *Notes Payable and Long-Term Obligations*, in the accompanying financial statements.

NHCC is a discretely presented component unit of the County, therefore its debt is not included in Table 5 below.

Table 5 Changes in Long-Term Debt Obligations (dollars in thousands)												
		Balance uary 1, 2021		Additions	R	eductions		Balance nber 31, 2021				
General Obligation County Bonds	\$	2,290,846	\$	155,110	\$	900,040	\$	1,545,916				
SRF Revenue Bonds		70,782		2,795		8,698		64,879				
Total Serial Bonds - County		2,361,628		157,905		908,738		1,610,795				
NIFA Sales Tax Secured Bonds		369,748		1,110,110		331,664		1,148,194				
Sewer Financing Authority		99,730				12,365		87,36				
Tobacco Settlement Asset Backed Bonds		399,247				10,857		388,39				
Total Serial Bonds - Blended Component Units		868,725		1,110,110		354,886		1,623,94				
Total Serial Bonds		3,230,353		1,268,015		1,263,624		3,234,74				
Accreted interest - Tobacco Settlement Asset Backed Bonds		93,662		9,257				102,91				
Total Serial Bonds and Accreted Interest	\$	3,324,015	\$	1,277,272	\$	1,263,624	\$	3,337,66				

During 2021, the County issued a total of \$157.9 million of long-term debt and NIFA issued \$1.1 billion of long-term debt. Of the \$157.9 million in long-term debt issued by the County, \$134.2 million was used to fund its capital program, \$20.9 million was used to fund various Nassau Community College ("NCC") projects, and \$2.8 million was issued by the State Revolving Fund ("SRF").<sup>8</sup>

<sup>&</sup>lt;sup>8</sup> SRF is administered by the New York State Environmental Facilities Corporation ("EFC"), which provides interestsubsidized loans to local governments for eligible environmental projects (e.g., sewer and storm water improvement initiatives).

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



Offsetting new issuances were maturities of the County, NIFA, NCTSC and NCSSWFA in 2021 of \$75.6 million combined; a decrease of \$108.1 million from the prior year primarily due to NIFA refunding of County and NIFA debt. In 2021, NIFA refunded \$856.8 million of County debt and \$331.2 million of NIFA debt to alleviate County cash flow due to projected risks to County revenue streams as a result of the pandemic. NIFA issued \$553.1 million of Series A sales tax secured bonds and \$557.0 million of Series B sales tax secured bonds.

The County issued short-term debt during 2021. In January 2021, the County issued \$108.7 million in Tax Anticipation Notes ("TANs") Series A and \$108.3 million of Series B TANs, which were used to finance cash flow of the County's operations. TANs are issued in anticipation of receipt by the County of real property taxes to be levied for the following year. There were no outstanding TANs as of December 2021. The \$75.4 million of Bond Anticipation Notes ("BANs") 2020 Series A matured in May 2021. No new BANs were issued by the County in 2021. The 2020 Series A BANs were issued to finance the payments of the maturing 2019 Series A BANs, which were issued in June 2019 and matured in June 2020. The 2019 BANs were issued to finance various sewer system improvements and other capital projects.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10 percent of the average full valuation of taxable real estate of the County for the most recent five-year period. The current debt limitation for the County is \$22.4 billion, which is significantly in excess of the County's outstanding general obligation debt. The County has \$2.2 billion in bonds authorized, but unissued.

The County issued a total of \$147.6 million of Revenue Anticipation Notes ("RANs"): \$108.3 million 2021 Series A and \$39.3 million 2021 Series B, all of which were used to finance the cash flow of the County's operations. As of December 31, 2021, the 2021 Series B RAN of \$39.3 million was outstanding, and matured on January 7, 2022. Series A matured during the 2021 fiscal year.

In 2021, the short-term EFC Clean Water Facility Note 2015A was converted into a long-term bond of \$2.8 million. In 2019, the EFC issued long-term bond including 9.7 million in new money which is held by EFC. The County received \$2.8 million in drawdowns from the new money in 2019 and an additional \$0.9 million in 2020 with no additional drawdowns in 2021. The outstanding new money held by EFC as of December 31, 2021 was \$6.0 million and is reported as Cash Held with Fiscal Agent in the County's Statement of Net Position (Deficit). In 2021, the County drew a total of \$47.0 million from EFC Clean Water Facility Notes; \$26.8 million from the EFC Clean Water Facility Note – 2021A dated March 18, 2024 and \$20.2 million from the E.F.C. Clean Water Facility Note – 2021B dated March 18, 2024 with a maturity of March 18, 2026.

*Elimination of Swaps:* Although State law does not empower the County to enter into interest rate exchange agreements (i.e., swaps), NIFA and NHCC are each statutorily empowered to do so. NIFA and NHCC have each utilized Swap agreements in the past but eliminated all swap exposure in 2021. For additional information, see Note 12, *Notes Payable and Long-Term Obligations*, of the accompanying financial statements.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



# THE COUNTY'S CREDIT RATING

The County's long-term debt ratings at December 31, 2021 were as follows:

- Moody's Investors Service: A2 (positive outlook);
- S&P Global Ratings: *A*+ (*stable outlook*); and
- Fitch Ratings: *A (negative outlook)*.

The County had short-term RANs outstanding at December 31, 2021. The S&P Global Ratings for the County's short-term debt was SP-1+.

The County's long-term debt ratings were upgraded in 2022 to

- Moody's Investors Service: A1 (positive outlook) on May 25, 2022;
- S&P Global Ratings: AA- (stable outlook) on May 27, 2022; and
- Fitch Ratings: A (stable outlook) on May 26, 2022.

NIFA's long-term debt, secured by County sales tax, were rated as follows as of December 31, 2021:

- Standard & Poor's (AAA, negative outlook)
- Fitch (AAA, stable outlook)
- Moody's (Aa1)

# NHCC ONGOING CONCERN

NHCC has experienced recurring operating losses, a working capital deficit and has a total negative net position of \$1,057,054 and \$917,123 at December 31, 2021 and 2020, respectively, and is dependent on the continuation of federal, state and local subsidies, certain of which have or are scheduled to end or be reduced. These matters raise substantial doubt about NHCC's ability to continue as a going concern.

Additionally, the COVID-19 health crisis has added further uncertainty regarding the operations of NHCC, as well as the health care system in general. NHCC is continuously striving to improve its operating results by continuing to progress with collecting on patient accounts, through cash flows provided by government subsidies for the funding of capital projects and by participating in certain other value-based payment programs. NHCC has also undertaken a number of initiatives, including the renegotiation of commercial managed care contracts, changes to medical management practices, improved supply chain, inventory management, rightsizing of personnel and further cost reductions. NIFA currently has oversight of the operations of NHCC and in that capacity, reviews certain operational aspects of the Corporation.

#### SUBSEQUENT EVENTS

The 2022-2023 State budget eliminated the withholding from the County's sales tax the payments for Aid and Incentives to Municipalities ("AIM") and Distressed Provider Assistance funding. This will increase sales tax revenue for the County by approximately \$15.9 million in 2022 over the prior year.

In February 2022, the County paid down the majority of its Due to the Retirement System liability, which represents the outstanding deferred pension expense elected for the fiscal years 2011-2019.

# MANAGEMENT'S DISCUSSIONS AND ANALYSIS YEAR ENDED DECEMBER 31, 2021



In 2022, the County settled litigation with its unions over longevity and appropriated funds from the General Fund that were derived from the excess sales tax collected over the budget to pay for the longevity settled for years 2017-2021.

In June 2022, the County issued Series A General Improvement Bonds in the amount of \$268.4 million. The bonds bear interest rates between 4% and 5% with maturity dates ranging from April 2024 to April 2052. The bonds were issued to fund various public purposes, including capital projects, and to pay costs of issuance.

See Note 22, *Subsequent Events*, of the accompanying financial statements for further details of these transactions.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be emailed to NCComptroller@nassaucountyny.gov.

**BASIC FINANCIAL STATEMENTS** 

### STATEMENT OF NET POSITION (DEFICIT) DECEMBER 31, 2021 (Dollars in Thousands)

	Primary Government Governmental Activities	_	Component Units
ASSETS			
CURRENT ASSETS:			
Cash and Cash Equivalents	\$ 1,191,77		221,505
Investments	2,18		
Restricted Cash and Cash Equivalents	407,45		478
Restricted Certificate of Deposit	20,00		
Restricted Investments	5,56		54,294
Cash Held by Fiscal Agent	6,02		
Sales Tax Receivable	155,65	5	9,935
Student Accounts and Loans Receivable			- /
Less Allowance for Doubtful Accounts Due from Primary Government			(6,603) 21,725
Due from Other Governments	272,48	,	2,722
Less Allowance for Doubtful Accounts	(15,12)		2,122
Other Receivables	(15,12	')	20,744
Accounts Receivable	65,39	2	353,304
Less Allowance for Doubtful Accounts	00,00	,	(322,776)
Real Property Taxes Receivable	107,27	1	(522,110)
Less Allowance for Doubtful Accounts	(13,18)		
Disputed Assessment Fund Collections Receivable	6	/	
Due from Component Unit	59,32		
Inventories	)-		11,969
Prepaids	3,720	5	13,819
Other Assets	1,20	l	5,255
Total Current Assets	2,269,81	4	386,371
NON CURRENT ASSETS:			
			2 727
Restricted Cash and Cash Equivalents Restricted Investments	14,69		2,737 8,724
Receivable - Service Concession Agreements	3,67		0,/24
Property Held for Sale	5,07	,	192
Net Pension Asset			21,524
Capital Assets Not Being Depreciated	1,676,172	,	44,555
Depreciable Capital Assets	4,901,12		1,112,397
Less Accumulated Depreciation	(2,713,41		(797,062)
Deposits Held in Custody for Others	(2,713,11	.)	3
Tax Sale Certificates	3,374	4	-
Tax Real Estate Held for Sale	6,38		
Other Assets			38,169
Total Non Current Assets	3,892,01	)	431,239
Total Assets	6,161,83	3	817,610
DEFERRED OUTFLOWS OF RESOURCES			
Deferred loss on bond refunding	37,150	5	23,090
Pensions	745,31		23,090 218,680
	900.95		195,582
Other postemployment benefits	900,95	<u> </u>	195,582
Total Deferred Outflows of Resources	\$ 1,683,424	5 \$	437,352
			(Continued)

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#### STATEMENT OF NET POSITION (DEFICIT) DECEMBER 31, 2021 (Dollars in Thousands)

	Primary Government Governmental	Component
LIABILITIES	Activities	Units
CURRENT LIABILITIES:		
Accounts Payable and Accrued Liabilities	\$ 528,183	\$ 317,579
Retainage Payable	18,900	
Revenue Anticipation Notes Payable	39,330	16 792
Unearned Revenue Property Tax Refund Payable	271,747 9,481	16,783
Due to Primary Government	2,401	4,893
Due to Component Units	56,181	,
Due to Other Governments		4,191
Accrued Interest Payable	29,614	2,743
Current Portion of Long Term Liabilities Disputed Assessment Fund Deposits Held	264,702 79,965	81,681
Estimated Tax Certiorari Liability related to Disputed Assessment Fund	16,871	
Other Liabilities - Current	33,623	102,872
Total Current Liabilities	1,348,597	530,742
NON CURRENT LIABILITIES:		
Accounts Payable and Accrued Liabilities		591
Due to Primary Government		10,200
Bond Anticipation Notes Payable Notes Payable	47,019	5,877
Bonds Payable, Net of Deferred Bond Premium/Discount (Net of Amortization)	3,695,589	146,708
Liability to Third-Party Payors, net	5,050,005	34,120
Accrued Liabilities - Term Pay		6,526
Accrued Vacation and Sick Pay	423,630	132,834
Due to Other Governments	10	414
Due to City of Glen Cove Deferred Payroll	19 42,733	
Estimated Workers' Compensation Liability	42,755 309,647	
Estimated Tax Certiorari Liability	620,926	
Estimated Liability for Litigation	612,321	62,009
Capital Lease Obligations	72,301	
Pollution Remediation Liability	1,750	
Deposits Held in Custody for Others	220.251	3
Contractual Liability due to Nassau Health Care Corporation Due to New York State Retirement System	230,351 135,480	
Net Pension Liability	145,322	857
Total OPEB Liability	6,580,900	1,326,147
Other Liabilities - Non Current		16,096
Total Non Current Liabilities	12,917,988	1,742,382
Total Liabilities	14,266,585	2,273,124
DEFERRED INFLOWS OF RESOURCES		, , , ,
Deferred Gain on Refundings	10,822	
Property Taxes - Part County Sales Tax Offset	21,287	
Mitchel Field - Sale of Future Rental Revenue	24,896	275 (1)
Pensions Service Concession Agreements	923,170 56,506	275,646 4,332
Other postemployment benefits	515,665	102,113
Total Deferred Inflows of Resources	1,552,346	382,091
NET POSITION (DEFICIT)		, ,
Net Investment in Capital Assets	2,590,539	294,101
Restricted:	2,390,339	294,101
Nassau Health Care Corporation - Health Services		1,448
Nassau Community College - Scholarships and Other		4,131
Nassau Community College - Student Loans		402
Capital Projects	2,912	
Debt Service	126,885	
Open Space General Administration	1,805 34,525	
Judgements and Settlements	7,118	
Health	17,930	
Public Works	5,097	
Protection of Persons	13,513	
Property Rehabilitation		15
Various Purposes	228	
FEMA - Public Works Unrestricted	6,963 (10,781,187)	(1,700,350)
Unrestricted Total Net Position (Deficit)	(10,781,187) \$ (7,973,672)	\$ (1,400,253)
See accompanying notes to financial statements.	φ (/,>/3,0/2)	(Concluded)

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

									Net (Expense Changes in		
<u>Functions/Programs</u>		Expenses		harges for Services		ram Revenues Operating Grants	pital Grants	G	Primary overnment overnmental Activities	(	Component Units
Primary Government:											
Legislative Judicial General Administration Protection of Persons Health Public Works Recreation and Parks Social Services Corrections Education	\$	$\begin{array}{c} 13,700\\ 88,815\\ 694,508\\ 1,000,975\\ 229,043\\ 380,590\\ 52,694\\ 501,432\\ 298,259\\ 27,769\end{array}$	\$	$\begin{array}{c} 1,167\\ 48,757\\ 155,744\\ 66,747\\ 18,013\\ 37,779\\ 26,561\\ 23,759\\ 4,080\\ 13,981\end{array}$	\$	3,827 131,723 9,888 119,476 100,749 311 182,056 12,117	\$ 109,640	\$	(12,533) (36,231) (407,041) (924,340) (91,554) (132,422) (25,822) (295,617) (282,062) (13,788)		
Interest on Long-Term Debt		163,949	·						(163,949)		
Total Primary Government	\$	3,451,734	\$	396,588	\$	560,147	\$ 109,640	\$	(2,385,359)		
Component Units	\$	956,551	\$	616,641	\$	82,407	\$ 3,355			\$	(254,148)
	Ti S G Fo In G O O	neral Revenues axes: Property Taxes Sales Taxes Other Taxes ederal, State ar obacco Settlen westment Inco ain on Sale of ther pioid Litigatio	nd Loc nent R me Real F	evenue and To Property	bacc	o Receipts		\$	969,316 1,407,300 94,481 20,937 28,219 77,867 55,917		98,830 1,278 11 12,228
	K	oyalty Income Total General	Reve	nues					2,654,037		22,995 135,342
		Change in Net	Positi	ion (Deficit)					268,678		(118,806)
	Net	Position (Defi	cit) - l	Beginning					(8,242,350)		(1,281,447)
	Net	Position (Defi	cit) - I	Ending				\$	(7,973,672)	\$	(1,400,253)

GOVERNMENTAL FUNDS BALANCE SHEET DECEMBER 31, 2021 (Dollars in Thousands)

ASSETS:	General Fund	NIFA Fund	1	Police District Fund	Sto	ewer and rm Water District Fund	 Capital Fund	Disputed sessment Fund	merican scue Plan Fund	Gov	onmajor /ernmental Funds	Gov	Total vernmental Funds
Cash and Cash Equivalents	\$ 592,290	\$ 885	\$	150,240	\$	67,783	\$ 273,189	\$	\$	\$	107,384	\$	1,191,771
Investments Cash with Fiscal Agent							6,021				2,184		2,184 6,021
Restricted Cash and Cash Equivalents Restricted Certificate of Deposit	89,413						- / -	152,488 20,000	165,553		2		407,456 20,000
Restricted Investments								20,000			20,256		20,256
Sales Tax Receivable Due from Other Governments	10,436 150,373	145,222		1,177		7,481	54,922				58,529		155,658 272,482
Less Allowance for Doubtful Accounts	(8,409)					(6,714)							(15,123)
Accounts Receivable Real Property Taxes Receivable	49,662 107,274			460		14,765	62				444		65,393 107,274
Less Allowance for Doubtful Accounts Disputed Assessment Fund Collections Receivable	(13,186)							65					(13,186)
Tax Sale Certificates	3,374							05					3,374
Tax Real Estate Held for Sale Interfund Receivables	6,387 234,694	138		19,423		5	277				5,626		6,387 260,163
Advances Receivable	36,392	150		19,425		10,469	277				5,020		46,861
Due from Component Units Prepaids	51,650 3,430	66		187		8					35		51,650 3,726
Other Assets	562	 		164		7	 207		 1		260		1,201
TOTAL ASSETS	\$ 1,314,342	\$ 146,311	\$	171,651	\$	93,804	\$ 334,678	\$ 172,553	\$ 165,554	\$	194,720	\$	2,593,613
LIABILITIES:													
Accounts Payable	\$ 46,864	\$	\$	339	\$	1,606	\$ 22,437	\$	\$ 1	\$	12,190	\$	83,437
Accrued Liabilities Revenue Anticipation Notes Payable	247,343 39,330	44		53,164		1,740	101,276	18,647	2,748		13,619		438,581 39,330
Unearned Revenue	10,665						16,060		162,766		82,256		271,747
Property Tax Refund Payable Interfund Payables	9,481 19,419	144,971		21,621		34,262	227	1,273	39		38,351		9,481 260,163
Due to Component Units Disputed Assessment Fund Deposits Held	52,161						4,020	145,515					56,181 145,515
Advances Payable							46,861	145,515					46,861
Other Liabilities	28,816			4,188		274	 				345		33,623
Total Liabilities	454,079	 145,015		79,312		37,882	 190,881	 165,435	 165,554		146,761		1,384,919
DEFERRED INFLOWS OF RESOURCES:													
Unavailable Revenue - Period of Availability	6,211			38		14,684							20,933 27,960
Unavailable Revenue - Property Taxes Property Taxes - Part County Sales Tax Offset	27,960 21,287												27,960 21,287
Mitchel Field - Sale of Future Rental Revenue	24,896						 						24,896
Total Deferred Inflows of Resources	80,354			38		14,684	 						95,076
FUND BALANCE (DEFICIT):													
Fund Balances (Deficit):	3 430			107		0					25		2.726
Nonspendable Spendable:	3,430	66		187		8					35		3,726
Restricted	146,630			13,084			2,912	7,118			47,232		216,976
Committed Assigned	426,566 171,651	1,230		6,273 72,757		41,230	140,885				706 393		574,430 287,261
Unassigned	31,632	1,230		12,131		41,230	 				(407)		31,225
Total Fund Balance (Deficit)	779,909	 1,296		92,301		41,238	 143,797	 7,118			47,959		1,113,618
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE (DEFICIT)	\$ 1,314,342	\$ 146,311	\$	171,651	\$	93,804	\$ 334,678	\$ 172,553	\$ 165,554	\$	194,720	\$	2,593,613

# **COUNTY OF NASSAU, NEW YORK**

### **RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION DECEMBER 31, 2021 (Dollars in Thousands)**

#### Amounts reported for governmental activities in the Statement of Net Position are different because:

Total fund balances - governmental funds	\$ 1,113,618
Capital assets used in governmental activities are not financial	
resources and, therefore, are not reported in the funds, net of accumulated depreciation	3,863,889
Assets that are not available resources and, therefore, are not reported in the funds:	
Due from component unit	7,677
Receivable - service concession agreements	3,678
Deferred outflows of resources not reported in governmental funds:	
Deferred loss on refunding	37,156
Pensions	745,319
Other postemployment benefits	900,951
Other assets are not available to pay for current period expenditures	
and, therefore, are reported as unavailable revenue in the funds.	48,893
Deferred inflows of resources not recorded in the governmental funds:	
Deferred gain on refunding	(10,822)
Pensions	(923,170)
Service concession agreements	(56,506)
Other postemployment benefits	(515,665)
Premiums, discounts and accreted interest on debt issued is recorded in the	
governmental funds as revenue and expenditures. In the Statement of Net Position	
these are recorded as a liability and amortized over the lives of the debt	(508,199)
Long-term liabilities are not due and payable in the current period	
and accordingly are not reported in the funds:	
Accrued liabilities, retainage payable, and interest payable	(54,679)
Current portion of long-term liabilities	(264,702)
Bonds payable	(3,187,390)
Due to New York State Employees' Retirement System	(135,480)
Net pension liability	(145,322)
Total OPEB Liability	(6,580,900)
Other long-term liabilities	 (2,312,018)
Net position (deficit) of governmental activities	\$ (7,973,672)

#### GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

		General Fund	NIFA Fund	1	Police District Fund	Ste	ewer and orm Water District Fund	 Capital Fund		Disputed Assessment Fund		American escue Plan Fund	Gov	onmajor ernmental Funds	Go	Total vernmental Funds
<u>REVENUES:</u>																
Property Taxes Payments in Lieu of Taxes Preempted Sales Tax in Lieu of Property Taxes Interest and Penalties on Taxes Sales Tax	\$	415,161 36,887 88,060 35,052 1,283,806	\$ 35,434	\$	389,296 16,758	\$	154,559 7,853	\$	\$	1,273	\$		\$	11,016	\$	971,305 61,498 88,060 35,052 1,319,240
Tobacco Settlement Revenue and Tobacco Receipts Special Taxes Departmental Revenue		31,702 240,931			2,505		1,695							20,937 1,281 4,115		20,937 32,983 249,246
Interest Income Licenses and Permits Fines and Forfeitures		942 14,442 71,503	39		24 4,106 810		91 1,127	479		238				92 1,303		1,905 19,675 73,616
Rents and Recoveries Interdepartmental Revenues Interfund Revenues Other Revenues		18,531 97,385 8,119 66,918	238		1,349 325			62						1,162 169 4		21,104 97,710 8,288 67,160
Opioid Litigation Settlement Revenue State Aid Federal Aid	_	55,917 234,179 133,586			1,558		899	 33,306 82,962				29,736		63,239 96,949		55,917 330,724 345,690
Total Revenues		2,833,121	 35,711		416,731		166,224	 116,809		1,511		29,736		200,267		3,800,110
EXPENDITURES:																
Current: Legislative Judicial General Administration Protection of Persons Health Public Works Recreation and Parks Social Services Corrections Education Aid to Towns and Cities Suits and Damages Other		13,610 82,510 299,033 496,630 182,016 192,345 37,202 496,559 275,852 14,087 85,645 35,094 48,351	1,778		419,646		96,183					29,655 81		11 3,175 82,738 10,419 45,544 1,080 2,890 18,051 2,042		13,621 85,685 413,204 926,695 227,560 289,689 40,092 514,610 277,894 14,087 85,645 35,094 48,351
Capital Outlay: General Sewage Districts Education								169,798 194,326 21,024								169,798 194,326 21,024
Debt Service: Principal Interest		44,635 68,635					8,698 848							23,662 55,934		76,995 125,417
Bond Issuance Costs		2,043					;	 						15,925		17,968
Total Expenditures		2,374,247	 1,778		419,646		105,729	 385,148				29,736		261,471		3,577,755
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		458,874	 33,933		(2,915)		60,495	 (268,339)		1,511				(61,204)		222,355
OTHER FINANCING SOURCES (USES): Transfers In Transfers Out Transfers In of Investment Income Transfers Out of Investment Income		39,442 (14,846) 440			13,084 (262)		(27,439) 39	(470)		(1,273)				1,762 (10,468)		54,288 (54,288) 479
Transfers Out of InVestment Income Transfers In from NIFA Transfers In from NCSSWFA Transfers Out to NCSSWFA Transfers Out to NCTSC Transfers Out to NCTSC		56,875	81,106 (114,871)				145,342 (162,412)	(479)						57,990 (81,100) 179,764 (162,694) 135 (135)		(479) 195,971 (195,971) 325,106 (325,106) 135 (135)
BANs Redeemed from Appropriations Issuance of Debt Refunding Bonds Issued Premium on Bonds		1,703						1,385 202,129 27,771						1,110,110 197,670		1,385 202,129 1,110,110 227,144
Payment to Refunded Bonds Escrow Agent		92 614	 (22 765)		12 022		(44,470)	 220.806		(1.272)			(	1,283,618)		(1,283,618)
Total Other Financing Sources (Uses) NET CHANGE IN FUND BALANCE (DEFICIT)		83,614 542,488	 (33,765)		12,822 9,907		(44,470) 16,025	 230,806 (37,533)		(1,273)				9,416		257,150 479,505
TOTAL FUND BALANCE (DEFICIT) AT BEGINNING OF YEAR		237,421	1,128		82,394		25,213	181,330		6,880				99,747		634,113
TOTAL FUND BALANCE AT END OF YEAR	\$	779,909	\$ 1,296	\$	92,301	\$	41,238	\$ 143,797	\$	7,118	\$		\$	47,959	\$	1,113,618
See accompanying notes to financial statements								 	-		-					

# **COUNTY OF NASSAU, NEW YORK**

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

#### Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balance - total governmental funds		\$ 479,505
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period:		
Purchase of capital assets Depreciation expense Other	422,411 (159,750) (2,126)	260,535
Net change in deferred outflows of resources and other assets not reported in the funds: Deferred outflows of resources Other assets	(44,171) (922)	(45,093)
Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.		4,938
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. Total OPEB liability Net pension liability Change in accrued interest payable and accrued expenses Deferred inflows of resources Change in other long-term liabilities	(269,616) 772,937 3,637 (673,171) (100,324)	(266,537)
The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on the net position. Also, governmental funds report the effect of gains or losses on refundings, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. The following amounts are net effect of these differences in the treatment of long-term debt and related items:		
Change in premiums and discounts Change in accreted interest Proceeds from sales of bonds	(106,798) (9,257) (1,315,034)	
Principal payments of bonds	1,266,419	 (164,670)
Change in net position - governmental activities		\$ 268,678

### **COUNTY OF NASSAU, NEW YORK**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TOTAL BUDGETARY AUTHORITY, ACTUAL, AND BUDGETARY BASIS **GENERAL FUND**

FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	Actual	GAAP to Budgetary Basis Conversion (Note 15)	Actual on a Budgetary Basis	Variance Positive (Negative)
Revenues:						
Property Taxes Payments in Lieu of Taxes Preempted Sales Tax in Lieu of Property Taxes Interest and Penalties on Taxes Sales Tax Special Taxes	\$ 437,889 35,647 88,060 32,670 933,898 29,865	\$ 437,889 35,647 88,060 32,670 1,296,060 29,865	\$ 415,161 36,887 88,060 35,052 1,283,806 31,702	\$ (2) (5)	\$ 415,161 36,885 88,060 35,052 1,283,806 31,697	\$ (22,728) 1,238 2,382 (12,254) 1,832
Departmental Revenue Interest Income Licenses and Permits Fines and Forfeitures Rents and Recoveries	212,664 929 13,928 105,638 45,929	224,664 929 13,928 105,638 45,929	240,931 942 14,442 71,503 18,531	(957)	239,974 942 14,442 71,503 16,806	$ \begin{array}{r} 15,310\\ 13\\ 514\\ (34,135)\\ (29,123) \end{array} $
Interdepartmental Revenues Interfund Revenues Other Revenues Opioid Litigation Settlement Revenue State Aid	107,850 8,739 49,495 207,688	107,850 8,739 50,016 218,889	97,385 8,119 66,918 55,917 234,179	(2) 5,747	97,385 8,117 72,665 55,917 234,179	(10,465) (622) 22,649 55,917 15,290
Federal Aid Total Revenues	2,454,793	143,904 2,840,677	2,833,121	3,056	2,836,177	(10,318) (4,500)
Expenditures:						
Current: Legislative	16,900	16,865	13,610	549	14,159	2,706
Judicial General Administration Protection of Persons	95,835 356,301 505,570	95,852 351,759 496,880	82,510 299,033 496,630	6,365 18,705 (3,641)	88,875 317,738 492,989	6,977 34,021 3,891
Health Public Works Recreation and Parks Social Services Corrections Education	206,478 219,595 41,239 602,458 285,145 16,856	211,082 232,013 40,615 574,927 298,653 16,856	182,016 192,345 37,202 496,559 275,852 14,087	12,691 17,478 1,795 29,770 3,478	194,707 209,823 38,997 526,329 279,330 14,087	16,375 22,190 1,618 48,598 19,323 2,769
Aid to Towns and Cities Suits and Damages Other Total Current	62,468 30,000 56,357 2,495,202	85,645 35,094 48,553 2,504,794	85,645 35,094 48,351 2,258,934	87,367	2,346,301	25,709
Debt Service:	2,495,202	2,304,794	2,238,934	87,307	2,340,301	138,493
Principal Interest Bond Issuance Costs	129,075 145,676 3,302	108,432 145,676 3,302	44,635 68,635 2,043		44,635 68,635 2,043	63,797 77,041 1,259
Total Debt Service	278,053	257,410	115,313		115,313	142,097
Total Expenditures	2,773,255	2,762,204	2,374,247	87,367	2,461,614	300,590
Excess (Deficiency) of Revenues Over (Under) Expenditures	(318,462)	78,473	458,874	(84,311)	374,563	296,090
Other Financing Sources (Uses):						
Transfers In Transfers Out Transfers In of Investment Income Transfer In from NIFA Premium on Bonds	176,104 (13,690) 2,199 485 1,952	176,104 (35,925) 2,199 485 1,952	39,442 (14,846) 440 56,875 1,703	13,084	39,442 (1,762) 440 56,875 1,703	(136,662) 34,163 (1,759) 56,390 (249)
Total Other Financing Sources (Uses)	167,050	144,815	83,614	13,084	96,698	(48,117)
Net Change in Fund Balance	(151,412)	223,288	542,488	(71,227)	471,261	247,973
Fund Balance at Beginning of Year	\$	(223,288)	\$ 779,909	\$ 54,890	\$ 834.799	\$ 834 799
Fund Balance at End of Year	\$	\$	\$ 779,909	\$ 54,890	\$ 834,799	\$ 834,799

# **COUNTY OF NASSAU, NEW YORK**

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TOTAL BUDGETARY AUTHORITY, ACTUAL, AND BUDGETARY BASIS POLICE DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

	riginal Sudget	Total Budgetary Authority Actual		Bu Co	AAP to dgetary Basis nversion lote 15)	getary Actual asis on a version Budgetary		 Variance Positive (Negative)	
<u>Revenues:</u>									
Property Taxes Payments in Lieu of Taxes Departmental Revenue Interest Income Licenses and Permits Fines and Forfeits Rents and Recoveries Interdepartmental Revenue Federal Aid	\$ 389,297 16,758 2,576 100 4,629 1,356	\$	389,297 16,758 2,576 100 4,629 1,356	\$ 389,296 16,758 2,505 24 4,106 810 1,349 325 1,558	\$	38	\$	389,296 16,758 2,505 24 4,106 810 1,387 325 1,558	\$ (1) (76) (523) (546) 1,387 325 1,558
Total Revenues	 414,716		414,716	 416,731		38		416,769	 2,053
Expenditures:									
Current: Protection of Persons	 415,596		415,596	 419,646		(6,676)		412,970	 2,626
Total Expenditures	 415,596		415,596	 419,646		(6,676)		412,970	 2,626
Excess (Deficiency) of Revenues Over (Under) Expenditures	 (880)		(880)	 (2,915)		6,714		3,799	 4,679
Other Financing Sources (Uses):									
Transfers In Transfers Out	 (930)		(930)	 13,084 (262)		(13,084)		(262)	 668
Total Other Financing Sources (Uses)	 (930)		(930)	 12,822		(13,084)		(262)	 668
Net Change in Fund Balance (Deficit)	(1,810)		(1,810)	9,907		(6,370)		3,537	5,347
Fund Balance (Deficit) at Beginning of Year	 1,810		1,810	 82,394		29,341		111,735	 109,925
Fund Balance (Deficit) at End of Year	\$ 	\$		\$ 92,301	\$	22,971	\$	115,272	\$ 115,272

#### **COUNTY OF NASSAU, NEW YORK**

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TOTAL BUDGETARY AUTHORITY, ACTUAL, AND BUDGETARY BASIS SEWER AND STORM WATER DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

GAAP to Budgetary Total Basis Actual on a Variance Original Budgetary Budgetary Positive Conversion Basis Budget Authority Actual (Note 15) (Negative) **Revenues:** 154,559 Property Taxes \$ \$ \$ 154,559 \$ \$ \$ 154,559 7,853 Payments in Lieu of Taxes 7.853 7.853 1,271 1,271 Departmental Revenue 1,695 (235) 1,460 189 Interest Income 50 50 91 91 41 628 (40) Licenses and Permits 628 1,127 1,087 459 Rents and Recoveries 3,486 3,486 3,486 899 Federal Aid 899 899 1,949 169,435 Total Revenues 1,949 166,224 3,211 167,486 **Expenditures:** Current: Public Works 118,069 118,455 96,183 1,945 98,128 20,327 Debt Service: Principal 10,198 10,198 8,698 8,698 1,500 Interest 2,947 2,947 848 848 2,099 Total Expenditures 131,214 131,600 105,729 1,945 107,674 23,926 Excess (Deficiency) of Revenues Over (Under) Expenditures (129,265) (129,651)60,495 1,266 61,761 191,412 **Other Financing Sources (Uses):** Transfers In 11,656 11,656 (11,656) Transfers Out (31,399) (31,013) (27,439) (27,439) 3,574 Transfers In of Investment Income (11) 50 50 39 39 Transfer Out to NCSSWFA (162,412) (162,412) (162,412) Transfer In from NCSSWFA 144,796 144,796 145,342 145,342 546 Total Other Financing Sources (Uses) 125,103 125,489 (44, 470)(44,470) (169,959) Net Change in Fund Balance 1,266 (4, 162)(4, 162)16,025 17,291 21,453 Fund Balance at Beginning of Year 4,162 4,162 25,213 12,443 37,656 33,494 Fund Balance at End of Year 13,709 54,947 54,947 \$ \$ \$ 41,238 \$ \$ \$

# **COUNTY OF NASSAU, NEW YORK**

#### STATEMENT OF FIDUCIARY NET POSITION DECEMBER 31, 2021 (Dollars in Thousands)

#### **Custodial Fund**

#### ASSETS:

Cash Other Assets	\$ 73,032 56
TOTAL ASSETS	 73,088
LIABILITIES:	
Accounts Payable	4,164
Due To Component Unit	1,660
Due To Local Governments	18,451
Taxes Due To Other Governments	15,072
Due to Others	 33,741
TOTAL LIABILITIES	 73,088
FIDUCIARY NET POSITION	\$ 

# COUNTY OF NASSAU, NEW YORK

#### STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

#### **Custodial Fund**

#### **ADDITIONS**

Collections: Funds Held for Others	\$ 65,326
Funds Held for Other Governments Taxes Collected and Due To Other Governments	 192,411 134,923
Total Collections	392,660
Investment Earnings:	
Interest Income	 25
Total Additions	 392,685
DEDUCTIONS	
Payments and Distributions:	
Funds Held for Others	68,125
Funds Held for Other Governments Taxes Collected and Due To Other Governments	190,134
Taxes Conected and Due 10 Other Governments	 134,426
Total Payments and Distributions	 392,685
Total Deductions	 392,685
CHANGE IN NET POSITION	
NET POSITION - BEGINNING	 
NET POSITION - ENDING	\$ 

#### **COUNTY OF NASSAU, NEW YORK**

#### STATEMENT OF NET POSITION (DEFICIT) ALL DISCRETELY PRESENTED COMPONENT UNITS - PROPRIETARY DECEMBER 31, 2021 (WITH THE NASSAU COMMUNITY COLLEGE AUGUST 31, 2021) (Dollars in Thousands)

	Nassau Community College		н	Nassau ealth Care orporation	Di Pi	Nonmajor Discretely Presented Component Units		Total Discretely Presented Iponent Units
ASSETS								
CURRENT ASSETS:								
Cash and Cash Equivalents	\$	70,525	\$	122,393	\$	28,587	\$	221,505
Restricted Cash and Cash Equivalents						478		478
Restricted Investments				54,294				54,294
Student Accounts and Loans Receivable		9,935						9,935
Less Allowance for Doubtful Accounts		(6,603)						(6,603)
Due from Primary Government		1,407		20,318				21,725
Due from Other Governments		2,722		15 (72)		2		2,722
Other Receivables		5,069		15,672		3		20,744
Accounts Receivable				352,541		763		353,304
Less Allowance for Doubtful Accounts				(322,776)		16		(322,776)
Inventories Prepaids		1,464		11,953 12,249		16 106		11,969 13,819
Other Assets		1,404		4,437		818		5,255
Other Assets				4,437		010		3,233
Total Current Assets		84,519		271,081		30,771		386,371
NON CURRENT ASSETS:								
Restricted Cash and Cash Equivalents						2,737		2,737
Restricted Investments		2,341		6,383				8,724
Property Held for Sale						192		192
Net Pension Asset		21,524						21,524
Capital Assets Not Being Depreciated		24,551		19,523		481		44,555
Depreciable Capital Assets		371,557		635,331		105,509		1,112,397
Less Accumulated Depreciation		(206,328)		(514,962)		(75,772)		(797,062)
Deposits Held in Custody for Others		3						3
Other Assets				38,169				38,169
Total Non Current Assets		213,648		184,444		33,147		431,239
Total Assets		298,167		455,525		63,918		817,610
DEFERRED OUTFLOWS OF RESOURCES								
				22.000				22.000
Deferred loss on bond refunding Pensions		27 502		23,090		6 000		23,090
		37,503		175,095		6,082 8,578		218,680
Other postemployment benefits		72,695		114,309		8,3/8		195,582
Total Deferred Outflows of Resources	\$	110,198	\$	312,494	\$	14,660	\$	437,352

(Continued)

#### **COUNTY OF NASSAU, NEW YORK**

#### STATEMENT OF NET POSITION (DEFICIT) ALL DISCRETELY PRESENTED COMPONENT UNITS - PROPRIETARY DECEMBER 31, 2021 (WITH THE NASSAU COMMUNITY COLLEGE AUGUST 31, 2021) (Dollars in Thousands)

	Nassau Community College	Nassau Health Care Corporation	Nonmajor Discretely Presented Component Units	Total Discretely Presented Component Units
<u>LIABILITIES</u>				
CURRENT LIABILITIES: Accounts Payable and Accrued Liabilities Unearned Revenue	\$	\$ 312,091	\$ 4,061 456	\$ 317,579 16,783
Due To Primary Government Due To Other Governments Accrued Interest Payable	4,550	2,743	343 4,191	4,893 4,191 2,743
Current Portion of Long Term Liabilities Other Liabilities - Current	3,515 2,350	77,103 99,993	1,063 529	81,681 102,872
Total Current Liabilities	28,169	491,930	10,643	530,742
NON CURRENT LIABILITIES: Accounts Payable and Accrued Liabilities			591	591
Due to Primary Government Notes Payable	10,200 486		5,391	10,200 5,877
Bonds Payable, net Liability to Third-Party Payors, net Accrued Liabilities - Termination Pay	6,526	138,788 34,120	7,920	146,708 34,120 6,526
Accrued Vacation and Sick Pay Due to Other Governments, net	55,225	75,676	1,933 414	132,834 414
Estimated Liability for Litigation Deposits Held in Custody for Others Net Pension Liability	150 3 109	61,859 726	22	62,009 3 857
Postemployment Retirement Benefits Liability Other Long-Term Liabilities	499,116 758	757,882 15,338	69,149	1,326,147 16,096
Total Non Current Liabilities	572,573	1,084,389	85,420	1,742,382
Total Liabilities	600,742	1,576,319	96,063	2,273,124
DEFERRED INFLOWS OF RESOURCES				
Pensions Other postemployment benefits Service Concession Agreements	56,630 57,360 4,332	212,049 36,705	6,967 8,048	275,646 102,113 4,332
Total Deferred Inflows of Resources	118,322	248,754	15,015	382,091
NET POSITION (DEFICIT)				
Net Investment in Capital Assets Restricted:	189,235	85,319	19,547	294,101
Nassau Health Care Corporation - Health Services Nassau Community College - Scholarships and Other Student Loans Property Rehabilitation	4,131 402	1,448	15	1,448 4,131 402 15
Unrestricted	(504,467)	(1,143,821)	(52,062)	(1,700,350)
Total Net Position (Deficit)	\$ (310,699)	\$ (1,057,054)	\$ (32,500)	\$ (1,400,253)

See accompanying notes to financial statements.

(Concluded)

### **COUNTY OF NASSAU, NEW YORK**

### STATEMENT OF ACTIVITIES ALL DISCRETELY PRESENTED COMPONENT UNITS - PROPRIETARY FOR THE YEAR ENDED DECEMBER 31, 2021 (WITH THE NASSAU COMMUNITY COLLEGE AUGUST 31, 2021) (Dollars in Thousands)

	l Co	Nassau Health C Corpora	are	Dis Pr Cor	onmajor scretely esented mponent Units	Total Discretely Presented Component Units		
Expenses	\$	230,741	\$ 66	7,952	\$	57,858	\$	956,551
Program Revenues:								
Charges for Services Operating Grants and Contributions Capital Grants and Contributions		50,984 82,407		3,612 3,355		42,045		616,641 82,407 3,355
Total Program Revenues		133,391		6,967		42,045		702,403
Net Program Revenues (Expenses)		(97,350)	(14	),985)		(15,813)		(254,148)
<u>General Revenues</u>								
Federal, State and Local Appropriations Investment Income Gain on Sale of Real Property Other Royalty Income		98,830 191 6,347		1,054		33 11 5,881 22,995		98,830 1,278 11 12,228 22,995
Total General Revenues		105,368		1,054		28,920		135,342
Change in Net Position (Deficit)		8,018	(13)	9,931)		13,107		(118,806)
Net Position (Deficit) - Beginning of Year		(318,717)	(91	7,123)		(45,607)		(1,281,447)
Net Position (Deficit) - End of Year	\$	(310,699)	\$ (1,05	7,054)	\$	(32,500)	\$	(1,400,253)

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## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Reporting Entity** - The County of Nassau (the "County"), incorporated in 1899, contains three towns, two cities and sixty-four incorporated villages. These financial statements present the County (the "primary government") which includes all funds, elected offices, departments and agencies of the County, as well as boards and commissions, since the County is financially accountable for these; and its legally separate component units.

Component units are legally separate organizations for which the County is financially accountable or other organizations whose nature and significant relationship with the County are such that exclusion would cause the County's financial statements to be misleading. Financial accountability can occur at the appointment of a voting majority of the component unit's board, and (i) either the County's ability to impose its will on the organization or (ii) there is potential for the organization to provide a financial benefit to or impose a financial burden on the County. Financial accountability can also occur when the component unit is fiscally dependent on the County.

The County appoints the voting majority of the governing boards of the following component units; Nassau County Industrial Development Agency (the "NCIDA"), Nassau County Local Economic Assistance Corporation (the "NCLEAC"), Nassau County Sewer and Storm Water Finance Authority (the "NCSSWFA"), Nassau County Tobacco Settlement Corporation (the "NCTSC"), Nassau Regional Off-Track Betting Corporation (the "OTB") and the Nassau County Land Bank Corporation (the "NC Land Bank"). The County has the ability to remove the appointed members of those organizations' governing boards at will and as such has the ability to impose its will on the organizations.

The Nassau County Interim Finance Authority ("NIFA"), Nassau Community College ("NCC"), and Nassau Health Care Corporation (d/b/a NuHealth) ("NHCC") have the voting majority of their governing boards appointed by the Governor of the State of New York or local legislative appointments. These component units are considered part of the reporting entity of the County because of the fiscal dependence and the financial burden that is placed on the County.

The Nassau County Bridge Authority (the "Bridge Authority") is included as a discretely presented component unit due to the financial integration with the primary government, as it would be misleading to exclude.

The basic financial statements include both blended and discretely presented component units. The blended component units, although legally separate entities are, in substance, part of the County's operations and so data from these units are combined with data of the primary government. The following component units are blended with the governmental funds of the County: NIFA's general fund as a major special revenue fund and its debt service as a non-major debt service fund, and both NCSSWFA's and NCTSC's general and debt service funds as non-major special revenue and debt service funds, respectively. The services of the blended component units are almost exclusively for the County.

The discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the government. The services provided by the discretely presented component units are for the citizenry of the County. Combining statements for the discretely presented component units are presented in Exhibits X-12, X-13, A-3 and A-4. These component units include NCC and NHCC as major component units and the Bridge Authority, OTB, NCIDA, NCLEAC, and NC Land Bank as non-major component units. The activities of these component units are accounted for in a manner similar to private business enterprises, in which the focus is on the periodic determination of revenues, expenses, and net income.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### <u>Reporting Entity</u> (Continued)

The County continuously assesses the need to include various organizations within the County whose status as a component unit may change due to financial dependence, legislative developments or level of influence the County may exercise over such entity.

**Discretely Presented Component Units** - Financial data of the County's component units that are not part of the primary government is reported in the component units' column in the government-wide financial statements, to emphasize that these component units are legally separate from the County. They include the following:

#### Major Component Units

(a) <u>The Nassau Community College</u> ("NCC") - provides educational services under New York State Education Law. It is reported as a component unit as the County appoints half of its governing body of ten members, the County approves its budget, issues debt for NCC purposes and provides approximately 29% of NCC's 2021 budgeted revenues through a County-wide real property tax levy. Therefore, NCC is discretely presented. NCC has authority to enter into contracts under New York State Education Law and to sue and be sued. NCC is presented in accordance with policies prescribed by GASB Statement No. 35, Basic Financial Statements – and Management's Discussion and Analysis for Public Colleges and Universities, and in accordance with New York State Education Law. This component unit is presented as of, and for its fiscal year ended, August 31, 2021.

These financial statements present NCC and its component units, the Nassau Community College Foundation, Inc. and the Faculty-Student Association of Nassau Community College, Inc. Component units are legally separate entities that are included in NCC's reporting entity because of the significance of their operating or financial relationships with NCC. The Nassau Community College Foundation, Inc. and the Faculty-Student Association of Nassau Community College, Inc. have fiscal year ends of August 31<sup>st</sup>, the same as that of NCC.

(b) <u>Nassau Health Care Corporation</u> (d/b/a NuHealth) ("NHCC") is a public benefit corporation created pursuant to NYS Public Authorities Law Section 3401, et seq. in 1997 for the purposes of acquiring and operating the health facilities of the County. Effective September 29, 1999 (the "Transfer Date"), a transaction was executed which transferred ownership of the County health facilities to the NHCC which included Nassau University Medical Center ("NUMC"), A. Holly Patterson Extended Care Facility ("AHP"), Faculty Practice Plan, Nassau Health Care Foundation ("NHCF"), and the Health Centers. Concurrent with the transaction, \$259.7 million of Nassau Health Care Corporation Health System Revenue Bonds, Series 1999 were issued. During 2004, \$303.4 million of Nassau Health Care Corporation Bonds, Series 2004 were issued to refund the NHCC's Revenue Bond Series 1999, fund certain capital projects and provide working capital. In 2009, a portion of the Series 2004 Bonds were redeemed with the issuance of the Series 2009 bonds. The bonds are insured and guaranteed by the County.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Reporting Entity** (Continued)

**Discretely Presented Component Units (Continued)** 

#### Major Component Units (Continued)

#### (b) <u>Nassau Health Care Corporation</u> (Continued)

The County has provided two direct pay faith and credit guaranties, each dated March 1, 2009, to bondholders of the payment of principal, interest, and redemption payments on NHCC's outstanding Series 2009 A-D bonds (\$131.6 million as of December 31, 2021) as scheduled without acceleration, as well as to the associated letter of credit banks. In addition, the County has provided a direct pay faith and credit guaranty dated October 14, 2004 to NHCC's interest rate swap counterparties. The County's obligations under the guaranties are independent of NHCC's ability to remain a going concern. A schedule of the remaining debt service for the Series 2009 A-D bonds and the NHCC swaps, as of December 31, 2021, may be found in Note 12 – Notes Payable and Long-Term Obligations.

On July 1, 2021, fixed rate interest Series 2009 Bonds were issued pursuant to a remarketing of the prior Series 2009A (Federally taxable), Series 2009 B, C and D (non-taxable) variable rate demand bonds (VRDB) which had been in place since April 2009. The July 1, 2021 remarketing of the bonds resulted in the newly designated Series 2009 non-taxable fixed rate instruments and eliminated the requirements for swap agreements and letters of credit that had been in place in conjunction with the variable rate demand bond (VRDB) structure of the prior bonds.

In September 2004, the NHCC and the County executed a stabilization agreement (the "Stabilization Agreement") amending the original 1999 acquisition agreement. The Stabilization Agreement intended to resolve disputed charges, clarify language in existing agreements and identify the principles to govern more comprehensive successor arrangements. A successor agreement (the "Successor Agreement") was executed in 2007 superseding the Stabilization Agreement. The Successor Agreement clarifies the services provided by the NHCC to the County and establishes the mechanism for payments to the NHCC by the County and provides the NHCC with capital funding and such agreement is in effect until 2029.

NHCC is fiscally dependent on the County should certain NHCC debt service reserve funds fall below their requirements. The NHCC is considered to be a component unit of the County and is presented as a proprietary type component unit on the accrual basis of accounting. NHCC, Ltd., a wholly-owned subsidiary of the NHCC (the "Captive") was incorporated as an exempted company on September 24, 1999 under laws of the Cayman Islands and operates under the terms of an unrestricted Cayman Islands Class B Insurer's license. The license allows the Captive to conduct insurance business, other than domestic business, from the Cayman Islands. The NHCC accounts for its investment in the limited liability company using the equity method.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Reporting Entity** (Continued)

**Discretely Presented Component Units (Continued)** 

<u>Major Component Units</u> (Continued)

#### (b) <u>Nassau Health Care Corporation</u> (Continued)

NHCC has a governing board consisting of fifteen voting directors and three non-voting directors. Eight of the voting directors are appointed by the Governor of the State of New York on the recommendation of various State and County elected officials. Seven of the voting directors, and two of the non-voting directors, are appointed directly by the County Executive or the County Legislature. The Chief Executive Officer of NHCC is the final non-voting director.

Long Island Federally Qualified Health Center ("LIFQHC") is an independent not-for-profit corporation formed on May 14, 2009 and established by New York State Department of Health ("NYSDOH") on June 15, 2010, as a co-operator of the four treatment centers and a school-based clinic, previously operated solely by NHCC. LIFQHC is not considered a component unit of NHCC and accordingly, is not included in the accompanying financial statements.

Effective August 1, 2021, NHCC entered into a five-year contract with Nassau County to provide medical, mental health, dental, and ancillary services to inmates in the custody of Nassau County Sheriff's Department and/or incarcerated at the Nassau County Correctional Facility. Award of the contract was made subsequent to a Request for Proposals, issued by the County in November 2020. To ensure continuity of services, the contract contained provisions to pay NHCC for services rendered during the period of March 1, 2021 and July 31, 2021, as the previous contract between the parties had expired on February 28, 2021.

NHCC has experienced recurring operating losses, has a total negative net position of \$1.1 billion at December 31, 2021, and is dependent on the continuation of federal, state and local subsidies, certain of which have or are scheduled to end or be reduced. These matters raise substantial doubt about NHCC's ability to continue as a going concern. Additionally, the COVID-19 health crisis has added further uncertainty regarding the operations of NHCC, as well as the health care system in general. NHCC is continuously striving to improve its operating results by continuing to progress with collecting on patient accounts, through cash flows provided by government subsidies for the funding of capital projects and by participating in certain other value-based payment programs. NHCC has also undertaken a number of initiatives, including the renegotiation of commercial managed care contracts, changes to medical management practices, improved supply chain, inventory management, rightsizing of personnel and further cost reductions. The Nassau County Interim Finance Authority currently has oversight of the operations of NHCC and in that capacity, reviews certain operational aspects of the Corporation.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **<u>Reporting Entity</u>** (Continued)

## **Discretely Presented Component Units (Continued)**

### Non-Major Component Units

- (c) <u>The Nassau Regional Off-Track Betting Corporation</u> (the "OTB") was created by the New York State Legislature as a public benefit corporation. The County is its sole shareholder. It is reported as a component unit as the County Legislature appoints its governing body, which consists of a Board of Directors made up of three members. The County receives a small portion of winning wagers made at County racetracks and all net operating profits from OTB, however, the County has not received any net operating profit from OTB due to OTB's continued operating deficits. The OTB is shown as a proprietary type component unit and is presented on the accrual basis of accounting. At the close of 2021, there were twenty-three operational facilities. OTB remits video lottery terminal revenue to the County under a separate agreement.
- (d) <u>The Nassau County Industrial Development Agency</u> (the "NCIDA") is a public benefit corporation established on August 6, 1976 by Code Section 922, which became Chapter 674 of the Laws of 1975. NCIDA's purpose is to serve as a core resource for new and existing private firms and companies within the County to support the growth, expansion, and ongoing operations of such organizations that allow the community to thrive by issuing taxable and tax-exempt revenue bonds that provide financial assistance using only non-taxpayer dollars. It is reported as a component unit as the County appoints its governing body and may remove the NCIDA Board at will. The County has at times provided support to the NCIDA in the form of employees and facilities. Support expenditures would be included in the County's General Fund under personal services. The NCIDA has sole authority for establishing administrative and fiscal policy in the pursuit of its objectives. The County is not liable for any obligations or deficits the NCIDA may incur, nor does it share in any surpluses. The NCIDA is shown as a proprietary type component unit and is presented on the accrual basis of accounting.
- (e) <u>The Nassau County Local Economic Assistance Corporation</u> (the "NCLEAC") was created as a local development corporation. On September 20, 2010, the County Legislature adopted a resolution authorizing the formation of NCLEAC pursuant to Section 1411 of the New York Not-for-Profit Corporation Law. The mission of NCLEAC is to serve as a core resource for new and existing philanthropic and charitable organizations within the County to support growth, expansion and ongoing operations of non-profit organizations that allow the community to thrive by serving as a conduit financing entity issuing taxable and tax-exempt revenue debt and providing other assistance to the non-profit sector in the County. NCLEAC has been determined to be a proprietary type component unit of the County and is presented on the accrual basis of accounting.

The County appoints the governing board of NCLEAC, which results in the interdependency with the County. The County is not liable for any obligations or deficits NCLEAC may incur, nor does it share in any surpluses. NCLEAC entered into a sublicense and cooperation agreement with NCIDA to use office space and storage space, as well as provide administrative services for NCLEAC as it has officers but no employees. The officers and some of the directors of NCLEAC serve in similar positions for the NCIDA. NCLEAC is charged accordingly for the rental and services provided by NCIDA.

NCLEAC's primary source of operating revenue is from bond issuance and straight lease fees, which are computed as a percentage of the total project. Fees are recorded when earned, at the time of closing on the sale of bonds and straight lease arrangements.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **<u>Reporting Entity</u>** (Continued)

#### **Discretely Presented Component Units (Continued)**

### Non-Major Component Units (Continued)

(f) <u>*The Nassau County Bridge Authority*</u> (the "Bridge Authority") is a Public Benefit Corporation created by the New York State Legislature pursuant to Chapter 893 of the Laws of 1945.

The Bridge Authority operates and maintains the Atlantic Beach Bridge across Reynolds Channel between the Villages of Lawrence and Atlantic Beach in Nassau County.

The Bridge Authority, pursuant to New York State law, is composed of a five-member board which is appointed by the County Executive with approval of the County Legislature. Each board member serves a five-year term without compensation. The board is presently comprised of a Chairman and four board members.

(g) <u>The Nassau County Land Bank</u> the ("NC Land Bank") is a not-for-profit corporation and a New York State Public Authority, organized pursuant to the New York State Land Bank Act (Article 16 of the Not-for-Profit Corporation Law). The NC Land Bank was organized on June 20, 2016. The NC Land Bank was authorized by the County, its sponsoring government, by Ordinance 87-2015, enacted by the Nassau County Legislature by unanimous affirmative vote on July 13, 2015 and approved on July 14, 2015 by the Nassau County Executive.

The NC Land Bank's mission is to direct its funding and efforts to decrease the number of vacant, abandoned and tax distressed properties within the County, having the effect of restoring such properties to productive use and revitalizing, improving, and creating value in the communities in which they are located.

The NC Land Bank is managed by a Board of Directors consisting of seven members appointed in the manner pursuant to the Certificate of Incorporation and Nassau County Ordinance No. 87-2015. Five members are appointed by the County Executive, four of whom are recommended by the Legislative Majority and Minority leaders, the other two members are the County Attorney and the Director of Housing and Community Development, or their designees.

The NC Land Bank meets the criteria of being categorized as a component unit of the County because it is a separate legal entity, and County management appoints a voting majority of the board members. The NC Land Bank was established to address the still lingering effects of the foreclosure crisis affecting the County. The County is able to impose its will on the NC Land Bank through its voting majority members.

Bonds or any other obligation of the NC Land Bank are not considered debt of the County or of the State of New York (the "State").

#### **Blended Component Units**

(a) <u>Nassau County Interim Finance Authority</u> ("NIFA") is included as a blended component unit of the County's primary government because it is a financing instrumentality of the County. It acts as a temporary financial intermediary to the County and is authorized to act as an oversight authority to the County under certain circumstances. It reports using the governmental model and its funds are reported as part of the County's major funds ("NIFA Fund") and as part of the County's non-major funds ("NIFA Debt Service Fund").

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Reporting Entity** (Continued)

#### **Blended Component Units (Continued)**

#### (a) <u>Nassau County Interim Finance Authority</u> (Continued)

NIFA is a corporate governmental agency and instrumentality of the State constituting a public benefit corporation created by the Nassau County Interim Finance Authority Act, Chapter 84 of the Laws of 2000, as supplemented by Chapter 179 of the Laws of 2000 and as may be amended from time to time, including, but not limited to, Chapter 528 of the Laws of 2002, and Chapters 314 and 685 of the Laws of 2003 (the "Act"). The Act became effective June 23, 2000. Although legally separate and independent of Nassau County, NIFA is a component unit of the County for County financial reporting purposes and, accordingly, is included in the County's financial statements.

NIFA is governed by seven directors, each appointed by the Governor, including one each appointed upon the recommendation of the Majority Leader of the State Senate, the Speaker of the Assembly, and the State Comptroller. The Governor also designates the chairperson and vice chairperson from among the directors.

NIFA has power under the Act to monitor and oversee the finances of the County, and upon declaration of a "Control Period" as defined in the Act, provide additional oversight authority. Under the Act, NIFA may at times issue bonds to refund bonds previously issued by NIFA and its initial ability to issue bonds, other than refunding bonds, expired in 2007. However, in April 2020, New York State enacted legislation to renew NIFA's ability to issue bonds through December 31, 2021 for various Nassau County purposes as defined in the Act, to help the County close budget gaps created by the coronavirus pandemic. The legislation allows for NIFA to issues bonds and notes without limit to finance capital projects, finance cash flow needs of the county, as well as any County deficit including costs resulting from tax certiorari judgments or settlements of the County for proceedings commenced on or after June 1, 2000, in an amount not to exceed \$800 million. No bond of NIFA may mature later than January 31, 2051, or more than 30 years from its date of issuance.

In February 2021, NIFA refinanced \$331 million of its outstanding debt and \$857 million of outstanding County debt and issued \$1.1 billion of new NIFA debt, expiring in 2035. See Note 12, *Notes Payable and Long-Term Obligations* for further details.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### <u>Reporting Entity</u> (Continued)

#### **Blended Component Units (Continued)**

#### (a) <u>Nassau County Interim Finance Authority</u> (Continued)

On January 26, 2011, NIFA adopted a resolution which imposed a Control Period on the County pursuant to the Act. It had determined that the County's proposed budget for fiscal year 2011 reflected a substantial likelihood that it would produce a major operating fund deficit in excess of one percent of the aggregate result of operations of such funds. During a control period NIFA is required to withhold transitional State aid and is empowered, among other things, to approve or disapprove proposed contracts and borrowings by the County and Covered Organizations (as defined in the Act); approve, disapprove or modify the County's Multi-Year Financial Plan; issue binding orders to the appropriate local officials; impose a wage freeze; and terminate the control period upon finding that no condition exists which would permit imposition of a Control Period. For fiscal year 2021, the County remains in a Control Period. See Note 2 for more information on the NIFA Control Period and its effect on the County.

All Legislative actions with regard to the approval of contracts or resolutions to borrow funds require NIFA's final authorization.

Revenues of NIFA consist of sales tax revenues, defined as net collections from sales and compensating use taxes, penalties and interest authorized by the State and imposed by the County on the sale and use of tangible personal property and services in the County, investment earnings on money and investments on deposit in various NIFA accounts and state assistance received to partially fund the control period expenditures. Sales tax revenues collected by the State Comptroller for transfer to NIFA are not subject to appropriation by the State or County. Revenues of NIFA that are not required to pay debt service, operating expenditures, and other costs of NIFA are payable to the County.

(b) <u>The Nassau County Tobacco Settlement Corporation</u> ("NCTSC") is a special purpose local development corporation, and is an instrumentality of, but separate and apart from the County, incorporated under the provisions of the New York State Not-For-Profit Corporation Law. Although legally separate from and independent of the County, the Corporation is considered an affiliated organization. Accordingly, the NCTSC is being reported as a blended component unit for financial reporting purposes in the County's financial statements.

The Board of Directors of NCTSC has three members, one of whom must meet certain requirements of independence: (i) one appointed by a majority vote of the County Legislature, (ii) one who must be the County Treasurer, *ex officio*, designated by the County Executive and (iii) one selected by (i) and (ii). For the year ending December 31, 2021, one position was vacant.

On November 23, 1999, NCTSC entered into a Purchase and Sale Agreement ("Agreement") dated as of October 1, 1999 with the County pursuant to which NCTSC acquired from the County, among other things, all of the County's right, title, and interest under the Master Settlement Agreement ("MSA") and the Consent Decree, as such terms are defined in the Agreement, and which are referred to herein as Tobacco Settlement Revenues ("TSRs").

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### <u>Reporting Entity</u> (Continued)

#### **Blended Component Units (Continued)**

#### (b) The Nassau County Tobacco Settlement Corporation (Continued)

The consideration paid by NCTSC to the County for such acquisition consisted of \$247.5 million in cash (of which \$77.5 million was paid into escrow for the benefit of the County) and the sole beneficial interest in NCTSC Residual Trust ("Residual Trust"), a Delaware business trust, to which NCTSC has conveyed a residual interest in all the TSRs. The NCTSC funded such consideration from the proceeds of its Tobacco Settlement Asset-Backed Bonds, Series A, which are referred to herein as the 1999 Bonds. NCTSC's right to receive TSRs is its primary revenue source.

On April 5, 2006, NCTSC, issued \$431.0 million of NCTSC Tobacco Settlement Asset-Backed bonds, Series 2006 ("Series 2006 Bonds") pursuant to an Amended and Restated Indenture dated as of March 1, 2006. Proceeds were used for a number of purposes including, to refund all of NCTSC's 1999 Bonds then currently outstanding, and to fund a Senior Liquidity Reserve for Series 2006 Senior Bonds.

(c) <u>The Nassau County Sewer and Storm Water Finance Authority</u> ("NCSSWFA") is a public benefit corporation established in 2003 by the State under the Nassau County Sewer and Storm Water Finance Authority Act (the "NCSSWFA Act"), codified as Title-10-D of Article 5 of the Public Authorities Law of the State. The NCSSWFA was established for the purpose of refinancing outstanding sewer and storm water resources debt issued by or on behalf of the County and financing future County sewer and storm water resources projects. The NCSSWFA may issue debt in an amount up to \$350.0 million for such purposes (exclusive of debt issued to refund or otherwise repay the NCSSWFA debt). The NCSSWFA Act, and other legal documents of the NCSSWFA, established various financial relationships between the County and the NCSSWFA.

NCSSWFA is governed by seven board members, each appointed by the County Executive with confirmation by the County Legislature. Each member serves a three-year term without compensation.

Pursuant to a Financing and Acquisition Agreement dated as of March 1, 2004, (the "2004 Agreement") by and between the NCSSWFA and the County, the NCSSWFA acquired all of the sewer and storm water resources facilities, buildings, equipment and related assets, other than land (the "System"), of the County.

The NCSSWFA paid for the assets acquired in installments by paying the debt service on outstanding bonds originally issued by or on behalf of the County, including bonds issued by NIFA on behalf of the County ("County Bonds") to finance the assets acquired. In addition, as part of such purchase price, the NCSSWFA may, at the request of the County, refinance County Bonds. The County also agreed to transfer to the NCSSWFA and the NCSSWFA agreed to acquire from the County any additional System facilities, which became a part of the System (at the time the project is completed), including those facilities financed by obligations of the County or NIFA after the closing date; and, the NCSSWFA paid debt service on such new County Bonds in the same manner and time, set forth above for the payment of County Bonds. Annually, the obligation to pay for expenditures incurred by the County, for such projects, is transferred to the NCSSWFA. Additionally, the County agreed that, during the term of the 2004 Agreement, it will not sell, lease, mortgage, or otherwise give up or encumber the real property upon which the facilities are situated.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### <u>Reporting Entity</u> (Continued)

#### **Blended Component Units (Continued)**

#### (c) The Nassau County Sewer and Storm Water Finance Authority (Continued)

The 2004 Agreement was replaced and superseded by the 2014 Agreement (defined below).

Pursuant to a financing agreement dated October 1, 2014, by and between the NCSSWFA and the County (the "2014 Agreement"), the NCSSWFA released the System to the County, effective as of the closing date of the 2014 NCSSWFA refunding bonds. As the 2014 Agreement no longer requires the NCSSWFA to pay the County Bonds, the responsibility for making the payments on the County Bonds returned to the County at that time.

Most of the NCSSWFA's revenues are derived through the imposition, by the County, of assessments for sewer and storm water resources services. The County has directed each city and town receiver of taxes to remit all such assessments directly to the trustee for the NCSSWFA's bonds. The NCSSWFA receives funds to service all NCSSWFA debt and pay its operating expenditures. Remaining funds are remitted to the Nassau County Sewer and Storm Water District (the "Sewer District"). The Sewer District is responsible for paying debt service on County Sewer Bonds (as of the 2014 Agreement) and the operational costs of the System.

Complete financial statements of the individual component units may be obtained from their respective administrative offices:

Nassau Community College	Nassau County Interim Finance Authority
One Education Drive	1305 Franklin Avenue, Suite 302
Garden City, NY 11530	Garden City, NY 11530
Nassau Health Care Corporation	Nassau County Tobacco Settlement Corp.
2201 Hempstead Turnpike	One West Street, 1st Floor
East Meadow, NY 11554	Mineola, NY 11501
Nassau Regional Off-Track Betting	Nassau County Sewer and Storm Water
Corporation	Finance Authority
139 Liberty Avenue	One West Street, 1st Floor
Mineola, NY 11501	Mineola, NY 11501
Nassau County Industrial Development	Nassau County Local Economic Assistance
Agency	Corporation
1 West Street, 4th Floor	1 West Street, 4th Floor
Mineola, NY 11501	Mineola, NY 11501
Nassau County Bridge Authority	Nassau County Land Bank
160 Beach 2nd Street	One West Street
Lawrence, NY 11559	Mineola, NY 11501

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. **BASIS OF PRESENTATION**

The accompanying basic financial statements of the County of Nassau (the "County") are presented in conformity with Generally Accepted Accounting Principles ("GAAP") for governments in the United States of America as prescribed by the GASB.

The following is a summary of the significant accounting policies and reporting practices of the County:

**Government-wide Statements**: The government-wide financial statements, (i.e., the Statement of Net Position and the Statement of Activities), display information about the primary government and its component units. These statements include the financial activities of the overall government except for fiduciary activities. Eliminations of internal activity have been made in these statements. The primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. All of the activities of the County as primary government are governmental activities.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: (i) charges for services such as rental revenue from operating leases on buildings, lots, etc., and (ii) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program.

Taxes and other revenues not properly included among program revenues are reported as general revenues.

**Fund Financial Statements**: The fund financial statements provide information about the County's funds, including fiduciary funds and blended component units. Separate statements for the governmental and fiduciary fund categories are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

The County uses funds to report on its fund balance and the changes in fund balance. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts. Funds are classified into three categories: governmental, fiduciary, and proprietary. There are no proprietary funds in the primary government. Each category, in turn, is divided into separate "fund types."

The County reports the following major governmental funds:

<u>General Fund</u> – This fund is the principal operating fund of the County through which the County provides most County-wide services. This fund is used to account for and report all financial resources not accounted for and reported in another fund. Its principal sources of revenue are sales tax, the County-wide real property tax, other local taxes and charges, departmental revenues, and Federal and State aid. In accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* ("GASB 54"), certain County budgetary funds were consolidated into the General Fund for reporting purposes. The budgetary funds included in the General Fund are the Debt Service Fund, the Police Headquarters Fund, the Fire Prevention, Safety, Communication, and Education Fund, the Technology Fund, the Open Space Fund, the Litigation Fund, the Retirement Contribution Reserve Fund. Two new funds were established in fiscal 2021, the Excess Sales Tax Fund and Opioid Litigation Settlement Fund. Exhibits B-11 and B-12 provide details of the current fiscal year for each of the funds comprising the County's General Fund.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. <u>BASIS OF PRESENTATION</u> (Continued)

<u>Special Revenue Funds</u> – are used to account for and report the proceeds of specific revenue sources that are restricted, committed, or assigned to expenditures for specified purposes other than debt service or capital projects.

<u>NIFA Fund</u> – This fund accounts for sales tax revenues received by NIFA and for general administration expenditures, as well as transfers to Nassau County. The County reports the NIFA Fund as a major fund because management believes it is important for users for public interest purposes.

<u>Police District Fund</u> - This fund is used to provide police services to those areas of the County that do not maintain their own local police forces. Revenues are raised principally through a special real property tax levied only in those areas served by the County police.

<u>Sewer and Storm Water District ("SSW") Fund</u> – This fund consists of the sewage treatment and collection districts and is responsible for the operation and repair of the County sewage collection areas and maintaining and enhancing the region's water environment. Revenues are raised principally through a special real property tax levied to areas served by the sewage treatment and collection districts. The County reports the Sewer and Storm Water District Fund as a major fund because management believes it is important for users for public interest purposes.

<u>Disputed Assessment Fund</u> - the Disputed Assessment Fund ("DAF") became operational in 2017. The County's Administrative Code was amended by New York State Legislation in relation to the levy and extension of real property taxes on class four properties (i.e., commercial properties) and established a disputed assessment charge. The DAF was created as a mechanism to maintain collections and record distributions of the disputed assessment charges to commercial property owners who are due tax certiorari refunds.

<u>American Rescue Plan ("ARPA") Fund</u> - the ARPA Fund ("ARP") was established in the 2021 fiscal year to account for Federal American Rescue Plan Act ("ARPA") funding received by the County and the uses of those funds. The ARP Fund does not have an annually adopted budget. Revenues and expenditures are recorded in each of the programs established by the County's Administration and approved by the County's Legislature. In accordance with Federal guidelines on the use of ARPA funding, the County must appropriate the ARPA funds by December 31, 2024 and spend the funds no later than December 31, 2026.

<u>Capital Fund</u> - This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets. This fund is used to account for the expenditures for County general improvement capital construction projects. Some of the major project initiatives included in this fund are aimed at enhancements to County buildings, rehabilitation of County roadways, drainage improvements, redevelopment of park facilities and major capital equipment purchases. Funding for these projects is primarily provided by the issuance of long-term debt but also may be supplemented by Federal and State aid grant awards.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. <u>BASIS OF PRESENTATION</u> (Continued)

The County has the following nonmajor funds:

Special Revenues Funds include the following:

<u>Environmental Protection Fund</u> - This fund is used to purchase and preserve open space and for other purposes in accordance with the County's environmental programs, established by Local Law No. 14 of 2004 and Local Law No. 10 of 2006.

<u>Tobacco Settlement Corporation Fund</u> – This fund is used to segregate proceeds remaining from the 1999 securitization of certain tobacco settlement revenues.

<u>Sewer Financing Authority Fund</u> – This fund accounts for sewer and storm water assessments and other revenues received by NCSSWFA for its general administration expenditures, transfers to the NCSSWFA Debt Service Fund to pay NCSSWFA debt service as it comes due, and distributions to the County (on behalf of the Sewer and Storm Water District Fund).

<u>Grant Fund</u> – This fund accounts for outside funding the County receives, primarily from New York State and Federal government agencies that reimburse the cost of certain programs. This fund is used to enhance existing services, provide new services, act as seed money for new service programs, and partially or fully cover the costs of services mandated by the State or Federal government, and pay overtime for special public safety programs among other things.

<u>Federal Emergency Management Assistance ("FEMA") Fund</u> – This fund accounts for the funding that the County received from the Federal government that reimbursed cost of disaster recovery programs related to Superstorm Sandy. There is on-going activity in this fund related to FEMA project worksheets not yet closed out.

<u>COVID Fund</u> – The COVID Fund was established in fiscal year 2020 for the purpose of accounting for Federal Coronavirus Relief funding received from the Federal government and related eligible expenditures. The COVID Fund also accounts for eligible pandemic-related expenditures that are expected to qualify for Federal Emergency Management Agency ("FEMA") reimbursement.

<u>Debt Service Funds</u> – are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest and for financial resources that are being accumulated for principal and interest in future years.

<u>Tobacco Settlement Corporation Debt Service Fund</u> – This fund is used to account for and report financial resources that are for NCTSC principal and interest payments, and also includes the Senior Liquidity Reserve Account.

<u>Sewer Financing Authority Debt Service Fund</u> – This fund is used to account for and report financial resources that are for NCSSWFA principal and interest payments, and for future resources that are being accumulated for principal and interest in future years.

<u>NIFA Debt Service Fund</u> – This fund is used to account for and report resources that are restricted or assigned to expenditures for principal and interest, and for financial resources that are being accumulated for principal and interest in future years. This fund accounts for debt service costs for serial bonds issued by NIFA to fund the County's long-term financing needs.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. <u>BASIS OF PRESENTATION (Continued)</u>

Additionally, the County reports the following fund type:

<u>Fiduciary Fund</u> – The Fiduciary Fund holds resources that are not for the County's benefit. The County acts in a custodial capacity.

#### **Recently Adopted Accounting Standards**

In June 2018, GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period ("GASB 89"). It supersedes paragraphs 5-22 of Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. However, in recognition of the coronavirus pandemic, in 2020, the GASB issued GASB Statement No. 95, which postponed the effective date by one year. The adoption of this Statement had no effect on the County's financial statements.

In October 2021, GASB issued Statement No. 98, *The Annual Comprehensive Financial Report* ("GASB 98"). This Statement establishes the term *annual comprehensive financial report* and its acronym *ACFR*. That new term and acronym replace instances of *comprehensive annual financial report* and its acronym in generally accepted accounting principles for state and local governments. This Statement was developed in response to concerns raised by stakeholders that the common pronunciation of the acronym for comprehensive annual financial report sounds like a profoundly objectionable racial slur. The requirements of this Statement are effective for fiscal years ending after December 15, 2021. The implementation of this Statement has been applied and reflected in the County's financial statements.

#### New Accounting Standards Not Yet Effective

In June 2017, GASB issued Statement No. 87, Leases ("GASB 87"). The objective of this Statement is to improve accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principles that leases are financing of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. <u>BASIS OF PRESENTATION</u> (Continued)

#### New Accounting Standards Not Yet Effective (Continued)

The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. However, in recognition of the coronavirus pandemic, in 2020, the GASB issued GASB Statement No. 95, which postponed the effective date by 18 months. The County has not completed the process of evaluating the impact that will result from implementing this Statement and is therefore unable to determine the impact that adopting this Statement will have on its financial position and results of operations when it is adopted.

In May 2019, GASB issued Statement No. 91, *Conduit Debt Obligations* ("GASB 91"). This Statement provides guidance regarding the accounting and financial reporting and establishes related standards for recognition, measurement, and disclosure for issuers. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020. In recognition of the coronavirus pandemic, in 2020, the GASB issued GASB Statement No. 95, which postponed the effective date by one year. The County has not completed the process of evaluating the impact that will result from implementing this Statement and is therefore unable to determine the impact that adopting this Statement will have on its financial position and results of operations when it is adopted.

In January 2020, GASB issued Statement No. 92, *Omnibus 2020* ("GASB 92"). The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. The requirements of this Statement are effective for reporting periods beginning after June 15, 2020. In recognition of the coronavirus pandemic, in 2020, the GASB issued GASB Statement No. 95, which postponed the effective date by one year. The County has not completed the process of evaluating the impact that will result from implementing this Statement and is therefore unable to determine the impact that adopting this Statement will have on its financial position and results of operations when it is adopted.

In March 2020, GASB issued Statement No. 93, *Replacement of Interbank Offered Rates* ("GASB 93"). This Statement provides guidance to governments that have entered into agreements in which an interbank offered rate (IBOR) is a benchmark for variable payments made or received. The most common IBOR, the London Interbank Offered Rate (LIBOR), is scheduled to be discontinued at the end of 2021. As a result, governments will need to amend or replace financial instruments that are tied to LIBOR. Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, previously required a government to terminate hedge accounting when it changes the reference rate of a hedging derivative's variable payment. In addition, Statement No. 87, *Leases*, previously required a government that replaced the rate on which variable payments depend in a lease contract to apply the provisions for lease modifications, including remeasurement of the lease liability or lease receivable. The objective of this Statement is to address those and other accounting and financial reporting implications that result from the replacement of an IBOR.

The requirements of this Statement are effective for reporting periods beginning after December 31, 2021 for the removal of LIBOR as an appropriate benchmark interest rate. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2020. In recognition of the coronavirus pandemic, in 2020, the GASB issued GASB Statement No. 95, which postponed the effective date by one year. The County has not completed the process of evaluating the impact that will result from implementing this Statement and is therefore unable to determine the impact that adopting this Statement will have on its financial position and results of operations when it is adopted.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. <u>BASIS OF PRESENTATION (Continued)</u>

#### <u>New Accounting Standards Not Yet Effective</u> (Continued)

In March 2020, GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements* ("GASB 94"). The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs), including those outside the scope of GASB's existing literature in Statement No. 60, Accounting and Financial Reporting for Service Concession Arrangements, and Statement No. 87, Leases. This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). It is also designed to make certain improvements to the guidance previously included in Statement 60. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. The County has not completed the process of evaluating the impact that will result from implementing this Statement and is therefore unable to determine the impact that adopting this Statement will have on its financial position and results of operations when it is adopted.

In May 2020, GASB issued Statement No. 96, Subscription-Based Information Technology Arrangements ("GASB 96"). This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. The County has not completed the process of evaluating the impact that will result from implementing this Statement and is therefore unable to determine the impact that adopting this Statement will have on its financial position and results of operations when it is adopted.

In June 2020, GASB issued Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans-an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32 ("GASB 97"). The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. The requirements of this Statement that are related to the accounting and financial reporting for Section 457 plans are effective for fiscal years beginning after June 15, 2021. The County has a defined benefit pension and therefore, part of GASB 97 is not applicable. The County has not completed the process of evaluating the remaining impact that will result from implementing this Statement and is therefore unable to determine the impact that adopting this Statement will have on its financial position and results of operations when it is adopted.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### A. <u>BASIS OF PRESENTATION (Continued)</u>

#### New Accounting Standards Not Yet Effective (Continued)

In October 2021, GASB issued Statement No. 99, *Omnibus 2022*. This Statement addresses numerous accounting and financial reporting issues identified during the implementation and application of certain GASB pronouncements or during the due process on other pronouncements.

The issues covered by GASB Statement No. 99, Omnibus 2022, include:

- Accounting and financial reporting for exchange or exchange-like financial guarantees;
- Certain derivative instruments that are neither hedging derivative instruments nor investment derivative instruments;
- Clarification of certain provisions of:
- Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments;
- Statement No. 87, *Leases*;
- Statement No. 94, *Public-Private and Public-Public Partnership and Availability Payment Arrangements*; and
- Statement No. 96, Subscription-Based Information Technology Arrangements.
- Replacing the original deadline for using the London Interbank Offered Rate (LIBOR) as a benchmark interest rate for hedges of interest rate risk of taxable debt, with a deadline of when LIBOR ceases to be determined by the ICE Benchmark Administration using the methodology in place as of Dec. 31, 2021.
- Accounting for the distribution of benefits as part of the Supplemental Nutrition Assistance Program (SNAP).
- Disclosures related to nonmonetary transactions.
- Pledges of future revenues when resources are not received by the pledging government.
- Updating certain terminology for consistency with existing authoritative standards.

The requirements related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance. The requirements related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. The requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### B. BASIS OF ACCOUNTING AND MEASUREMENT FOCUS

The basis of accounting determines when transactions are reported in the financial statements. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the County either gives or receives value without directly receiving or giving equal value in exchange, include, for example, sales and property taxes, grants, and donations. On an accrual basis, revenue from sales taxes is recognized when the underlying 'exchange' transaction takes place. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. TSRs are recognized as they are collected due to the unpredictability of the revenues and the difficulty with which to estimate the amounts earned.

All discretely presented component units are reported using the economic resources measurement focus and the accrual basis of accounting. Their revenues are recognized in the period earned and expenses are recognized in the period incurred. Their unbilled services receivable are recognized as revenue.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are measurable when the amount of the revenue is subject to reasonable estimation. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues exclusive of revenue from Federal and State supported programs, to be available if they are collected within 60 days of the end of the current fiscal period. Revenue from Federal and State supported programs, are considered available if collected within one year of year-end. All other revenue items that are not measurable are recognized when cash is received by the government. Revenue receivables that are not collected within the 60 days are reclassified to Deferred Inflows of Resources.

Expenditures are recognized in the accounting period in which the liability is incurred, if measurable, with the following exceptions that are in conformity with GAAP: general long-term obligation principal and interest are reported only when due, vacation and sick leave when paid, judgments and claims when settled and due, other postemployment benefits when due, pension expenditures when due and depreciation is not recognized as an expenditure.

The fiduciary fund is accounted for on the accrual basis of accounting for the purpose of asset and liability recognition.

Transfers among funds are recognized in the accounting period in which the interfund receivable and payable arise.

*Nassau Community College* – NCC reports as a special purpose government entity engaged only in business type activities as defined in GASB Statement No. 35, *Basic Financial Statements – and Management's Discussion and Analysis – for Public Colleges and Universities.* 

*Nassau Health Care Corporation* - In its accounting and financial reporting, the NHCC follows the pronouncements of the GASB as appropriate for special purpose entities engaging in other business-type activities.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. <u>BUDGETS AND BUDGETARY ACCOUNTING</u>

A legally appropriated budget is adopted for each fiscal year for the General Fund, and some of its components; the Police Headquarters, the Debt Service and the Fire Prevention Funds, and each of the Special Revenue Funds, with the exception of ARP, DAF, NIFA, NCSSWFA, NCTSC, and the COVID, Grant and FEMA Funds. The remainder of the funds that are consolidated into the General Fund for reporting purposes may not have annually adopted budgets. NIFA funds consist of sales tax revenues collected by the State Comptroller and transferred to the fund and are not subject to appropriation by the State or County. NCSSWFA funds are not subject to appropriation as they consist of property taxes (sewer assessments) collected by the city and town receiver of taxes and the County has directed them to remit all such assessments to NCSSWFA's Trustee in accordance with the 2014 Agreement. NCTSC funds consist of Tobacco Settlement Revenues received annually as a result of a Master Settlement Agreement between the Tobacco Settlement Corporation and Tobacco Manufacturing Companies. The Grant, ARP, COVID, and FEMA Funds are appropriated for the life of specific grants, not for annual fiscal periods. The DAF has no legally adopted budget as the fund was specifically established by State legislation which restricts how the fund is utilized.

The budget as reported include prior year fund encumbrances carried forward as well as current year authorizations. In the case of the Grant Fund, an appropriated budget is legally adopted for the life of each grant as it is received. The FEMA Fund's appropriated budget was legally adopted for the life of the FEMA project worksheets submitted to FEMA for reimbursement of expenditures incurred beginning in 2012 during Superstorm Sandy. The County Legislature also authorizes and rescinds spending and financing authority in a Capital Budget. Each project authorized has continuing budget authority until the project is completed or rescinded. All appropriated budgets are adopted by ordinance of the County Legislature on the same modified accrual basis of accounting used to report revenues and expenditures, and encumbrances are treated as charges to appropriations when recorded. All supplemental appropriations amending appropriated budgets as originally adopted are also provided by ordinance of the County Legislature. While the County remains under NIFA control period, NIFA must approve the budget legally adopted by the County Legislature.

During the fiscal year ended December 31, 2021, supplemental appropriations for the General Fund and appropriation budgets for the Grant, ARP, COVID, and DAF Funds were adopted and are included in the Statement of Revenues, Expenditures and Changes in Fund Balances, Total Budgetary Authority, Actual and Budgetary Basis for the General Fund and DAF Fund and the Schedule of Expenditures by County Departments and Offices, Total Budgetary Authority and Actual for the Grant Fund, respectively, as follows (dollars in thousands):

Supplemental Appropriations:		
General Fund	\$	389,062
Appropriation Budgets:		
Grant Fund		218,396
ARPA Fund		185,350
COVID Fund		116,799
DAF Fund		1,273
Total Supplemental Appropriations	¢	010 000
and Appropriation Budgets	\$	910,880

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### C. <u>BUDGETS AND BUDGETARY ACCOUNTING</u> (Continued)

Appropriations, which have not been expended or encumbered by the end of the fiscal period, lapse at that time, except for the Grant, FEMA, ARPA, COVID and Capital Funds, whose budgets are legally adopted for the life of the grant, or until the capital project is completed.

The County followed these procedures in establishing the budgetary data reflected in the financial statements:

- The proposed budget must be presented to the County Legislature not later than September 15<sup>th</sup>. (For the NCC, the proposed budget is submitted on or before the second Monday in July for the fiscal year commencing the following September 1<sup>st</sup>). The proposed budgets include proposed expenditures and the means of financing them.
- 2. Each year during a control period (as described under the Reporting Entity), the NIFA Act requires the County to submit the proposed budget to NIFA no later than September 15<sup>th</sup>, which must be consistent with the accompanying multi-year financial plan that the County must submit for NIFA's approval.
- 3. Public hearings are conducted to obtain public comments.
- 4. Budgets must be adopted by the County Legislature no later than October 30<sup>th</sup> of the prior year. (For the NCC, the budget is legally enacted on or before the third Monday in August).
- 5. The legally appropriated budget approved by the County Legislature must be approved by NIFA pursuant to its statutory authority during a control period. Should NIFA disapprove the budget, the Legislature and County Executive are required to modify the budget to meet NIFA's expectations and are consistent with the County's Multi-Year Financial Plan approved by NIFA.
- 6. The County Executive has the power to veto revisions to the proposed budget made by the Legislature. The Legislature may override a vetoed item within 7 days by an affirmative veto of at least 13 of the 19 members.
- 7. The appropriated budget can be legally amended by the County Legislature subsequent to its initial adoption. Proposed amendments can be submitted by the County Executive to the Legislature at any time during the fiscal year. These proposed amendments are then voted on by the Legislature at the next available meeting. Amendments, which are legally approved by the Legislature, are immediately reflected in the operating appropriated budget.
- 8. Formal budgetary integration is employed as a management control device during the year for the governmental funds. The legal level of budgetary control is exercised at the object appropriation level within a fund's departmental control center. The County Legislature must approve all transfers and supplemental appropriations at this level.

### D. <u>ENCUMBRANCES</u>

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental funds. Encumbrances outstanding at year-end are reported within governmental funds as restricted, committed or assigned fund balance since they do not constitute expenditures or liabilities.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## E. <u>CASH AND CASH EQUIVALENTS</u>

Cash and cash equivalents include amounts in demand deposits, as well as highly liquid investments, with original maturities of three months or less from the date acquired by the County or its component units, except for assets whose use has been restricted. In accordance with General Municipal Law of the State, the County may invest in certificates of deposits, money market and time deposit accounts, repurchase agreements, obligations of the United States Government and obligations of the State and its various municipal subdivisions.

Restricted cash and investments represent amounts held for payment of future debt service and amounts with use restricted by regulations.

As required by law, all cash deposits and cash equivalents are required to be fully collateralized or insured. Bank balances are covered by Federal Depository Insurance Corporation ("FDIC") insurance or by collateral consisting of obligations of the United States Government held by the County's agent in the County's name, or agents of its component units in their names.

## F. INVESTMENTS AND CERTIFICATES OF DEPOSIT

The County invests in certificates of deposit which have a maturity of three to six months. Due to the liquidity of the certificates of deposit, those with three-month maturities are reported as cash and cash equivalents and those with six-month maturities are reported as investments.

NIFA investments, except for highly liquid market investments with maturities of three months or less at the time of purchase, are reported at fair value. Investment income, including changes in fair value of investments, is reported in operations. Restricted investments represent amounts held by NIFA's Bond Trustee for the payment of future debt service payments, as well as amounts restricted by contractual agreements and regulations for NCTSC.

NCSSWFA investments, except for highly liquid market investments with maturities of three months or less at the time of purchase, are reported at fair value, which includes accrued interest receivable.

#### G. <u>INVENTORIES</u>

Inventory on hand for the County is not significant and is recorded as an expenditure in the period purchased.

NHCC inventories, which are prepaid supplies, are carried at the lower of cost or market. Cost is determined by the first-in, first-out valuation method.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### H. <u>CAPITAL ASSETS</u>

All capital assets, which are acquired or constructed for general governmental purposes, are reported as expenditures in the fund that finances the asset acquisition and are accounted for and reported in the government-wide financial statements, as capital assets, if they meet the County's capitalization criteria. These statements also contain the County's infrastructure elements that are required to be capitalized under GAAP. Infrastructure assets include public domain assets such as roads, bridges, streets, sidewalks, curbs and gutters, drainage systems, lighting systems, and the like. Real property acquired in 1984 and prior (except for infrastructure assets) is recorded at historical cost based on an appraisal performed in 1984. Real property acquired after 1984 as well as all infrastructure assets are recorded at historical cost. Capital leases are classified as capital assets in amounts equal to the lesser of the fair market value or the present value of net minimum lease payments at the inception of the lease.

Equipment with a unit cost of \$5,000 or more is included in the financial statements as general capital assets of the County. Electronic equipment valued at a unit cost of \$500 or more and all other equipment valued at \$1,000 or more is inventoried and recorded for internal control purposes. Donated capital assets, if material, are stated at their acquisition value as of the date of the donation. Intangible assets are classified as capital assets if identifiable. Intangible assets are characterized as an asset that lacks physical substance, is nonfinancial in nature, and has an initial useful life extending beyond a single reporting period. The County has software categorized as intangible capital assets which are amortized based on the applicable useful lives as determined by management using factors in accordance with GASB 51.

It is NHCC's policy to capitalize assets in excess of \$1,000 dollars that have useful lives of more than one year and NCC's policy to capitalize all assets that have useful lives of more than five years.

### I. <u>DEPRECIATION</u>

Depreciation is defined by the American Institute of Certified Public Accountants ("AICPA") as a method of accounting which aims to distribute the cost or value of tangible capital assets, less any salvage value, over the estimated useful life of the assets in a systematic and rational manner. Capital assets should be depreciated over their estimated useful lives unless they are inexhaustible. Accumulated depreciation is reported for land improvements, buildings, equipment and infrastructure. (The County's land improvements consist of exhaustible capital assets such as swimming pools, parking lots, and playgrounds.) land, which is an inexhaustible asset, and construction in progress are not depreciated. Land improvements, buildings, equipment, and infrastructure are depreciated, using straight-line method of depreciation, over their estimated useful lives of 20 years for land improvements, 40 years for buildings, 3 to 25 years for equipment and 15 to 40 years for infrastructure. Capital lease assets are amortized over the term of the lease or the life of the asset, whichever is less. Intangible assets are amortized in accordance with their individual useful lives. Currently, the County has two intangible assets that are amortized over useful lives of 15 and 20 years.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### I. <u>DEPRECIATION (Continued)</u>

Depreciation is recorded by the major discretely presented component units, as follows:

*Nassau Community College* - Depreciation on buildings, land improvements and infrastructure, and equipment is calculated using the straight-line method over the assets' estimated useful lives, ranging from 5 to 50 years. Library books are not depreciated.

*Nassau Health Care Corporation* - Depreciation is computed over the estimated useful life of each class of depreciable assets, ranging from 3 to 40 years, and is computed using the straight–line method. Interest cost incurred on borrowed funds during the period of construction of capital assets is capitalized as a component of the cost of acquiring these assets.

#### J. <u>PREPAIDS</u>

Prepaids represent amounts paid as of year-end, which will benefit future operations and are accounted for using the consumption method. Typically, the County's prepaids primarily consist of retirement benefits, however, the County's pension invoices were not prepaid in 2021.

#### K. <u>ALLOWANCE FOR DOUBTFUL ACCOUNTS</u>

The County reviews real property taxes receivables by performing an analysis of historical collectability of its property taxes to determine a reasonable collectability percentage which is then applied to the current year balance to arrive at the allowance for doubtful property taxes. All other receivables (accounts receivable and due from other governments) are reviewed, including communicating with the various County departments to determine if factors have changed that would warrant changes to the receivable or the allowance.

NCC calculates an estimate of uncollectable student accounts and loans receivable balances according to the methodology developed based on the history of collections. All student accounts and loan receivable balances are written off if not collected after three years. Balances that are outstanding for more than two years are reserved in accordance with the NCC's policy. NHCC's allowance for doubtful patient accounts is based upon its management's assessment of historical and expected net collections, business and economic conditions, trends in Medicare and Medicaid health care coverage and other collection indicators.

### L. <u>DERIVATIVE INSTRUMENTS - INTEREST RATE SWAP/DEFERRED OUTFLOW OF</u> <u>RESOURCES</u>

NIFA and NHCC's derivative instruments, consisting of interest rate swap agreements, qualified as hedging derivative instruments and had been recorded at fair value, using the zero-coupon methodology, in the Statement of Net Position as derivative instruments - interest rate swaps. In 2020, the recording of the fair value of hedging derivative instruments was reported as a deferral and included in the deferred outflow of resources in NIFA and NHCC's Statement of Net Position. During 2021, both NIFA and NHCC refinanced their variable debt and eliminated their swaps. As of year-end December 31, 2021, since neither component unit had swaps outstanding there was zero deferred outflow of resources for hedging activities.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### M. <u>NET POSITION AND FUND BALANCE CLASSIFICATIONS</u>

In the government-wide financial statements, equity is classified as net position and displayed in three components:

- a) Net investment in capital assets Consists of capital assets, net of accumulated depreciation/amortization and reduced by the outstanding balances of any bonds (including related premiums, discounts, and related deferred inflows and outflows of resources), notes, payables, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b) Restricted net position Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c) Unrestricted net position -All other net position that does not meet the definition of "restricted" or "net investment in capital assets." A deficit will require future funding.

When both restricted and unrestricted resources are available for use, the County normally uses restricted resources first, and then unrestricted resources as needed, unless there are legal requirements to the contrary. The County does not have a formal policy with respect to the order in which unrestricted resources are to be used, therefore, in accordance with GASB Statement No. 54, the County's unrestricted resources will be used in the following order: committed, assigned, and unassigned.

The classification of fund balance is based on the extent to which the County is obligated to abide by constraints on the specific purposes for which government funds may be spent. The fund balance classifications are as follows:

*Nonspendable* - includes fund balance amounts that cannot be spent because they are either not in spendable form, will not convert to cash within the current period, or are legally or contractually required to be maintained intact.

*Restricted* - includes fund balance amounts that are restricted to specific purposes. The restrictions must be imposed by external parties, such as creditors, grantors, or other governments, constitutional provisions, or enabling legislation.

*Committed* - includes fund balance amounts that are constrained for specific purposes pursuant to formal action of the government's highest level of authority. For the County, the highest level of authority is the County Legislature. An ordinance committing the funds must be enacted prior to year-end in order to commit fund balance. The funds may not be used for any other purpose unless the constraint is changed by a similar action taken by the County Legislature prior to year-end.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## M. <u>NET POSITION AND FUND BALANCE CLASSIFICATIONS (Continued)</u>

*Assigned* - includes fund balance amounts that are constrained by the government's intent to be used for specific purposes but are considered neither restricted nor committed. The County Legislature may assign fund balance, as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's budget. The County Legislature via approval of the annual budget, authorizes Department Heads who have been appointed by the County Executive and confirmed by the County Legislature, to assign amounts to be used for a specific purpose. Amounts in the assigned fund balance classification are intended to be used by the County for the specific purpose of that fund but do not meet the criteria to be classified as committed. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

*Unassigned* - includes the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

The County has a policy to set recommended levels of fund balance (assigned and unassigned) of no less than four percent and no more than five percent of normal prior-year expenditures made from its internally defined General Fund and County-wide Special Revenue Funds, the Police District Fund, and the Reserve Funds (Employee Accrued Benefit Liability Fund, Retirement Contribution Reserve Fund, and the Bond Indebtedness Fund) which are included in the General Fund. The policy stipulates that use of unreserved fund balance is restricted to: (i) non-recurring expenses that promote important policy objectives; or (ii) extraordinary operating and capital purposes that could not be anticipated and which otherwise cannot be financed with current revenues in the annual operating budget.

## N. ACCUMULATED UNPAID VACATION, SICK PAY, AND OTHER EMPLOYEE BENEFITS

County employees receive vacation time, sick leave, and other benefits pursuant to their respective labor agreement or County ordinance covering their terms of employment. Under the terms of the County's multiple labor agreements, County employees accumulate earned but unused vacation, sick pay and other leave benefits. The cash value of these accumulated unpaid employee benefits and the related employer costs (e.g., Social Security) has been accrued and reported with other long-term liabilities in the government-wide Statement of Net Position. The liability for vested or accumulated vacation, sick leave or other benefits is recorded as current and non-current obligations in the government-wide statements. The compensated absences are treated as long-term as they will not be liquidated with expendable available financial resources. The current portion of this debt is estimated based on historical trends. Compensated absence liabilities and expenditures are reported in the governmental funds only if they have matured, for example, as a result of employee resignations, terminations or retirements. The amount that is expected to be liquidated with expendable available resources is reported as expenditures and a liability in the fund that gave rise to the liability.

## 0. GRANTS AND OTHER INTERGOVERNMENTAL REVENUES

Federal and State grants and assistance awards made on the basis of entitlement periods are recorded as intergovernmental receivables and revenues when entitlement occurs. All other Federal and State reimbursement type grants are recorded as intergovernmental receivables and revenues when the related expenditures or expenses are incurred.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### O. <u>GRANTS AND OTHER INTERGOVERNMENTAL REVENUES (Continued)</u>

The County sustained significant damage in 2012 as a result of Super-storm Sandy ("Storm"), with repair and recovery efforts continuing into 2022. While 90% of the Storm's cost continues to be reimbursed through FEMA's public assistance program, as of 2014 Governor Cuomo announced funding from the state allocated Community Development Block Grant-Disaster Relief ("CDBG-DR") to cover the remaining 10% of storm related costs incurred by local governments as a result of federally declared disasters. The funding from CDBG-DR is capped at a maximum of approximately \$19.6 million of which \$18.8 million has been received by the County as of year-end 2021. As of December 31, 2021, the County has funded approximately \$5.0 million of expenditures that exceed the amounts obligated by the CDBG-DR program.

The County's costs for emergency protective measures, debris removal and other recovery efforts through the fiscal year ended December 31, 2021 total approximately \$240.2 million, with repair efforts continuing. Through 2021, the County has recorded a total of \$215.2 million of FEMA aid related to this recovery effort.

Expenditures for capital projects related to the Storm's costs, including the repair efforts related to Bay Park, total approximately \$738.6 million through 2021. A total of \$398.4 million has been recorded as revenue from FEMA through year-end 2021.

In 2021, the County received \$192.5 million of cash under the American Rescue Plan Act ("ARPA"), the first of two tranches earmarked for the County. The funds may only be used for costs incurred within a specific time period, beginning March 3, 2021, with all funds obligated by December 31, 2024 and all funds spent by December 31, 2026. As of year-end December 31, 2021, the County spent \$29.7 million of the money received in various programs aimed at assisting local residents, taxpayers and businesses, and has appropriated \$185.4 million. In June 2022, the County received the second tranche of \$192.5 million. See Note 22, *Subsequent Events* for additional information.

#### P. SALES TAX AND PREEMPTED SALES TAX IN LIEU OF PROPERTY TAXES

Sales Tax is the major revenue source for the County. The County is unique in that upon the creation of NIFA in 2000 by the State, the State authorized the State Comptroller to remit monthly County sales tax collections directly to NIFA for it to withhold and pay its debt service costs required for each fiscal year before any residual sales tax is transferred to the County. The County reports the total collection, including the portion withheld by NIFA, as County sales tax and reports the portion retained by NIFA as an Other Financing Use. NIFA currently has bonds outstanding through November 15, 2035.

Preempted Sales Tax in Lieu of Property Taxes (also referred to as Part County Sales Tax) is a component of sales tax as reported in the government-wide statements. Preempted Sales Tax in Lieu of Property Taxes is reported separately in the governmental funds statements (see Exhibit X-5). New York State Tax Law §1262(d), provides cities and towns a share of certain sales taxes related to hotel occupancy, restaurants and other retail establishments. This law gives cities a choice to receive their share of sales tax revenues directly or to receive them as a credit to their County property tax levies. The towns may only receive the revenues via a credit to the property tax levies.

The County contains two cities and three towns. The City of Glen Cove elected to receive their share of sales taxes as a credit to their property tax levies, while the City of Long Beach receives a direct distribution of these sales taxes from the State. All three towns (Hempstead, North Hempstead and Oyster Bay) receive the revenues via a credit to their property tax levies.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### P. <u>SALES TAX AND PREEMPTED SALES TAX IN LIEU OF PROPERTY TAXES (Continued)</u>

The portion of sales tax revenues that the three towns and the City of Glen Cove are entitled to, are budgeted and recorded separately from other sales taxes and are referred to as Preempted Sales Tax in Lieu of Property Taxes, or "Part County" sales tax. This segregation ensures that the property tax bills for the three towns and the City of Glen Cove properly reflect an equal reduction in what otherwise would have been County property taxes owed.

As Part County sales taxes offset the current fiscal year's payment of County property taxes by the three towns and the City of Glen Cove, actual collections may only be recognized up to the amount budgeted each year.

- Variances of actual sales tax received as compared to what is included in the annual adopted budget must be either credited or collected in a subsequent year. Because of the timing of when the operating budget is adopted and when the County's books are closed, any variance to budget for Part County Sales Tax is delayed for two years.
  - If the actual amount of sales tax collected is greater than budgeted, the County effectively collected too much in property taxes from the City and towns. The County defers this revenue and applies a credit to the municipalities' property tax invoices due with the County's next full fiscal year.
  - If the actual amount of sales tax collected is less than budgeted, the County effectively collected too little in property taxes from the City and towns. The County must collect this difference in the property tax invoices that will be billed to the municipalities in the County's next full fiscal year and reports a due from other governments in its financial statements.
- The amount of the deferral or due from other governments varies each year based on the yearend results of sales tax collections.

## Q. <u>REAL PROPERTY TAX</u>

County real property taxes are levied on or before the third Monday in December and recorded as a receivable on January 1, the first day of the succeeding fiscal year. They are collected in two semiannual installments, payable on January 1 and July 1 by the town and city receivers of taxes together with the town and city tax levies, all of which become a lien on January 1. The town receivers of taxes likewise collect real property taxes for all towns, school districts and special districts in the County, and return to the County after June 1<sup>st</sup> for school taxes and September 1<sup>st</sup> for general taxes, any uncollected taxes receivable. Pursuant to the Nassau County Administrative Code ("Administration Code"), the County assumes the burden of such uncollected taxes, and has the responsibility for their collection from the taxpayers.

Property tax revenue in governmental funds is recognized in the year for which it is levied provided that it is payable and collected before the current fiscal year-end or within 60 days thereafter in order to be available to pay for liabilities of the current fiscal year. At year-end, adjustments are made for taxes that are estimated to be uncollectible, or collectible but not available soon enough in the next year to finance current period expenditures. Property tax revenue not available is reported as deferred inflow of resources for the governmental fund financial statements. For government-wide reporting, property tax revenue is recognized in the year when levied, net of allowance for uncollectible amounts.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Q. <u>REAL PROPERTY TAX</u> (Continued)

Each year, the County evaluates the collectability of the real property tax receivables to determine whether the allowance for real property taxes receivable is adequate. The determination is based on the trend in collectability, as evidenced by the actual collections over the prior years. Any adjustment to the allowance is recorded in the County's financial statements.

When budgeting, property taxes are used to fund the difference between appropriations and estimated non-property tax revenues. The New York State Constitution places a legal limit on the authority to impose real property taxes for counties at two percent of the average full valuation of real estate for the five years preceding the current year for general government services other than the payment of principal and interest on its long-term debt. If taxes are levied in excess of this limit, the NYS Comptroller has the ability to withhold certain local assistance. The maximum taxing authority controlling the levy of County real property taxes for 2021 was \$4.7 billion. The constitutional tax margin was \$4.2 billion or approximately 89.43% of the maximum taxing authority in 2021. See Exhibit T-10.

In addition to the legal tax limit, the New York State Legislature and the New York State Governor enacted legislation in 2011 that establishes a "property tax cap" on the amount that a local government's property tax levy can increase each year. Chapter 97 of the Laws of 2011 (Part A-Property Tax Cap) establishes a tax levy limit (hereafter referred to as the "property tax cap") that affects all local governments, most school districts in the State, except New York City, and a host of other independent taxing entities such as library, fire and water districts. The law was effective for local fiscal years beginning in 2012 and for the 2012-13 school year. Under this law, the growth in the property tax levy, the total amount to be raised through property taxes charged on the municipality's taxable assessed value of property, will be capped at 2 percent or the rate of inflation, whichever is less, with some exceptions. Local communities have the ability to override the cap.

The property tax cap is a restriction on the year-to-year increase in the tax levy, while the constitutional tax limit is a restriction on the total amount of the levy in any single year. Therefore, the property tax cap is a separate restriction imposed upon counties, cities, towns and villages that is in addition to the threshold constraint of the constitutional tax limit. Counties, cities, towns, and villages must meet both requirements.

#### R. INTERFUND TRANSACTIONS

During the course of normal operations, the County has numerous transactions among funds, including transfers of resources to provide services, construct assets, and service debt. The accompanying financial statements generally reflect such transactions as interfund transfers. The General Fund provides administrative and other services to other funds. Amounts charged to the users for these services are based on the County's cost allocation plan and are treated as revenues in the General Fund and as expenditures in the user funds. These amounts charged are eliminated in the government-wide financial statements.

In addition, numerous interfund transfers are recorded to ensure proper accounting under GAAP. For example, expenditures, such as property tax refunds, a portion of which may be paid for using the proceeds from borrowings, would be transferred from the County's Capital Fund to the County's General Fund to properly reflect the nature of the transaction. Interfund revenues are offset by an equal amount of interfund expenditures. The County reports the revenues and expenditures rather than netting the two in order to properly reflect the transactions by departments, primarily in the general and administrative line, for users of the financial statements.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### S. <u>PAYABLE TO BROKER</u>

Investments are recorded as an asset based on the trade date (order date) of the purchase and results in a payable to investment broker until such time as funds for the purchase have been transferred to the broker on the settlement date and delivery of the investments have been received.

### T. <u>NOTES PAYABLE</u>

Tax anticipation notes ("TANs") and revenue anticipation notes ("RANs") are generally recorded as fund liabilities in the fund receiving the proceeds. Bond anticipation notes ("BANs") are classified as fund liabilities in the funds receiving the proceeds unless all legal steps have been taken to refinance the notes and the intent is supported by an ability to consummate refinancing the short-term note on a long-term basis at which time they are recorded as other financing sources in the fund financial statements and bonds payable in the government-wide Statement of Net Position.

### U. LONG-TERM OBLIGATIONS

In the fund statements, long-term obligations are not reported as liabilities. The debt proceeds are reported as other financing sources and payments of principal and interest reported as expenditures. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as financing uses. Issuance costs, whether or not withheld from actual debt proceeds received, are reported as debt service expenditures. For long-term liabilities, only that portion expected to be financed from expendable available financial resources and due in the fiscal year is reported as a fund liability of a governmental fund.

All long-term liabilities are reported in the government-wide Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds on a straight-line basis. Bonds payable as reported include applicable bond premiums and discounts. Long-term liabilities expected to be financed from discretely presented component unit operations are accounted for in the respective component unit financial statements.

Examples of long-term obligations reported by the County include serial bonds issued, accrued vacation and sick pay, the County's proportionate share of the net pension liability, tax certiorari liability, and other postemployment benefits. Descriptions of those obligations may be found in this Note. See Note 12, *Notes Payable and Long-Term Obligations* for the reporting of these obligations.

## V. <u>CLAIMS</u>

The County self-insures for most risks, with certain exceptions. In the fund financial statements, expenditures for judgments and claims and workers' compensation are recorded when paid or due. In the government-wide financial statements, the estimated liability for all judgments and claims is recorded as a liability. This liability includes an estimate for incurred but not reported ("IBNR") claims, which are claims for events that have occurred but have not yet been reported to the governmental entity as of the date of the financial statements.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### V. <u>CLAIMS (Continued)</u>

In 2021, the County entered into an agreement to extend the contractual obligation to reimburse NHCC for the cost of certain insurance coverage, and to indemnify NHCC for liability and related costs not covered by insurance, in connection with NHCC's provision of health care services at the Correctional Center. The County was not required under the agreement to indemnify NHCC for claims arising out of non-jail-based healthcare services. Claims related to treatment at NUMC are the responsibility of NHCC, subject to the insurance coverage described above. A discussion of potential liability arising from disputed claims with prior vendor Armor Correctional Health Services Inc. is discussed in potential litigation liability section of this 2021 Annual Comprehensive Financial Report.

Most other risks are assumed directly by the County.

#### W. DUE TO NEW YORK STATE RETIREMENT SYSTEM

For the fiscal years 2011-2019, the County elected to amortize a portion of the retirement bill each year. This amortization included interest at a rate which is established annually for each year's amortization by the New York State and Local Retirement System (the "System"). Because the County's fiscal year differs from the System's, the portion of each year's retirement bill that was amortized was done so on a pro-rata basis.

These amortization payments are paid out of current resources each year and are recorded as an expenditure in the governmental funds. The total unpaid pension amortization liability is recorded in the government-wide financial statements. Subsequent to the fiscal year-end, in February 2022, the County repaid \$122.9 million of the unpaid pension amortization liability to the System, leaving the portion related to employees of the Police District, or approximately \$33.4 million remaining at that time; this balance will continue to accrue interest until paid. The County has not elected to amortize the invoices for the 2021 fiscal year.

#### X. <u>NET PENSION LIABILITY – PROPORTIONATE SHARE</u>

For purposes of measuring the net pension liability - proportionate share, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the System have been determined on the same basis as they are reported by the System. For this purpose, the System recognizes benefits payments when due and payable in accordance with the benefit terms and reports investments at fair value.

#### Y. OTHER POSTEMPLOYMENT BENEFITS (OPEB) HEALTHCARE COSTS

In addition to providing pension benefits, the County provides health insurance coverage and survivor benefits for retired employees and their survivors. County employees become eligible for these benefits when an employee completes 10 years of services, depending upon position, with the County and can retire. Generally, a non-uniformed employee who has 20 years of service with the County, has reached the age of 62, and can retire is eligible for individual benefits. Uniformed employees need only 20 years of service with no minimum age requirement. The County also provides, upon retirement, vision benefits to all employees except ordinance employees and elected officials.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Y. OTHER POSTEMPLOYMENT BENEFITS (OPEB) HEALTHCARE COSTS (Continued)

Health care benefits are primarily provided by the New York State Health Insurance Program ("NYSHIP" or "Empire Plan") whose premiums are based on the benefits paid throughout the State during the year. In addition, the County offers retirees alternative plans at an additional cost paid by the retiree.

The County recognizes the cost of providing benefits by recording its share of insurance premiums as an expenditure in the governmental funds in the year paid. The liability for postemployment benefits healthcare costs is recorded as a non-current liability in the government-wide statements. The County retains an actuary to estimate the liability each year.

## Z. <u>CONTRACTUAL LIABILITY DUE TO NHCC</u>

The County is currently responsible for a pro-rata share of costs related to termination pay, health insurance premiums and Medicare reimbursement for certain retirees in accordance with Section 1.03(h) of the Acquisition Agreement between the County and NHCC that resulted from the establishment of NHCC as a public-benefit corporation ("PBC").

The agreement specified that the cost of employees' pre-PBC vacation and sick leave liabilities (termination pay), and other postemployment benefits in the form of health insurance and Medicare reimbursement, be reimbursed to NHCC by the County based on the employees' dates of service of with the County. The amounts reimbursed for termination pay are paid upon the employees' severance from the hospital. The County's pro-rata share of NHCC retirees' health insurance, and Medicare reimbursement are reimbursed to NHCC as invoiced, typically monthly.

The costs related to termination pay has been included in the long-term obligation schedule in Accrued Vacation and Sick Pay for termination pay, and contractual obligations to NHCC for the reimbursement of some retirement benefits for health insurance and Medicare reimbursement is included in the Contractual Liability Due to NHCC.

NHCC's OPEB liability as of 12/31/2021 was calculated based upon the actuary's 2020 Valuation report. The liability will be revalued every three years. It represents an estimate of the County's future liability under the Acquisition Agreement for retirees who had been employed by the County at the time that the NHCC became a PBC.

## AA. ESTIMATED TAX CERTIORARI PAYABLE

The County has claims that have been filed against the Board of Assessors, for the correct determination of the assessed valuation (certiorari proceedings) assessment roll. The County has issued bonds in prior years in order to pay for a portion of these property tax refunds. No tax certiorari payments were made in 2021 with bond proceeds. A portion of these settlements are paid as tax certiorari expenditures in the governmental funds. The estimated liability is a synopsis of all unpaid claims as of December 31<sup>st</sup>. This includes Writs (all classes), Small Claims, Assessor Petitions, Unpaid Refunds, and Projected Refunds on Settlements, and includes interest accrued from the date of the filing to the present year. Not all components have liability every year, but many do. Valuation by appraisers and county attorneys, as well as, the historical value of the settlements, are used to calculate assessment reductions and ultimately determine refunds owed.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### AA. ESTIMATED TAX CERTIORARI PAYABLE (Continued)

Tax certiorari payments for commercial properties may be made using funds accumulated in the DAF Fund. See Note 21B, *Contingencies and Commitments* for further details.

#### BB. ADVANCES RECEIVABLE AND PAYABLE

The County's General Fund, and Sewer and Storm Water District Fund make cash advances to the Capital Fund when funding is required to continue an existing capital project prior to the issuance of bonds or bond anticipation notes. As of December 31, 2021, \$46.8 million in advances was due back to the General Fund. Upon the issuance of bonds or bond anticipation notes, the proceeds from those issuances are used to repay the outstanding advances. Generally, the County repays the advances shortly after the fiscal year-end and thus, the advances are usually reported as part of the interfund receivables and payables. However, the County issued bonds on June 28th, 2022 to repay the outstanding advances and fund capital projects.

### CC. <u>USE OF ESTIMATES</u>

Significant accounting estimates reflected in the County's financial statements include estimated tax certiorari liability, the allowance for doubtful accounts, allowance for property taxes, workers' compensation claims, accrued vacation and sick leave, deferred payroll, estimated liability for litigation claims, postemployment retirement benefits liability, net pension liability, pollution remediation liability and depreciation. Actual results could differ from these estimates.

### 2. CONTROL PERIOD CALCULATION

The Nassau County Interim Finance Authority ("NIFA") is a corporate governmental agency and instrumentality of the State of New York constituting a public benefit corporation created by the Nassau County Interim Finance Authority Act. NIFA is a blended component unit of the County.

NIFA has certain powers under the Act to monitor and oversee the County's finances, including covered organizations, and upon the declaration of a "control period," additional oversight authority as disclosed in Note 1(A). On January 26, 2011, NIFA adopted a resolution which imposed a control period on the County pursuant to the Act as it determined that the County's proposed fiscal 2011 budget reflected a substantial likelihood that the budget would produce a deficit in excess of one percent of the aggregate result of operations in the funds (specified in the Act as the General Fund, the Police Headquarters Fund, the Police District Fund, the Fire Prevention and Safety Fund and the Debt Service Fund) assuming all revenues and expenditures are reported in accordance with generally accepted accounting principles.

During a control period, NIFA has the authority to withhold transitional State Aid and is empowered, among other things, to approve or disapprove proposed contracts and borrowings by the County and covered organizations; approve, disapprove or modify the County's financial plan; issue binding orders to the appropriate local officials; impose a wage freeze; and terminate the control period upon finding that no condition exists which would permit imposition of a control period.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 2. CONTROL PERIOD CALCULATION (Continued)

The County reports its financial statements in accordance with GAAP for governments. The County's Administration manages and reports the County's annual fiscal surplus or deficit under the budgetary basis, accounting for variances between actual revenues and expenditures against total budgetary authority.

On December 22, 2011, the County executed the "Nassau County Interim Finance Authority and the County of Nassau Side Agreement re: the Sale of the Mitchel Field Revenue Stream Agreement" (the "Side Letter"), whereby the County agreed, in consideration for recognizing on a budgetary basis the entire \$37 million purchase price proceeds from the sale of the Mitchel Field revenue streams as revenues in fiscal 2011, to implement an additional reporting methodology consistent with NIFA's requirement that acknowledged:

- The County could use all of the purchase price proceeds from the Mitchel Field Revenue Stream Agreement as a cash infusion in accordance with the second bullet (below) with the understanding that such proceeds would not contribute substantially to GAAP revenues in any subsequent year due to the accounting treatment prescribed by GAAP (which requires ratable recognition over time consistent with the underlying lease timeframe);
- Consistent with borrowing/financing transactions (such as those for tax certiorari refunds or termination payments) the proceeds may be considered as contributing to "budgetary balance" inasmuch as that measure is considered on a "budgetary basis"; however, neither that term nor that kind of "balance" is relevant to NIFA's consideration of GAAP revenues; and
- Any discussion of or presentation on the County's budgetary and financial results must give equal or greater prominence to the GAAP measurement of performance in those official presentation and releases in a manner acceptable to NIFA.

As a result of the executed Side Letter agreement, beginning with the County's 2011 fiscal year results, the County has been required to report its fiscal results of its operating funds using the Control Period Calculation, which is based on GAAP reporting, adjusted to exclude certain other financing sources (such as, unspent borrowing proceeds and bond premiums).

Under the Control Period Calculation requirement, the budgetary basis results of the County's five major budgetary operating funds, the General (not consolidated), Fire Prevention, Police Headquarters, Police District and Debt Service Funds, are converted to GAAP results (modified accrual basis) then adjustments are made to remove the effect of other financing sources that are derived from the issuance of bonds (i.e., bond proceeds and premiums) and are used to pay for operational expenditures, such as termination pay and property tax refunds. For the fiscal year 2021, the County reported a \$27.2 million surplus under the Control Period Calculation reporting for the five funds listed above. A reconciliation from GAAP to the required Control Period Calculation results is shown below.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 2. CONTROL PERIOD CALCULATION (Continued)

The Control Period Calculation requires that certain other financing sources that result from borrowings be eliminated from the GAAP results. Exhibit E-1 shows the Control Period Calculation; for fiscal year 2021, there were no adjustments to the GAAP net change in fund balance of \$27.2 million for the five funds of the County.

For fiscal year 2021, the County's governmental funds reported a \$542.5 million surplus in the General Fund and a \$9.9 million surplus in the Police District Fund (PDD), for a total surplus of \$552.4 million. Included in the County's General Fund under governmental GAAP are several reserve funds that are not treated as operating funds for County budgetary basis reporting purposes. Those funds are the Litigation Fund (LIT), the Employee Benefit Accrued Liability Reserve Fund (EBF), the Bond Indebtedness Reserve Fund (BIF), the Retirement Contribution Reserve Fund (RCF), the Technology Fund (TCF), the Open Space Fund (OSF), and two new funds for 2021, the Excess Sales Tax Fund (EST) and the Opioid Litigation Settlement Fund (OLS). The total 2021 governmental GAAP surplus of those funds that was included in the General Fund surplus of \$552.4 million was \$525.2 million.

Reconciliation of U.S. governmental fund GAAP in Annual Financial Report to "Five Major Funds" GAAP

(dollars in millio	2021 GAAP results of reserve funds* included 2021 GAAP net Annual Comprehensive Financial change in fund							Fund in t	Five Major Funds		
	balance per 2021 Annual Comprehensive Financial Report		EBF	BIF	RCF	TCF	OSF	EST	OLS	Total	2021 GAAP net change in fund balance
General Fund PDD Fund	\$ 542.5 9.9 \$ 552.4			\$ 20.0 \$ 20.0	\$ 30.0 \$ 30.0	\$	\$	\$ 362.2 \$ 362.2	\$ 55.9 \$ 55.9	\$ 525.2 \$ 525.2	\$ 17.3 9.9 <b>\$ 27.2</b>

For County budgetary purposes and NIFA Statutory Act, the County's "five major funds" are the General Fund, the Police Headquarters Fund, the Fire Prevention Fund, the Debt Service Fund, and the Police District Fund.

\* These reserve funds are consolidated into the General Fund

in accordance with GASB Statement No. 54; LIT = Litigation Fund, EBF = Employee Benefit

Accrued Liability Reserve Fund, BIF = Bond Indebtedness Reserve Fund, RCF = Retirement Contribution

 $Reserve \ Fund, \ TCF = Technology \ Fund, \ OSF = Open \ Space \ Fund, \ EST = SRF \ Excess \ Sales \ Tax \ Fund,$ 

OLS = Opioid Litigation Settlement Fund.

.....

Exhibits E-1 and E-2 present the Control Period Calculation Schedule and the Control Period Calculation Schedule Historical Data.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 3. DEPOSITS AND INVESTMENTS

At December 31, 2021, the County's total cash and cash equivalents, which consisted of cash in money market interest bearing bank accounts at rates averaging 0.13%, and two three-month certificates of deposit, for the governmental funds and the fiduciary funds, were \$1.6 billion and \$73 million, respectively. As of December 31, 2021, the County's bank balances totaling \$1.74 billion (including fiduciary funds of \$108.7 million) were fully covered with FDIC and/or pledged collateral held by third party financial institutions acting as agent for the County, in the name of the County. The third-party collateral consists of U.S. Treasuries, GNMA, and other obligations of the U.S. government.

As of December 31, 2021, total investments amounted to \$42.4 million. The investments consisted of U.S. Treasury Notes, a Certificate of Deposit, and other obligations of the U.S. government, which are explicitly guaranteed by the U.S. government and therefore not considered to have credit risk. NCTSC also invests in shares of a money market fund, which invests in short-term U.S. Treasury securities paying a fixed, variable or floating interest rate and in repurchase agreements backed by U.S. Treasury securities.

Interest rate risk is the risk that the fair value of investments could be adversely affected by the change in interest rates. Duration limits are used to control the portfolios exposure to interest rate changes. Investments are limited to less than one year in duration.

Credit risk is the risk of loss of principal or loss of a financial reward stemming from a borrower's failure to repay a loan or otherwise meet a contractual obligation. Credit risk arises whenever a borrower is expecting to use future cash flows to pay a current debt. Investors are compensated for assuming credit risk by way of interest payments from the borrower or issuer of a debt obligation. Credit risk may be eliminated or minimized by purchasing certain securities, such as obligations of the U.S. government or those explicitly guaranteed by the U.S. government.

State law and NIFA policies limit investments to those authorized by the State statutes. NIFA has a written investment policy which is designed to protect deposits and investment principal by limiting permitted investments. Concentration risk disclosure is required for NIFA for positions of 5 percent or more in securities of a single issuer. NIFA has substantially all of its investments in U.S. Government guaranteed securities and U.S. Government agency securities. All investments are held by NIFA's trustee bank solely as agent of NIFA. All investments mature in less than six months.

The following table summarizes the County's unrestricted and restricted cash and cash equivalents (including fiduciary funds and blended component units) and the investment position at December 31, 2021 (dollars in thousands):

	Cash and Cash Equivalents		Investments		Certificate of Deposit		Total	
Cash and Cash Equivalents Certificates of deposit	\$	1,678,280	\$		\$	20,000	\$	1,678,280 20,000
Treasury notes and investments				22,440				22,440
Totals	\$	1,678,280	\$	22,440	\$	20,000	\$	1,720,720
Governmental Funds Fiduciary Funds	\$	1,605,248 73,032	\$	22,440	\$	20,000	\$	1,647,688 73,032
Totals	\$	1,678,280	\$	22,440	\$	20,000	\$	1,720,720

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

## 3. DEPOSITS AND INVESTMENTS (Continued)

The County maintains a consolidated disbursement account with a financial institution on behalf of the College. At August 31, 2021, the College had a cash balance of \$70.6 million, of which \$21.2 million was held by the County on behalf of the College, and the bank balance was \$19.7 million. The bank balance is covered by FDIC and by eligible collateral held by the County's agent in the County's name.

At August 31, 2021, the carrying amount (fair value) of the College's investments was \$2.3 million.

At December 31, 2021, all of NHCC's cash and cash equivalents are insured through FDIC or collateralized held by NHCC's third-party trustee or the pledging financial institution's trust department in the name of NHCC, to the full extent of the deposits.

#### 4. FAIR VALUE MEASUREMENT

NIFA and NCSSWA categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation of inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique provided by third party custodians. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

The following is a summary of the fair value hierarchy of the fair value of the County's (which include NIFA and NCSSWFA) investments as of December 31, 2021:

		 (Dollars in thousands)					
		Fair Value Measurements Using:					
		Quoted Prices Significant					
			in Active	Other	Significant		
Investment by Fair Value Level	Credit		Market for	Observable	Unobservable		
	Quality		Identical Asset	s Inputs	Inputs		
Debt Securities	Rating	 Total	Level 1	Level 2	Level 3		
U.S. Government securities	N/A	\$ 22,440	\$	\$ 22,440	\$		
Total investment by fair value level		\$ 22,440	\$	\$ 22,440	\$		

NCTSC's restricted investments of \$14.7 million consist of shares in a money market fund which invests in short-term U.S. Treasury securities paying fixed or variable interest rates and in repurchase agreements backed by U.S. Treasury securities which are stated at amortized cost, which approximates fair value and therefore not included in the above table. This fund carried a credit rating of AAAm by S&P Global Ratings and Aaa-mf by Moody's Investors Service, Inc. as of December 31, 2021.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 4. FAIR VALUE MEASUREMENT (Continued)

The following is a summary of the total investments (including NCTSC's restricted investments of \$14,691, but excluding the DAF Fund's restricted certificate of deposit) held by the County as of December 31, 2021 (dollars in thousands):

Investments	\$ 2,184
Restricted Investments	 20,256
	\$ 22,440

At December 31, 2021, the County's major discretely presented component units' financial instruments are measured at fair value were categorized between Levels 1, 2, and 3 as follows (dollars in thousands):

	. <u> </u>			(Dollars in			4 11	•	
				Fair Val			ents U	sing:	
			Quo	ted Prices	Sign	ificant			
			in	Active	C	Other	Sig	nificant	
			Market for Observabl				le Unobservab		
			Identical Assets			nputs	Inputs		
2021		Total	I	evel 1	L	evel 2	Level 3		
Cash and cash equivalents	\$	56,983	\$	56,983	\$		\$		
Certificates of deposit		708				708			
Equity securities		43		43					
Mutual funds		638		638					
Municipal bonds		952				952			
U.S Treasury Bills		1,701				1,701			
	\$	61,025	\$	57,664	\$	3,361			
Certificates of Deposit*								1,993	
							\$	1,993	

\* These are non-negotiable certificate of deposit and as such, are not required to be leveled.

The following is a summary of the total investments held by the County's major discretely presented component units as of December 31, 2021 (dollars in thousands):

Restricted investments \$ 63,018

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 5. DUE FROM OTHER GOVERNMENTS

Due from Other Governments at December 31, 2021 represents aid, grants, and other amounts receivable from the State and Federal governments. The following summarizes such receivables (dollars in thousands), exclusive of the allowance for doubtful accounts, which is shown on the governmental funds statement (Exhibit X-3):

Fund	 Federal	S	tate/Other*	Total		
General Fund	\$ 51,051	\$	109,758	\$	160,809	
NIFA Fund			145,222		145,222	
Police District Fund	1,177				1,177	
Sewer and Storm Water District Fund	40		7,441		7,481	
Capital Fund	49,843		5,079		54,922	
Nonmajor Funds	36,924		21,605		58,529	
Totals	\$ 139,035	\$	289,105	\$	428,140	

\* Sales tax receivable of \$155,658 (both General and NIFA funds) due from NYS, is reported separately in the financial statements as sales tax receivable.

### 6. TAX SALE CERTIFICATES

Tax Sale Certificates includes the amount of delinquent real property taxes, which could not be sold and which the County was required to retain. It also includes the value of tax sale certificates bought by the public, and subsequently reacquired by the County upon default of the purchaser.

### 7. TAX REAL ESTATE HELD FOR SALE

Tax Real Estate Held for Sale ("Tax Real Estate") includes real property, which the County has acquired primarily through tax enforcement proceedings. The property is valued at the amount of the delinquent tax liens, which could not be sold and which the County was required to retain.

Real property designated as Tax Real Estate is accounted for as an asset of the General Fund inasmuch as it is not being considered for use by the County at this time, but rather is available for sale to private buyers. Since any taxes unpaid to other funds from this property were paid to those funds by the General Fund, no portion of this asset is allocable to those other funds.

Certain real property which was acquired by the County as Tax Real Estate and subsequently designated for public use is currently not available for sale and is included as part of the capital assets in the government-wide Statement of Net Position.

# 8. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

#### A. Interfund Receivables, Payables and Transfers

The individual fund Interfund Receivables and Interfund Payables as of December 31, 2021 are reconciled as follows (dollars in thousands):

December 31, 2021	General Fund	N IF A F un d	D	Police Vistrict Fund	Sewer & Storm Water District Fund	Capital Fund		) is puted sessment Fund	American scue Plan Fund	Nonmajor vernmental Funds	Go	Total vernmental Funds
INTERFUND RECEIVABLE General Fund NIFA Fund Police District Fund Sewer & Storm Water District Fund Capital Fund Disputed Assessment Fund American Rescue Plan Fund Nonmajor Governmental Funds	\$ 139,407 21,621 34,262 222 1,273 39 37,870	\$ 138	\$	19,357	\$	\$ 277	S		\$	\$ 62 5,564	\$	19,419 144,971 21,621 34,262 227 1,273 39 38,351
TOTALRECEIVABLE	\$ 234,694	\$ 138	\$	19,423	\$ 5	\$ 277	\$		\$	\$ 5,626	\$	260,163
INTERFUND PAYABLE GeneralFund NIFA Fund Police District Fund Sewer & Storm Water District Fund CapitalFund Disputed Assessment Fund American Rescue Plan Fund	\$ (19,357)	\$ (139,407)	\$	(21,621)	\$ (34,262)	\$ (222)	S	(1,273)	\$ (39)	\$ (37,870) (138) (66) (277)	\$	(234,694) (138) (19,423) (5) (277)
Nonmajor Governmental Funds	(62)	(5,564)										(5,626)
TOTAL P AYABLE	\$ (19,419)	\$ (144,971)	\$	(21,621)	\$ (34,262)	\$ (227)	\$	(1,273)	\$ (39)	\$ (38,351)	\$	(260,163)
		Police		ewer & S to rm Water	Tran	rs In:		merican	 lo nmaio r			

December 31, 2021	eneral Fund	Di	o lic e is tric t Fund	Water District Fund	Capital Fund	Disputed Assessment Fund	American Rescue Plan Fund	Gove	nmajor ernmental funds		Total
Transfers Out:											
GeneralFund	\$	\$	13,084	\$	\$	\$	\$	\$	1,762	\$	14,846
Police District Fund	262										262
Sewer & Storm Water District Fund	27,439										27,439
CapitalFund											
Disputed Assessment Fund	1,273										1,273
American Rescue Plan Fund											
No nmajo r Go vernmental Funds	10,468										10,468
TOTAL	\$ 39,442	\$	13,084	\$	\$	s	s	\$	1,762	s	54,288

Interfund Receivables and Payables generally result when one fund receives cash or pays expenditures on behalf of another or as a result of recording interfund revenues and expenditures. The outstanding balances between funds result primarily from the time lag between the date the reimbursement is received and the date the interfund goods and services are provided. An interfund receivable and payable would be the result of a transfer between funds in the County's audit period (month 13), where the interfund transfers are recorded in the County's fiscal period but because the cash cannot move in "month 13", one fund would have an interfund receivable as of year-end while the other fund would report an interfund payable. Until the interfund receivable and payable are settled with cash moving between the two funds by the Treasurer, the balance sheet asset and liability will remain.

See Note 1(R) for additional description of interfund transactions.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 8. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (Continued)

#### B. Due from/Due to Primary Government and Component Units

The total amounts shown as Due to Primary Government and Due from/to Component Units (discretely presented) at December 31, 2021 do not offset each other as they include accounts of the College at the end of their fiscal year on August 31, 2021, and NHCC, which has timing differences with the County. The following reconciles the December 31, 2021 amount by carrying forward the College transactions affecting these accounts from September 1, 2020 through December 31, 2021 and the NHCC for the timing differences.

Dollars in Thousands		20	021
Due from Primary Government (Exhibit X-1), Component Units Due to Primary Government (Exhibit X-1), Component Units	\$	21,725 (15,093)	_
Net Due from Primary Government, Component Units	\$	6,632	=
Nassau Community College Transactions from September 1, to December 31:			
Increase in due from Capital Fund	\$	1,095	
Increase in due from Fiduciary Fund		1,740	
Increase in due from General Fund		2,835	_
Subtotals			5,670
Nassau Health Care Corporation			
Net Change in Encumbrances			(13,789)
Due to Component Units - Fiduciary per Balance Sheet: (Exhibit X	-10)		(1,660)
Due From Component Units - Governmental per Balance Sheet (Ex	hibit X-	1)	59,327
Due To Component Units - Governmental per Balance Sheet (Exhi	bit X-1)		(56,181)
Pass-through revenues from OTB			(7)
Reconciling Item			8
Due to Component Units - Fiduciary and Governmental			\$ (6,632)

### 9. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the Statement of Net Position will, as necessary, report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflow of resources, represents a consumption of net position that is applicable to future reporting period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until that time. The County currently has three items that qualify for reporting in this category; deferred loss on bond refunding, the deferred charges on other post-employment benefits and deferred charges on pensions.

Deferred loss on refunding is the difference between the reacquisition (refunding) price and the net carrying amount of the old debt and it is recognized as a component of interest expense over the shorter of the life of the refunded or refunding debt.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 9. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES (Continued)

The deferred outflows OPEB is the portion of changes in the Net OPEB liability that is not immediately recognized in OPEB expense. These changes include differences between actual and expected experiences, changes in assumptions and difference between expected and actual earnings on plan investments. It also includes contributions paid subsequent to the measurement date.

The deferred outflows stemming from the defined benefit pension plan, consists of changes in the components of the County's net proportional share of the pension plan's net pension liability, that is, the County's proportionate share of the changes in the pension plan's total pension liability and in the pension plan's fiduciary net position. It also may include contributions paid subsequent to the pension plan's measurement date if applicable.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenues) until that time. The County has six items that qualify for reporting in this category; deferred gain on refundings, property taxes - part County sales tax offset, Mitchell Field – sale of future rental revenue, pensions, service concession agreements, and other postemployment benefits.

A deferred gain on refunding results from the difference in the carrying value of refunded debt and its acquisition price. The amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

Unavailable property taxes are reported in the governmental funds. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. In the government – wide statements availability is not a factor in recognizing revenue, so the inflow of resources (property tax revenue) is recognized. The property taxes - part County sales tax offset is a tax collected on hotel room occupancy and alcoholic beverages in Nassau County, outside of the City of Long Beach. The tax is used to offset General Fund property taxes in the three towns located in the County and the City of Glen Cove. Any part County sales tax in excess of budget is reclassified as a deferred inflow of resources because it is an advance of a subsequent year's property tax levy.

Mitchel Field – sale of future rental revenue is the County's sale of 30 years of future rental revenue streams from eighteen long-term ground leases of County-owned property in the Mitchel Field area of Uniondale.

The deferred inflow of resources related to pension results from differences between expected and actual experience, changes in assumptions or other inputs. The effect on the net pension asset of differences between the projected earnings on pension plan investments and actual experience with regard to those earnings is required to be included in pension expenses in a systematic and rational manner over a closed period of five years. These amounts are deferred and included in pension expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active employees and inactive employees).

The difference between the consideration received and the liability derived from service concession arrangements is reported as a deferred inflow of resources because the revenue will be recognized over the term of the agreement. See Note 21H, *Contingencies and Commitments, Service Concession Arrangements,* for further discussion of the County's service concession arrangements.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 9. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES (Continued)

The deferred inflows OPEB is the portion of changes in the Net OPEB liability that is not immediately recognized in OPEB expense. These changes include differences between actual and expected experiences, changes in assumptions and difference between expected and actual earnings on plan investments.

#### **10. CAPITAL ASSETS**

The 2021 capital assets are reconciled to the 2021 amounts reported on Exhibit X-1 in the table below (dollars in thousands):

	 overnmental Activities
Capital assets not being depreciated	\$ 1,676,172
Depreciable and amortizable capital assets	4,901,128
Accumulated depreciation and amortization	 (2,713,411)
Capital assets - net	3,863,889
Outstanding related debt, liabilities, and deferred outflows/inflows of resources	 (1,273,350)
Net investment in capital assets	\$ 2,590,539

The County evaluates capital assets for prominent events or changes in circumstances affecting capital assets to determine whether impairment of a capital asset has occurred. The County's practice is to record an impairment loss in the period when its service utility has declined significantly and unexpectedly. In 2021, no impairment losses were recognized related to the County.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 10. CAPITAL ASSETS (Continued)

Activity for capital assets, reconciled to the 2021 amount reported in Exhibit X-1, is summarized below (dollars in thousands):

Primary Government	-	Balance muary 1, 2021	A	Additions	R	eductions	Balance cember 31, 2021
Governmental activities:							
Capital assets, not being depreciated:							
Land	\$	252,140	\$	5,840	\$		\$ 257,980
Intangible - land development rights		8,804					8,804
Construction in progress		1,194,036		341,844		126,492	 1,409,388
Total capital assets, not being							
depreciated		1,454,980		347,684		126,492	 1,676,172
Capital assets, being depreciated and amortized:							
Intangible assets		63,740					63,740
Land improvements		93,590		6,930			100,520
Buildings		1,389,562		4,736			1,394,298
Equipment		545,098		74,726		22,701	597,123
Infrastructure		2,630,620		114,827			 2,745,447
Total capital assets, being depreciated and amortized		4,722,610		201,219		22,701	 4,901,128
Total capital assets		6,177,590		548,903		149,193	 6,577,300
Less accumulated depreciation and amortization:							
Intangible assets		11,088		3,394			14,482
Land improvements		76,211		2,332			78,543
Buildings		652,528		34,280			686,808
Equipment		417,431		33,437		20,575	430,293
Infrastructure		1,416,978		86,307			 1,503,285
Total accumulated depreciation and amortization		2,574,236		159,750		20,575	 2,713,411
Total capital assets, being depreciated and amortized, net		2,148,374		41,469		2,126	 2,187,717
Governmental activities capital assets, net	\$	3,603,354	\$	389,153	\$	128,618	\$ 3,863,889

The table below presents the reconciliation of the reduction of construction in progress to the additions to capital assets (dollars in thousands):

	 County
Transfer from construction in progress	\$ 126,492
Additions to capital assets:	
Land improvements	\$ 6,930
Buildings	4,736
Infrastructure	 114,826
	\$ 126,492

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 10. CAPITAL ASSETS (Continued)

Depreciation and amortization expense was charged to functions of the primary government for the fiscal year ended December 31, 2021 as follows (dollars in thousands):

			]	Land							
	Inta	ngible	Impr	ovements	Bı	uldings	Eq	Equipment		structure	Total
Functions:											
Legislative	\$		\$		\$	6	\$	37	\$		\$ 43
Judicial				60		1,092		497			1,649
General administration		3,394		60		10,207		3,422			17,083
Protection of persons						2,057		11,614		2,656	16,327
Health						101		153			254
Public works				856		8,773		3,965		80,326	93,920
Recreation and parks				1,296		4,941		594		3,325	10,156
Social services				60		181		78			319
Corrections						4,579		1,034			5,613
Other Expenditures/MSBA						660		12,041			12,701
Other						1,683		2			1,685
Total Depreciation and											
Amortization expense	\$	3,394	\$	2,332	\$	34,280	\$	33,437	\$	86,307	\$ 159,750

Total capital assets of the County, as of December 31, 2021 is \$6.6 billion with accumulated depreciation and amortization of \$2.7 billion.

#### Nassau Community College Capital Assets

The following is a summary of NCC's capital assets at cost, except as noted (dollars in thousands):

	Balance at September 1, 2020			ditions	Redu	ctions	alance at igust 31, 2021
Capital assets, not being depreciated:							
Land	\$	2,733	\$		\$		\$ 2,733
Construction in Progress		3,645		17,551			21,196
Library		660				38	 622
Total capital assets, not being depreciated		7,038		17,551		38	 24,551
Capital assets, being depreciated:							
Land improvements		30,315		987			31,302
Infrastructure		27,800		2,720			30,520
Buildings		213,593		23			213,616
Building improvements		77,268		2,703			79,971
Equipment		15,344		361		140	 15,565
Total capital assets, being depreciated		364,320		6,794		140	 370,974
Total capital assets		371,358		24,345		178	 395,525
Less accumulated depreciation:							
Land improvements		8,421		1,499			9,920
Infrastructure		10,420		1,572			11,992
Buildings		123,146		4,064			127,210
Building improvements		41,217		3,209			44,426
Equipment		11,735		674		141	 12,268
Total accumulated depreciation		194,939		11,018		141	 205,816
Net capital assets being depreciated		169,381		(4,224)			 165,158
Total capital assets, net	\$	176,419	\$	13,327	\$	38	\$ 189,709

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 10. CAPITAL ASSETS (Continued)

#### Nassau Community College Capital Assets (Continued)

Capital assets of the Faculty-Student Association, a component unit of the College as of August 31, 2021 consisted of the following (dollars in thousands):

	Balance August 31, 2021						
Furniture and equipment	\$	351					
Vans		232					
		583					
Less accumulated depreciation		(512)					
Total capital assets (net)	\$	71					

Total depreciable capital assets of the College and Faculty-Student Association, a component unit of the College, as of August 31, 2021, were \$396.1 million with accumulated depreciation of \$206.3 million.

# Nassau Health Care Corporation Capital Assets

The following is a summary of the NHCC's capital assets at cost, except as noted (dollars in thousands):

	Ja	Balance nuary 1, 2021	A	lditions	Reductions	Balance December 31, 2021		
Capital assets, not being depreciated:								
Land	\$	12,498	\$		\$	\$	12,498	
Construction in progress		6,116		909			7,025	
Total capital assets, not being depreciated		18,614		909			19,523	
Capital assets, being depreciated:								
Land improvements		17,130					17,130	
Buildings and improvements		245,699		1,819			247,518	
Fixed equipment		121,514		582			122,096	
Movable equipment		240,827		7,760			248,587	
Total capital assets, being depreciated		625,170		10,161		·	635,331	
Total capital assets		643,784		11,070			654,854	
Less accumulated depreciation for:								
Land improvements		14,270		239			14,509	
Buildings and improvements		173,647		6,922			180,569	
Fixed equipment		108,610		1,036			109,646	
Movable equipment		199,238		11,000			210,238	
Total accumulated depreciation		495,765		19,197			514,962	
Total capital assets, net	\$	148,019	\$	(8,127)	\$	\$	139,892	

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 11. LEASES

The County leases some property and equipment. Leased property having elements of ownership is recorded as a capital lease in the government-wide financial statements. The related obligations, in amounts equal to the present value of minimum lease payments payable during the remaining term of the leases, are also recorded in the government-wide financial statements. Other leased property, not having elements of ownership, are classified as operating leases. Both capital and operating lease payments are recorded as expenditures when payable in governmental funds. Total expenditures on such leases for the year ending December 31, 2021 were approximately \$10.6 million.

The County has two capital leases, both for building leases. One lease is reported as a capital lease because when the lease term ends in 2025, the ownership of the building transfers to the County. The original cost of the building was \$5.5 million and accumulated depreciation at December 31, 2021 is \$2.8 million. The second building was added as a capital lease in 2017 because the net present value of the minimum lease payments at the beginning of the lease term, equals or exceeds ninety percent of the excess of the fair value of the lease property to the lessor at the inception of the lease. The fair value of the building is \$75.5 million and accumulated depreciation.

As of December 31, 2021, the County (excluding discretely presented component units) had future minimum lease payments under capital and operating leases with a remaining term in excess of one year as follows (dollars in thousands):

Years ending December 31,	Capital Lease	0	)perating Leases	Total Capital & Operating Leases		
2022	\$ 8,629	\$	1,760	\$	10,389	
2023	8,823		874		9,697	
2024	9,022		823		9,845	
2025	8,821		640		9,461	
2026	8,456		643		9,099	
2027-2031	45,316		1,333		46,649	
2032-2036	 45,432				45,432	
Future minimum payments	134,499	\$	6,073	\$	140,572	
Less: interest	 60,087					
Present value of future minimum lease payments	\$ 74,412					

### 11. LEASES (Continued)

The County also leases County-owned property to others and the leases are classified as operating leases. Total rental revenue on these leases for 2021 was \$5.6 million.

As of December 31, 2021, the following future minimum rentals are provided for by the leases (dollars in thousands):

Operating Leases (in Thousands)					
\$	6,739				
	5,992				
	5,296				
	5,107				
	4,626				
	27,231				
	29,401				
	32,013				
	38,162				
	36,216				
	5,111				
\$	195,894				
	<u>(in 7</u> \$				

These County leases are for land and buildings with the total cost and carrying amount of \$4.7 million for land, and the original cost of \$19.8 million, which has been fully depreciated for buildings at December 31, 2021.

In fiscal year 2009, the NCC entered into an operating lease with the AG Metropolitan Endo, LLC, property owner, for the rent of one entire building known as 500 Endo Boulevard, Garden City, New York 11530. Rental expenditures reported for the year ended August 31, 2021 under this operating lease were \$1.09 million representing the straight-line amortization of the lease payments over the life of the lease. The following is a summary of the future contractual minimum rental commitments under this lease:

Years ending August 31,	Operating Leases (in Thousands)					
2022	\$	999				
2023		999				
2024		1,020				
2025		1,127				
2026		1,127				
2027-2029		3,194				
	\$	8,466				

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS

# **County of Nassau Notes Payable and Long-Term Obligations**

In January 2021, the County issued Series A and Series B Revenue Anticipation Notes ("RANS") in the amounts of \$108.3 million and \$39.3 million respectively. The Series A RANS bear interest of 2.0% and matured on December 10, 2021. The Series B RANS bear interest of 2.0% and matured on January 7, 2022. The Series A and B RANS were issued to finance cash flow needs within the County.

In January 2021, the County issued Series A and Series B Tax Anticipation Notes ("TANS") in the amounts of \$108.7 million and \$108.3 million respectively. The Series A TANS bear interest of 2.0% and matured on September 15, 2021. The Series B TANS bear interest of 2.0% and matured on December 10, 2021. The Series A and B TANS were issued in anticipation of the collection by the County of real property taxes levied for County purposes for the fiscal year commencing on January 1, 2022.

In April 2021, the County issued Series A General Obligation Bonds in the amount of \$155.1 million. The bonds bear interest at 4.0% and 5.0% with maturity dates ranging from April 2022 to April 2051. The bonds maturing on or after April 1, 2032 are subject to optional redemption on April 1, 2031 or any date thereafter. The bonds were issued to fund various public purposes, including capital projects, to refinance the County's Bond Anticipation Note, 2020 (Renewal) Series A, dated May 28, 2020 and maturing May 27, 2021, issued to refinance notes that originally financed various sewer system improvements and other capital projects, and to pay costs of issuance.

In December 2021, the short-term EFC Clean Water Facility Note 2015A maturity was converted into a long-term bond. The bond bears zero interest with maturity dates ranging from May 2022 to May 2051.

Governmental fund notes payable of the County, including the range of interest rates, issue dates, and maturity dates, are as follows (dollars in thousands):

		Salance ary 1, 2021	Issued Redeemed			Balance December 31, 2021		
General Fund: Tax anticipation notes - (2.0%	¢		21( 075		21 ( 0.75	¢		
issued 2021, maturity dates in 2021) Revenue anticipation notes - (4.0% and 2% issued in 2020 and 2021,	\$		\$ 216,975	\$	216,975	\$		
maturity dates in 2021 & 2022)		88,205	147,620		196,495		39,330	
Total General Fund	\$	88,205	\$ 364,595	\$	413,470	\$	39,330	
Capital Fund: Direct Placement Bond anticipation notes - (1.21% issued 2020,								
maturity date in 2021)	\$	75,425	\$	\$	75,425	\$		

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### County of Nassau Notes Payable and Long-Term Obligations (Continued)

#### Long – Term Obligations

General long-term obligations and long-term BANS of the County, NIFA, NCTSC and NCSSWFA are recorded in the government-wide Statement of Net Position. The debt of NCTSC is paid by NCTSC tobacco settlement revenue. The amounts including the range of interest rates, issue dates, and maturity dates, are as follows (dollars in thousands):

	Balance anuary 1, 2021	Ad	lditio ns	Re	ductions	Balance ember 31, 2021	Due	Within One Year
General Long-Term Obligations Debt:								
General Obligation County Bonds - (4.00% to 5.00%, is sued in 2009 through 2021, maturity dates 2025 through 2051)	\$ 2,290,846	\$	155,110	\$	900,040	\$ 1,545,916	\$	24,910
State Water P o llutio n Control Revolving Fund revenue bonds - (0.263% to 6.182%, is sued in 2002 through 2019, maturity dates 2022 through 2051) - County	70,782		2,795		8,698	64,879		9,119
TotalSerialBonds - County	 2,361,628		157,905		908,738	 1,610,795		34,029
Sales TaxSecured Bonds -NIFA, (various interest rates, issued in 2012 through 2021, maturity dates 2023 through 2035)	369,748		1,110,110		331,664	1,148,194		460
Nassau County Sewer and Storm Water Finance Authority System Revenue Bonds Series 2014A (5.0%, issued in 2014, maturity date 2034)	99,730				12,365	87,365		12,865
To bacco Settlement Asset-Backed Bonds, Series 2006 (5.0% to 7.35%, issued in 2006, maturity dates 2026 through 2060)	399,247				10,857	 388,390		
TotalSerialBonds - NIFA, NCSSWFA, NCTSC	 868,725	_	1,110,110		354,886	 1,623,949		13,325
To tal Serial Bonds	 3,230,353		1,268,015		1,263,624	 3,234,744		47,354
Accreted interest - Tobacco Settlement Asset Backed Bonds	93,662		9,257			 102,919		
Total Serial Bonds and Accreted Interest	 3,324,015		1,277,272		1,263,624	 3,337,663		47,354
Deferred Bond P remium/Discount (net of amortization)	 310,260		301,889		195,091	 417,058		11,778
To tal Serial Bonds and accreted interest, net of deferred bond premium/discount	\$ 3,634,275	\$	1,579,161	\$	1,458,715	\$ 3,754,721	\$	59,132
Long-Term Bond Anticipation Notes								
EFC-Bond Anticipation notes - (0.0% and 0.26% is sued in 2021,								
maturity date in 2024 and 2026)	\$ 2,795	\$	47,019	\$	2,795	\$ 47,019	\$	
Total Long-Term Bonds and accreted interest, net of deferred	 							
bond premium/discount and Long Term Bond Anticipation Notes	\$ 3,637,070	\$	1,626,180	\$	1,46 1,5 10	\$ 3,801,740	\$	59,132

# 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

### County of Nassau Notes Payable and Long-Term Obligations (Continued)

### <u>Long – Term Obligations</u> (Continued)

Other long-term obligations of the County and NIFA, are recorded in the government-wide Statement of Net Position. The amounts are as follows (dollars in thousands):

	Balance January 1, 2021		Ad	lditio ns	ions Reductions			Balance December 31, 2021		Due Within One Year	
Balances carried forward	\$	3,637,070	\$	1,626,180	\$	1,461,510	\$	3,801,740	\$	59,132	
Other:											
Derivative instruments - interest rate swaps		10,931		76		11,007					
Accrued Vacation and Sick Pay		465,132		41,204		42,819		463,517		39,887	
Due to City of Glen Cove		160				122		38		19	
Deferred P a yroll		56,521		16,634		15,845		57,310		14,577	
Estimated Liability for Workers' Compensation		349,578		30,248		35,198		344,628		34,981	
Estimated Tax Certiorari Liability*		510,472		152,849		31,074		632,247		60,000	
Estimated Liability for Litigation		591,199		68,858		36,936		623,121		10,800	
Capital Lease Obligations		76,143				1,731		74,412		2,111	
P o llution Remediation		5,990				4,240		1,750			
Contractual Liability due to NHCC		256,298				13,101		243,197		12,846	
Due to New York State Retirement System**		194,232		3,966		32,369		165,829		30,349	
Net P ension Liability - proportionate share		918,259		288,409		1,061,346		145,322			
OP EB Liability		6,311,284		587,633		3 18,0 17		6,580,900			
TotalOther		9,746,199		1,189,877		1,603,805		9,332,271		205,570	
To tal General Long-Term Obligations	\$	13,383,269	\$	2,816,057	\$	3,065,315	\$	13,134,011	\$	264,702	

\*The amount reported in this table is exclusive of the governmental funds tax certiorari liability of \$65,550 (current portion of \$16,871 and long-term portion of \$48,679) and property tax refund payable of \$9,481. The total estimated certiorari payable presented in the government-wide statements is \$707,278. See note 21(b).

\*\* In February 2022, the County elected to make a payment of \$122.9 million to pay down the majority of the balance of the deferred pension amortization due to Employee's Retirement System. This is not reflected in the due within one year amount of \$30,349 reported above, which agrees to the pension amortization schedules in Note 14, Pensions. See Note 22, Subsequent Events for more details.

Pension Costs for employees are paid by the General fund, Police District Fund, and Sewer and Storm Water District Fund, depending on where the employee is assigned to work, while OPEB costs are paid by the final fund the employee was assigned and worked, before severing from the County. Where permissible by grantors the Grant fund may be charged pension costs for employees who are assigned to the program and are eligible for reimbursement under the program.

In 2021, the proceeds from the issuance of long-term serial bonds by the County and its blended component units are used to fund various purposes including capital asset purchases and non-capitalizable project expenditures. As of December 31, 2021, total serial bonds outstanding were \$3.3 billion of which \$2.7 billion were utilized to pay approximately: \$0.6 billion in tax certiorari claims; \$0.4 billion for bonded operating expenses; \$88.0 million for debt on capital assets of NCC; \$121.4 million for non-capitalizable project expenditures, \$8.6 million for debt on capital assets of the NHCC and its affiliates that are no longer the County's assets, and \$1.5 billion related to capitalizable assets. The remaining outstanding debt of approximately \$0.6 billion is related to the State Water Pollution Control Revolving Fund, Sewage Purpose, NCSSWFA, and NCTSC bonds.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# **12.** NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

### County of Nassau Notes Payable and Long-Term Obligations (Continued)

#### Long - Term Obligations (Continued)

Revenues from the Special Revenue Sewer Funds will be utilized to finance the debt service for the sewer and storm water purpose bonds and a portion of the State Water Pollution Control Revolving Fund revenue bonds. County general obligation bonds issued for environmental protection are financed by the Environmental Protection Fund. All other County debt service will be financed by the General Fund. For the governmental activities, claims and judgments are generally liquidated by the General Fund and compensated absences are liquidated principally by the General and Police Funds. Deferred payroll, due to employees' retirement system, and net pension liability are liquidated based on the assigned location of the employee in each fund.

The annual requirements and sources to amortize the County's General Obligation serial bonds payable as of December 31, 2021 are as follows (dollars in thousands):

	Debt Service Requirements												
		Prin	cipal			Inte	rest			Total			
	(	General	5	Sewer	(	General	,	Sewer	(	General	S	Sewer	
Years Ending	(	County	D	istrict	(	County	District		County		D	istrict	
December 31,	E	Budgets	B	udgets	B	Budgets	B	udgets	B	Budgets	B	udgets	
2022	\$	24,910	\$	9,119	\$	75,012	\$	1,986	\$	99,922	\$	11,105	
2023		114,110		7,976		72,750		1,527		186,860		9,503	
2024		121,080		6,995		67,077		1,150		188,157		8,145	
2025		84,720		4,883		61,565		802		146,285		5,685	
2026		87,380		2,608		57,243		661		144,623		3,269	
2027-2031		311,720		10,254		230,042		2,291		541,762		12,545	
2032-2036		230,730		6,977		168,252		1,549		398,982		8,526	
2037-2041		295,715		6,838		98,969		1,022		394,684		7,860	
2042-2046		184,105		6,468		39,342		465		223,447		6,933	
2047-2051		91,446		2,761		8,225		55		99,671		2,816	
Total	\$	1,545,916	\$	64,879	\$	878,477	\$	11,508	\$2	2,424,393	\$	76,387	

At December 31, 2021, the County's legal debt margin was approximately \$18.9 billion and total long-term obligation bonds authorized but unissued for general County and sewage district purposes were approximately \$2.2 billion. As of December 31, 2021, all authorization for long-term obligation bonds for general County purposes to finance property tax refunds was issued. Under the current NIFA control period, all unissued County borrowings require NIFA approval. In connection with this authorization for borrowing to finance property tax refunds, the County legislature must also authorize the spending of these proceeds.

Pursuant to the Sewer Consolidation Agreement between the County and the City of Glen Cove (the "City"), dated as of January 8, 2008, (the "Sewer Consolidation Agreement"), the City transferred and conveyed to the County, and the County acquired from the City all rights, title and interest of the City in and to the City's sewer system, effective on the transfer date (March 1, 2008) as provided in the Sewer Consolidation Agreement. Pursuant to Section 4.5 of the Sewer Consolidation Agreement, the County is obligated to pay or reimburse the City for the remaining debt service on City bonds issued to finance the City's sewer system. Each such payment is defined as a Purchase Payment under the Sewer Consolidation Agreement.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

# **County of Nassau Notes Payable and Long-Term Obligations** (Continued)

### <u>Long – Term Obligations (Continued)</u>

The total bonds issued by the City of Glen Cove to finance its sewer system was \$5.1 million. As of December 31, 2021, the total principal outstanding related to the City's bonds issued to finance the sewer system was \$36.0 thousand. The bonds have maturity dates through June 2023 and annual interest rates between 4.125% and 4.25%. Total estimated debt service (including interest) as of December 31, 2021, through maturity is approximately \$38.0 thousand. For the year ended December 31, 2021, the County made payments of \$122 thousand for such debt service. The County has included this contractual obligation in its long-term obligations.

The annual requirements to amortize the City of Glen Cove's bond issuances for the sewer fund, including interest as of December 31, 2021, are as follows (dollars in thousands):

Years Ending							
December 31,	Principal		Inte	rest	Total		
2022	\$	19	\$	1	\$	20	
2023		19		1		20	
	\$	38	\$	2	\$	40	

### NIFA Long-Term Debt

A summary of changes in long-term debt for the blended component unit is as follows (dollars in thousands):

	Balance January 1, 2021		Additions		Reductions	Balance cember 31, 2021	Due Within One Year	
Bonds payable:								
Sales tax secured bonds payable	\$	369,748	\$	1,110,110	\$ 331,664	\$ 1,148,194	\$	460
General obligation bonds assumed by NIFA				856,790	856,790			
Premiums		27,139		272,415	108,848	 190,706		
Total bonds payable		396,887		2,239,315	1,297,302	 1,338,900		460
Total OPEB Liability		2,927		190	265	2,852		
Net pension liability		226		109	334	1		
Compensated absences		329		121	100	 350		75
Total long term debt	\$	400,369	\$	2,239,735	\$ 1,298,001	\$ 1,342,103	\$	535

Bonds of NIFA are issued pursuant to an Indenture, as supplemented and amended (the "Indenture") between NIFA and the United States Trust Company of New York and its successor The Bank of New York Mellon (the "Trustee"), under which NIFA has pledged its right, title and interest in the revenues of NIFA to secure repayment of NIFA debt. The Act provides that NIFA's pledge of its revenues represents a perfected first security interest on behalf of holders of its bonds.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

## 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### NIFA Long-Term Debt (Continued)

The lien of the Indenture on the revenues for the security of NIFA bonds is prior to all other liens thereon. NIFA does not have any significant assets or sources of funds other than sales tax revenues and amounts on deposit pursuant to the Indenture. NIFA does not have independent taxing power.

As of December 31, 2021, NIFA had outstanding sales tax secured bonds in the amount of \$1,148.2 million, maturing through the year 2035. The Series 2021A bonds maturing on or after November 15, 2031, are subject to optional redemption or mandatory tender prior to their stated maturity dates, in whole or part, on any date on or after May 15, 2031, at 100% of principal amount plus accrued interest at date of redemption. The 2021B bonds are subject to optional redemption or mandatory tender prior to their stated maturity dates, in whole or part on any date, at 100% of the principal amounts or at the present value of the remaining scheduled principal and interest discounted to the redemption date plus 5 basis points for those bonds maturing in 2023 through and including 2025, 2027 and 2029 or plus 10 basis points for bonds that mature in 2026, 2028 and 2030.

The accrued compensated absences liability, total OPEB liability, and net pension liability will be liquidated through the General Fund.

**Fixed Rate Bonds** - NIFA has outstanding fixed rate bonds at rates ranging between 0.263% and 5.0%. Interest on NIFA's fixed rate bonds is payable on May 15<sup>th</sup> and November 15<sup>th</sup> of each year, and interest on the variable rate bonds is payable on the first business day of each month. Principal on all bonds is payable on November 15<sup>th</sup>. A debt service account has been established under the Indenture to provide for the payment of interest and principal of bonds outstanding under the Indenture. The Trustee makes monthly deposits to the debt service account in the amount of debt service accrued through the end of that month. For the fixed rate bonds, this is essentially onesixth of the next interest payment and one-twelfth of the next principal payment. Because of this monthly deposit requirement, the amount accrued for debt service ("debt service set aside") in NIFA's financial statements in any year will not be the same as the debt service on the bonds paid to bondholders in that year.

**Variable Rate Bonds** - Interest rates on the variable rate bonds were reset weekly by remarketing agents at the minimum rate necessary for the bonds to have a market value equal to the principal amount. Interest rates were set separately for each series of variable rate bonds. The variable rate bonds were in most circumstances subject to tender at the option of the bondholder. Payment of the purchase price of eligible Series 2008 A-B bonds were subject to optional or mandatory tender for purchase and if not remarketed by the remarketing agent, payment will be made under and pursuant to, and subject to the terms, conditions and provisions of liquidity facility agreements. At January 1, 2021, the liquidity facility agreements which were in effect were slated to expire at various dates between November 15, 2021 and May 7, 2024 and were subject to extension or early termination. Bonds that are purchased by financial institutions under the liquidity facility and not remarketed, if any, must be paid over periods varying between three and five years. All of the variable rate bonds were currently refunded with the 2021 bond refunding transaction.

# 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

# NIFA Long-Term Debt (Continued)

Aggregate debt service to maturity, pursuant to the stated terms of the bond indenture agreements as of December 31, 2021, is as follows (dollars in thousands):

Years Ending December 31,	 Principal		Interest	 Total
2022	\$ 460	\$	32,922	\$ 33,382
2023	67,914		32,901	100,815
2024	57,850		32,173	90,023
2025	98,815		31,306	130,121
2026	82,985		30,253	113,238
2027-2031	473,370		131,754	605,124
2032-2035	 366,800	_	40,759	 407,559
	\$ 1,148,194	\$	332,068	\$ 1,480,262

# DERIVATIVE INSTRUMENTS - INTEREST RATE EXCHANGE SWAP AGREEMENTS

Derivative instruments, at January 1, 2021, consisted of interest rate exchange swap agreements. As the interest rate swap agreements qualified as hedging derivative instruments, the fair value had been recorded as a deferred outflow of resources.

**Board-Adopted Guidelines** - On March 25, 2004, NIFA adopted guidelines ("Interest Rate Swap Policy") with respect to the use of swap contracts to manage the interest rate exposure of its debt. The Interest Rate Swap Policy establishes specific requirements that must be satisfied for NIFA to enter into a swap contract.

**Objectives of Swaps** - The objectives of the Swaps are to protect against the potential of rising interest rates, to achieve a lower net cost of borrowing, to reduce exposure to changing interest rates on a related bond issue or in some cases where Federal tax law prohibits an advance refunding, and to achieve debt service savings through a synthetic fixed rate. In an effort to hedge against rising interest rates, NIFA entered into nine separate pay-fixed, receive-variable interest rate swap agreements in 2004.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

### NIFA Long-Term Debt (Continued)

# **DERIVATIVE INSTRUMENTS - INTEREST RATE EXCHANGE SWAP AGREEMENTS** (Continued)

**Background** - NIFA entered into the following six swap contracts with an effective date of April 8, 2004, in connection with the issuance of \$450.0 million in auction rate securities to provide for the refunding or restructuring of a portion of the County's outstanding bonds, refunding of certain outstanding NIFA bonds, tax certiorari judgments and settlements to which the County is a party, other legal judgments and settlements, County capital projects and to pay costs of issuance.

These auction rate securities were subsequently refunded on May 16, 2008 with variable rate demand bonds and the Swap agreements transferred to the 2008 Bond Series A-E. The original notional amounts are as follows:

- \$72.5 million notional amount (2004 Series B swap agreement) with Goldman Sachs Mitsui Marine Derivative Products, L.P. ("GSMMDP")
- \$72.5 million notional amount (2004 Series C swap agreement) with GSMMDP
- \$80.0 million notional amount (2004 Series D swap agreement) with GSMMDP
- \$72.5 million notional amount (2004 Series E swap agreement) with United Bank of Switzerland, Limited ("UBS AG")
- \$72.5 million notional amount (2004 Series F swap agreement) with UBS AG
- \$80.0 million notional amount (2004 Series G swap agreement) with UBS AG

NIFA entered into the following three swap contracts with an effective date of December 9, 2004, in connection with the issuance of \$150.0 million in Auction Rate Securities to provide for the refunding of a portion of the County's outstanding bonds, tax certiorari judgments and settlements to which the County is a party, other legal judgments, and settlements and to pay costs of issuance. These auction rate securities were subsequently refunded on May 16, 2008 with variable rate demand bonds and the swap agreements transferred to the 2008 Bond Series A-E.

- \$50.0 million notional amount (2004 Series I swap agreement) with GSMMDP
- \$50.0 million notional amount (2004 Series J swap agreement) with UBS AG
- \$50.0 million notional amount (2004 Series K swap agreement) with Morgan Stanley Capital Services ("MSCS")

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

### NIFA Long-Term Debt (Continued)

# DERIVATIVE INSTRUMENTS - INTEREST RATE EXCHANGE SWAP AGREEMENTS (Continued)

Pursuant to the terms of the swaps, while the swaps were active, NIFA paid fixed rates and received a floating rate as follows:

	Pay	Receives
2004 Revenue Bonds	Fixed Rate	Floating Rate
Series B, C, E, F	3.1460%	60.0% of USD-LIBOR + 0.16%
Series I, K, J	3.4320%	61.5% of USD-LIBOR + 0.2%

Fair Value - Fair value is described as an exit price that assumes a transaction takes place in an orderly transaction between market participants (buyers and sellers that are in the most advantageous market) at the measurement date. The fair values of the interest rate derivative transactions were estimated based on an independent pricing service. The valuations provided were derived from proprietary models based upon wellrecognized principles and estimates about relevant future market conditions. The expected transaction cash flows are calculated using the zero-coupon discounting method which takes into consideration the prevailing benchmark interest rate environment, the specific terms and conditions of a given transaction, and assumes that the current forward rates implied by the benchmark yield curve are the markets best estimates of future spot interest rates. The income approach is then used to obtain the fair value of the transactions where future amounts (the expected transaction cash flows) are converted to a single current (discounted) amount, using a rate of return that considers the relative risk of nonperformance associated with the cash flows and time value of money. Where applicable under the income approach (which takes into consideration the risk of nonperformance) an option pricing model technique is applied such as the Black-Scholes-Merton model, the Black-Derman-Toy Model, one of the short-rate models, or other market standard models consistent with applicable practices in the market for interest rate option products. The option models would consider probabilities, volatilities, time, settlement prices, and other variables pertinent to the transactions.

Generally, the fair value of the interest rate swaps, including accrued interest, represents the theoretical value/(cost) to NIFA if the swap agreement is terminated. NIFA had determined that the interest rate swaps (a derivative instrument), while the swap contracts/agreements were in effect, were a Level 2 measurement under the fair value hierarchy disclosures standards.

#### **Termination of Swap Agreements**

On February 17, 2021, NIFA currently refunded the Series 2008 A and Series 2008 B sales tax secured bonds associated with the interest rate swap agreements and the interest rate swap agreements were terminated at that point. As the prevailing market replacement rates were lower than the contractual fixed interest rates from the effective date of the swaps, the swaps had negative fair values at the date of termination, resulting in a termination payment of \$11.0 million.

As NIFA has no swap agreements in effect at December 31, 2021, NIFA is no longer exposed to risks typically associated with swap agreements.

# COUNTY OF NASSAU, NEW YORK NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# **EXHIBIT X-14**

### 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### <u>NIFA Long-Term Debt</u> (Continued)

### **DERIVATIVE INSTRUMENTS - INTEREST RATE EXCHANGE SWAP AGREEMENTS (Continued)**

A summary of NIFA's Derivative Instrument – Interest Rate Swap Valuation, at the date of termination is as follows:

(Dollars in Thousands)

Swap Agreements	2004 Series B	2004 Series C	2004 Series E	2004 Series F	2004 Series I	2004 Series J	2004 Series K	Total
Notional Amount Original Amount At January 1, 2021 At December 31, 2021	\$ 12,350	\$ 72,500 \$ 12,350 \$ -	\$ 72,500 \$ 12,350 \$ -	\$ 72,500 \$ 12,350 \$ -	\$ 50,000 \$ 33,075 \$ -	\$ 50,000 \$ 33,075 \$ -	\$ 50,000 \$ 33,075 \$ -	\$ 440,000 \$ 148,625 \$ -
Counterparty	GSMMDP	GSMMDP	UBS	UBS	GSMMDP	UBS	MSCS	
Counterparty Rating (1)	Aa2/AA-NA	Aa2/AA-NA	Aa3/A+/AA-	Aa3/A+/AA-	Aa2/AA-NA	Aa3/A+/AA-	A31/BBB+/A	
Effective Date	April 8, 2004	April 8, 2004	April 8, 2004	April 8, 2004	December 9, 2004	December 9, 2004	December 9, 2004	
Maturity Date	November 15, 2024	November 15, 2024	November 15, 2024	November 15, 2024	November 15, 2025	November 15, 2025	November 15, 2025	
Termination Date	February 17, 2021	February 17, 2021	February 17, 2021	February 17, 2021	February 17, 2021	February 17, 2021	February 17, 2021	
NIFA Pays	3.146%	3.146%	3.146%	3.146%	3.432%	3.432%	3.432%	
Replacement Rate	1.551%	1.154%	1.155%	1.154%	1.396%	1.396%	1.396%	
NIFA Receives	60% of LIBOR plus 16 basis points weekly (Tuesday)	60% of LIBOR plus 16 basis points weekly (Friday)	60% of LIBOR plus 16 basis points weekly (Tuesday)	60% of LIBOR plus 16 basis points weekly (Friday)	61.5% of LIBOR plus 20 basis points (Wednesday)	61.5% of LIBOR plus 20 basis points (Wednesday)	61.5% of LIBOR plus 20 basis points (Wednesday)	
Change in Fair Value: January 1, 2021 to date of termination	\$ (9,158)	\$ (9,197)	\$ (3,855)	\$ (3,897)	\$ (23,349)	\$ (7,649)	\$ (19,649)	
As of February 17, 2021, date of termination:								
Net Accrued	\$ (99)	\$ (99)	\$ (99)	\$ (99)	\$ (290)	\$ (290)	\$ (290)	
Net Present Value	(666)	(666)	(661)	(661)	(2,369)	(2,353)	(2,365)	
Total Fair Value of Swap	\$ (765)	\$ (765)	\$ (760)	\$ (760)	\$ (2,659)	\$ (2,643)	\$ (2,655)	\$ (11,007)

### 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

### NCSSWFA Long-Term Debt

A summary of changes in long-term debt for the blended component unit is as follows (in thousands):

	Januar	y 1, 2021	Additions	Re	ductions	Decem	ber 31, 2021	0	ne Year
Revenue bonds payable:									
Series 2014A	\$	99,730	\$	\$	12,365	\$	87,365	\$	12,865
Premiums		16,331			1,987		14,344		
Total bonds payable	\$	116,061	\$	\$	14,352	\$	101,709	\$	12,865

According to the 2014 Financing Agreement, the County is required to levy assessments and/or impose charges each year of no less than 200% of the NCSSWFA's fiscal year's debt service payment requirements over the life of the debt. Pursuant to the 2014 General Revenue Bond Resolution, dated as of October 1, 2014, the NCSSWFA pledged those revenues to the trustee as security for the debt service payments. The 2014 System Revenue Bonds proceeds were used to refinance outstanding NCSSWFA bonds previously issued for capital improvements to the sewer and storm water system, to fund additional capital improvements thereto, and to pay costs of issuance.

Aggregate debt service to maturity as of December 31, 2021 excluding premiums, with an interest rate of 5.0%, is as follows (dollars in thousands):

Years Ending							
December 31,	Р	rincipal	h	nterest	Total		
2022	\$	12,865	\$	4,368	\$	17,233	
2023	*	13,445	+	3,725	+	17,170	
2024		10,285		3,053		13,338	
2025		8,640		2,539		11,179	
2026		9,075		2,106		11,181	
2027-2031		25,800		4,554		30,354	
2032-2034		7,255		738		7,993	
	\$	87,365	\$	21,083	\$	108,448	

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

# NCTSC Long-Term Debt

In 1999, the NCTSC issued \$294.5 million of the 1999 Bonds. On April 5, 2006, NCTSC issued \$431.0 million of Tobacco Settlement Asset-Backed Bonds, Series 2006 ("Series 2006 Bonds") pursuant to an Amended and Restated Indenture dated as of March 1, 2006 ("Indenture"). The Series 2006 Bonds consisted of the Series 2006A-1 Taxable Senior Current Interest Bonds of \$42.6 million, the Series 2006A-2 Senior Convertible Bonds of \$37.9 million the Series 2006A-3 Senior Current Interest Bonds of \$291.5 million and the Series 2006B-E Subordinate CABs of \$58.9 million. Unless otherwise indicated, defined terms have the meanings ascribed to them in the Offering Circular for the Series 2006 Bonds dated March 31, 2006.

NCTSC used the proceeds from the Series 2006 Bonds, along with other funds, to: (i) refund all of the 1999 Bonds then-currently outstanding in the aggregate principal amount of \$272.1 million; (ii) fund a Senior Liquidity Reserve for the Series 2006 Senior Bonds of \$24.0 million; (iii) pay the costs of issuance of the Series 2006 Bonds; (iv) fund certain projected requirements for the Operating Account; (v) fund interest on the Series 2006 Bonds through the December 1, 2007 payment; and (vi) pay certain amounts to the NCTSC Residual Trust as registered owner of the Residual Certificate. Pursuant to the Indenture, TSRs received on or after April 1, 2008, are subject to the lien of the Indenture. Interest and principal paid on these bonds in 2021 totaled \$17.5 million and \$10.9 million, respectively.

Any additional revenues received above the required debt service payments are required to fund sinking fund installments and/or Turbo Redemptions. NCTSC received TSRs in excess of the required debt service payment of \$17.5 million and \$10.9 million respectively on its Series 2006 Bonds during 2021. As a result, NCTSC withdrew \$7.6 million from the Senior Liquidity Reserve. In accordance with the Indenture Agreement, the Senior Liquidity Reserve Account was underfunded at its required level by \$9.3 million at December 31, 2021.

Payments with respect to the Series 2006 Bonds are dependent upon the receipt of TSRs. The Series 2006 Bonds are special obligations of the NCTSC payable solely from the pledged revenues, the Senior Liquidity Reserve Account, and the other funds and accounts as provided in the Indenture. NCTSC has no other assets available for the payment of the Series 2006 Bonds.

Failure to pay when due any interest of Senior Bonds or any Serial Maturity of Turbo Term Bond Maturity for Senior Bonds, among other things, will constitute an event of default.

The amount of TSRs received is dependent on many factors, including future domestic cigarette consumption, the financial capability of the Participating Manufacturers (the "PMs"), litigation affecting the MSA and related legislation, enforcement of state legislation related to the MSA and the tobacco industry. Payments by the PMs under the MSA are subject to certain adjustments, which may be material.

# 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### NCTSC Long-Term Debt (Continued)

A summary of changes in long-term liabilities for the NCTSC for the year ended December 31, 2021 is as follows (dollars in thousands):

	Ba	ance					]	Balance	Due within
	Januar	y 1, 2021	Ad	ditions	Ree	ductions	Decen	nber 31, 2021	One Year
Bonds Payable	\$	399,247	\$		\$	10,857	\$	388,390	\$
Plus: Accreted interest		93,662		9,257				102,919	
Less: Bond discount		(4,786)				(282)		(4,504)	
Total bonds payable	\$	488,123	\$	9,257	\$	10,575	\$	486,805	\$

Bonds outstanding and amounts including accretion since issuance at December 31, 2021, are as follows (dollars in thousands):

Description	Original Date Issued	Original Amount	Interest Rate	Maturity Date		Amount tstanding	t Outstanding g Acc. Interest
2006A2	4/5/2006	37,906	5.25%	6/1/2026	\$	37,906	\$ 44,640
2006A3(2035)	4/5/2006	97,005	5.00%	6/1/2035		97,005	97,005
2006A3(2046)	4/5/2006	194,535	5.13%	6/1/2046		194,535	194,535
2006B	4/5/2006	10,670	5.80%	6/1/2046		10,670	26,242
2006C	4/5/2006	9,868	6.00%	6/1/2046		9,868	25,022
2006D	4/5/2006	37,604	6.40%	6/1/2060		37,604	101,367
2006E	4/5/2006	802	7.35%	6/1/2060		802	 2,498
					\$	388,390	 491,309
				Unamortized	Bond	l Discount	 (4,504)
							\$ 486,805

The following table summarizes NCTSC's minimum future debt service requirements as of December 31, 2021 (dollars in thousands):

Years Ending				
December 31,	I	Principal	 Interest	Total
2022	\$		\$ 17,164	\$ 17,164
2023			17,164	17,164
2024			17,164	17,164
2025			17,164	17,164
2026		37,906	22,726	60,632
2027-2031			74,101	74,101
2032-2036		97,005	66,825	163,830
2037-2041			49,849	49,849
2042-2046		215,073	236,292	451,365
2047-2051				
2052-2056				
2057-2060		38,406	 1,141,808	 1,180,214
	\$	388,390	\$ 1,660,257	\$ 2,048,647

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

# Nassau Community College Long-Term Debt

Long-term liability activity for the year ended August 31, 2021 follows (dollars in thousands):

	Balance September 1, 20				Re	ductions	Balance August 31, 2021		Due within One Year		_
Due to County - ERS deferral	\$ 7,8	97	\$	548	\$	1,280	\$	7,165	\$	1,325	*
Due to County long term note	6,0	35				815		5,220		860	*
Deposits held in custody for others		3						3			
Accrued vacation and sick pay	53,9	92		2,004		771		55,225			
Accrued liabilities -											
termination pay	10,2	94		2,040		2,509		9,825		3,299	
Estimated liability for litigation	1	50						150			
Endo note payable	5	93				48		545		59	
Insurance Reserve Liability	2,1	13		8		2,121					
Net pension liability (asset) TRS	3,9	31		3,360		28,815		(21,524)			
Net pension liability ERS	31,0	46		22,471		53,408		109			
Other liability - long term	1,0	80				165		915		157	
Postemployment retirement											
benefits payable	484,9	54		48,223		34,061		499,116			_
Total long-term notes and liabilities	\$ 602,0	88	\$	78,654	\$	123,993	\$	556,749	\$	5,700	-

\* These amounts of \$2,185 are included in the due to primary government reported as current liabilities in Exhibit X-12.

### 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

### Nassau Community College Long-Term Debt (Continued)

As of August 31, 2021, principal and interest payments for the Endo note payable are as follows (dollars in thousands):

Years Ending							
August 31,	Principal		Int	erest	Total		
2022	\$	59	\$	35	\$	94	
2023		76		18		94	
2024		79		15		94	
2025		82		12		94	
2026		85		8		93	
2027 - 2028		164		6		170	
Total	\$	545	\$	94	\$	639	

As of August 31, 2021, principal and interest payments for the Due to County - long-term note are as follows (dollars in thousands):

Years Ending							
August 31,		rincipal	Int	terest	Total		
2022	\$	860	\$	228	\$	1,088	
2023		900		183		1,083	
2024		945		136		1,081	
2025		989		87		1,076	
2026		745		42		787	
2027 - 2028		781		3		784	
Total	\$	5,220	\$	679	\$	5,899	

**Dormitory Authority - State of New York** - NCC has entered into financing agreements with the Dormitory Authority - State of New York ("DASNY") for the purpose of financing the State's one-half share of various capital construction costs. The bonds are special obligations of DASNY, payable from amounts to be appropriated each year by the State pursuant to a provision of the State Education Law, and from monies in the debt service reserve fund held by the trustee. The amounts to be appropriated annually are assigned under the agreement from the County to DASNY. DASNY has no taxing power. Accordingly, under the constitution of the State Legislature. The State Education Law that allows the State to make these appropriations being made by the State Legislature. The State Education Law that allows the State is not legally required to appropriate such funds. The bonds are not a debt of the State and the State is not liable for them.

No revenues or assets of the NCC or the County have been pledged or will be available to pay the debt service on the bonds. The County has not pledged its full faith and credit to the payments of principal and interest on the bonds. DASNY will not have title to, a lien on, or a security interest in any of the projects being financed by the bonds or in other property of the County or NCC.

# 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

### Nassau Community College Long-Term Debt (Continued)

**County of Nassau** - The County has issued general obligation serial bonds for various NCC construction projects. This debt is the obligation of the County. No revenues or assets of the NCC have been pledged or will be available to pay debt service on the bonds. The County has pledged its full faith and credit to the payment of principal and interest on the bonds.

The NCC recognized approximately \$24.0 million in both State and local appropriations for contributions of capital assets in fiscal year 2021.

During fiscal year 2016, the County issued general obligation bonds of which a portion of the proceeds was used for NCC termination pay. The NCC has included a liability in the amount of \$5.2 million related to these bonds in the Due to Primary Government balance in the Statement of Net Position.

#### Nassau Health Care Corporation Long-Term Debt

A schedule of changes in the NHCC's long-term debt and noncurrent liabilities for 2021 is as follows (dollars in thousands):

	J	Balance anuary 1, 2021	A	dditions	Re	ductions	D	Balance ecember 31, 2021	e within ne year
Interest rate swap agreements	\$	21,806	\$		\$	21,806	\$		\$
Bonds payable, net		157,167		175,003		176,662		155,508	16,720
Third party liabilities		81,459				33,903		47,556	13,436
Accrued vacation and sick pay		80,302		29,851		26,068		84,085	8,409
Insurance reserve liability		87,529				12,353		75,176	13,317
Accrued pension benefits/net									
pension liability		184,668		31,301		215,243		726	
Postemp loyment retirement									
benefits liability		676,264		102,248				778,512	20,630
Other				19,929				19,929	 4,591
Total noncurrent liabilities	\$	1,289,195	\$	358,332	\$	486,035	\$	1,161,492	\$ 77,103

The NHCC's bonds payable at December 31, 2021 consisted of the following (dollars in thousands):

Series 2009 Tax Exempt Bonds bearing fixed rate interest at 5% per annum. Interest	
is payable semi-annually on August 1 and February 1 of each year through	
Bond maturity on August 1, 2029. Bond principal is payable annually on	
August 1 of each year through Bond maturity on August 1, 2029.	\$ 131,640
Bond Premium	23,382
Other	486
	155,508
Current portion	 16,720
Total long term debt	\$ 138,788

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

### Nassau Health Care Corporation Long-Term Debt (Continued)

The aforementioned fixed rate interest Series 2009 Bonds were issued on July 1, 2021 pursuant to a remarketing of the prior Series 2009A (Federally Taxable), Series 2009 B, C and D (non-taxable) variable rate demand bonds ("VRDB") which had been in place since April 2009. The July 1, 2021 remarketing of the bonds resulted in the newly designated Series 2009 non-taxable fixed rate instruments and eliminated the requirements for swap agreements and letters of credit that had been in place in conjunction with variable rate demand bond ("VRDB") structure of the prior bonds.

Prior to the July 1, 2021 remarketing of the bonds, total principal outstanding was \$156,390. Pursuant to the remarketing of the bonds, bonds proceeds totaled approximately \$150.1 million. Additionally, the bonds were priced with a premium resulting in additional proceeds of approximately \$24.9 million. The premium was used to: terminate the SWAPs under the prior VRDB structure at a cost of approximately \$17.7 million; downsize the outstanding principal balance by approximately \$6.3 million; and pay the underwriters discount and costs of issuance totaling \$938,000.

The primary purpose of the remarketing of the bonds was to eliminate market risks associated with the VRDB's, as well as the requirements of letters of credit and swap agreements that were in place in conjunction with the VRDB structure. No significant economic gain or loss nor change in cash flow resulted from the remarketing.

The bonds are secured by payments made to NHCC by the County under a guaranty issued by the County pursuant to an ordinance adopted by the County dated March 1, 2009.

The County guarantees to the Trustee and the owners of Series 2009 Bonds the full and prompt payment of the principal and interest of the Series 2009 Bonds for the entire term of these bond series. The County has not been called upon to make any payments under the guaranty. The guaranty cannot be amended without the consent of the trustee (on behalf of the holders of the Bonds).

In connection with the issuance of the April 2009 Bonds, NHCC incurred a loss of approximately \$31.5 million. The loss on refunding (the difference between the reacquisition price and the net carrying amount of the old debt) is classified as a deferred outflow of resources. Amortization of the deferred loss was approximately \$1.4 million for the year ended December 31, 2021.

Pursuant to the Stabilization Agreement and, subsequently, the Successor Agreement, the County deposits subsidies, payable to NHCC, in an escrow account reserved for payment of the Series 2009 Bonds.

# 12. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

# Nassau Health Care Corporation Long-Term Debt (Continued)

Principal payments on long-term debt are due annually on August 1st. Interest payments are due semiannually, payable on February 1 and August 1. Payments applicable to long-term debt for years subsequent to December 31, 2021 are as follows (dollars in thousands):

Years Ending December 31,	Principal	Fstim	nted Interest	Total
	 t			 
2022	\$ 16,515	\$	6,582	\$ 23,097
2023	15,125		5,756	20,881
2024	15,545		5,000	20,545
2025	15,980		4,223	20,203
2026	16,420		3,424	19,844
2027-2029	 52,055		5,252	 57,307
	\$ 131,640	\$	30,237	\$ 161,877

### Interest Rate Swap Agreements

Prior to the July 1, 2021 remarketing of the Series 2009 Bonds, NHCC used derivative financial instruments to attempt to manage the cash flow impact of interest rate changes on its cash flows and net position and to mitigate its exposure to certain market risks associated with operations and did not use derivative instruments for trading or speculative purposes.

The NHCC derivative contract was evaluated pursuant to GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments* (GASB No. 53), to determine whether it met the definition of a derivative instrument, and if so, whether it effectively hedges the expected cash flows associated with interest rate risk exposures.

NHCC applies hedge accounting for derivative instruments that are deemed effective hedges and under GASB No. 53 are referred to as hedging derivative instruments. Under hedge accounting, changes in the fair value of a hedging derivative instrument were reported as a deferred inflow or deferred outflow on the statement of net position until the contract was settled as part of the remarketing to fixed interest instruments on July 1, 2021.

All settlement payments or receipts for hedging derivative instruments are recorded as a component of interest expense in the period settled and amounted to approximately \$2.3 million for the year ended December 31, 2021.

The Corporation's hedging derivative instruments were terminated, effective June 23, 2021, in conjunction with the remarketing of the Series 2009 Bonds on July 1, 2021.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 13. REFINANCING OF LONG-TERM OBLIGATIONS

# Bond Refunding

NIFA and the County have entered into a Financing Agreement, which provides among other things, the issuance of bonds and notes by NIFA to finance various County purposes authorized under the Act. In December 2020, the County executed a Declaration of Need, which provided the authority to effectively transfer certain debt and related amounts (i.e., unamortized premiums and deferred amounts on prior refundings) to NIFA and for NIFA to refund said debt. Accordingly, in February 2021, NIFA assumed \$856.8 million of general obligation bonds ("Assumed County Debt"), \$27.5 million of accrued interest and \$66.4 million of related net unamortized premiums and deferred amounts. Concurrently, this debt was included in the 2021 bond refunding transaction described below.

In February of 2021, NIFA issued \$553.1 million of Series 2021A sales tax secured bonds and \$557.0 million of Series 2021B sales tax secured bonds for the purpose of refunding \$331.2 million of NIFA's existing debt and \$856.8 million of Assumed County Debt. The 2021 Series A bonds mature in 2035 and bear interest at rates ranging from 4.0 to 5.0%. The 2021 Series B bonds mature in 2030 and bear interest at rates ranging from 0.263 to 1.639%.

The net proceeds from the issuance of the Series 2021A bonds of \$737.2 million, including a premium of \$197.7 million less issuance costs of \$2.6 million and swap termination fee of \$11.0 million, were used to currently refund \$683.1 million of bonds, and pay \$35.7 million of accrued interest and a call premium of \$18.4 million. Of the bonds refunded, \$246.5 million were NIFA bonds and \$436.5 million were Assumed County debt. This resulted in net present value savings of \$62.1 million.

The net proceeds from the issuance of the Series 2021B bonds of \$554.7 million, net of cost of issuance of \$2.4 million, were used to advance refund \$505.0 million of bonds (\$84.7 million of NIFA bonds and \$420.3 million of Assumed County Debt). This resulted in net present value savings of \$55.5 million.

### **Defeasance of Debt**

Prior to December 31, 2021, the County defeased certain general obligation bonds and combined sewer district bonds by refinancing them and placing the proceeds of the new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the County's financial statements. As of December 31, 2021, approximately \$562.3 million of outstanding bonds (including NIFA and NCSSWFA) are considered defeased.

In prior years and the current year, NIFA defeased certain bonds by placing the proceeds of the new bonds in an irrevocable trust to provide for all future debt service payment on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the County's financial statements.

At December 31, 2021, \$456.0 million of defeased bonds remains outstanding.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 14. PENSION PLANS

#### **Plan Description**

The County, NIFA, NCC, and NHCC participate in the New York State and Local Employees' Retirement System ("ERS") and the New York State and Local Police and Fire Retirement System ("PFRS") which are collectively referred to as the New York State and Local Retirement System ("the System"). These are costsharing multiple-employer defined benefit retirement systems. The net position of the System is held in the New York State Common Retirement Fund ("the Fund"), which was established to hold all assets and record changes in fiduciary net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law ("RSSL"). Once a public employer elects to participate in the System, the election is irrevocable. The State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. NYS implemented a new Voluntary Defined Contribution Program ("VDC"). County employees may also elect to participate in the VDC, a defined contribution retirement program, established under Chapter 18 of the Laws of 2012 which amended portions of the RSSL. Beginning July 1, 2013, the VDC plan option was made available to all unrepresented employees hired on or after July 1, 2013 and earning a full-time rate of \$75,000 or more on annual basis. Employees receiving pension benefits from a public retirement system in NYS are not eligible to join or continue active participation in the VDC. An employer contribution of 8% of salary will be made for the duration of employment based on annual wages in a given calendar year. Employee contributions, also required for the duration of employment, range from 3-6% based upon estimated gross annual wages in a given calendar year. Benefits are determined by the amount contributed each year and the success of the investments.

The County, NIFA, NCC and NHCC also participate in the Public Employees' Group Life Insurance Plan ("GLIP"), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report may be found at

www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 14. PENSION PLANS (Continued)

#### **Benefits Provided**

The System provides retirement benefits as well as death and disability benefits.

#### Tiers 1 and 2

Eligibility: Tier 1 members, with the exception of those retiring under special retirement plans, must be at least age 55 to be eligible to collect a retirement benefit. There is no minimum service requirement for Tier 1 members. Tier 2 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. The age at which full benefits may be collected for Tier 1 is 55, and the full benefit age for Tier 2 is 62.

Benefit Calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If the member retires with 20 or more years of service, the benefit is 2.0% of final average salary for each year of service. Tier 2 members with five or more years of service can retire as early as age 55 with reduced benefits. Tier 2 members age 55 or older with 30 or more years of service can retire with no reduction in benefits. As a result of Article 19 of the RSSL, Tier 1 and Tier 2 members who worked continuously from April 1, 1999 through October 1, 2000 received an additional month of service credit for each year of credited service they have at retirement, up to a maximum of 24 additional months.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tier 1 members who joined on or after June 17, 1971, each year of final average salary is limited to no more than 20 percent of the previous year. For Tier 2 members, each year of final average salary is limited to no more than 20% of the average of the previous two years.

#### Tiers 3, 4, and 5

Eligibility: Tier 3 and 4 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. Tier 5 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least 55 to be eligible to collect a retirement benefit. The full benefit age for Tiers 3, 4 and 5 is 62.

Benefit calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If a member retires with between 20 and 30 years of service, the benefit is 2% of final average salary for each year of service. If a member retires with more than 30 years of service, an additional benefit of 1.5% of final average salary is applied for each year of service over 30 years. Tier 3 and 4 members with five or more years of service and Tier 5 members with ten or more years of service can retire as early as age 55 with reduced benefits. Tier 3 and 4 members, age 55 or older with 30 or more years of service can retire with no reduction in benefits.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tier 3, 4, and 5 members, each year of final average salary is limited to no more than 10% of the average of the previous two years.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 14. PENSION PLANS (Continued)

### **Benefits Provided** (Continued)

#### Tier 6

Eligibility: Tier 6 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 6 is 63 for ERS members and 62 for PFRS members.

Benefit calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If a member retires with 20 years of service, the benefit is 1.75% of final average salary for each year of service. If a member retires with more than 20 years of service, an additional benefit of 2.0% of final average salary is applied for each year of service over 20 years. Tier 6 members with ten or more years of service can retire as early as age 55 with reduced benefits.

Final average salary is the average of the wages earned in the five highest consecutive years. For Tier 6 members, each year of final average salary is limited to no more than 10% of the average of the previous four years.

#### Special Plans

The 25-Year Plans allow retirement after 25 years of service with a benefit of one-half of final average salary, and the 20-Year Plans allows retirement after 20 years of service with a benefit of one-half of final average salary. These plans are available to certain PFRS members, sheriffs, and correction officers.

#### Disability Retirement Benefits

Disability retirement benefits are available to members unable to perform their job duties because of permanent, physical or mental capacity. There are three types of disability benefits: ordinary, performance of duty, and accidental disability benefits. Eligibility, benefit amounts, and other rules such as offsets or other benefits depend upon a member's tier years of service plan.

#### Ordinary Death Benefits

Death benefits are payable upon the death, before retirement, for a member who meets eligibility requirements as set forth by law. The first \$50,000 of an ordinary death benefit is paid in the form of group term life insurance. The benefit is generally three times the member's annual salary. For most members, there is also a reduced post-retirement ordinary death benefit available.

#### Post-Retirement Benefit Increases

A cost-of-living adjustment is provided annually to: 1) all pensioners who have attained age 62 and have been retired for five years; 2) all pensioners who have attained age 55 and have been retired for ten years; 3) all disability pensioners, regardless of age, who have been retired for five years; 4) ERS recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years; and 5) the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is entitled to one-half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. This cost-of-living adjustment is a percentage of the annual retirement benefit of the eligible member as computed on a base benefit amount not to exceed \$18,000 of the annual retirement benefit. The cost-of-living percentage shall be 50% of the annual Consumer Price Index as published by the U.S. Bureau of Labor but cannot be less than 1% or exceed 3%.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 14. PENSION PLANS (Continued)

### **Funding Policy**

The System is noncontributory except for those members who joined the New York State and Local Employees' Retirement System after July 27, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 (ERS) or January 9, 2010 (PFRS) who generally contribute 3% of their salary for their entire length of service. For Tier 6 members, the contribution rate varies from 3% to 6% depending on salary. Generally, Tier 5 and 6 members are required to contribute for all years of service.

Under the authority of the NYSRSSL, the State Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. The County's actual contributions were equal to 100% of the actuarially required amounts for the plan year ended March 31, using the maximum amortization allowed by law, and also included additional contributions to fund various early retirement incentives made available to County employees and prior service credits. The credits and miscellaneous adjustments represent modifications made by the NYSERS for prior years' contributions due to differences between estimated and actual salaries for the plan year. NCC's employees who are ERS members are included in the County's records with the NYSRSSL. The State calculates the County's (including NCC) required annual contribution payment using these contribution rates and the projected retirement earnings of the County's (and NCC's) current employees. NCC reimburses the County annually for its share of the pension costs attributed to its employees who are ERS members.

2021 Contributions based on the State fiscal year ending March 31, 2021 for ERS and PFRS members were as follows (in thousands of dollars):

	Annual Required Contribution		Credit & Miscellaneous Adjustments		Prepayment Discount	payment Amortization/ scount Deferral		2010 Past Service Credit 553B	Total Payment	
ERS	\$	81,652	\$	149	\$	\$	23,626	\$	\$	105,427
PFRS		84,144		(961)			14,309			97,492

The contractually required contributions recorded by the County, inclusive of blended component units, for the year ended December 31, 2021 were as follows (in thousands):

	Con	Contractually						
	Require	<b>Required Contribution</b>						
ERS	\$	83,312						
PFRS	\$	92,815						

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

### 14. PENSION PLANS (Continued)

### **Funding Policy** (Continued)

Pursuant to Chapter 57 of the Laws of 2010, the New York State Legislature authorized local governments to elect to amortize a portion of their retirement bill for 10 years in accordance with the following stipulations:

- For State fiscal year 2010-11, the amount in excess of the graded rate of 9.5% of employees covered pensionable salaries, with the first payment of those pension costs not due until the fiscal year succeeding that fiscal year in which the amortization was instituted.
- For subsequent State fiscal years, the graded rate will increase or decrease by up to 1% depending on the gap between the increase or decrease in the System's average rate and the previous graded rate.
- For subsequent State fiscal years in which the System's average rates are lower than the graded rates, the employer will be required to pay the graded rate. Any additional contributions made will first be used to pay off existing amortizations, and then any excess will be deposited into a reserve account and will be used to offset future increases in contribution rates.
- The interest rate for repayment of the amounts amortized in New York State fiscal year ending 2012 was 3.75% and 3.00% for fiscal year ending 2013, over 10 years.

This law requires participating employers to make payments on a current basis, while amortizing existing unpaid amounts relating to the System's fiscal years when the County opted to participate in the program. Because the County's fiscal year differs from the System's fiscal year, the County's liability for the unpaid amounts and the annual expense for the amortization of that liability will differ in the County's financial statements to the amounts reported in the previously presented tables. The total unpaid pension amortization liability reported in the Primary Government's Statement of Net Position at the end of the fiscal year attributable to Chapter 57, Laws of 2010 was \$9.6 million, of which \$0.7 million was attributable to NCC's ERS members. Amortization contributions will be paid in ten equal installments, one per year, but may be prepaid at any time. The County has elected to amortize over the ten-year period. The interest rate will be established annually for each year's amortization and paid out of current resources in that year. Future principal and interest payments to maturity for the amortization installments for the County (including NCC) are as follows:

2012 Chapter 57, Laws of 2010 ERS and PFRS (in thousands of dollars)

			Total Princi		al Principal	
	Principal		Interest		and Interest	
Years ending December 31, 2022	\$	1,269	\$	49	\$	1,318

# 14. PENSION PLANS (Continued)

# **<u>Funding Policy</u>** (Continued)

2013 Chapter 57, Laws of 2010 ERS and PFRS (in thousands of dollars)

	Principal		Interest		Total Principal and Interest	
Years ending December 31, 2022 2023		6,500 1,852	\$	251 55	\$	6,751 1,907
Totals	\$	8,352	\$	306	\$	8,658

Pursuant to Chapter 57, Part BB, Laws of 2013, the New York State Legislature authorized local governments to amortize a portion of their retirement bill for 12 years in accordance with the following stipulations:

- In the first years of participation, this Alternate Program allows employers to amortize more than the original program. Each year, the graded rate will change. The new graded rate always moves from the previous graded rate towards the new actuarial rate. The original program graded rate moves by up to 1% per year. The pace at which the rate declines is slower than it is under the original program.
- This Alternate Program first applied to the bill that was due on February 1, 2014. The graded rate will stay constant for the following year as well.
- Under this Alternate Program, employers will pay interest on the amortized amount. The interest rate will be set annually. The interest rate on the amount amortized in a given year will be the interest rate for that year and will be fixed for the duration of that payment period. Amounts amortized in other years will be at the interest rate set for the year of the amortization. The Alternate Program interest rate is comparable to a 12-year US Treasury Bond plus 1%.
- The interest rate for repayment of the amounts amortized over 12 years in New York State for each fiscal year was as follows: 2014 = 3.76%, 2015 = 3.50%, 2016 = 3.31%, 2017 = 2.63%, 2018 = 3.31%, 2019 = 3.99%, 2020 = 2.87% and 2021 = 1.60%.

This law requires participating employers to make payments on a current basis, while amortizing existing unpaid amounts relating to the System's fiscal years when the County opted to participate in the program. Because the County's fiscal year differs from the System's fiscal year, the County's liability for the unpaid amounts and the annual expense for the amortization of that liability will differ in the County's financial statements to the amounts reported in the previously presented tables. The total unpaid pension amortization liability reported in the Primary Government's Statement of Net Position at the end of the fiscal year attributable to Chapter 57, Part BB, Laws of 2013 was \$156.2 million, of which \$7.0 million was attributable to NCC's ERS members. Amortization contributions will be paid in twelve equal installments, one per year, but may be prepaid at any time. The County has elected to amortize over the twelve-year period. The interest rate will be established annually for each year's amortization and paid out of current resources in that year.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 14. PENSION PLANS (Continued)

#### **Funding Policy** (Continued)

Future principal and interest payments to maturity for the amortization installments for the County (including NCC) are as follows:

2014 Chapter 57, Part BB, Laws of 2013 ERS and PFRS (in thousands of dollars)

	 Principal	Interest		Total Principal and Interest	
Years ending December 31, 2022	\$ 6,414	\$	1,096	\$	7,510
2023	6,655		855		7,510
2024	6,906		604		7,510
2025	7,165		345		7,510
2026	1,999		74		2,073
Totals	\$ 29,139	\$	2,974	\$	32,113

2015 Chapter 57, Part BB, Laws of 2013

ERS and PFRS

(in thousands of dollars)

,	 Principal	al Interest		Total Principal and Interest	
Years ending December 31, 2022	\$ 5,254	\$	1,047	\$	6,301
2023	5,438		863		6,301
2024	5,628		673		6,301
2025	5,825		476		6,301
2026	6,029		272		6,301
2027-2031	 1,730		60		1,790
Totals	\$ 29,904	\$	3,391	\$	33,295

### 2016 Chapter 57, Part BB, Laws of 2013

ERS and PFRS

(in thousands of dollars)

	Principal		 Interest	Total Principal and Interest		
Years ending December 31, 2022	\$	3,431	\$ 778	\$	4,209	
2023		3,544	665		4,209	
2024		3,661	548		4,209	
2025		3,782	427		4,209	
2026		3,908	301		4,209	
2027-2031		5,197	211		5,408	
Totals	\$	23,523	\$ 2,930	\$	26,453	

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 14. PENSION PLANS (Continued)

### **Funding Policy** (Continued)

2017 Chapter 57, Part BB, Laws of 2013 ERS and PFRS (in thousands of dollars)

	 Principal	 Interest	Total Principal and Interest		
Years ending December 31, 2022	\$ 2,419	\$ 503	\$	2,922	
2023	2,483	439		2,922	
2024	2,548	374		2,922	
2025	2,615	307		2,922	
2026	2,684	238		2,922	
2027-2031	 6,375	 284		6,659	
Totals	\$ 19,124	\$ 2,145	\$	21,269	

#### 2018 Chapter 57, Part BB, Laws of 2013 ERS and PFRS (in thousands of dollars)

	 Principal	Interest		Total Principal and Interest	
Years ending December 31, 2022	\$ 1,927	\$	595	\$	2,522
2023	1,990		532		2,522
2024	2,056		466		2,522
2025	2,124		398		2,522
2026	2,195		327		2,522
2027-2031	 7,705		560		8,265
Totals	\$ 17,997	\$ 2,878		\$	20,875

2019 Chapter 57, Part BB, Laws of 2013 ERS and PFRS (in thousands of dollars)

	 Principal	Interest		Total Principal and Interest	
Years ending December 31, 2022	\$ 1,126	\$	492	\$	1,618
2023	1,171		447		1,618
2024	1,217		401		1,618
2025	1,266		352		1,618
2026	1,316		302		1,618
2027-2031	6,246		678		6,924
Totals	\$ 12,342	\$	2,672	\$	15,014

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 14. PENSION PLANS (Continued)

#### **Funding Policy** (Continued)

2020 Chapter 57, Part BB, Laws of 2013 ERS and PFRS (in thousands of dollars)

	 Principal	pal Interest		Total Principal and Interest		
Years ending December 31, 2022	\$ 913	\$	308	\$	1,221	
2023	939		282		1,221	
2024	966		255		1,221	
2025	994	227			1,221	
2026	1,022		199		1,221	
2027-2031	5,570		537		6,107	
2032-2038	 336		10		346	
Totals	\$ 10,740	\$	1,818	\$	12,558	

#### 2021 Chapter 57, Part BB, Laws of 2013\* ERS and PFRS (in thousands of dollars)

	 Principal	Interest		Total Principal and Interest	
Years ending December 31, 2022	\$ 1,096	\$	216	\$	1,312
2023	1,115		197		1,312
2024	1,132		180		1,312
2025	1,150		162		1,312
2026	1,169		143		1,312
2027-2031	6,131		430		6,561
2032-2038	 1,646		32		1,678
Totals	\$ 13,439	\$	1,360	\$	14,799

\* The amortization shown in this table represents only the amounts due and payable as of the County's fiscal year end of December 31, 2021.

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### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 14. PENSION PLANS (Continued)

#### **Funding Policy** (Continued)

#### Total ERS and PFRS\*

(in thousands of dollars)

	Principal		Interest		al Principal and Interest
2 \$	30,349	\$	5,335	\$	35,684
3	25,187		4,335		29,522
4	24,114		3,501		27,615
5	24,921	24,921 2,694			27,615
6	20,322		1,856		22,178
1	38,954		2,760		41,714
8	1,982		42		2,024
s \$	165,829	\$	20,523	\$	186,352
	2 \$ 3 4 5 6 1 8	2       \$       30,349         3       25,187         4       24,114         5       24,921         6       20,322         1       38,954         8       1,982	2       \$       30,349       \$         3       25,187       \$         4       24,114       \$         5       24,921       \$         6       20,322       \$         1       38,954       \$         8       1,982       \$	2       \$       30,349       \$       5,335         3       25,187       4,335         4       24,114       3,501         5       24,921       2,694         6       20,322       1,856         1       38,954       2,760         8       1,982       42	Principal         Interest           2         \$ 30,349         \$ 5,335         \$           3         25,187         4,335         \$           4         24,114         3,501         \$           5         24,921         2,694         \$           6         20,322         1,856         \$           1         38,954         2,760         \$           8         1,982         42         \$

\*2022 amortization only includes amounts due and payable as of December 31, 2021.

### <u>NHCC</u>

NYSRSSL Chapter 57 of the Laws of 2010 authorized the State and local employers to amortize over ten years, at 2.85% (2018), 2.33% (2017), 3.21% (2016), 3.15% (2015), 3.67% (2014) and 3.00% (2013) interest, the portion of their annual bill that exceeded 14.9%, 15.1%, 14.5%, 13.5%, 12.5%, and 11.5% of payroll for its 2018, 2017, 2016, 2015, 2014, and 2013 pension bills, respectively. There was no deferral of pension contributions in 2021. The total amount due at December 31, 2021 related to these deferred pension contributions is approximately \$19.9 million, of which \$4.6 million is included in current liabilities and \$15.3 million is included as part of other long-term liabilities.

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension

At December 31, 2021 the County (inclusive of NIFA), reported a liability of \$145.3 million for its proportionate share of the net pension liability of the System. The net pension liability was measured as of March 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of April 1, 2020, with updated procedures to roll forward the total pension liability to March 31, 2021. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

Below is the County's (inclusive of NIFA), NCC's, and NHCC's proportionate share of the net pension liability of the System and its related employer allocation percentage (in thousands of dollars).

					1	У	
		Primary	Government		Presei	nted Componen	t Units
	Cou	nty	NIFA		NC	CC	NHCC
	ERS	PFRS	ERS	Total	ERS	TRS	ERS
Measurement Date	March 31, 2021	June 30, 2021	March 31, 2021				
Net Pension Liability (Asset)	\$ 1,616	\$ 143,705	\$ 1	\$ 145,322	\$ 109	\$ (21,524)	\$ 726
Allocation of the System's							
Total Net Liability (Asset)	1.6748782%	8.2791796%	0.0009734%		0.1100000%	0.1300000%	0.7287366%

There was no significant change in the County's (inclusive of NIFA), NCC's, and NHCC's proportionate share from March 31, 2020 to March 31, 2021.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 14. PENSION PLANS (Continued)

For the year ended December 31, 2021, the County, exclusive of component units, recognized pension expense of \$57.7 million for ERS and \$94.4 million for PFRS.

At December 31, 2021, the County (inclusive of NIFA), NCC and NHCC reported deferred outflows and inflows of resources related to ERS and PFRS pensions from the following sources (in thousands of dollars):

			Primary G	overnment		Presented Component Units				
	Def	Deferred Outflows			e ferre d'Inflo	ows	Deferred	Outflows	Deferred Inflows	
		of Resource	s		of Resource	s	of Res	ources	of Resources	
	ERS	PFRS	Total	ERS	PFRS	Total	NCC*	NHCC	NCC*	NHCC
Differences between expected and actual										
experience	\$ 20,380	\$ 31,897	\$ 52,277	\$	\$	\$	\$ 1,327	\$ 8,862	\$	\$
Changes of assumptions	306,820	353,177	659,997	5,786		5,786	19,974	133,420	377	2,517
Net difference between projected and actual										
earnings on pension plan investments				479,353	422,687	902,040			31,206	208,444
Changes in proportion and differences between the										
Employer's contribution and proportionate									494	
share of contributions	15,272	17,717	32,989	7,616	7,728	15,344	990	9,261		1,088
Employer's contribution subsequent to the										
measurement date, net of prepaid amounts	56		56				2,247	23,552		
Total	\$ 342,528	\$ 402,791	\$ 745,319	\$ 492,755	\$ 430,415	\$ 923,170	\$ 24,538	\$ 175,095	\$ 32,077	\$ 212,049

\*Amounts are reported for the year ending August 31, 2021

For the year ended August 31, 2021, NCC recognized pension expense of \$10.9 million related to TRS. At August 31, 2021, NCC reported deferred outflows of resources and deferred inflows of resources related to TRS from the following sources (in thousands):

		NCC				
		TRS				
	]	Deferred	D	eferred		
	O	utflows of	Inflows of Resources			
	R	esources				
Differences between expected and actual experience	\$	2,967	\$	112		
Changes of assumptions		7,080		1,254		
Net difference between projected and actual earnings						
on pension plan investments				22,527		
Changes in proportion and differences between the						
Employer's contribution and proportionate share						
of contributions		909		660		
Employer's contributions subsequent to the						
measurement date		2,009				
Total	\$	12,965	\$	24,553		

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 14. PENSION PLANS (Continued)

Contributions made subsequent to the measurement date will be recognized as a reduction of the net pension liability in fiscal year 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (in thousands of dollars):

			у									
	]	Primary G	over	nment	Presented Component Units							
						NC	CC			NHCC		
		ERS	PFRS		ERS		TRS		ERS			
Year Ended December 31, 2022	\$	(25,139)	\$	(11,877)	\$	(1,638)	\$	(2,669)	\$	(9,568)		
2023		(7,685)		1,393		(501)		(3,232)		(2,190)		
2024		(25,013)		(12,805)		(1,629)		(4,127)		(9,730)		
2025		(92,446)		(74,467)		(6,018)		(5,386)		(39,018)		
2026				70,132				1,033				
Thereafter								784				
Totals	\$	(150,283)	\$	(27,624)	\$	(9,786)	\$	(13,597)	\$	(60,506)		
					-							

#### Actuarial Assumptions - ERS and PFRS

The net pension liability as of March 31, 2021 was determined by using an actuarial valuation as of April 1, 2020, with update procedures used to roll forward the total pension liability to March 31,2021. The actuarial valuations used the following actuarial assumptions:

	ERS	PFRS
Actuarial cost method	Entry age normal	Entry age normal
Inflation	2.70%	2.70%
Salary scale	4.40%	6.20%
Investment rate of return, including inflation	5.90%	5.90%
Cost of living adjustments	1.40%	1.40%
Decrement tables	Developed from the Plan's 2020 experience study of the period April 1, 2015 through March 31, 2020	Developed from the Plan's 2020 experience study of the period April 1, 2015 through March 31, 2020
Morality Improvement	Society of Actuaries Scale MP-2020	Society of Actuaries Scale MP-2020

The long-term rate of return on ERS and PFRS pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

#### Actuarial Assumptions - NCC - TRS

The net pension asset was measured as of June 30, 2021, and was determined by an actuarial valuation at June 30, 2020, with update procedures used to roll forward the total pension liability to June 30, 2021 During the measurement period, there were no changes in assumptions or benefit terms. The actuarial assumptions used in June 30, 2020 valuation were based on the actuarial experience study for the period July 1, 2015 to June 30, 2020.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 14. PENSION PLANS (Continued)

Actuarial Assumptions - NCC - TRS (Continued)

The actuarial valuations used the following actuarial assumptions:

	TRS
Actuarial cost method	Aggregate Cost Method
Inflation	2.40%
Salary scale	Based on Years of Service
	5 years - 5.18%
	15 years - 3.64%
	25 years - 2.50%
	35 years - 1.95%
Investment rate of return, including inflation	6.95%
Cost of living adjustments	1.30%
Annuitant Mortality Rates	Based on plan member experience, with adjustments for mortality improvements
Morality Improvement	Society of Actuaries Scale MP2020

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to the expected future real rates of return (expected returns. net of pension plan investment expense and inflation) for each major asset class, as well as historical investment data and plan performance.

Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2021 are summarized below for ERS and PFRS:

	T	Long-term
	Target	Expected Rate
Asset Class	Allocation	of Return
Domestic equity	32.00%	4.05%
International equity	15.00%	6.30%
Private equity	10.00%	6.75%
Real estate	9.00%	4.95%
Absolute return strategies*	3.00%	4.50%
Opportunistic portfolio	4.00%	3.63%
Realassets	3.00%	5.95%
Bonds and mortgages	23.00%	0.00%
Cash	1.00%	0.50%
	100.00%	

The real rate of return is net of the long-term inflation assumption of 2.00% in 2021.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 14. PENSION PLANS (Continued)

Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation as of June 30, 2021 are summarized below for TRS:

		Long-term
	Target	Expected Rate
Asset Class	Allocation	of Return*
Domestic equity	33.00%	6.80%
International equity	16.00%	7.60%
Global equities	4.00%	7.10%
Real estate	11.00%	6.50%
Private equity	8.00%	10.00%
Domestic fixed income securities	16.00%	1.30%
Global fixed income securities	1.00%	80.00%
High-yield fixed income securities	2.00%	3.80%
Private debt	7.00%	5.90%
Mortgages	1.00%	3.80%
Cash Equivalent	1.00%	-0.20%
	100.00%	

Real rates of return are net of the long-term inflation assumption of 2.4% for 2021.

#### Discount Rate

The discount rate used to calculate the total pension liability was 5.9% for the System (ERS and PFRS) and 6.95% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at actuarially determined statutorily required rates, actuarially determined. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 14. PENSION PLANS (Continued)

# Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption – ERS and PFRS

The following presents the County's (inclusive of NIFA), NCC, and NHCC's proportionate share of the net pension liability calculated using the discount rate of 5.9%, as well as what the County's (inclusive of NIFA), NCC, and NHCC's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (4.9%) or 1-percentage point higher (6.9%) than the current rate (in thousands of dollars):

					Major D	iscretely		
				Pr	esented Co	mpoi	nent Units	
	 Primary G	overn	ment		NCC		NHCC	
	ERS		PFRS		ERS		ERS	
Net Pension Liability (Asset):								
1% Decrease 4.90%	\$ 463,170	\$	611,303	\$	30,153	\$	201,407	
Current Assumption 5.9%	\$ 1,617	\$	143,705	\$	109	\$	726	
1% Increase 6.90%	\$ (423,943)	\$	(243,265)	\$	(27,559)	\$	(184,350)	

#### Sensitivity of the Proportionate Share of the Net Pension Liability (Asset) to the Discount Rate Assumption - TRS

The following presents the NCC's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.95%, NCC's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.95%) or 1-percentage point higher (7.95%) than the current rate (in thousands of dollars):

				Current		
	1%	Decrease	1	Discount	1%	Increase
		5.95%		6.95%		7.95%
Net Pension Liability (Asset)	\$	(2,259)	\$	(21,524)	\$	(37,717)

Optional Retirement Program ("ORP"): NCC employees may also participate in an OPR under IRS Section 401(a), which is a multiple-employer, defined contribution plan administered by separate vendors - TIAACref, Metropolitan Life, VALIC, and AETNA. ORP employer and employee contributions are dictated by State law. The ORP provides benefits through annuity contracts and provides retirement and death benefits to those employees who elected to participate in an ORP. Benefits are determined by the amount of individual accumulations and the retirement income option selected. All benefits generally vest after the completion of one year of service if the employee is retained thereafter. Employer contributions are not remitted to an ORP plan until an employee is fully vested. As such there are no forfeitures reported by these plans if an employee is terminated prior to vesting. Employees who joined an ORP after July 27, 1976 and have less than ten years of service or membership are required to contribute 3% of their salary. Those joining on or after April 1, 2012 are required to contributions range from 8% to 15% depending upon when the employee was hired. The employer contributions are equal to 100% of the required contributions deducted from their salaries and remitted on a current basis to the respective ORP. For the year ended August 31, 2021, NCC recognized pension expense of approximately \$4.9 million.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 14. PENSION PLANS (Continued)

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued NYS ERS financial report. That report may be obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244-0001, or it may be found at http://www.osc.state.ny.us/retire/publications/index.php.

### 15. RECONCILIATION OF GAAP FUND BALANCES TO BUDGETARY BASIS (Unaudited)

The following reconciles fund balances at December 31, 2021 as prepared on a GAAP basis to the budgetary basis of reporting (dollars in thousands):

	General		I		Police District General Fund		Sewer & Storm Water District Fund		Capital Fund		Disputed Assessment Fund			Nonmajor vernmental Funds
Fund Balances at December 31, 2021,	¢		¢	00.001	¢	41.000	¢	1 42 505	<u>^</u>	- 110	¢	17.050		
Prepared in accordance with GAAP	\$	779,909	\$	92,301	\$	41,238	\$	143,797	\$	7,118	\$	47,959		
Add: Available for Other Judgments		6,273												
Pension Benefits - Modified Accrual Basis Only		0,273		44,106		1,097								
Sale of Mitchel Field Leases		24,896		44,100		1,077								
Deferred revenues		6,211		37		14,684								
Payment from NCC for Termination Pay		845												
2021 VCNCs encumbered and paid in 2022		106		122										
Transfer of Reserve on GAAP Basis		13,084												
Less:														
Encumbrances		(105,733)		(1,750)		(2,064)								
Reserve for PDD Litigation				(6,273)										
Land Bank Receivable		(144)												
Reclass BAN Proceeds		(130)												
Reclass Termination pay for NCC		(5,449)												
Transfer of Reserve on GAAP Basis				(13,084)										
Expenditure accrual reversal		(713)		(187)		(8)								
Unbudgeted FEMA Fund												(6,963)		
Unbudgeted COVID Fund												407		
Unbudgeted Grant Fund												(12,401)		
Unbudgeted NCTSC												(308)		
Unbudgeted Capital Project Fund								(143,797)						
Unbudgeted NCSSWFA												(2,304)		
Unbudgeted NCTSC Debt Service Fund												(14,691)		
Unbudgeted NIFA Debt Service Fund												(10,993)		
Fund Balances at December 31, 2021,														
Prepared on the Budgetary Basis of Reporting	\$	834,799	\$	115,272	\$	54,947	\$		\$	7,118	\$	706		

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### **16. FUND BALANCES**

Fund balance classifications for the governmental funds at December 31, 2021 were (dollars in thousands):

	General Fund	NIFA Func		Police District Fund	Sewer & Storm Water District Fund	Capital Fund	Disputed Assessment Fund	American Rescue Plan Fund	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:			_			•		•		
Prepaids	\$ 3,430	\$ 0	66	\$ 187	\$ 8	\$	\$	\$	\$ 35	\$ 3,726
Total Nonspendable	3,430		56	187	8				35	3,726
Spendable:										
Restricted for:										
Capital projects						2,912				2,912
Debt service	99,017								27,868	126,885
Open space	1,805									1,805
Judgments and settlements							7,118			7,118
Judicial									79	79
General Administration	30,808								3,717	34,525
Protection of Persons				13,084					429	13,513
Health	15,000								2,930	17,930
Public Works									12,060	12,060
Recreation and Parks									38	38
Social Services									65	65
Corrections									46	46
Total Restricted	146,630			13,084		2,912	7,118		47,232	216,976
Committed to:										
Capital projects						140,885				140,885
Technology	83									83
General Administration	362,163									362,163
Environmental Protection									706	706
Health	40,928									40,928
Judgments and settlements				6,273						29,665
Total Committed	426,566			6,273		140,885			706	574,430
•	120,000	·		0,270						571,100
Assigned to:	550									550
Legislative	559									559
Judicial	5,859									5,859
General Administration	82,862	1,23	30						393	84,485
Protection of Persons				72,757						72,757
Health	13,506									13,506
Public Works	22,648				41,230					63,878
Recreation and Parks	2,069									2,069
Social Services	32,233									32,233
Corrections	11,915									11,915
Total Assigned	171,651	1,23	30	72,757	41,230	•			393	287,261
Unassigned	31,632								(407)	31,225
	51,052									

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### **17. OTHER POSTEMPLOYMENT BENEFITS**

#### **Plan Description**

The County established and administers a single-employer defined benefit OPEB plan for its employees. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financial requirements to the County Executive and the County Legislature. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75.

The County provides health care benefits in accordance with New York State Health Insurance Rules and Regulations administered by the New York State Department of Civil Service (the "NYSHIP" plan). The County's several union contracts and ordinances require the County to provide all eligible enrollees with either the NYSHIP plan or other equivalent health insurance. Substantially all of the County's retirees and employees are enrolled in the NYSHIP Plan. NYSHIP is a defined benefit agent multiple-employer healthcare plan. Under the provisions of the NYSHIP Plan, premiums are adjusted on a prospective basis for any losses experienced by the NYSHIP Plan. The County has the option to terminate its participation in the NYSHIP Plan at any time without liability for its respective share of any previously incurred loss.

Eligibility for health benefits upon retirement are governed by Ordinance, bargaining unit, age, and years of service. In general, unless otherwise indicated below, employees must reach age 55 to be eligible for post-retirement health insurance benefits.

Non-union employees hired after 2008 are required to have 10 years of governmental service, 5 years of which must be with the County. Civil Service Employees Association Local 830 ("CSEA") and Nassau County Investigators Police Benevolent Association ("IPBA") employees (other than those Probation Officers, Fire Marshalls, AMTs, Deputy Sherriff and in Correctional Center titles) hired after August 22, 2003 are required to have 10 years of County employment. All other CSEA and IPBA employees (other than those Probation Officers, Fire Marshalls, AMTs, Deputy Sherriff and in Correctional Center titles) are eligible after 5 years of service. CSEA employees who are Probation Officers, Fire Marshalls, AMTs, Deputy Sherriff or in Correctional Center titles are eligible after 25 years of service, regardless of age. Nassau County Police Benevolent Association ("PBA"), Nassau County Superior Officers Association ("SOA"), and Nassau County Detectives Association ("DAI") employees are eligible after 20 years of service, regardless of age. Nassau County Sheriff's Correction Officers Benevolent Association ("COBA") employees are eligible after 25 years of service, regardless of age.

#### **Employee Contributions**

The County provides group health care benefits for retirees (and for eligible dependents and survivors of retirees). Some retirees are required to contribute towards the cost of their health insurance premiums. The following are the retiree contributions towards the cost of said premiums for County employees:

- Non-union (Ordinance #543) employees earning a salary of less than \$30,000 in the year of retirement: No employee contribution.
- Non-union (Ordinance #543) employees hired on or after January 1, 2002 and earning a salary of greater than \$30,000 per year, in the year of retirement: Contribute 5% of premium for single coverage and 10% of the premium for family coverage.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 17. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### **Employee Contributions** (Continued)

- Non-union (Ordinance #543) employees hired on or after July 1, 2014 and earning a salary greater than \$30,000 per year, in the year of retirement: Contribute 15% of premium for single or family coverage if enrolled in The Empire Plan. If enrolled in an alternative plan then the County shall pay, towards the cost of the premium in either the single or family plan, all amounts up to the monetary equivalent of 85% of the cost of The Empire Plan. To the extent the annual premium of said alternative plan exceeds the 85% of the cost of The Empire Plan, the employee shall pay the difference.
- Union employees CSEA, PBA, DAI, SOA, COBA, hired prior to April 1, 2014: No employee contribution.
- IPBA employees: No employee contribution.
- Union employees (CSEA, PBA, DAI, SOA, COBA) hired on or after April 1, 2014: Contribute 15% of premium for single or family coverage if enrolled in The Empire Plan. If enrolled in an alternative plan then the County shall pay, towards the cost of the premium in either the single or family plan, all amounts up to the monetary equivalent of 85% of the cost of The Empire Plan. To the extent the annual premium of said alternative plan exceeds 85% of the cost of The Empire Plan, the employee shall pay the difference.
- Employees who retired prior to 1976 pay contributions (varies as a percentage of the premium).

#### **Employees Covered by Benefit Terms**

The number of participants as of January 1, 2021, the effective date of the most recent actuarial valuation is as follows:

Actives	7,582
Retirees	11,555
Terminated Vested	
Spouses of Retirees	6,422
	25,559

Valuation reflects updates to healthcare-related assumptions decreasing plan liabilities by \$887 million. In addition, it also reflects an update to the demographic assumptions to be consistent with the August 2020 Annual report to the Comptroller on Actuarial Assumptions for the New York State and Local Employee's Retirement System and the Police and Fire Retirement System and a change in the discount rate from 2.74% to 2.12% resulting in an increase in plan liabilities of \$769 million. The net effect of these changes decreased the Total OPEB Liability by \$118 million.

#### Total OPEB Liability

The County's total OPEB liability of \$6.6 billion was measured as of December 31, 2020 and was determined by an actuarial valuation as of January 1, 2021.

#### **Funding Policy**

Nassau County pays for OPEB benefits on a pay-as-you-go basis. Since the County is not pre-funding these benefits, no actuarially determined contribution is determined.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 17. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### Actuarial Assumptions and Other Inputs

The projections of benefits for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of future events far into the future. Amounts determined regarding the funded status of a plan and the employer's annual required contributions are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members at that point.

The December 31, 2021 total OPEB liability is based on the results of the January 1, 2021 actuarial valuation with a measurement date of December 31, 2020, and was determined using the following actuarial assumptions and other inputs:

Inflation: 2.2% per annum, compounded annually

Discount Rate: 2.12% per annum

Healthcare cost trend rates: Medical and pharmacy costs and premium rates are assumed to increase as show in the following table (selected years shown):

Fiscal Year	Prior to Medicare Eligibility	After Medicare Eligibility	Medicare Part B Reimbursements
2021	5.3%	4.9%	6.2%
2022	4.6%	4.6%	5.7%
2023	4.5%	4.5%	5.9%
2024	4.4%	4.4%	6.1%
2025	4.3%	4.3%	5.7%
2030	4.1%	4.1%	5.0%
2035	4.1%	4.1%	5.0%
2040	4.2%	4.2%	4.0%
2045	4.2%	4.2%	4.0%
2050	4.2%	4.2%	3.8%
2055	4.1%	4.1%	3.8%
2080	3.3%	3.3%	3.8%
2101	3.3%	3.3%	3.8%

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 17. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### Actuarial Assumptions and Other Inputs (Continued)

The Society of Actuaries (SOA) Getzen Model version 2020.2 was used to develop the medical trend schedule used in projecting per capita costs and premiums for this report. The model's projections are based on an econometric analysis of historical US medical expenditures and the judgements of experts in the field. The long run baseline projection and input variables have been developed under the guidance of an SOA Project Oversight Group and have been modified slightly to reflect Milliman's expectations for long term inflation.

For purposes of applying the Entry Age Normal cost method, the healthcare trend prior to the first calendar year shorn in the table above is based on the ultimate rate which is 3.3% for costs prior to 65 and 3.3% of costs at age 65 or later.

No trend was applied to the vision payment.

Medicare Eligibility: Age 65.

Actuarial Cost Method: Entry Age Normal Cost Method

The discount rate was based on the January 1, 2021 yield or index rate for 20-year, tax exemption general obligation municipal bonds with an average rating of AA/Aa or higher.

Mortality rates and mortality improvement rates are from the August 2020 Annual Report to the Comptroller of the New York State and Local Retirement System (NYSLRS) Employees' Retirement System (ERS) and the NYSLRS Police and Fire Retirement System (PFRS). Separate tables for healthy annuitant (Clerks version is used for non-police), disabled annuitant and employees are used. The mortality projection scale applied to the annuitant mortality tables used is SOA Scale in effect on measurement date (MP-2020). As generational tables, they reflect mortality improvements both before and after the measurement date.

The H.R. 1865 Further Consolidated Appropriations Act, 2020 became law on December 20, 2019. This law repeals the Cadillac tax completely.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 17. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### Changes in the Total OPEB Liability (dollars in thousands):

	Primary Government						Major Discretely Presented Components				
	Nassau County Interim Nassau Finance County Authority Total				*Nassau Community College			Nassau alth Care rporation			
Balance at December 31, 2020	\$ 6,308,357	\$	2,927	\$	6,311,284	\$	484,954	\$	676,264		
Changes for the year:											
Service Cost	215,493		104		215,597		19,736		30,868		
Interest	176,029		82		176,111		13,646		19,148		
Effect of economic/demographic gains or losses	195,921		(40)		195,881		14,841				
Effect of assumption changes or inputs	(117,549)		(123)		(117,672)		(20,640)		68,992		
Benefit payments, including implicit rate subsidy	(200,203)		(98)		(200,301)		(13,421)		(16,760)		
Net Change	269,691		(75)		269,616		14,162		102,248		
Balance at December 31, 2021	\$ 6,578,048	\$	2,852	\$	6,580,900	\$	499,116	\$	778,512		

\* Nassau Community College data as of fiscal year ended August 31, 2021

#### Sensitivity of the Total OPEB Liability to Changes in the Discount rate

The following presents the total OPEB liability of the County (inclusive of NIFA), NCC and NHCC's as well as what the County's and the major discretely presented component unit's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.12%) or 1-percentage-point higher (3.12%) than the current rate (dollar in thousands).

			Major Discretely						
				Presented Co	mpone	nt Units			
	Prima	ry Government		NCC		NHCC			
Discount Rate:									
1% Decrease	\$	7,748,316	\$	581,201	\$	911,967			
Current Assumption	\$	6,580,900	\$	499,116	\$	778,512			
1% Increase	\$	5,659,537	\$	432,614	\$	671,694			

#### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the total OPEB liability of the County (inclusive of NIFA), NCC and NHCC's as well as what the County's and the major discretely presented component unit's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower (1.0%) or 1-percentage-point higher (1.0%) than the current rate (dollar in thousands).

			Major Discretely							
				Presented Con	mpone	nt Units				
	Prima	ry Government		NCC		NHCC				
Current Trend Rate:										
1% Decrease	\$	5,588,857	\$	424,401	\$	651,532				
Current Assumption	\$	6,580,900	\$	499,116	\$	778,512				
1% Increase	\$	7,862,900	\$	594,284	\$	942,426				

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 17. OTHER POSTEMPLOYMENT BENEFITS (Continued)

For the year ended December 31, 2021, the County, inclusive of its blended component unit, recognized OPEB expense of \$419.5 million. At December 31, 2021 the County reported deferred inflows of resources related to OPEB from the following sources (dollars in thousands):

	Primary Government				Major Discretely Presented Component Units						
	Deferred Outflows of Resources		In	Deferred Inflows of Resources		Deferred Outflows of Resources			Deferred Inflows of Resources		
						NCC	NHCC		NCC	N	VHCC
Differences between expected											
and actual experience	\$	152,544	\$	45,091	\$	11,468	\$ 47,470	\$	5,153	\$	1,864
Changes of assumptions		555,824		470,574		52,187	66,839		52,207		34,841
Contributions made subsequent											
to measurement date		192,583				9,040					
	\$	900,951	\$	515,665	\$	72,695	\$ 114,309	\$	57,360	\$	36,705

The County's contribution (inclusive of NIFA) made subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the OPEB will be recognized in OPEB expenses as follows (dollars in thousands):

				Pre	Major Discretely Presented Component Unit NCC NHCC				
		Primary	y Government	]	NCC	1	NHCC		
Years Ending December 31,	2022	\$	(40,865)	\$	303	\$	14,100		
	2023		104,114		(367)		14,485		
	2024		120,746		6,886		12,659		
	2025		8,708		(527)		24,869		
	2026						11,491		
		\$	192,703	\$	6,295	\$	77,604		

### 18. ACCUMULATED VACATION AND SICK LEAVE ENTITLEMENTS

County employees are entitled to accumulate unused vacation leave and sick leave up to certain contractual amounts. At current salary levels, the County's liability for the payment of these accumulations is approximately \$463.5 million, inclusive of blended components units at December 31, 2021. At August 31, 2021, NCC's vacation leave and sick leave liability was \$55.2 million. At December 31, 2021, NHCC's vacation and sick leave liability was \$84.1 million.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### **19. DEFERRED PAYROLL**

In 2009, the County entered into agreements with the CSEA, the PBA, the SOA, the DAI, and the COBA unions, and certain Ordinance employees, to defer 10 days' pay, which shall be paid to the employee on separation of service at the salary rate then in effect. The County also entered into bargaining agreements with CSEA, PBA, SOA, DAI, and COBA that include deferrals of wages and longevity that cover various periods of time during 2007 through 2016.

The amount accrued at December 31, 2021 was \$57.3 million and will be paid upon employee separation from the County. The non-current component of this accrual is reported as a long-term liability in the government-wide Statement of Net Position, as certain contractual arrangements to provide for the payment of these commitments at specific dates in future fiscal periods.

In addition, termination pay for accumulated leave in excess of \$5,000 for CSEA and Ordinance members shall be paid by the County in three equal installments of accumulated days on the three consecutive Januarys following termination. Of the amount accrued at December 31, 2021, approximately \$22.2 million represents termination pay for accumulated leave to be paid annually for three years beginning in January 2022 and is included in the County's long-term liability reported in the government-wide Statement of Net Position.

In 2021 the County amended a 2009 and 2017 ordinance and extended the option for certain officers and employees to elect to have their termination pay, paid in a single installment. The amount accrued at December 31,2021 was approximately \$4.1 million and was paid out in a lump sum to the separated employees in January 2022.

NCC entered into a similar deferral agreement in 1992 originally to be paid to eligible employees on September 1, 2002 but continues to be accrued in accordance with their current contractual agreement. Subsequently, in the 2015/2016 contract year, NCC entered into an agreement with Nassau Community College Federation of Teachers ("NCCFT") to defer a portion of wages, which shall be paid to the members at separation or retirement. The total amounts accrued at the NCC's fiscal year close of August 31, 2021 was approximately \$2.0 million and will be paid upon employee separation from the NCC; this amount is included in the County's liability reported in the government-wide Statement of Net Position.

#### 20. TAX ABATEMENT DISCLOSURE

Net tax abatements affecting Nassau County taxes totaling \$38.6 million are issued by three Industrial Developmental Agencies ("IDAs") as established by Article 18-A of General Municipal Law, of New York State. These agencies are:

Glen Cove Industrial Development Agency 9 Glen Street Glen Cove, New York 11542

Town of Hempstead Industrial Development Agency 350 Front Street, Room 240 Hempstead, New York 11550

Nassau County Industrial Development Agency 1 West Street, 4<sup>th</sup> Floor Mineola, New York 11501

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 20. TAX ABATEMENT DISCLOSURE (Continued)

Tax abatements are issued to provide opportunities to actively promote, attract, encourage and develop economically sound commerce and industry. Real estate tax exemptions and sales tax exemptions can be granted through a PILOT (Payment in Lieu of Taxes) program. When companies enter into PILOT agreements with one of the three IDAs, 100% of the real estate property tax associated with the property in the agreement is abated and is offset by a PILOT payment as stated in the agreement. Sales tax abatements allow for companies to pay no sales tax on construction or equipment purchases that occur during the construction phase of the project. PILOT payments due to Nassau County from the Nassau County IDA are paid directly to the County Treasurer. The Town of Hempstead collected the PILOTs for the Town of Hempstead IDA in 2021 and the Glen Cove IDA collected their own, and both are required to remit the County its share of each PILOT. If the provisions for recapture in each PILOT agreement are not met, recapture payments are made directly to the IDA and then remitted to the County. The IDAs are authorized and deemed eligible to enter into PILOT agreements per Real Property Tax Law, Section 412-a and General Municipal Law, Section 874.

The IDAs are required to submit an Annual Report to the State of New York Authorities Budget Office (Authority) by April 1<sup>st</sup> of each year. The annual reports provide information for all fiscal year activity for agreement entered into by each IDA. The reports have been submitted to the Authority but are unaudited and were not yet approved by the Authority at the time of the County's receipt. Information relevant to the disclosure of these programs for the fiscal year ending December 31, 2021 is shown below.

<u>Nassau Count</u>	y Industrial Development Agency	Dollars in Thousands							
				Cou	nty Real	]	PILOT		
		Sa	iles Tax	Prop	erty Tax	Pay	ments to		Net
Project	Program	A	bated	Α	bated	C	County	Ab	atement
Bonds/Notes Is	ssuance								
	Finance, Insurance and Real Estate	\$		\$	358	\$	302	\$	56
	Other Categories		4		52		16		40
	Services				374		150		224
Leases									
	Agriculture				27		6		21
	Finance, Insurance and Real Estate		397		6,328		2,503		4,222
	Manufacturing		15		1,436		705		746
	Other Categories		1,453		4,423		1,105		4,771
	Services		739		10,694		3,165		8,268
	Wholesale Trade		25		828		579		274
		Total \$	2,633	\$	24,520	\$	8,531	\$	18,622

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 20. TAX ABATEMENT DISCLOSURE (Continued)

#### Town of Hempstead Industrial Development

Town of Helli	stead moustrial Development				
			County Real	PILOT	
		Sales Tax	Property Tax	Payments to	Net
Project	Program	Abated	Abated	County	Abatement
Bonds/Notes	Issuance				
	Finance, Insurance and Real Estate	\$ 9	\$ 320	\$ 124	\$ 205
Leases					
	Construction	714	947	52	1,609
	Continuing Care Retirement Communities		1,002	428	574
	Finance, Insurance and Real Estate		2,295	439	1,856
	Manufacturing		235	80	155
	Other Categories	72	2,206	608	1,670
	Retail Trade	14	15,696	3,731	11,979
	Services	74	2,110	637	1,547
	Transportation, Communication, Electric	32	170	84	118
	Total	\$ 915	\$ 24,981	\$ 6,183	\$ 19,713

#### **Glen Cove Industrial Development Agency**

					Cοι	inty Real	I	PILOT		
			Sal	es Tax	Pro	perty Tax	Pay	ments to		Net
Project	Program		A	bated	A	Abated	C	County	Ab	atement
Leases										
	Construction		\$	136	\$	96	\$	73	\$	159
	Finance, Insurance and Real Estate					137		73		64
	Real Estate					47		16		31
	Retail Trade					35		10		25
	Services					31		25		6
Sales Tax Exem	ption									
	Construction			12						12
		Total	\$	148	\$	346	\$	197	\$	297
Grand Total			\$	3,696	\$	49,847	\$	14,911	\$	38,632

No amounts are received from other governments or from any Industrial Development Agency. All payments are made directly to Nassau County. The County has opted to present all abatement information in the aggregate; therefore, no quantitative thresholds apply. No information has been omitted because it is legally prohibited from being disclosed.

Nassau County has entered directly into a PILOT agreement with the Long Island Power Authority ("LIPA"). This does not represent an abatement agreement as its purpose was not to abate property tax but to comply with a property tax cap requirement.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### **21. CONTINGENCIES AND COMMITMENTS**

### A. <u>Claims and Litigation</u>

The County, its officers and employees are defendants in litigation. Such litigation includes, but is not limited to, actions commenced, and claims asserted against the County arising out of alleged torts, alleged breaches of contracts (which include union and employee disputes), condemnation proceedings, and other alleged violations of law. The County self-insures for everything except for property insurance on its police helicopters and selected leased facilities; a blanket fidelity bond covering all County employees; public official bonds and the following coverage for the summer recreation program: accident insurance, umbrella liability and general liability. Settlements have not exceeded insurance coverage in any of the last three years. Essentially all other risks are assumed directly by the County. All malpractice occurrences at NHCC facilities that the County owned prior to September 29, 1999 are the responsibility of the County of which there are no active cases. Subsequent malpractice occurrences arising from events in connection with NHCC are the responsibility of NHCC (*See Footnote 21(E) for further discussion*). The County remains liable to indemnify NHCC for liability arising out of NHCC's delivery of healthcare services at the Nassau County Correctional Center for the period of September 1, 2017 through February 28, 2021. However, commencement of such claims within this period will be precluded with the expiration of relevant statutes of limitations.

The County annually appropriates sums for the payment of judgments and settlements of claims and litigation, which appropriations may be financed, in whole or in part, pursuant to the Local Finance Law by the issuance of County debt. The County intends to defend itself vigorously against all claims and in all litigation. Estimated liabilities of approximately \$623.1 million for claims and litigation (excluding tax certiorari claims) have been recorded as a liability in the government-wide financial Statement of Net Position as of December 31, 2021. Approximately \$344.6 million has been recorded as a liability in the government-wide financial Statement of Net Position, at December 31, 2021, related to workers' compensation claims, as estimated by a third party actuary. The workers' compensation amount is a liability separate from all other non-workers' compensation claims and litigation.

The schedule below presents the changes in claims liabilities for the past two years for workers' compensation and litigation and malpractice liability and includes an estimate of claims that have been incurred but not yet reported (dollars in thousands).

	Workers' Compensation			Litigation				
		2021		2020		2021		2020
Unpaid claims and claim adjustment								
expenditures at the beginning of the year	\$	349,578	\$	244,935	\$	591,199	\$	475,200
Incurred claims and claim adjustment								
Expenditures:								
Provision for the estimate of								
risk losses and changes to the								
prior year estimated losses		30,248		134,839		68,858		135,254
Payments:								
Payments made on losses		35,198		30,196		36,936		19,255
Total unpaid claims, claim adjustment								
expenditures and claims incurred								
but not reported at the end of the year	\$	344,628	\$	349,578	\$	623,121	\$	591,199

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 21. CONTINGENCIES AND COMMITMENTS (Continued)

### A. <u>Claims and Litigation</u> (Continued)

#### **Civil Service Employees Association ("CSEA") COVID-19 Grievance**

CSEA filed a grievance alleging that the County failed to apply absence pay to certain employees when those employees were asked not to report to work during the early days of the COVID-19 pandemic. Although the CSEA employees were fully compensated when they were not reporting to work, CSEA alleges that the contract requires the County to provide equivalent compensatory time off at straight time hour for hour for employees required to work during this time.

The County disputes the interpretation of the absence pay clause and its application to the COVID-19 pandemic response by the County. The County believes that the arbitration contract provision is not applicable to circumstances such as a pandemic, and the County does not think the arbitrator should award compensatory time to union members. However, if the arbitrator did award compensatory time to the CSEA union members, then no dollar amount would be paid (unless a CSEA member retired before the award was rendered); the union members will receive compensatory time in their leave bank to use in the future. In the event of a final adverse decision, the amount of compensatory time could equate to as high as \$109 million.

It is not possible to predict the outcome of this arbitration proceeding. Again, the County continues to argue before the arbitrator that the amount of time due is zero and that no time or monetary compensation (for retirees) should be granted and therefore, the County believes the likelihood of occurrence is not probable.

#### **Utilities Litigation under RPTL Article 18**

New York Telephone Company (now known as Verizon), New York Water Service Corporation (now known as American Water). Long Island Water Corporation (now known as American Water) and KeySpan (collectively, the "Utilities") have each filed actions and proceedings challenging the determination of their taxes in 1997, 1998, 1999, and 2000 in the non-County-wide special districts such as police, fire, water and library districts. The Utilities allege that the County erroneously placed all parcels in classes in calculating their assessed values for the payment of special district taxes. The Supreme Court, Nassau County declared that the assessments violated the RPTL and constitutional requirements of equal protection. The court directed that discovery be conducted and a trial held to determine the amount of tax refunds, if any, to be awarded to the Utilities. In 2002, the Appellate Division, Second Department, determined that the County violated the RPTL, but granted the County summary judgment dismissing the complaints on the grounds that no refunds should be awarded because of the fiscal impact on the special districts. In 2004, the Court of Appeals remitted the case to the Supreme Court, Nassau County for a trial on both the amount of the refunds due and whether those damages would have such an adverse impact on the County that no refunds should be ordered. In the KeySpan litigation, the Supreme Court, Nassau County denied the County's motion to dismiss the complaint and ordered discovery to proceed in the matter and the related Utilities cases. The court then stayed discovery pending the County's appeal to the Appellate Division concerning the application of the so-called County guaranty in these matters. In 2014, the Appellate Division denied the County's appeal and the Court of Appeals denied the County's application for leave to appeal the Appellate Division's decision. The court lifted the stay of discovery and the County has appealed the court's denial of its motion to dismiss on the grounds that the relief sought could only be granted by the exclusive remedy of an RPTL Article 7 challenge.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 21. CONTINGENCIES AND COMMITMENTS (Continued)

#### A. <u>Claims and Litigation (Continued)</u>

#### **Utilities Litigation under RPTL Article 18 (continued)**

Plaintiffs have appealed the court's denial of their motion for re-argument based on the court's ruling that evidence of financial hardship could be a mitigating factor in determining damages. A trial on damages was scheduled for July 20, 2021; however, the County settled with KeySpan. The County agreed to a \$62 million structured settlement to be paid over a four-year period. Equal installment payments of \$15.5 million per year commenced in December 2021, and the structured payment period ends December 2024. The remaining litigations with the two remaining utilities, Verizon and American Water will continue to trial to set damages. The County intends to continue to defend itself vigorously in these actions and proceedings. It is not possible to predict the outcome of these actions and proceedings or their ultimate impact on the County's financial condition. The County cannot state with certainty the amount of a refund if the court were to order one, but has estimated, depending on the methodology of calculation, that such refund could be as high as \$184.5 million.

#### **Utilities Litigation on non-benefitted properties**

Several third-party actions have been filed against the County seeking indemnification for judgments and/or claims currently pending against the Towns of Hempstead, North Hempstead and Oyster Bay, as well as garbage districts within these towns. In the underlying actions, the courts determined that special ad valorem levies may not be imposed upon mass properties of the utilities (Verizon, American Water and others) for garbage and refuse collection services because such properties do not benefit from these services and ordered the towns and garbage districts to refund the payment of the levies. The towns and garbage districts seek to have the County indemnify these judgments on the basis that the County is allegedly a guarantor for any claim for an illegal assessment for non-benefitted properties. In March 2014, the Appellate Division determined that that the plaintiffs were entitled to indemnification from the County for refunds that the Towns pay in these matters. In 2016, the County and the Town of Oyster Bay settled the claims of such town and its garbage districts, other than those of two such districts within that town. In 2017 the County and the Town of Hempstead settled the claims for town and special garbage districts. In 2017, the County settled the outstanding claims of the Town of Hempstead. The settlement agreement required the County to pay to the Town of Hempstead approximately \$18 million in satisfaction of certain judgments and claims against the County (which the County has paid) and seventy percent of the amount of judgments and settlements paid by such town on the then-remaining claims of such town, in installments over ten years, subject to certain conditions, which claims have since been resolved. In 2019, the County began paying its \$58 million estimated share of all such now-resolved claims of the Town of Hempstead in annual installments of \$5.8 million; to date the County will have paid \$17.4 million. In December 2020 the appellate division in a series of decisions determined that pre-judgment interest on damages in these matters shall be at the statutory rate of 9%, reversing the Supreme Court's decision(s) that it should be at lower, market rate-based amount(s). The determination was not reversed, and the Town of Hempstead paid the remaining outstanding judgments with the utilities. The amounts owed to the Town of Hempstead for reimbursement increased from \$58 million to \$76 million. Following the stipulated agreement between the Town and the County, the County is obligated to pay an additional \$1.8 million in annual installments. The remaining claims with the Town of North Hempstead are approximately \$11.0 million. In February 2020, the County's final appeals were denied. The County and the Town of North Hempstead are currently in discussion for a structured payment schedule. These amounts are included in the long-term liability for estimated liability for litigation.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 21. CONTINGENCIES AND COMMITMENTS (Continued)

#### A. <u>Claims and Litigation (Continued)</u>

#### **Other Litigation**

#### Litigation over Alleged Longevity MOA

In 2018, the County brought five separate actions against its major unions in Nassau Supreme Court to invalidate the provisions of purported memoranda of understanding signed by the then-Chief Deputy County Executive in 2017 and such unions, respectively, related to longevity pay and related matters. The unions are seeking to have the terms of the memoranda of understanding arbitrated, which the County is opposing. The County has also responded to charges filed by the unions with the State Public Employment Relations Board alleging the County has failed to honor the terms of the memoranda of understanding. In 2018, judgment was entered of a Nassau Supreme Court decision dismissing the County's complaint in one of the actions. The court also determined that the meaning or interpretation of longevity pay as set forth in one of the purported memoranda and the underlying collective bargaining agreement is a grievance and is arbitrable and ordered the parties to arbitrate the matter. The County appealed the decision, and, upon appeal the County was directed to arbitrate the issue. In 2022, prior to arbitration the County arrived at a mediated settlement with the unions, which settlement has been approved by the Legislature. The proposed settlement was submitted to Nassau Interim Finance Authority ("NIFA") for final approval of the contractual obligations for longevity that now exist as provided in the settlement. The Longevity arbitration was settled in 2022. See Note 22 - Subsequent *Events* for further details.

### Disputed Assessment ("DAF") Litigation

In 2018, certain taxpayers filed two lawsuits against the County and others alleging that the enactment of the DAF by the State (prior to the 2018 amendments to the DAF law) and its implementation by the County violated various provisions of the State constitution, the RPTL and the County Administrative Code. In 2019, certain taxpavers filed an action seeking to compel the refund of certain DAF charges on the 2017 and 2018 tax rolls. The County moved to dismiss this petition based on the failure to name necessary parties. This application was granted in part; but the action was still permitted to proceed. In 2020, the trial court decision granted plaintiff summary judgment on the causes of action finding that the DAF law is an unconstitutional delegation of authority to the Nassau County Assessor because the law does not provide the assessor sufficient guidelines to determine DAF charge in excess of 10%. The remaining causes of action were dismissed. The trial court did not direct that 2017 and 2018 DAF charges be refunded to commercial property owners, finding that they are not entitled to a refund as they would otherwise have been required to pay the amount withheld in taxes in a prior decision. The judgment was settled in 2022, and may now be appealed by the County. Should such a refund be directed, the County would be obligated to refund approximately \$12 to \$13 million. The Treasurer has not distributed excess DAF funds to the other taxing jurisdictions during the pendency of this litigation. The County has perfected the appeal from the judgment of the trial court and intends to continue to defend itself vigorously against these actions and proceedings.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 21. CONTINGENCIES AND COMMITMENTS (Continued)

#### A. <u>Claims and Litigation (Continued)</u>

#### Adjusted Base Proportion "ABP" Litigation

In 2018, the County was served with two summonses and complaints challenging the manner in which the County calculated current base proportions ("CBPs"), adjusted base proportions ("ABPs") and special district annual adjustments beginning in 2014 under Article 18 of the RPTL as a result of certain demolition of a power plant in Glenwood Landing, New York between 2012 and 2015. In one action, National Grid Generation LLC and Keyspan Gas East Corporation d/b/a National Grid allege that in 2014 the County calculated the CBPs, ABPs and special district annual adjustments in a manner that failed to reflect the demolition of the plant and thereby caused the plaintiffs' class three utility property to pay an excessive amount of taxes and a disproportionate share of the tax burden as compared to class one, class two and class four properties. The complaint further alleges that based on the purported 2014 error, all calculations for subsequent tax years were made in error. In the second action, New York American Water Company Inc. makes substantially similar allegations. In each action, plaintiffs seek, among other forms of relief, tax refunds in the amount of the alleged overpayment of taxes. Neither complaint specifies the amount of the tax refunds or damages sought. The County's motions to dismiss the actions have been denied. The parties have concluded with discovery and the parties have fully submitted their cross-motions for summary judgment. Both plaintiffs have filed suit for subsequent tax years. These actions have been held in abeyance while the 2018 cases are litigated. At this time the County's ultimate potential liability cannot be determined and the County is in the process of evaluating different scenarios with respect to the recalculation of the APBs. The County will continue to defend itself vigorously in these actions and proceedings.

#### Annual Survey of Income and Expense "ASIE" Litigation

In 2014, plaintiffs in Boening v. Nassau County Department of Assessment and the County of Nassau brought an action to have County Local Law 8-2013 declared invalid on the grounds that the County did not have the authority to require commercial property owners to submit annual income and expense statements to the County Department of Assessment. In 2015, the State Supreme Court upheld the validity of the law while reserving a decision on the ability of the County to enforce its penalty provisions. Appellate arguments were held in 2017 on the plaintiffs' appeal of that decision. In 2015 and 2017, the Court granted temporary restraining orders ("TROs") in this and similar actions preventing the County from enforcing the law's penalty provisions with respect to litigants and nonlitigants pending litigation. In 2017, the Court lifted the TROs except with respect to the plaintiffs in this and similar actions (approximately 1,500) challenging enforcement of the law. The County has collected approximately \$900,000 of penalties to date but has not recognized such revenue. The 2021 Budget does not include projected revenues from enforcement of the law. In 2017, the State Supreme Court ruled that the law's penalties constitute an illegal tax in view of the way the funds are utilized. As such, the County currently may not impose the penalties. The County appealed this decision. On appeal the Appellate Division determined that further proceedings were necessary to determine the issue with respect to whether the law was an illegal tax, vacating that determination. If the decision is upheld following further proceedings, the County would be required to refund any penalties collected and paid under protest. The County will continue to defend itself vigorously in these actions and proceedings. It is not possible to predict the outcome of these actions and proceedings or their ultimate impact on the County's financial condition.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 21. CONTINGENCIES AND COMMITMENTS (Continued)

#### A. <u>Claims and Litigation (Continued)</u>

#### Tax Map Verification Fee Litigation

In 2017, plaintiff Jeffrey Falk, on behalf of himself and others similarly situated, brought a lawsuit in State Supreme Court challenging the County's tax map verification fee, alleging that the fee is excessive of costs and constitutes an illegal tax enacted for general revenue purposes. The fee is charged for the verification of a tax map of real property that must accompany the recordings of mortgages, satisfactions, and other real property transactions. The plaintiff sought an injunction of the fee, a declaration that the fee is unlawful and money damages. The court granted the County's motion to dismiss the request for injunctive relief, conversion and money damages. The court, however, did not dismiss the plaintiff's claim for declaratory judgment on the legality of the fee. Plaintiff's appeal of the dismissal of the monetary causes of action was denied by the Second Department. In 2020, the trial court granted plaintiff's summary judgment motion and declared the tax map verification fee unconstitutional. The court determined that the fee charged was not proportionate to the service provided and as such, the fee is an ad valorem tax. The trial court did not direct the County to return the fees collected to date or to order the County to stop collecting the fee. The County has perfected its appeal of this decision and is awaiting an oral argument date. The County will continue to defend itself vigorously in these actions and proceedings. If the fee is declared illegal in its entirety, the County would forego, to some extent, annual collections that are now approximately \$45 million.

#### Fair Labor Standards Act "FLSA" Litigations

In 2015, 2016, and 2017, certain members of County collective bargaining units respectively filed five lawsuits in federal court challenging the County's calculation of overtime under the federal Fair Labor Standards Act ("FLSA"). Among plaintiffs' allegations are that the County did not calculate their overtime correctly because longevity pay, shift differential payments and hazardous duty payments were not included in their regular rate of pay, and that the County systemically failed to pay overtime timely within the pay period earned. The court has certified, or is expected to certify respective classes of County employees that allegedly may have been affected by an improper calculation and payment of overtime and has consolidated certain lawsuits for efficiency. In one of the lawsuits, the County successfully defended plaintiff's challenge to the County's designation of certain employees as FLSA exempt. If plaintiffs are successful in establishing that the County's calculations of overtime are not consistent with FLSA, the County would be responsible for liquidated damages for the classes. In 2021, two of the FLSA litigations were resolved. However, in 2022, two additional FLSA class actions were commenced arising from similar fact patterns. The County will continue to defend itself vigorously in these actions and proceedings. The County cannot state with certainty the amount of such potential damages and attorneys' fees, but has estimated, depending on the size of the classes and the methodology of calculation, that they could total approximately \$80 to \$100 million. An amount of \$100 million was included in the year-end liability reported in our government-wide statement.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 21. CONTINGENCIES AND COMMITMENTS (Continued)

#### A. <u>Claims and Litigation (Continued)</u>

#### Abamov/Comuniello v. County of Nassau

In 2017, plaintiff David Abramov filed a lawsuit against the County alleging serious injuries resulting from a motor vehicle accident involving a County Police Department vehicle and another car driven by Donna Comuniello. Ms. Comuniello also filed a lawsuit against the County for alleged injuries sustained in the accident. The two cases have been joined in State Supreme Court. Substantial discovery was conducted including depositions of several witnesses and named parties. Following the death of Mr. Abramov, his estate amended the lawsuit to include wrongful death. The County moved for summary judgment based on the reckless disregard standard which applies to the conduct of the operation of a police vehicle involved in emergency operations. The Court found issues of fact and the County has perfected its appeal. The County will continue to defend itself vigorously in these actions and proceedings. It is not possible to predict the outcome of these actions and proceedings or their ultimate impact on the County's financial condition; however, the County estimates that, in the event of a final adverse decision, the amount of damages for which the County may be liable could be in excess of \$30 million.

#### Joseph Jackson v. County of Nassau, et al.

In 2018, plaintiff Joseph Jackson filed an action against the County and various County police officers alleging claims of false arrest and wrongful imprisonment under 42 U.S.C. §1983. After serving twenty-three years in prison, plaintiff's conviction was vacated after an investigation by the County District Attorney's Office determined that a police officer failed to turn over certain exculpatory evidence to plaintiff when he was the defendant in a criminal case. Plaintiff also alleges that his confession was the product of coercion. The parties are currently in discovery phase of the litigation. The County will continue to defend itself vigorously in these actions and proceedings. It is not possible to predict the outcome of these actions and proceedings or their ultimate impact on the County's financial condition; however, the County estimates that, in the event of a final adverse decision, the amount of damages for which the County may be liable could be in excess of \$30 million.

#### Hall v. County of Nassau, Department of Assessment, et al.

In 2019, certain plaintiffs filed a federal class action in U.S. District Court seeking declaratory, monetary and limited injunctive relief on behalf of residential property owners in communities in the County described in the action as "nonwhite". The complaint alleges that since 2010 the County imposed irrational and discriminatory policies and procedures in its property tax system that allegedly shifted more than \$1.7 billion in property taxes from wealthier, white communities to lower income, non-white communities. Plaintiffs are seeking as relief (i) a declaratory judgment that the real property valuation and assessment laws, policies and practices were unfairly imposed on non-white, low income residential property owners and such alleged actions violated and continue to violate the federal Fair Housing Act, the federal Equal Protection Act, the Due Process Clause of the Fourteenth Amendment of the U.S. Constitution and the County Charter; (ii) court-ordered supervised re-assessment with a permanent injunction to prevent the alleged inequities in the future and (ii) restitution. The County has moved to dismiss the complaint and the motion is currently pending before the Court. At this time, the County's ultimate potential liability cannot be determined. The County will continue to defend itself vigorously in these actions and proceedings.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 21. CONTINGENCIES AND COMMITMENTS (Continued)

#### A. <u>Claims and Litigation (Continued)</u>

#### Armor Litigations

Between 2012 and 2017, multiple claims were filed against the County and Armor Correctional Health Services Inc. ("Armor") alleging medical malpractice and/or tortious conduct in connection with the provision of health care services to inmates at the Nassau County Correctional Center. Pursuant to agreement, Armor is required to indemnify the County for its losses resulting from Armor's acts or omissions in performing such services and to include the County as an additional insured on its applicable insurance policy or policies. In 2019, issues as to the extent of the indemnification and additional insured coverage have been raised between the County and Armor. If Armor and/or its insurance carrier(s) successfully disclaim any financial obligation to indemnify the County for the multiple claims, then the County could be solely responsible for any liability determined by a court. The County will continue to defend itself vigorously in these actions and proceedings. It is not possible to predict the outcome of these actions and proceedings or their ultimate impact on the County's financial condition; however, the County estimates that, in the event of final adverse decision(s), the amount of damages for which the County may be liable could be in excess of \$30 million.

#### **Orleana/Dutch Broadway**

In 2018, an individual driving a vehicle on Dutch Broadway struck several children walking on the sidewalk of Dutch Broadway. As a result of this incident, three complaints have been filed against the County alleging that the defective design of Dutch Broadway and Elmont Road caused serious injuries to the children. The County will continue to defend itself vigorously in these actions and proceedings. It is not possible to predict the outcome of these actions and proceedings or their ultimate impact on the County's financial condition; however, the County estimates that, in the event of a final adverse decision(s), the amount of damages for which the County may be liable could be in excess of \$30 million.

#### Gimanian v. County of Nassau and Stillwell Preserve

In May 2021, plaintiff Luis Gimanian filed a complaint against the County alleging that the dangerous condition of a trail in a County preserve caused the fall of his bicycle which resulted in severe and serious personal injuries. The County is investigating the claim and alleged injuries and will continue to defend itself vigorously in these proceedings.

#### **Pollution Remediation**

The County has identified and recorded in its financial statements an estimated cost for pollution remediation as of year-end 2021, for a few sites owned and/or previously operated by the County. Historic uses have contributed to various forms of environmental pollution to these properties. The County continues to monitor the sites in accordance with the New York State Department of Environmental Conservation ("NYSDEC") requirements.

An estimated cost of \$1.75 million has been recorded as a liability in the County's government-wide financial statement of Net Position as of December 31, 2021. The costs are estimated obligated costs which may be used to address cleanup costs in the event the County is required to decommission or demolish the sites. The liability was developed by taking into consideration construction costs for demolition projects, including engineering, construction management and contractor costs.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 21. CONTINGENCIES AND COMMITMENTS (Continued)

#### B. <u>Tax Certioraris</u>

There were 235,533 taxpayers' claims (residential and commercial) filed against the Department of Assessment, for the incorrect determination of assessed valuation (certiorari proceedings) for the 2021 (May 1, 2022) assessment roll a decrease of 13,648 over the prior year. An amount estimated for future settlements and judgments of \$632.2 million has been recorded as a long-term liability in the government-wide financial Statement of Net Position at December 31, 2021, of which approximately \$60.0 million have been recorded as current liabilities in the government-wide Statement of Net Position. In 2021, an additional \$9.5 million was accrued as a liability for tax certioraris and is included as current liabilities in the governmental fund statements and the Statement of Net Position. The estimate of this liability is a synopsis of all unpaid refund claims as of December 31, 2021. This includes Writs, Small Claims, Assessor Petitions, Unpaid Refunds, and Projected Refunds on Settlements. Not all components have liability every year, but most components will have a liability. Liability reporting is segregated by "new" liability – those claims that have been added for the current tax year; and "old" liability which are all unsettled claims from past years.

The liability is estimated differently depending on the type of liability. Each year open liabilities are revalued to adjust for interest accrued and settlements. Estimates are based on historical trends, assessed valuations, as well as other factors.

For the year-ended December 31, 2021, tax certiorari expenditures recorded in the governmental funds were \$9.1 million paid with general operating funds (none paid for with bond proceeds), as these amounts were due and payable in 2021.

#### **Disputed Assessment Fund**

The County's DAF became operational during 2017. For fiscal 2021, the DAF's total liabilities in the governmental funds were \$165.4 million representing collections of DAF charges from class four property owners. Of this amount, \$40.1 million (current liabilities) and \$48.7 million (non-current liabilities) have been included in the Estimated Tax Certiorari Payable balances in the government-wide Statement of Net Position.

The remainder, \$76.6 million, is recorded as Disputed Assessment Fund Deposits Held (current liabilities of \$58.0 million) and Accrued Liabilities (current liabilities of \$18.6 million) in the government-wide Statement of Net Position. Until the Article 7 cases for class four property owners are decided, the County does not know how much of the 2017 and 2018 DAF collections will be returned to commercial property owners or distributed to the County and other municipalities The DAF also accrued as a liability, \$18.6 million of tax certiorari expenditures in the governmental funds for property tax refunds due and payable in the fiscal year and which are expected to be paid in 2022. DAF charges collected in 2021 may be used to pay for any class four tax certiorari refund and is not limited to specific properties. Thus, DAF charge collected in 2021 of \$40.1 million is available to pay for class four tax certiorari liabilities and reduced the long-term liability reported in the government-wide Statement of Net Position by this amount.

#### Superstorm Sandy Assessment Relief payments

In 2014, the County Legislature approved \$38.8 million of borrowing to be used to pay the refunds. Through December 31, 2021, approximately \$36.4 million of Sandy tax refunds checks were issued to property owners. No additional Sandy property tax refunds have been paid in 2022.

9,481

\$

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### **CONTINGENCIES AND COMMITMENTS (Continued)** 21.

#### В. Tax Certioraris (Continued)

Summary of Tax Certiorari Liability Statement of Net Position as of December 31, 2021 (in thousands) Current Liabilities Property Tax Payable (due and payable in 2021) in Governmental Funds: Short-term tax certiorari liability - operating Current Portion of Long-Term Estimated Tax Certiorari Liability: Non-Current Liabilities:

\$ Property Tax Payable in Governmental Funds (Exhibit X-3) 9.481 \$ Estimated Tax Certiorari Liability - DAF (Exhibit X-1) 16,871 Current Portion of Long-term Estimated Tax Certiorari Payable (Note 12) 60,000 Total Current Tax Certiorari Liability per Government-wide Funds \$ 86,352 Estimated Tax Certiorari Liability - DAF \$ 48,679 Non-Current Portion of Long-term Estimated Tax Certiorari Payable 572,247 620,926 Total Non-Current Tax Certiorari Liability per Government-wide Funds (Exhibit X-1) \$ Total Tax Certiorari Liability \$ 707,278

#### С. **Contingencies under Grant Programs**

The County participates in a number of Federal and State grant programs. These programs are subject to financial and compliance audits by the grantors or their representatives.

Provisions for certain expected disallowances, where considered necessary, have been made as of December 31, 2021. In the County's opinion, any additional disallowances resulting from these audits will not be material.

#### D. **Certain Third - Party Reimbursement Matters**

Net patient service revenue of NHCC's health facilities included amounts estimated to be reimbursable by third-party payer programs. Such amounts are subject to revision based on changes in a variety of factors as set forth in the applicable regulations. It is the opinion of NHCC's management that adjustments, if any, would not have a material effect on the County's financial position.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 21. CONTINGENCIES AND COMMITMENTS (Continued)

#### E. <u>Nassau Health Care Corporation Insurance</u>

For the policy years ended September 29, 2007 to 2021, the Captive issued hospital professional and employee benefits policies on a claims-made basis and commercial general liability policies on an occurrence basis. The Captive's liability on the hospital professional and employee benefits policies is \$7,000 per person (\$10,000 for policy years prior to 2008 and for 2021) with no aggregate limit and \$1,000 per claim up to an aggregate of \$1,000, respectively. An excess buffer limit of \$3,000 per person/\$3,000 in the aggregate was introduced above the \$7,000 per person primary limit on the hospital professional policy for the September 29, 2012 renewal and amended to \$5,000 per person/\$5,000 in the aggregate as of January 1, 2021. During 2015, the Captive entered into a commutable agreement with the Corporation, initiating a \$1,000 deductible limit on all open claims as of December 31, 2015. The liability on commercial general policies is \$1,000 per occurrence, except for fire damages, where the limit is \$50 for any one fire, and medical payment, where the limit is \$51 for any one person, up to an aggregate of \$3,000. At December 31, 2021, the Captive was in compliance with its minimum capital requirement.

In April 2016, the respective boards of NHCC and NHCC, Ltd., the Captive, agreed to make certain changes to the Insurance Program as follows: NHCC would have, retain and be responsible for the first \$1,000 of losses for all hospital professional liability claims made from 1999 to the present, and would have, retain and be responsible for the first \$1,000 of losses for all hospital professional liability claims of a going forward basis. NHCC, Ltd., would be responsible for reimbursing NHCC under the terms and conditions of hospital's professional liability excess coverage attaching at \$1,000 for all open claims from 1999 and forward.

The Captive's activity in the loss reserves and loss adjustment expenses is summarized as follows (in thousands):

	2021	2020
Balance at beginning of year	\$ 36,029	\$ 35,967
Incurred related to: Current year	46	2,762
Total incurred	46	2,762
Paid relating to: Prior year	(18,799)	(2,700)
Total paid	(18,799)	(2,700)
Balance at end of year	\$ 17,276	\$ 36,029

Losses and loss adjustment expenses for incurred claims for prior years reflect changes in estimates of the ultimate settlement of such losses.

Insurance reserves and the related insurance losses and loss adjustment expenses, recorded through the Captive, are recorded on an undiscounted basis at December 31, 2021.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 21. CONTINGENCIES AND COMMITMENTS (Continued)

#### E. Nassau Health Care Corporation Insurance (Continued)

In addition to the insurance coverage purchased from the Captive, the Corporation purchases umbrella coverage and other coverage from commercial insurers. For the years ended December 31, 2021 and 2020, insurance expense totaled \$1,171 and \$1,077, respectively.

#### F. Capital Commitments

At December 31, 2021, there were capital project contract commitments of \$889 million, of which approximately \$682 million may require future funding. All capital project commitments are encumbered in the County's financial system. Some of these capital project commitments are included in the material encumbrances table in Footnote 21 G. below.

#### G. <u>Material Encumbrances</u>

Material encumbrances (greater than \$5 million) as of the year ended December 31, 2021 were as follows (dollars in thousands):

<u>Capital Fund</u>	
Construction:	
Bridge Rehab	\$ 18,430
Buildings	68,695
Disposal	402,351
Roads	21,372
<u>Grant Fund</u>	
Bus Services	43,558
<u>General Fund</u>	
Bus Services	7,984
Day Care Contracts with	
Social Services	10,288

These encumbrances are included in restricted, committed and assigned fund balances of the respective funds.

#### H. Service Concession Arrangements

The County has determined there are four service concession arrangements which are reported in the County's Statement of Net Position as of December 31, 2021; (1) Carltun on the Park LTD, (2) Christopher Morley Tennis LLC (3) Northwell Health Ice Center at Eisenhower Park (formerly known as Twin Rinks LLC) and (4) Long Island Swimming Ltd. The County has recorded receivables of \$3.7 million, capital assets of \$52.9 million, current liabilities of \$70.0 thousand and deferred inflows of \$56.5 million in the Statement of Net Position. See details below.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 21. CONTINGENCIES AND COMMITMENTS (Continued)

#### H. Service Concession Arrangements (Continued)

#### Carltun on the Park LTD

The County's agreement with Carltun on the Park, LTD ("the Carltun") grants the Carltun the use of an existing Eisenhower Parks structure, which houses a restaurant and catering facility. The original agreement dates back to 1990 and the current agreement runs from January 1, 2013 through September 30, 2022. There were no up-front payments. The Carltun pays a minimum license fee of \$371.0 thousand per year, in monthly installments, with annual increases based on the Consumer Price Index ("CPI"). The Licensee also pays a percentage of its gross revenues, calculated at 18.5% of gross receipts (13%) for tax exempt entities), and an annual utility fee of \$70.0 thousand, with increases based on the CPI. The Licensee is responsible for the greater of the minimum license fee payment or the percentage of gross receipts amount. The Carltun is responsible for all improvements and maintenance of the premises. The revenue received by the County is used to fund General Fund expenditures. The County has no financial contractual obligations respecting this agreement. The agreement calls for a bond or security deposit of up to \$250,000 at the County's discretion. The County currently has a \$250,000 bond on file which expires on January 1, 2023 and is renewable annually. The County reported in its Statement of Net Position a receivable of \$85.1 thousand, capital assets of \$30.9 thousand, a utility liability of \$70.0 thousand and a deferred inflow of resources in the amount of \$46.0 thousand as of December 31, 2021, pursuant to the service concession arrangement.

#### **Christopher Morley Tennis LLC**

The County entered into an agreement with Christopher Morley Tennis, LLC ("Morley Tennis") which was approved by the County Legislature's Rules Committee in 2009. The intent of the County was to provide a place for the public to play tennis year-round at reasonable rates. The agreement has a term of twenty years with an additional five-year option upon the agreement of Morley Tennis and the County. There were no up-front payments. Morley Tennis erected a new facility in 2013. Pursuant to the agreement, Morley Tennis pays an annual flat fee of \$118.5 thousand, which increases yearly pursuant to the agreement. A percentage of the gross receipts is paid to the County, beginning at 1% and rising over the term of the agreement to 4.6% in year twenty. Morley Tennis is required to pay for all utilities, capital improvements and maintenance of the premises. The County has no financial contractual obligations respecting this agreement. The facility was completed and occupancy taken by Morley Tennis in November 2013. Pursuant to the agreement, ownership of the facility becomes the County's, at the County's option, at the end of the agreement. Morley Tennis has provided a \$150.0 thousand performance bond to cover the faithful performance for the life of the agreement. The bond is in effect until May 20, 2023 and is renewable yearly. The County reported in its Statement of Net Position a receivable with a carrying amount of \$1.106 million, capital assets of \$7.6 million and a corresponding deferred inflow of resources of \$8.7 million as of December 31, 2021, pursuant to the service concession arrangement.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 21. CONTINGENCIES AND COMMITMENTS (Continued)

#### H. Service Concession Arrangements (Continued)

#### Northwell Health Ice Center at Eisenhower Park (formerly Twin Rinks at Eisenhower LLC)

The County entered into an agreement with Twin Rinks at Eisenhower LLC ("Twin Rinks"), which was approved by the Rules Committee in late 2012, to provide a local venue for the public's increasing interest in the sport of hockey. The agreement has a term of thirty (30) years with an additional two tenyear options upon the agreement of the Licensee and the County. There were no up-front payments. The Licensee constructed a new facility which was completed and occupancy taken in February 2014. Beginning in 2015, the annual base license fee was \$100.0 thousand and increased to \$125.0 thousand upon the commencement of operating year 5. Thereafter, it will increase by 2.5% per year until the base fee is \$150.0 thousand. The increase will then be 1.5% per year until the end of the 30 year term. The County has no financial contractual obligations respecting this License. Pursuant to the agreement, ownership of the facility becomes the County's upon completion, at the County's option, or at the end of the agreement. The Licensee has provided the required \$150.0 thousand performance bond which will expire on January 18, 2023, and is renewable yearly. The Licensee is required to pay for all utilities, capital improvements and maintenance of the premises. A percentage of the gross receipts are also placed into an account which serves to help maintain the premises and implement programs for the public. The account is held by the Licensee but all expenditures must be approved by the County's Parks Department. On June 8, 2015 Twin Rinks at Eisenhower Park LLC filed a voluntary petition for relief under Chapter 11of title 11 of the United States Bankruptcy code. In September 2015, Nassau County entered into an Assignment, Assumption and Consent Agreement with Twin Rinks at Eisenhower LLC and Twin Rinks Acquisition Company LLC whereby Twin Rinks Acquisition Company LLC assumed the agreement between Nassau County and Twin Rinks at Eisenhower Park LLC. In March 2016, the facility's name changed from Twin Rinks to Northwell Health Ice Center at Eisenhower Park. The County reported in the Statement of Net Position a receivable with a carrying amount of \$1.865 million, capital assets of \$42.4 million and a corresponding deferred inflow of resources of \$44.2 million as of December 31, 2021, pursuant to the service concession arrangement.

#### Long Island Swimming Ltd.

The County entered into an agreement with Long Island Swimming Corp, which was approved by the Rules Committee in 2014, to both supplement the use of the Aquatic Center and provide for an Eisenhower swimming facility when the needed repairs to the Aquatic Center are performed. This auxiliary pool enables the County to increase overall usage by the public and host regional and national swimming events. The agreement has a term of twenty (20) years with two additional five year options upon the agreement of the Licensee and County. There were no up-front payments. Licensee constructed a new facility. Pursuant to the agreement, the annual base license fee will be \$45.0 thousand (in equal monthly payments of \$3.8 thousand), which will increase to \$62.5 thousand upon the commencement of Operating year 5. Thereafter, it will increase by 2.5% per year until the base fee is \$70.0 thousand. The increase will then be 1.5% per year until the end of the 20 year term. The County has no financial contractual obligations respecting this License. Pursuant to the agreement, ownership of the facility becomes the County's upon completion, at County's option. The Licensee provided \$45.0 thousand to the County to cover the faithful performance of Licensee for the life of the agreement. The Licensee is required to pay for all utilities, capital improvements and maintenance of the premises. A percentage of the gross receipts is also placed into an account which serves to help maintain the premises and implement programs for the public. The account is held by Licensee but all expenditures must be approved by the County's Parks Department. The County reported in the Statement of Net Position a receivable with a carrying amount of \$621.4 thousand, capital assets of \$2.9 million and a corresponding deferred inflow of resources of \$3.6 million as of December 31, 2021, pursuant to the service concession arrangement.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 21. CONTINGENCIES AND COMMITMENTS (Continued)

#### H. <u>Service Concession Arrangements (Continued)</u>

#### Nassau Community College – Service Concession Arrangement

NCC has entered into a ten-year service concession arrangement with CulinArt Group (CulinArt) for the operations of food service and purchase and maintenance of related equipment. The arrangement incorporates a yearly license fee paid by CulinArt. The yearly payments are paid monthly over a tenmonth period. NCC initially recorded a receivable and deferred inflow of approximately \$2.1 million, for the present value of the total payments to be received over the term of the arrangement.

The installation of the purchased equipment was completed and put into service on September 1, 2016. NCC will retain the equipment purchased by CulinArt at the end of the contract period. NCC has included the equipment purchase and related installation costs totaling \$1.8 million, net of depreciation, as part of equipment in the capital assets section of the statement of net position. NCC has also recorded a deferred inflow for the purchase, net of the related contractual liability, to be amortized on a straight-line basis over the contract period. The amount of deferred inflow at August 31, 2021, is approximately \$440,000 net of amortization of \$119,000 recorded as other revenue. In the event the contract is terminated prior to its ten-year term, NCC will repay CulinArt for the unamortized portion of the equipment. On June 1, 2021, CulinArt transferred and assigned all rights, title and interest to the Compass Group USA. Compass Group USA assumes all the obligations of CulinArt under the contract noted above, which may be enforceable by NCC.

In March 2020, NCC amended this agreement reducing the license fees to \$0 for fiscal year 2021.

NCC has also entered into a ten-year service concession arrangement with Follett Higher Education (Follett) for the operations of NCC bookstore. The arrangement incorporates yearly guaranteed commissions paid by Follett. The yearly payments are paid quarterly. NCC has recorded a receivable and deferred inflow of approximately \$3,800,000, net of revenue recognized in fiscal year 2021 of \$600,000, for the present value of the total payments to be received over the term of the arrangement.

The installation of the purchased equipment was completed and put into service on September 1, 2018. NCC will retain the equipment purchased by Follett at the end of the contract period. NCC has included the equipment purchase and related installation costs totaling \$900,000, net of depreciation, as part of equipment in the capital assets section of the statement of net position. NCC has also recorded a deferred inflow for the purchase, to be amortized on a straight-line basis over the contract period. The amount of deferred inflow at August 31, 2021, is approximately \$590,000 net of amortization of approximately \$100,000 recorded as other revenue. In the event the contract is terminated prior to its ten-year term, NCC will repay Follett for the unamortized portion of the equipment.

#### **22. SUBSEQUENT EVENTS**

#### **Debt Issuance**

In June 2022, the County issued Series A General Improvement Bonds in the amount of \$268.4 million. The bonds bear interest rates between 4% and 5% with maturity dates ranging from April 2024 to April 2052. The bonds were issued to fund various public purposes, including capital projects, and to pay costs of issuance.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

#### 22. SUBSEQUENT EVENTS (Continued)

#### **Unions Longevity Settlement**

In April 2022, the Nassau County Legislature approved a Memorandum of Agreement and Stipulation of Settlement ("Settlement") by and between the County of Nassau, the Nassau County Sheriff's Correction Officers Benevolent Association, Inc ("COBA"), Local 830 of the Civil Service Employees Association, A.F.S.C.M.E., Local 1000, A.F.L.-C. I. O. ("CSEA"), Detectives Association, Inc., of the Police Department of the County of Nassau, Inc. ("DAI"), the Police Benevolent Association of the Police Department of the County of Nassau, Inc. ("PBA") and the Superior Officers Association of the Police Department of the County of Nassau Inc. ("SOA") to pay current employees and former employees who were eligible for longevity payments for January 1, 2018 through December 31, 2021, an agreed upon amount.

The Settlement also agreed to replace the then existing contractual longevity schedule and replace with a new one effective January 1, 2022.

On May 31, 2022 the Nassau County Interim Finance Authority granted the final approval to pay and restore the Longevity. The County has placed \$100 million in reserves towards the payment of the agreed upon longevity. As of the date of this report, \$32.4 million of retroactive longevity payments were made; these amounts represent longevity and longevity adjustments due to current eligible and certain retired employees for 2018 through 2021.

Additional retroactive payments due to separated and retired employees and estates will be made after the issuance of this report. Adjustments to payments already made for 2022 longevity will be paid after the issuance of this report. At this time, the totals to be paid have not yet been computed.

#### Fair Labor Standards Act "FLSA" Litigations

In 2022, two additional FLSA class actions were commenced arising from similar fact patterns as the five 2015-2017 FLSA lawsuits, two of which were settled in 2021. See Note 21A, *Contingencies and Commitments* for further details. The County will continue to defend itself vigorously in these actions and proceedings. The County cannot state with certainty the amount of such potential damages and attorneys' fees, but has estimated, depending on the size of the classes and the methodology of calculation, that they could total approximately \$80 to \$120 million.

#### **Pension Amortization Deferral Voluntary Payments**

In February 2022, the County made a voluntary payment of \$122.9 million to the New York State and Local Retirement System (ERS and PFRS) to pay the majority of its deferred pension balance. As of December 31, 2021, the balance of this liability was \$165.8 million. At the time of the payment, the remaining unpaid deferred pension liability was \$33.4 million, however, this amount will continue to accrue interest until paid.

#### Fireman's Training Center

In January 2022 the NYSDEC and its consultant (HDR) prepared a "Focused Feasibility Study" for the treatment of offsite contamination in the Old Bethpage Area. The preferred remedial alternative selected in this study includes the updating and reactivation of the FTC groundwater treatment facility. This alternative is estimated to take thirty (30) years to complete, and it will cost approximately \$98 million to implement over its lifetime. Plans to implement this proposal have not yet been approved or finalized.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 22. SUBSEQUENT EVENTS (Continued)

# <u>NYS Elimination of Aid and Incentives to Municipalities ("AIM") and Distressed Provider Assistance</u> ("DPA") Withholdings from County Sales Tax

The Aid and Incentives for Municipalities ("AIM") program provides state aid to all of New York's cities (other than New York City), towns and villages. The State shifted AIM funding responsibility for most towns and villages from the State to counties (through semi-annual withholdings from sales tax collections) in the State Fiscal Years 2019-2020, 2020-2021 and 2021-2022. The County's sales tax collections had the following amounts withheld by the State to pay AIM: 2019 \$7.6 million; 2020 and 2021 \$11.4 million; and 2022 \$3.9 million.

In 2020, NYS Tax Law was amended to direct the Office of the State Comptroller to withhold a total of \$50 million from NYS Counties (excluding NYC) and deposit into the New York Agency Trust Fund, Distressed Provider Assistance Account, annually, for two years. These funds were to be used to provide critical support to financially distressed hospitals and nursing homes throughout the State. The County's sales tax collections had the following amounts withheld by the State to deposit into the DPA account: 2020 \$6.0 million; and 2021 \$8.3 million.

The 2022-23 New York State Enacted Budget eliminated the diversion of county sales tax to support AIM and Local DPA Pool payments. Beginning in July 2022, all cities (other than New York City) and 1,465 towns and villages will receive AIM payments from the State funds, pursuant to Chapter 55 of the Laws of 2022.

As a result of the elimination of the AIM and DPA withholdings, the County expects an increase in its sales tax revenue of approximately \$15.9 million in 2022 related to these actions.

## **OPIOID Settlement**

In 2022, the New York State Attorney General announced that Long Island has started to receive \$46.9 million in opioid settlements from the big pharmaceutical opioid lawsuit. Nassau County is scheduled to receive \$20.4 million and Suffolk County \$26.4 million for 2022. The settlement amounts will be used to combat opioid addiction by directly funding programs such as drug prevention programs, drug rehabilitation centers, drug overdose prevention and counseling.

#### American Rescue Plan Funding

In March 2021, as the COVID-19 crisis continued, the American Rescue Plan Act of 2021 ("ARPA") established the Coronavirus State and Local Fiscal Recovery Funds ("SLFRF") to provide state, local, and Tribal governments with the resources needed to respond to the pandemic and its economic effects and to build a stronger, more equitable economy during the recovery. Under the plan, the County was to receive \$385.0 million in two tranches from the United States Department of the Treasury. In May 2020, the County received the first tranche of \$192.5 million and the second tranche of \$192.5 million in June 2022. The SLFRF program ensures that state, local, and Tribal governments have the resources needed to fight the pandemic, sustain and strengthen the economic recovery, maintain vital public services, and make investments that support long-term growth, opportunity, and equity.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2021

# 22. SUBSEQUENT EVENTS (Continued)

# Long Island Power Authority/National Grid v. Department of Assessment, County of Nassau

Long Island Power Authority ("LIPA") and National Grid commenced tax certiorari proceedings under Real Property Tax Law Article 7 challenging the 2010 to 2021 assessments of the EF Barrett Power Plant in the Town of Hempstead and the Glenwood Landing plant in Glenwood Landing. Per stipulated agreement, trial appraisal reports for the 2015-2019 proceedings were filed and exchanged pursuant to Uniform Trial Court Rule 202.59. A trial date was set for May 31, 2022 for the 2015 to 2019 proceedings. The potential liability of these challenges was substantial. LIPA and National Grid suggested figures as high as \$500 million; the County has estimated the liability as of December 31, 2021, to be \$299.9 million for tax years 2015-2019. The potential liability for all tax years 2010-2022 based on a Court determination could have been as high as \$750 – 800 million. Pursuant to the County guaranty contained in the Nassau County Administrative Code as interpreted by case law, the County would be responsible for paying the entire amount of any tax refunds for the County, town, school district and special district taxes without chargeback to those tax jurisdictions that receive the tax payments. A global resolution of these cases was reached in April 2022, and the settlement was approved by the Nassau County Legislature on April 26, 2022. Similar to the settlement reached between plaintiffs and Suffolk County, the plaintiffs accepted 46.5 percent reductions in actual tax payments over a five-year period and agreed to forgo receiving tax certiorari refund and discontinuing tax years 2010-2022 so long as the County met the target reductions in tax payments over the five-year glide path period. At the end of the five-year glide path, the parties may continue with tax payments reached in the final tax year for the next five years.

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**REQUIRED SUPPLEMENTARY INFORMATION** 

#### SCHEDULE OF CHANGES IN THE COUNTY'S TOTAL OTHER POSTEMPLOYMENT BENEFIT LIABILITY AND RELATED RATIOS (Dollars in Thousands)

Financial Report Date, December 31st:		2021		2020		2019	 2018		2017
OPEB Measurement Date of December 31st:		2020		2019		2018	 2017		2016
Total OPEB Liability Service Cost	\$	215 507	\$	157 797	\$	200 801	\$ 167.002	\$	172 674
Interest Effect of economic/demographic gains or losses	3	215,597 176,111 195,881	Э	157,787 215,912 (6,455)	э	200,891 220,624 (127,858)	\$ 167,002 215,385 (8,486)	Э	172,674 203,005
Effect of assumptions or changes in inputs Benefit payments		(117,672) (200,301)		936,922 (200,481)		(1,191,457) (212,542)	 507,107 (186,464)		(174,314) (181,813)
Net Change in Total OPEB Liability		269,616		1,103,685		(1,110,342)	694,544		19,552
Total OPEB Liability - Beginning		6,311,284		5,207,599		6,317,941	 5,623,397		5,603,845
Total OPEB Liability - Ending	\$	6,580,900	\$	6,311,284	\$	5,207,599	\$ 6,317,941	\$	5,623,397
Covered - employee payroll		903,062		899,858		895,357	920,699		890,837
Total OPEB liability as a percentage of covered payroll		728.73%		701.36%		581.62%	686.21%		631.25%

Note:

This schedule is intended to show information for 10 years. Since 2018 is the first year for this presentation, no other data, prior to 2017 was available. However, additional years will be included as they become available.

#### Notes to Schedule:

No assets are accumulated in a trust that meets the criteria in GASB Statement No. 75, paragraph 4, to pay other postemployment benefits (OPEB).

The County currently contributed enough money to the plan to satisfy current obligations on a pay-as-you-go basis.

Changes in Benefit Terms None

Changes of Assumption	S					
Discour	nt Rate	2.12%	2.74%	4.10%	3.44%	3.78%
Mortali	ty					
2020	Measurement date - August 2020 Annual Report to the Com	ntroller on Actuarial Assi	umptions SOA MP-	2020		

2020 Measurement date - August 2020 Annual Report to the Comptroller on Actuarial Assumptions SOA MP-2020

2018 Measurement date - April 1, 2016 Actuarial Valuation of the New York State and Local Retirement System, modified to use Scale MP-2019 2017 Measurement date - April 1, 2016 Actuarial Valuation of the New York State and Local Retirement System, modified to use Scale MP-2018 2016 Measurement date - RP-2000, Scale AA

These amounts are inclusive of NIFA.

#### EXHIBIT X-16

#### COUNTY OF NASSAU, NEW YORK

# SCHEDULE OF CONTRIBUTIONS NYSLRS PENSION PLAN (Dollars in Thousands)

	December 31,									
ERS	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Contractually required contributions	\$ 83,312	\$ 76,412	\$ 75,099	\$ 75,448	\$ 76,263	\$ 78,389	\$ 83,910	\$ 90,327	\$ 89,306	\$ 92,243
Contributions recognized by the Plan in relation to the contractually required contributions	\$ 81,209	\$ 68,460	\$ 66,939	\$ 65,949	\$ 62,891	\$ 60,079	\$ 55,084	\$ 53,073	\$ 53,493	\$ 53,657
Contribution deficiency (excess)	\$ 2,104	\$ 7,952	\$ 8,160	\$ 9,499	\$ 13,372	\$ 18,310	\$ 28,826	\$ 37,254	\$ 35,813	\$ 38,586
Covered Payroll	\$ 507,537	\$ 507,833	\$ 521,914	\$ 475,820	\$ 466,288	\$ 459,538	\$ 443,847	\$ 452,810	\$ 441,721	\$ 457,271
Contributions recognized by the Plan as a percentage of covered payroll	16.00%	13.48%	12.83%	13.86%	13.49%	13.07%	12.41%	11.72%	12.11%	11.73%
Note: ERS amounts include NIFA										
PFRS										
Contractually required contributions	\$ 92,815	\$ 82,473	\$ 80,983	\$ 84,789	\$ 90,249	\$ 87,729	\$ 83,369	\$ 91,983	\$ 99,267	\$ 82,813
Contributions recognized by the Plan in relation to the contractually required contributions	\$ 91,499	\$ 77,602	\$ 76,751	\$ 77,619	\$ 78,693	\$ 74,838	\$ 68,290	\$ 68,382	\$ 69,290	\$ 66,205
Contribution deficiency (excess)	\$ 1,316	\$ 4,871	\$ 4,232	\$ 7,170	\$ 11,556	\$ 12,891	\$ 15,079	\$ 23,601	\$ 29,977	\$ 16,608
Covered Payroll	\$ 386,231	\$ 344,531	\$ 397,626	\$ 397,626	\$ 359,301	\$ 369,238	\$ 358,147	\$ 356,016	\$ 357,232	\$ 368,494
Contributions recognized by the Plan as a percentage of covered payroll	23.69%	22.52%	19.30%	19.52%	21.90%	20.27%	19.07%	19.21%	19.40%	17.97%

Note: Information prior to the dates indicated reported in this schedule are unavailable.

#### EXHIBIT X-17

#### COUNTY OF NASSAU, NEW YORK

#### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY NYSLRS PENSION PLAN (Dollars in Thousands)

								Marc	h 31,					
		2021		2020		2019		2018		2017	 2016		2015	 2014
ERS														
County's proportion of the net pension liability (asset)	1	.6748782%	1	.8639277%		1.8675593%		1.8724633%		1.9324746%	1.9049625%		1.8958576%	1.8958576%
County's proportionate share of the net pension liability (asset)	\$	1,617	\$	462,707	\$	123,801	\$	56,464	\$	169,283	\$ 284,906	s	59,955	\$ 79,862
Covered Payroll	\$	507,765	\$	518,383	\$	488,597	\$	488,594	\$	459,179	\$ 432,163	\$	437,562	\$ 435,697
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll		0.32%		89.26%		25.34%		11.56%		36.87%	65.93%		13.70%	18.33%
Plan fiduciary net position as a percentage of the total pension liability		99.95%		86.39%		96.27%		98.24%		94.70%	90.70%		97.90%	97.20%
Note: ERS amounts include NIFA.														
PFRS														
County's proportion of the net pension liability (asset)		8.2791796%		8.5238853%		8.661111%		8.984056%		9.215762%	9.012023%		8.564898%	8.564898%
County's proportionate share of the net pension liability (asset)	\$	143,705	\$	455,552	s	145,252	s	90,776	\$	190,995	\$ 266,827	\$	23,576	\$ 35,656
Covered Payroll	\$	354,956	\$	370,047	\$	392,858	\$	404,320	\$	370,711	\$ 337,599	\$	341,143	\$ 355,746
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll		40.49%		123.11%		36.97%		22.45%		51.52%	79.04%		6.91%	10.02%
Plan fiduciary net position as a percentage of the total pension liability		95.79%		84.86%		95.09%		96.93%		93.50%	90.20%		99.00%	98.50%

The amounts presented for each fiscal year were determined as of the System's measurement date, March 31st.

This schedule is intended to present information for ten years, additional years' information will be presented as it becomes available.

# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2021 (Dollars in Thousands)

	Nonmajor Sp				jor Specia	l Rev	venue Funds			No	nmajor Deb	t Ser	vice Funds			
		ironmental rotection Fund	Set	obacco tlement Corp Fund	Fi Au	Sewer nancing 1thority Fund		Grant Fund	FEMA Fund	OVID Fund		Tobacco ettlement Corp Fund		NIFA Fund	Gov	Total onmajor ⁄ernmental Funds
ASSETS																
Cash and Cash Equivalents Investments Restricted Cash and Cash Equivalents Restricted Investments	\$	11,174	\$	273	\$	120 2,184	\$	92,444	\$ 3,292	\$ 81	\$	14,691	\$	2 5,565	\$	107,384 2,184 2 20,256
Due from Other Governments								53,738	4,754	37						58,529
Accounts Receivable Interfund Receivables								444	10	52				5,564		444 5,626
Prepaids Other Assets				35				260	 	 						35 260
TOTAL ASSETS	\$	11,174	\$	308	\$	2,304	\$	146,886	\$ 8,056	\$ 170	\$	14,691	\$	11,131	\$	194,720
LIABILITIES																
Accounts Payable Accrued Liabilities Unearned Revenues	\$		\$		\$		\$	11,807 13,547 81,235	\$ 72 1,021	\$ 383	\$		\$		\$	12,190 13,619 82,256
Interfund Payables Other Liabilities		10,468						27,551 345	 1,021	 194				138		38,351 345
Total Liabilities		10,468						134,485	 1,093	 577				138		146,761
FUND BALANCE																
Nonspendable Spendable:				35												35
Restricted Committed Assigned		706		273		2,184 120		12,401	6,963	(105)		14,691		10,993		47,232 706 393
Unassigned									 	 (407)					·	(407)
Total Fund Balance		706		308		2,304		12,401	 6,963	 (407)		14,691		10,993		47,959
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	\$	11,174	\$	308	\$	2,304	\$	146,886	\$ 8,056	\$ 170	\$	14,691	\$	11,131	\$	194,720

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

			Nor	major Special	Rev	enue Fund	ls				Nonmaj	jor D	ebt Servio	ce Fu	nds	
	Pro	onmental tection Fund	Tobacco Settlement Corp Fund	Sewer Financing Authority Fund		Grant Fund		FEMA Fund	)VID und	Se	obacco ttlement Corp Fund	Fi Au	Sewer nancing 1thority Fund		NIFA Fund	Total Nonmajor wernmental Funds
Revenues:																
Property Taxes Tobacco Receipts Special Taxes Departmental Revenue Interest Income Fines and Forfeits Rents and Revenue	\$	11,016 10	\$	\$	\$	1,281 4,115 52 1,303 1,162 169	\$		\$ 14	\$	20,937 3	\$		\$	9	\$ 11,016 20,937 1,281 4,115 92 1,303 1,162 169
Other Revenues State Aid						4 63,238		1								4 63,239
Federal Aid						92,587		4,326	 36							96,949
Total Revenues		11,026		4		163,911		4,327	 50		20,940				9	200,267
Expenditures:																
Current: Legislature Judicial General Administration Protection of Persons Health Public Works Recreation and Parks Social Services Corrections			120	34		3,172 81,358 10,419 45,330 1,071 2,888 18,025 1,744		9	 11 3 1,226 214 2 26 298							11 3,175 82,738 10,419 45,544 1,080 2,890 18,051 2,042
Total Current			120	34		164,007		9	 1,780							165,950
Debt Service: Principal Interest Bond Issuance Costs									 		10,857 17,535		12,365 4,987		440 33,412 15,925	23,662 55,934 15,925
Total Debt Service									 		28,392		17,352		49,777	95,521
Total Expenditures			120	34		164,007		9	 1,780		28,392		17,352		49,777	261,471
Excess (Deficiency) of Revenues Over (Under) Expenditures		11,026	(120)	(30)		(96)	·	4,318	 (1,730)		(7,452)		(17,352)		(49,768)	(61,204)
Other Financing Sources (Uses): Transfers In Transfers Out Transfers In of Investment Income		(10,468)				954		10	798							1,762 (10,468)
Transfers Out of Investment Income Transfers In from NIFA Transfers Out to NIFA Transfers In from NCSSWFA Transfers Out to NCSSWFA Transfers Out to NCTSC Transfers Out to NCTSC			135	162,412 (162,694)							(135)		17,352		57,990 (81,100)	57,990 (81,100) 179,764 (162,694) 135 (135)
Issuance of Bonds Refunding Bonds Issued Premium on Bonds Payment to Bond Escrow Agent											()				,110,110 197,670 ,283,618)	1,110,110 197,670 (1,283,618)
Total Other Financing Sources (Uses)		(10,468)	135	(282)		954		10	 798		(135)		17,352		1,052	9,416
Net Change in Fund Balance		558	15	(312)		858		4,328	(932)		(7,587)				(48,716)	(51,788)
Fund Balance Beginning of Year		148	293	2,616		11,543		2,635	 525		22,278				59,709	99,747
Fund Balance End of Year	\$	706	\$ 308	\$ 2,304	\$	12,401	\$	6,963	\$ (407)	\$	14,691	\$		\$	10,993	\$ 47,959

# COMBINING STATEMENT OF NET POSITION AND ACTIVITIES

#### COMBINING STATEMENT OF NET POSITION NONMAJOR DISCRETELY PRESENTED COMPONENT UNITS - PROPRIETARY DECEMBER 31, 2021 (Dollars in Thousands)

	Nassau County Bridge Authority	Nassau Regional Off-Track Betting Corporation	Nassau County Industrial Development Agency	Nassau County Local Economic Assistance Corporation	Nassau County Land Bank	Total Nonmajor Discretely Presented Component Units
ASSETS	Druge Autority	Corporation	Agency	Corporation		Component Units
CURRENT ASSETS:						
Cash and Cash Equivalents	\$ 11,104	\$ 12,334	\$ 4,012	\$ 723	\$ 414	\$ 28,587
Restricted Cash and Cash Equivalents		463			15	478
Other Receivables	3	(7(	86	1		3 763
Accounts Receivable Less Allowance for Doubtful Accounts		676	80	1		/03
Inventories	16					16
Prepaids	48		55	1	2	106
Other Assets - Current		794	24			818
Total Current Assets	11,171	14,267	4,177	725	431	30,771
NON CURRENT ASSETS:						
Restricted Cash and Cash Equivalents	2,737					2,737
Property Held for Sale	_,,,				192	192
Capital Assets Not Being Depreciated	25	432		24		481
Depreciable Capital Assets	65,239	40,136	134			105,509
Less Accumulated Depreciation	(39,898)	(35,808)	(66)			(75,772)
Total Non Current Assets	28,103	4,760	68	24	192	33,147
Total Assets	39,274	19,027	4,245	749	623	63,918
DEFERRED OUTFLOWS OF RESOURCES						
Pensions	1,164	4,227	691			6,082
Other Postemployment Benefits	1,838	6,740				8,578
Total Deferred Outflows of Resources	3,002	10,967	691			14,660
LIABILITIES						
CURRENT LIABILITIES:						
Accounts Payable and Accrued Liabilities	301	3,550	178	16	16	4,061
Unearned Revenues	368		78	10		456
Due To Primary Government		187	5		151	343
Due to Other Governments	225	4,191				4,191
Current Portion of Long Term Liabilities Other Liabilities - Current	337	652 496	74	24	9	1,063 529
Total Current Liabilities	1,006	9,076	335	50	176	10,643
	1,000	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				10,015
NON CURRENT LIABILITIES: Accounts Payable and Accrued Liabilities		591				591
Notes Payable		5,391				5,391
Bonds Payable	7,920	5,571				7,920
Due to Other Governments, net		414				414
Accrued Vacation and Sick Pay	515	1,245	173			1,933
Postemployment Retirement Benefits Liability	11,313	56,759	1,077			69,149
Net Pension Liability	6	14	2			22
Total Non Current Liabilities	19,754	64,414	1,252			85,420
Total Liabilities	20,760	73,490	1,587	50	176	96,063
DEFERRED INFLOWS OF RESOURCES						
Pensions	1,656	4,567	744			6,967
Other Postemployment Benefits	1,412	6,636				8,048
Total Deferred Inflows of Resources	3,068	11,203	744			15,015
NET POSITION						
Net Investment in Capital Assets Restricted: Grants	17,166	2,289	68	24	15	19,547 15
Unrestricted	1,282	(56,988)	2,537	675	432	(52,062)
Total Net Position (Deficit)	\$ 18,448	\$ (54,699)	\$ 2,605	\$ 699	\$ 447	\$ (32,500)

#### COMBINING STATEMENT OF ACTIVITIES NONMAJOR DISCRETELY PRESENTED COMPONENT UNITS - PROPRIETARY FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

	au County e Authority	Nassau Regional Off-Track Betting Corporation		Nassau County Industrial Development Agency	Nassau Local Eo Assist Corpo	conomic tance	Nassau County Land Bank	Total Nonmajor Discretely Presented Component Units
Expenses	\$ 7,586	\$ 47,711	1	\$ 2,363	\$	108	\$ 90	\$ 57,858
Program Revenues:								
Charges for Services Operating Grants and Contributions	 6,178	31,171	1	4,031		665		42,045
Total Program Revenues	 6,178	31,171	1	4,031		665		42,045
Net Program Revenues (Expenses)	 (1,408)	(16,540	))	1,668		557	(90)	(15,813)
General Revenues								
Federal, State and Local Appropriations Investment Income Gain on Sale of Real Property Other	5 50	13	5	14 64		1	11 1	33 11 5,881
Royalty Income	 	22,995	5					22,995
Net General Revenues	 55	28,774	1	78		1	12	28,920
Change in Net Position	(1,353)	12,234	1	1,746		558	(78)	13,107
Net Position (Deficit) - Beginning of Year	 19,801	(66,933	3)	859		141	525	(45,607)
Net Position (Deficit) - End of Year	\$ 18,448	\$ (54,699	)	\$ 2,605	\$	699	\$ 447	\$ (32,500)

**OTHER SUPPLEMENTARY INFORMATION** 

#### COMPARATIVE SCHEDULE OF ACTUAL REVENUES VS. MODIFIED BUDGET GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

#### GAAP to Total Budgetary Actual on a Variance Original Budgetary Actual Basis Budgetary Positive Budget Authority Revenues Conversion Basis (Negative) PROPERTY TAXES 437,889 \$ 437,889 \$ 415,161 \$ \$ 415,161 \$ (22,728) \$ 35,647 35,647 36,887 (2) 36,885 1,238 PAYMENTS IN LIEU OF TAXES PREEMPTED SALES TAX IN LIEU OF PROPERTY TAXES 88,060 Towns and City of Glen Cove 88 060 88 060 88 060 Total Preempted Sales Tax in Lieu of Property Taxes 88.060 88.060 88.060 88,060 INTEREST AND PENALTIES ON TAXES 32,670 32,670 35,052 35,052 2,382 SALES TAX \* 933,898 1,296,060 1,283,806 1,283,806 (12,254) SPECIAL TAXES Admission Tax - Belmont Park 18 18 18 (349) Emergency Phone Tax 7,488 7,488 7,139 7,139 Entertainment Tax 650 650 684 684 34 Motor Vehicle Tax 17,197 17,197 18,212 18,212 1,015 Off-Track Betting Surtax 955 955 1,629 1,629 674 HM Historic Building 170 170 170 170 Hotel-Motel Room Tax 3,405 3,405 3,850 (5) 3,845 440 31,697 Total Special Taxes 29,865 31,702 29,865 (5) 1,832 DEPARTMENTAL REVENUE 43,344 43,344 57,623 57,623 14,279 Assessment Board of Elections 40 40 9 9 (31) CASA 5 5 (5) Civil Service 420 420 244 244 (176) Correctional Center 2,300 2,300 1,543 (2) 1,541 (759) County Attorney 105 105 351 351 246 County Clerk 51,229 63,229 72,624 72,624 9,395 County Comptroller 11 11 9 9 (2) District Attorney 1 1 3 3 2 Fire Commission 7,201 7,201 6,768 6,768 (433) Health 2 Administration 2 1 1 (1)Children's Early Intervention 2.165 2.165 811 (125) 686 (1,479) Pre School Education 4,000 4,000 7,360 7,360 3,360 Laboratory Research 30 30 52 52 22 Personal Health 4 5 4 5 1 Information Technology 2 2 (2) Medical Examiner 25 25 28 28 3 Recreation and Parks 20.851 20.851 Recreation Services 22.615 (49)22 566 1 715 Police Ambulance Fees 22,897 22,897 19,984 290 20,274 (2,623) Police Fees 340 340 238 (74) 164 (176) Probation 1,197 1,197 1,046 1,046 (151)

# COMPARATIVE SCHEDULE OF ACTUAL REVENUES VS. MODIFIED BUDGET GENERAL FUND

# FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	Actual Revenues	GAAP to Budgetary Basis Conversion	Actual on a Budgetary Basis	Variance Positive (Negative)
DEPARTMENTAL REVENUE						
Public Administrator	\$ 450	\$ 450	\$ 318	\$	\$ 318	\$ (132)
Miscellaneous			147		147	147
Public Works - Administration	257	257	341	(5)	336	79
Public Works - Highway and Engineering	33,908	33,908	26,403	(84)	26,319	(7,589)
Purchasing	61	61	64		64	3
Social Services						
Administration	2,003	2,003	2,019	(107)	1,912	(91)
Aid to Dependent Children	3,150	3,150	3,401		3,401	251
Burials	2	2	1		1	(1)
Children in Foster Homes	60	60	37		37	(23)
Subsidized Adoptions	200	200	1 194		1	1
Home Energy Assistance Program	200 50	200 50	194		194	(6) 128
Children in Institutions				(001)	178	
Education of Handicapped Children Home Relief	10,854	10,854	11,745	(801)	10,944	90
Medicaid MMIS	3,350 1,070	3,350 1,070	2,928 1,072		2,928 1,072	(422)
Title XX	90	1,070	39		1,072	(51)
Treasurer	990	990	729		729	(261)
Total Departmental Revenue	212,664	224,664	240,931	(957)	239,974	15,310
INTEREST INCOME	929	929	942		942	13
LICENSES AND PERMITS						
Pistol Permit	1,133	1,133	1,234		1,234	101
Day Camp Permits	151	151	142		142	(9)
Food Establishments	3,415	3,415	3,272		3,272	(143)
Hazardous Materials Registration Fees	1,800	1,800	2,011		2,011	211
Home Improvements	2,600	2,600	2,858		2,858	258
Health Club License	20	20	3		3	(17)
Realty Subdivision Filing	102	102	168		168	66
Road Openings	1,300	1,300	1,072		1,072	(228)
Swimming Pools and Bathing Beaches	276	276	265		265	(11)
Temporary Residence Inspection Permit	120	120	151		151	31
Weights & Measures	1,500	1,500	1,260		1,260	(240)
Cross Connections	60	60	62		62	2
Water Supply Plan Review	155	155	251		251	96
Tattoo Parlor / Piercing	20	20	61		61	41
Impact Assessment Fee	200	200	464		464	264
Predemolition Inspection	146	146	135		135	(11)
Taxi and Limo Registration Fees	175	175	66		66	(109)
ATM Registration Fees	140	140	74		74	(66)
Maps - Sewers	20	20	20		20	
Hauling Permits	60	60	70		70	10
Licensing	15	15	100		100	85
Cost of Construction Fee	520	520	703		703	183
Total Licenses and Permits	13,928	13,928	14,442		14,442	514

# COMPARATIVE SCHEDULE OF ACTUAL REVENUES VS. MODIFIED BUDGET GENERAL FUND

# FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	Actual Revenues	GAAP to Budgetary Basis Conversion	Actual on a Budgetary Basis	Variance Positive (Negative)
FINES AND FORFEITS	\$ 105,638	\$ 105,638	\$ 71,503	\$	\$ 71,503	\$ (34,135)
RENTS AND RECOVERIES						
Rental of Mitchel Field	2,545	2,545	3,807	(1,256)	2,551	6
Coliseum Rental	3,550	3,550	203	(378)	(175)	(3,725)
Coliseum Utilities	1,781	1,781	1,088		1,088	(693)
Marriott Lighthouse Heating and Chilling	447	447	604	(25)	579	132
Landmark Property Rental	844	844	1,002	(242)	1,002	158
Mitchel Field Veterans Housing Lost and Abandoned Property	1,467 22	1,467 22	596 305	(243)	353 305	(1,114) 283
Cash Recoveries	11,811	11,811	8		8	(11,803)
Audit Recoveries	300	300	(158)	(36)	(194)	(494)
Police Vehicle Recovery	350	350	539	(50)	539	189
Vendor Recoveries	250	250	308		308	58
Accounts Receivables Recoveries	100	100	(21)	21		(100)
Revenue Recovery Account	35	35	7		7	(28)
Settlement Reimbursement	300	300	2		2	(298)
Recovery of Damage to County Property	1,300	1,300	129		129	(1,171)
Recovery of Prior Year Appropriations	9,616	9,616	5,156	195	5,351	(4,265)
Recovery of Workers' Compensation	5	5	574		574	569
Rental of County Property	2,286	2,286	1,935	(3)	1,932	(354)
Rental of Voting Machines	150	150	169		169	19
Sale of County Property Proceeds from Online Auction	8,570	8,570	40		40	(8,530)
Proceeds from Online Auction Prior Year Grant Fund Recoveries	200	200	371 1,867		371 1,867	171 1,867
Filor Fear Grant Fund Recoveries			1,007		1,807	1,007
Total Rents and Recoveries	45,929	45,929	18,531	(1,725)	16,806	(29,123)
INTERDEPARTMENTAL REVENUES						
Office of Budget and Management	58,807	58,807	56,082		56,082	(2,725)
Correctional Center	150	150	88		88	(62)
County Attorney	328	328	465		465	137
District Attorney	423	423	423		423	
Human Services	100	100				(100)
Information Technology	14,761	14,761	7,942		7,942	(6,819)
Police Department	14,150	14,150	12,032		12,032	(2,118)
Public Works - Administration	18,593	18,593	19,691		19,691	1,098
Public Works - Groundwater Remediation	494	494	623		623	129
Social Services	44	44	39		39	(5)
Total Interdepartmental Revenues	107,850	107,850	97,385		97,385	(10,465)
INTERFUND REVENUES						
Revenues from Indirect Cost Chargebacks	58	58	39		39	(19)
Revenues from Grant Closeouts	100	100				(100)
Interfund Revenue	8,511	8,511	7,765	(2)	7,763	(748)
Stop DWI Grant Revenue	70	70	315		315	245
Total Interfund Revenue	8,739	8,739	8,119	(2)	8,117	(622)
OTHER REVENUES						
OTB Profits	5,000	5,000	15,750	5,000	20,750	15,750
Intergovernmental Transfers	22,603	22,124	25,630		25,630	3,506
Miscellaneous	21,892	22,892	25,538	747	26,285	3,393
Total Other Revenues	49,495	50,016	66,918	5,747	72,665	22,649

# COMPARATIVE SCHEDULE OF ACTUAL REVENUES VS. MODIFIED BUDGET GENERAL FUND

# FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

Demol File         s		Original Budget	Total Budgetary Authority	Actual Revenues	GAAP to Budgetary Basis Conversion	Actual on a Budgetary Basis	Variance Positive (Negative)
$\begin{tabular}{ c c c c c c c c c c c c c c c c c c c$	OPIOID LITIGATION SETTLEMENT REVENUE	\$	\$	\$ 55,917	\$	\$ 55,917	\$ 55,917
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	STATE AID						
Correctional Center         943	5					4,533	,
Court facility Aid         828         828         625         625         (20)           District Attronsy         77         77         81         81         4           Fire Prevention, Safely, Communication and Education         155         155         105         105         (50)           Administration         645         645         867         867         222           Childers Early Intervention         10.325         10.325         10.65         10.165         (100)           Per School Education         61.804         61.804         62.334         66.2,34         430           Environmental Health         1.02         1.918         1.918         886         1.40 ratio         1.20         9           Administration         10.815         10.815         1.4266         1.4266         3.451           Debt Services         11         111         11         120         9           Administration         10.815         10.815         1.4266         1.4266         3.451           Debt Services         103         103         72         72         (31)           Administration         103         103         72         72         (31) <tr< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td></tr<>							
District Automey         77         77         81         81         4           Dirit e Automisstation         155         155         105         (50)           Health         103.25         10.325         10.255         10.165         (10,165)         (10,165)         (10,165)         (10,165)         (10,165)         (10,165)         (10,165)         (10,165)         (10,165)         (10,165)         (10,165)         (10,165)         (10,165)         (10,165)         (10,165)         (10,165)         (10,165)         (12,0)         Presonal Health         1.032         1.032         (12,0)         Presonal Health         2.094         2.094         2.131         2.141         1.41         1.41         2.141         2.141         2.141         2.141         2.141							
Fire Prevention, Safety, Communication and Education         155         155         105         105         (00)           Health         Administration         645         645         867         867         223           Childerry Early Intervention         10.325         10.165         10.165         (100)           Pre-School Education         61.804         61.804         62.214         400           Environmental Health         2.094         2.032         1211         2.11         2.131         2.11         3.7           Housing and Intergovernmental Affairs         111         111         120         9         9           Human Services         10.815         10.815         14.266         14.266         3.451           Administration         10.815         10.815         14.266         3.451         12.09           Poblicorives Fund         1.229         12.29         465         465         (164)           Poblicorives Fund         103         103         72         72         (31)           Highory and Bridge Maintenance         69.833         81.084         91.686         91.696         10.602           Tropical Sorvices         14         14         14         14 <td>5</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	5						
Health         Administration         645         645         867         867         222           Childen's Early Intervention         10.325         10.325         10.165         10.165         (160)           Pre School Education         16.804         66.1804         662.234         662.244         430           Environmental Health         1.032         1.032         1.918         866         126         126         120         9           Horning Pressonal Health         2.094         2.094         2.131         2.131         37           Hosning and Intergoverminential Affairs         111         111         120         9           Human Services         10.815         10.815         14.266         14.266         3.451           Debt Service Fund         1.229         14.266         14.266         3.451         10.815         10.815         10.815         10.815         10.815         10.815         10.815         10.815         10.815         10.815         10.825         10.815         10.825         10.815         10.815         10.825         10.815         10.815         10.815         10.815         10.815         10.815         10.815         10.815         10.815         10.815 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td></td<>							
Administration         645         645         867         222           Childers Early Intervention         10,325         10,165         (160)           Pe School Education         61,304         61,804         62,234         422,34           Laboratory Rescarch         387         387         261         261         (120)           Personal Health         2,094         2,131         2,131         37           Human Service         11         111         120         120         9           Administration         10,815         10,815         14,266         14,276         3,447           Delt Service Fund         10,215         10,815         14,266         14,276         3,457           Politic Department         800         800         437         457         (63)           Probation         5,057         5,057         7,191         7,191         2,134           Administration and Pats         3<	-	155	155	105		105	(50)
Pre School Education         61,804         62,234         62,234         62,234         430           Environmental Health         1,032         1,918         886           Laboratory Research         387         387         261         261         (120)           Personal Health         2,094         2,094         2,131         2,131         37           Housing and Intergovernmental Affairs         111         111         120         9           Human Services         10,815         14,826         14,4266         3,451           Debt Service Fund         10,815         14,815         14,266         14,426         3,451           Debt Service Fund         800         800         437         437         (363)           Probation         5,057         5,057         7,191         7,191         2,114           Administration         103         103         72         72         (31)           Highway and Bridge Maintenance         69,83         8,1084         91,686         10,602           Torpical Storn - Isais         3         3         3         3           Recreation Services         1         1         0         (0)         (1)		645	645	867		867	222
	Children's Early Intervention	10,325	10,325	10,165		10,165	(160)
Laboratory Research         387         387         261         261         (20)           Personal Heath         2,094         2,011         111         111         120         9           Human Service         10,815         10,815         14,266         14,266         3,451           Debt Service Fund         10,815         10,815         14,266         3,451         (64)           Debt Service Fund         800         800         437         437         (63)           Probubin         5,057         5,057         7,191         7,191         2,134           Public Works         7         72         (71)         (71)         2,134           Highway and Bridge Maintenance         69,883         81,084         91,686         10,600         7         72         (31)           Highway and Bridge Maintenance         69,883         1.03         72         72         (31)           Recreation Service         14	Pre School Education	61,804	61,804	62,234		62,234	430
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Environmental Health	1,032	1,032	1,918		1,918	886
Housing and Intergovernmental Affairs         111         111         120         120         9           Human Services         Administration         10,815         10,815         14,266         3,451           Debt Service Fund         1,229         1,229         465         465         (764)           Police Department         800         800         437         (363)         7,191         7,191         2,134           Public Works	Laboratory Research	387	387	261		261	(126)
Human Services         Administration         10,815         10,815         14,266         14,266         3,451           Administration         1,229         1,229         465         465         (764)           Polotice Department         800         800         437         437         (363)           Probation         5,057         5,057         7,191         7,191         2,134           Public Works	Personal Health	2,094	2,094	,			
$\begin{array}{ c c c c c c c c c c c c c c c c c c c$		111	111	120		120	9
$\begin{array}{c c c c c c c c c c c c c c c c c c c $							
Police Department         800         800         437         437         (363)           Probation         5,057         5,057         7,191         7,191         2,134           Public Works         103         103         72         72         (31)           Highway and Bridge Maintenance         69,883         81,084         91,686         10,602         3 <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td></t<>							
Probation         5,057         5,057         7,191         7,191         2,134           Public Works         103         103         72         72         (31)           Highway and Bridge Maintenance         69,883         81,084         91,686         91,686         10,602           Tropical Storn - Isaias         3         3         3         3         3         3           Recreation Service         14         14         14         14           Social Services         1         0         (1)         (1)           Administration         5,676         5,676         4,383         4,383         (1,293)           Adit to Dependent Children         86         86         94         94         8           Burials         1         1         0         (1)         (1)         (1)         (1)           Children in Institutions         1,720         1,764         1,764         44         44         Division of Services         6,702         5,514         5,544         (1,896)         1,45         145         145         145         145         145         145         145         145         145         145         145         145         145							. ,
Public Works         Number of the second secon	-						
Administration         103         103         72         72         (3)           Highway and Bridge Maintenance         69,883         81,084         91,686         91,680         91,985         91,680         <		5,057	5,057	/,191		/,191	2,134
Highway and Bridge Mnintenance         69,883         81,084         91,686         91,686         91,686         91,686         10,602           Tropical Storm - Isains         3         3         3         3         3           Recreation and Parks         14         14         14         14           Social Services         14         14         14         14           Social Services         1         0         (1)         (1)         0         (1)           Children in Foster Homes         430         430         338         338         (22)           Children in Institutions         1,720         1,720         1,764         1,764         44           Division of Services         6,702         6,702         5,534         (1,348)           Education of Handicapped Children         145         145         145           Home Relief         10,575         10,575         9,995         9,995         (880)           Juschildzeid AMMIS         2,150         2,54         2,54         (1,896)           Public Financial Assistance         6,724         6,724         5,891         (833)           Subsidized Adoptions         1,935         1,315         2,151		102	102	72		72	(21)
Tropical Storm - Isaias         3         3         3           Recreation and Parks         14         14         14           Secial Services         14         14         14           Administration         5,676         5,676         4,383         4,383         (1,293)           Aid to Dependent Children         86         86         94         94         8           Burials         1         1         0         (1)         (1)         Children in Foster Homes         430         338         338         (92)           Children in Foster Homes         430         430         338         338         (92)           Children in Foster Homes         6,702         6,702         5,554         (1,348)           Education of Handicapped Children         145         145         145           Home Relief         10,575         10,575         9,995         9,995         (580)           Juvenile Delinquents         559         559         618         618         59           Medicaid MMIS         2,150         2,150         2,54         2,54         (1,896)           Public Financial Assistance         6,724         6,724         5,891         (833) <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>							
Recreation and Parks Recreation Service         14         14         14         14           Social Services         14         14         14         14           Social Services         4diministration         5,676         5,676         4,383         4,383         (1,293)           Administration         5,676         5,676         4,383         4,383         (1,293)           Administration         86         86         94         94         8           Burials         1         1         0         (1)           Children in Institutions         1,720         1,7764         1,764         44           Division of Services         6,702         6,702         5,354         (1,348)           Education of Handicapped Children         145         145         145           Home Relief         10,575         10,575         9,995         (580)           Juvenile Delinquents         559         559         618         618         59           Medicaid MMIS         2,150         2,151         2,151         2,161         1216           Title XX         5,000         5,000         4,756         4,756         (244)           Veteran Service Agency		09,885	01,004	,			
Recreation Service         14         14         14           Social Services         Administration         5,676         5,676         4,383         (1,293)           Addinisitration         5,676         5,676         4,383         (1,294)         8           Burials         1         1         0         (1)         (1)           Children in Foster Homes         430         430         338         (22)           Children in Institutions         1,720         1,720         1,764         1,44           Division of Services         6,702         6,702         5,354         (1,348)           Education of Handicapped Children         145         145         145           Home Relief         10,575         10,575         9,995         (9,89)           Juvenile Delinquents         559         559         618         618         59           Medicaid MMIS         2,150         2,151         2,151         2,151         2,151         2,151           Public Financial Assistance         6,724         6,724         5,891         5,891         (833)           Subsidized Adoptions         1,935         1,935         2,151         2,151         216 <td< td=""><td>•</td><td></td><td></td><td>5</td><td></td><td>5</td><td>5</td></td<>	•			5		5	5
Social Services         Administration         5,676         5,676         4,383         (1,23)           Aid to Dependent Children         86         86         94         94         8           Burials         1         1         0         (1)           Children in Institutions         1,720         1,764         44           Division of Services         6,702         6,702         5,354         (1,348)           Education of Handicapped Children         145         145         145           Home Relief         10,575         10,575         9,995         (580)           Jurenile Delinquents         559         559         618         618         59           Medicaid MMIS         2,150         2,24         1,280         (1,866)           Public Financial Assistance         6,724         6,724         5,891         (833)           Subsidized Adoptions         1,935         1,935         2,151         2,151         216           Title XX         200,688         218,889         234,179         234,179         15,290           FEDERAL AD         207,688         218,889         234,179         234,179         15,290           Correctional Center         3,1				14		14	14
Aid to Dependent Children         86         86         94         94         8           Burials         1         1         0         (1)           Children in Foster Homes         430         430         338         338         (92)           Children in Institutions         1,720         1,720         1,764         1,764         44           Division of Services         6,702         6,702         5,354         (1,348)           Education of Handicapped Children         145         145         145           Home Relief         10,575         10,575         9,995         (580)           Juvenile Delinquents         559         559         618         618         59           Medicaid MMIS         2,150         2,150         2,54         (1,896)           Public Financial Assistance         6,724         6,724         5,891         (833)           Subsidized Adoptions         1,935         1,935         2,151         2,151         216           Title XX         5,000         5,000         4,756         (244)         Vetrans Service Agency         60         60         70         10           Total State Aid         207,688         218,889         234,							
Burials         1         1         0         (1)           Children in Institutions         430         430         338         338         (92)           Children in Institutions         1.720         1.720         1.764         4.44           Division of Services         6.702         6.702         5.354         1.45         1.45           Education of Handicapped Children         145         1.45         1.45         1.45         1.45           Home Relief         10.575         10.575         9.995         9.995         (580)           Juvenile Delinquents         559         559         6.18         6.18         59           Public Financial Assistance         6.724         6.724         5.891         (833)           Subsidized Adoptions         1.935         1.935         2.151         2.151         2.151           Title XX         5,000         5,000         4.756         (244)         Veterans Service Agency         60         60         70         70         10           Total State Aid         207,688         218,889         234,179         234,179         15.290           EEDERAL AID         1.741         1.741         1.741         1.741         1.	Administration	5,676	5,676	4,383		4,383	(1,293)
Children in Foster Homes         430         430         338         338         920           Children in Institutions         1,720         1,720         1,764         1,764         44           Division of Services         6,702         6,702         5,354         5,354         (1,348)           Education of Handicapped Children         145         145         145         145           Home Relief         10,575         10,575         9,995         9,995         (580)           Juvenile Delinquents         559         559         618         618         59           Public Financial Assistance         6,724         6,724         5,891         (833)           Subsidized Adoptions         1,935         1,935         2,151         2,151         216           Title XX         5,000         5,000         4,756         4,756         (244)         Veterans Service Agency         60         60         70         70         10           Total State Aid         207,688         218,889         234,179         234,179         15,290           EFEDERAL AID           Correctional Center         3,153         3,153         2,507         2,637         (2,537         (2,537	Aid to Dependent Children	86	86	94		94	
Children in Institutions         1,720         1,720         1,764         1,764         1,44           Division of Services         6,702         6,702         5,354         5,354         (1,348)           Education of Handicapped Children         145         145         145         145           Home Relief         10,575         10,575         9,995         (580)           Juvenile Delinquents         559         559         618         618         59           Medicaid MMIS         2,150         2,150         254         254         (1,896)           Public Financial Assistance         6,724         6,724         5,891         5,891         (833)           Subsidized Adoptions         1,935         1,935         2,151         2,151         2,161           Title XX         5,000         5,000         4,756         (244)         Veterans Service Agency         60         60         70         70         10           Total State Aid         207,688         218,889         234,179         234,179         15,290           EpEERAL AID           Correctional Center         3,153         3,153         2,507         2,607         (666)         11 <t< td=""><td>Burials</td><td>1</td><td>1</td><td>0</td><td></td><td></td><td>(1)</td></t<>	Burials	1	1	0			(1)
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Children in Foster Homes	430	430	338		338	(92)
Education of Handicapped Children         145         145         145         145           Home Relief         10,575         10,575         9,995         (580)           Juvenile Delinquents         559         559         618         618         59           Medicaid MMIS         2,150         2,254         (24         (1,896)           Public Financial Assistance         6,724         6,724         5,891         (833)           Subsidized Adoptions         1,935         1,935         2,151         2,151         216           Title XX         5,000         5,000         4,756         4,756         (244)           Veterans Service Agency         60         60         70         70         10           Total State Aid         207,688         218,889         234,179         234,179         15,290           FEDERAL AID         1,741         1,741         1,741         1,741         1,741           Debt Service         4,760         4,760         2,537         2,537         (2,23)           District Attorney         56         56         77         7         21           Budget         1,741         480         480         4,194         4,194 <td>Children in Institutions</td> <td>1,720</td> <td>1,720</td> <td>1,764</td> <td></td> <td>1,764</td> <td>44</td>	Children in Institutions	1,720	1,720	1,764		1,764	44
Home Relief10,57510,5759,9959,995(580)Juvenile Delinquents55955961861859Medicaid MMIS2,1502,150254254(1,896)Public Financial Assistance6,7246,7245,8915,891(833)Subsidized Adoptions1,9351,9352,1512,151216Title XX5,0005,0004,7564,756(244)Veterans Service Agency6060707010FEDERAL AIDCorrectional Center3,1533,1532,5072,507(666)County Attorney25525526626611Budget1,7411,7411,7411,7411,741Debt Service4,7604,7602,5372,237(2,223)District Attorney565677721Emergency Management4804804,1944,1943,714Fringe Benefits248248248248		6,702	6,702	5,354		5,354	(1,348)
Juvenile Delinquents         559         559         618         618         59           Medicaid MMIS         2,150         2,150         254         254         (1,896)           Public Financial Assistance         6,724         6,724         5,891         5,891         (833)           Subsidized Adoptions         1,935         1,935         2,151         2,151         216           Title XX         5,000         5,000         4,756         4,756         (244)           Veterans Service Agency         60         60         70         70         10           Total State Aid         207,688         218,889         234,179         234,179         15,290           FEDERAL AID         207,688         218,889         234,179         234,179         15,290           Image: the service Agency         207,688         218,889         234,179         234,179         15,290           FEDERAL AID         1							
Medicaid MMIS         2,150         2,150         254         254         (1,896)           Public Financial Assistance         6,724         6,724         5,891         (833)           Subsidized Adoptions         1,935         1,935         2,151         2,151         216           Title XX         5,000         5,000         4,756         4,756         (244)           Veterans Service Agency         60         60         70         70         10           Total State Aid         207,688         218,889         234,179         234,179         15,290           FEDERAL AID         Correctional Center         3,153         3,153         2,507         2,507         (646)           County Attorney         255         255         266         266         11           Budget         1,741         1,741         1,741         1,741         1,741           Debt Service         4,760         4,760         2,537         2,537         2,537         2,231           District Attorney         56         56         77         77         21         514         3,714           Emergency Management         480         480         4,194         3,714         3,714				,		,	. ,
Public Financial Assistance $6,724$ $6,724$ $5,891$ $5,891$ $(833)$ Subsidized Adoptions $1,935$ $1,935$ $2,151$ $2,151$ $216$ Title XX $5,000$ $5,000$ $4,756$ $4,756$ $(244)$ Veterans Service Agency $60$ $60$ $70$ $70$ $10$ Total State Aid $207,688$ $218,889$ $234,179$ $234,179$ $15,290$ FEDERAL AIDCorrectional Center $3,153$ $3,153$ $2,507$ $2,507$ $(646)$ County Attorney $255$ $255$ $266$ $266$ $11$ Budget $1,741$ $1,741$ $1,741$ $1,741$ $1,741$ Debt Service $4,760$ $4,760$ $2,537$ $2,537$ $(2,223)$ District Attorney $56$ $56$ $77$ $77$ $21$ Emergency Management $480$ $480$ $4,194$ $3,714$ Fringe Benefits $248$ $248$ $248$ $248$	-						
Subsidized Adoptions         1,935         1,935         2,151         2,151         216           Title XX         5,000         5,000         4,756         4,756         (244)           Veterans Service Agency         60         60         70         70         10           Total State Aid         207,688         218,889         234,179         234,179         15,290           FEDERAL AID         Correctional Center         3,153         3,153         2,507         2,507         (646)           County Attorney         255         255         266         266         11           Budget         1,741         1,741         1,741         1,741         1,741           Debt Service         4,760         4,760         2,537         2,537         (2,223)           District Attorney         56         56         77         77         21           Emergency Management         480         480         4,194         3,714           Fringe Benefits         248         248         248         248							
Title XX         5,000         5,000         4,756         4,756         (244)           Veterans Service Agency         60         60         70         70         10           Total State Aid         207,688         218,889         234,179         234,179         15,290           FEDERAL AID         Correctional Center         3,153         3,153         2,507         2,507         (646)           County Attorney         255         255         266         266         11           Budget         1,741         1,741         1,741         1,741         1,741           Debt Service         4,760         4,760         2,537         2,537         (2,223)           District Attorney         56         56         77         77         21           Emergency Management         480         480         4,194         3,714           Fringe Benefits         248         248         248         248							
Veterans Service Agency         60         60         70         70         10           Total State Aid         207,688         218,889         234,179         234,179         15,290           FEDERAL AID         Correctional Center         3,153         3,153         2,507         2,607         (646)           County Attorney         255         255         266         266         11           Budget         1,741         1,741         1,741         1,741         1,741           Debt Service         4,760         4,760         2,537         2,537         (2,223)           District Attorney         56         56         77         77         21           Emergency Management         480         480         4,194         3,714           Fringe Benefits         248         248         248         248	-						
Total State Aid         207,688         218,889         234,179         234,179         15,290           FEDERAL AID         Correctional Center         3,153         3,153         2,507         2,507         (646)           County Attorney         255         255         266         266         11           Budget         1,741         1,741         1,741         1,741           Debt Service         4,760         4,760         2,537         (2,223)           District Attorney         56         56         77         7         21           Emergency Management         480         480         4,194         3,714           Fringe Benefits         248         248         248         248							. ,
FEDERAL AID           Correctional Center         3,153         3,153         2,507         2,507         (646)           County Attorney         255         255         266         266         11           Budget         1,741         1,741         1,741         1,741           Debt Service         4,760         4,760         2,537         2,537         (2,223)           District Attorney         56         56         77         77         21           Emergency Management         480         480         4,194         3,714           Fringe Benefits         248         248         248         248							
Correctional Center         3,153         3,153         2,507         2,507         (646)           County Attorney         255         255         266         266         11           Budget         1,741         1,741         1,741         1,741         1,741           Debt Service         4,760         4,760         2,537         2,537         (2,223)           District Attorney         56         56         77         77         21           Emergency Management         480         480         4,194         3,714           Fringe Benefits         248         248         248	Total State Aid	207,688	218,889	234,179		234,179	15,290
County Attorney         255         255         266         266         11           Budget         1,741         1,741         1,741         1,741           Debt Service         4,760         4,760         2,537         2,537         (2,223)           District Attorney         56         56         77         77         21           Emergency Management         480         480         4,194         3,714           Fringe Benefits         248         248         248         248	FEDERAL AID						
County Attorney         255         255         266         266         11           Budget         1,741         1,741         1,741         1,741           Debt Service         4,760         4,760         2,537         2,537         (2,223)           District Attorney         56         56         77         77         21           Emergency Management         480         480         4,194         3,714           Fringe Benefits         248         248         248         248	Correctional Center	3.153	3.153	2.507		2.507	(646)
Budget         1,741         1,741         1,741           Debt Service         4,760         4,760         2,537         2,537         (2,223)           District Attorney         56         56         77         77         21           Emergency Management         480         480         4,194         3,714           Fringe Benefits         248         248         248							
Debt Service         4,760         4,760         2,537         2,537         (2,223)           District Attorney         56         56         77         77         21           Emergency Management         480         480         4,194         3,714           Fringe Benefits         248         248         248		200	200				
District Attorney         56         56         77         77         21           Emergency Management         480         480         4,194         3,714           Fringe Benefits         248         248         248		4,760	4,760				
Emergency Management         480         480         4,194         3,714           Fringe Benefits         248         248         248         248							
Fringe Benefits 248 248 248							
		371	371	482		482	111

# COMPARATIVE SCHEDULE OF ACTUAL REVENUES VS. MODIFIED BUDGET GENERAL FUND

# FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	Actual Revenues	GAAP to Budgetary Basis Conversion	Actual on a Budgetary Basis	Variance Positive (Negative)
FEDERAL AID (Continued)						
Human Services	\$ 4,921	\$ 4,921	\$ 5,579	\$	\$ 5,579	\$ 658
Medical Examiner			179		179	179
Parks			285		285	285
Police Department	595	595	4,051		4,051	3,456
Probation	33	33	243		243	210
Public Works	7,348	7,348	3,460		3,460	(3,888)
Social Services						
Administration	9,723	9,723	5,750		5,750	(3,973)
Aid to Dependent Children	21,000	21,000	12,431		12,431	(8,569)
Children in Foster Homes	825	825	1,193		1,193	368
Children in Institutions	3,000	3,000	3,344		3,344	344
Division of Services	13,488	13,488	10,109		10,109	(3,379)
Home Energy Assistance Program	200	200	290		290	90
Juvenile Delinquents	500	500	753		753	253
Medicaid MMIS	250	250	105		105	(145)
Public Financial Assistance	14,546	14,546	18,747		18,747	4,201
Subsidized Adoptions	1,400	1,400	1,920		1,920	520
Title XX	57,000	57,000	53,095		53,095	(3,905)
Total Federal Aid	143,904	143,904	133,586		133,586	(10,318)
Total Revenues	2,454,793	2,840,677	2,833,121	3,056	2,836,177	(4,500)
OTHER FINANCING SOURCES						
Bond Premium	1,952	1,952	1,703		1,703	(249)
Transfers In	176,104	176,104	39,442		39,442	(136,662)
Transfer in from NIFA	485	485	56,875		56,875	56,390
Transfers in of Investment Income	2,199	2,199	440		440	(1,759)
Total Other Financing Sources	180,740	180,740	98,460		98,460	(82,280)
TOTAL DEVENUES AND OTHER						
TOTAL REVENUES AND OTHER FINANCING SOURCES	\$ 2,635,533	\$ 3,021,417	\$ 2,931,581	\$ 3,056	\$ 2,934,637	\$ (86,780)
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#### \* Paid to County \$77,312; paid to NIFA \$1,206,494

** Total revenues and other financing sources, estimates per the 2021 County budget as adopted	\$ 2,871,313
Less: Intrafund Budget Eliminations	(235,780)
Less: Appropriated Fund Balance	 
Original Budget per above	 2,635,533
Add: Supplemental Appropriations	389,061
Less: Appropriated Fund Balance	(88)
Less: Intrafund Modified Budget Eliminations	(3,089)
Budget Estimates, Total Revenues and Other Financing Sources	\$ 3,021,417

(Concluded)

## **COUNTY OF NASSAU, NEW YORK**

#### COMPARATIVE SCHEDULE OF ACTUAL EXPENDITURES VS. TOTAL BUDGETARY AUTHORITY GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

CURRENT: LEGISLATIVE Legislature Legislators Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Central Staff Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Budget Review	S	5,992 3,062 9 22 90 894 413 50 1,787 3,190 943	\$	5,616 3,233 1 12 90 894 406 50 1,962 3,190	\$	5,616 3,282 1 10 65 705 412 33 1,704	\$ (125) 15 (16) 2	\$	5,616 3,157 1 10 80 705	\$ 76 2 10 189
Legislature Legislators Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Central Staff Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Budget Review	S	3,062 9 22 90 894 413 50 1,787 3,190 943	\$	3,233 1 12 90 894 406 50 1,962	\$	3,282 1 10 65 705 412 33	\$ 15 (16)	\$	3,157 1 10 80 705	\$ 2 10
Legislators Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Central Staff Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Budget Review	Ş	3,062 9 22 90 894 413 50 1,787 3,190 943	\$	3,233 1 12 90 894 406 50 1,962	\$	3,282 1 10 65 705 412 33	\$ 15 (16)	\$	3,157 1 10 80 705	\$ 2 10
Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Central Staff Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Budget Review	S	3,062 9 22 90 894 413 50 1,787 3,190 943	\$	3,233 1 12 90 894 406 50 1,962	\$	3,282 1 10 65 705 412 33	\$ 15 (16)	\$	3,157 1 10 80 705	\$ 2 10
Fringe Benefits Equipment General Expenses Contractual Services Legislative Central Staff Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Budget Review	S	3,062 9 22 90 894 413 50 1,787 3,190 943	\$	3,233 1 12 90 894 406 50 1,962	\$	3,282 1 10 65 705 412 33	\$ 15 (16)	\$	3,157 1 10 80 705	\$ 2 10
Equipment General Expenses Contractual Services Legislative Central Staff Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Budget Review		9 22 90 894 413 50 1,787 3,190 943		1 12 90 894 406 50 1,962		1 10 65 705 412 33	15 (16)		1 10 80 705	2 10
General Expenses Contractual Services Legislative Central Staff Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Budget Review		22 90 894 413 50 1,787 3,190 943		12 90 894 406 50 1,962		10 65 705 412 33	(16)		10 80 705	10
Contractual Services Legislative Central Staff Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Budget Review		90 894 413 50 1,787 3,190 943		90 894 406 50 1,962		65 705 412 33	(16)		80 705	10
Legislative Central Staff Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Budget Review		894 413 50 1,787 3,190 943		894 406 50 1,962		705 412 33	(16)		705	
Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Budget Review		413 50 1,787 3,190 943		406 50 1,962		412 33				180
Salaries Fringe Benefits Equipment General Expenses Contractual Services Legislative Budget Review		413 50 1,787 3,190 943		406 50 1,962		412 33				190
Fringe Benefits Equipment General Expenses Contractual Services Legislative Budget Review		413 50 1,787 3,190 943		406 50 1,962		412 33				109
Equipment General Expenses Contractual Services Legislative Budget Review		50 1,787 3,190 943		50 1,962		33			396	10
General Expenses Contractual Services Legislative Budget Review		1,787 3,190 943		1,962					35	15
Contractual Services Legislative Budget Review		3,190 943					86		1,790	172
Legislative Budget Review		943		5,190		530	605		1,135	2,055
		,				550	005		1,155	2,055
		,		943		787			787	156
Salaries							(10)			
Fringe Benefits		433		453		460	(18)		442	11
Equipment		2		2		_			_	2
General Expenses		11		11		5			5	6
Contractual Services		2		2			 			 2
Total Legislative		16,900		16,865		13,610	 549		14,159	 2,706
JUDICIAL										
Court Administration										
Fringe Benefits		833		833		642			642	191
		633		633		042	 		042	 191
District Attorney		45.070		44.000		44.402			44.402	226
Salaries		45,078		44,828		44,492	(		44,492	336
Fringe Benefits		20,103		19,926		20,225	(770)		19,455	471
Equipment		200		700		328	67		395	305
General Expenses		1,695		1,945		1,324	466		1,790	155
Contractual Services		2,828		2,828		1,559	 754		2,313	 515
District Attorney Total		69,904		70,227		67,928	517		68,445	1,782
Public Administrator			-		-					
Salaries		568		568		474			474	94
Fringe Benefits		581		340		345	(13)		332	8
General Expenses		3		3		2	(10)		2	1
Contractual Services		21		21		(10)			(10)	31
				932		<u> </u>	 (12)		798	
Public Administrator Total		1,173		932		811	 (13)		/98	 134
Traffic and Parking Violations										
Salaries		3,704		3,704		3,220			3,220	484
Fringe Benefits		2,149		2,084		2,116	(81)		2,035	49
Equipment		22		22						22
General Expenses		436		436		83	116		199	237
Contractual Services		17,614		17,614		7,710	5,826		13,536	4,078
Traffic and Parking Violations Total		23,925		23,860		13,129	 5,861		18,990	 4,870
		0.5.02.5		05.050		0.0	 ( ) ( )	-	00.0==	 
Total Judicial		95,835	-	95,852	-	82,510	 6,365		88,875	6,977

# **COUNTY OF NASSAU, NEW YORK**

#### COMPARATIVE SCHEDULE OF ACTUAL EXPENDITURES VS. TOTAL BUDGETARY AUTHORITY GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

FUNCTIONS	Original Budget	Total Budgetary Authority	Actual Expenditures	GAAP to Budgetary Basis Conversion	Actual on a Budgetary Basis	Variance Positive (Negative)
GENERAL ADMINISTRATION						
Asian American Affaris						
Salaries	\$ 351	\$ 376	\$ 336	\$	\$ 336	\$ 40
Fringe Benefits	27	115	116	(4)	112	3
Equipment	6	21		1	1	20
General Expenses	 33	33	15	1	16	17
Asian American Affaris Total	 417	545	467	(2)	465	80
Assessment						
Salaries	12,024	12,024	11,094	(200	11,094	930
Fringe Benefits	7,261	7,411	7,522	(286)	7,236	175
Equipment	10	10 571	297	109	495	10
General Expenses Contractual Services	1,106 1,340	1,340	387 962	108 213	1,175	76 165
Other Suits and Damages	30,000	17,057	9,241	215	9,241	7,816
Assessment Total	 51,741	38,413	29,206	35	29,241	9,172
	 51,741	56,415	29,200		29,241	9,172
Board of Assessment Review Salaries	4,945	4,945	4,773		4,773	172
Fringe Benefits	2,155	2,245	2,279	(87)	2,192	53
General Expenses	2,135	2,243	2,279	(87)	2,192	163
Contractual Services	217	217	00	0	00	217
Board of Assessment Review Total	 7,566	7,656	7,132	(81)	7,051	605
	 7,500	7,050	7,132	(81)	7,051	005
Board of Elections Administration						
Salaries	4,420	4,420	3,877		3,877	543
Fringe Benefits	4,420	1,881	1,909	(73)	1,836	45
Equipment	23	23	1,909	(73)	1,850	12
General Expenses	106	106	48	32	80	26
General Elections	100	100	40	52	00	20
Salaries	11,822	13,023	10,840		10,840	2,183
Fringe Benefits	5,216	5,258	5,337	(203)	5,134	124
Equipment	56	329	314	15	329	
General Expenses	3,566	3,983	1,488	434	1,922	2,061
Contractual Services	556	557	412	(190)	222	335
Primary Elections						
Salaries	1,591	391	95		95	296
Fringe Benefits	342	46	47	(2)	45	1
General Expenses	572	154	34	11	45	109
Contractual Services	 304	29	(62)	(5)	(67)	96
Board of Elections Total	 30,381	30,200	24,344	25	24,369	5,831
Civil Service						
Salaries	5,145	5,142	4,454		4,454	688
Fringe Benefits	2,785	2,701	2,741	(104)	2,637	64
Equipment	6	9	8		8	1
General Expenses	299	299	132	19	151	148
Contractual Services	 20	20				20
Civil Service Total	 8,255	8,171	7,335	(85)	7,250	921
County Attorney						
Salaries	8,288	8,060	8,060		8,060	
Fringe Benefits	5,066	5,160	5,237	(199)	5,038	122
Equipment	17	14	9	4	13	1
General Expenses	680	742	714	15	729	13
Contractual Services	8,732	9,349	4,493	2,979	7,472	1,877
Workers' Compensation	 8,202 30,985	7,891	7,891 26,404	2,799	7,891 29,203	2,013
County Attorney Total	 30,985	31,216	20,404	2,799	29,203	2,015
County Clerk	<i></i>	6 0.50	E 470		E 470	011
Salaries	6,614	6,279	5,468	(150)	5,468	811 97
Fringe Benefits Equipment	4,195 61	4,094 61	4,155 5	(158) 2	3,997 7	97 54
General Expenses	336	261		42	112	54 149
Contractual Services	1,166	1,441	520	42 721	1,241	200
County Clerk Total	 12,372	12,136	10,218	607	10,825	1,311
-	 12,372	12,150	10,210	007	10,023	1,311
County Comptroller Salaries	7,814	7,814	7,172		7,172	642
				(168)		103
Fringe Benefits	4,386	4,348	4,413	(168)	4,245	10

# **COUNTY OF NASSAU, NEW YORK**

#### COMPARATIVE SCHEDULE OF ACTUAL EXPENDITURES VS. TOTAL BUDGETARY AUTHORITY GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

UNCTIONS	Original Budget	Total Budgetary Authority	Actua Expendi		Budg Ba	AP to etary sis ersion	Bud	al on a getary asis	Po	riance sitive gative)
GENERAL ADMINISTRATION (Continued)										
Equipment	\$ 5	\$ 5	\$	4	\$		\$	4	\$	
General Expenses	137	137		35		4		39		9
Contractual Services	1,569	1,569		657		850		1,507		6
County Comptroller Total	13,911	13,873	1	12,281		686		12,967		90
County Executive										
Salaries	1,613	2,223		2,098				2,098		12
Fringe Benefits	1,200	1,152		1,170		(45)		1,125		2
Equipment	2	2								
General Expenses	57	57		30		1		31		2
Contractual Services	441	441		8		(11)		8		43
County Executive Total	3,313	 3,875		3,306		(44)		3,262	-	61
County Treasurer										
Salaries	2,174	2,174		1,803		(52)		1,803		37
Fringe Benefits	1,438	1,351		1,371		(52)		1,319		3
Equipment General Expenses	331	331		318		4		322		
Contractual Services	678	678		283		295		578		10
County Treasurer Total	4,622	 4,535		3,775		247		4,022		51
Office of Constituent Affairs	1,022	 1,555		5,115		217		1,022	-	51
Salaries	1,485	1,815		1,695				1,695		12
Fringe Benefits	996	864		877		(33)		844		2
Office of Constituent Affairs Printing & Graphics	<i>))</i> 0	004		077		(55)		044		2
General Expenses	129	129		2		127		129		
Contractual Services	3	3				3		3		
Office of Constituent Affairs Total	2,613	 2,811		2,574	-	97		2,671	-	14
Office of Emergency Management					-					
Salaries	988	1,076		1,076				1,076		
Fringe Benefits	315	386		392		(15)		377		
Equipment	26	26								2
General Expenses	528	682		(497)		791		294		38
Contractual Services		 								
Office of Emergency Management Total	1,857	 2,170		971		776		1,747		42
Information Technology										
Administration	0.077	10.144		0 (10				0 (10		
Salaries	9,966	10,166		9,610		(227)		9,610 5,997		55
Fringe Benefits General Expenses	5,472 3,424	6,142 3,434		6,234 2,750		(237) 296		3,046		14 38
Contractual Services	24,676	24,676	1	2,730		5,310		22,047		2,62
Utilities	4,162	4,162	1	3,611		305		3,916		2,02
Information Technology Total	47,700	48,580	-	38,942		5,674		44,616		3,96
Housing and Intergovernmental Affairs:	,	 ,				-,			-	
Salaries	1,161	1,360		1,360				1,360		
Fringe Benefits	883	935		949		(36)		913		2
Equipment	1	1								
General Expenses	4	4								
Interdepartmental Charges	200	1								
Housing and Intergovernmental Affairs Total	2,249	 2,301		2,309		(36)		2,273		2
Labor Relations		 								
Salaries	504	604		507				507		9
Fringe Benefits	220	303		308		(12)		296		
General Expenses	5	5		2				2		
Contractual Services	287	287		204				204		8
Labor Relations Total	1,016	1,199		1,021		(12)		1,009		19

# **COUNTY OF NASSAU, NEW YORK**

#### COMPARATIVE SCHEDULE OF ACTUAL EXPENDITURES VS. TOTAL BUDGETARY AUTHORITY GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

UNCTIONS	riginal Budget	Bu	Total Idgetary 1thority		actual enditures	Bud B	AP to getary asis version	Bu	ual on a dgetary Basis	Pe	riance ositive gative)
GENERAL ADMINISTRATION (Continued)											
Management and Budgets											
Salaries (net of offsets)	\$ (2,887)	\$	4,850	\$	4,850	\$		\$	4,850	\$	
Fringe Benefits	3,259		3,347		3,428		(129)		3,299		48
Equipment	3										
General Expenses	118		68		62		2		64		4
Contractual Services	 3,624		2,712		1,520		842		2,362		350
Management and Budgets Total	4,117		10,977		9,860		715		10,575		402
Personnel	 							-			
Salaries	841		841		775				775		66
Fringe Benefits	314		350		356		(14)		342		8
General Expenses	22		22		12		1		13		9
Contractual Services	124		124		70		(35)		35		89
Personnel Total	 1,301		1,337		1,213		(48)		1,165		172
Planning	 	-				-		-		-	
Contractual Services	19		19								19
Mass Transportation	 										-
Pt.Lookout/Lido Beach Bus Rt.	75		75		75				75		
Metropolitan Suburban Bus Auth.	1,930		1,930		1,930				1,930		
LIRR Station Maintenance	32,092		32,092		31,654				31,654		43
MTA-LIRR Operating Assistance	11,584		11,584		11,584				11,584		
Physically Challenged Transportation	610		610		610				610		
Intermodal Center Subsidy - Transit Bus	65		65		010				010		6
Mass Transportation Total	 46,356		46,356		45,853				45,853		50
Purchasing	 10,000		10,000		10,000				10,000		20.
0	1 105		1 225		1 1 2 1				1 1 2 1		10
Salaries	1,185		1,235		1,131		(24)		1,131		104
Fringe Benefits	865		869		882		(34)		848		2
General Expenses	17		17		11		12		11		(
Contractual Services	 182 2,249		182		2,113		(22)		2,091		212
Purchasing Total	 2,249		2,303		2,115		(22)		2,091		21.
Office of Real Estate Services											
Salaries											
Fringe Benefits	27		24		24		(1)		23		
Coliseum Repair	298		298				298		298		
Insurance on Buildings	1,493		1,488		56		707		763		725
Rent	 15,522		15,522		13,836		1,141		14,977		54
Office of Real Estate Services Total	 17,340		17,332		13,916		2,145		16,061		1,271
Office of Records Management											
Salaries	980		930		621				621		30
Fringe Benefits	653		556		564		(21)		543		1.
Equipment	240		450		113		80		193		25
General Expenses	110		85		33		7		40		4
Contractual Services	214		214		60		136		196		1
Office of Records Management Total	2,197		2,235		1,391		202		1,593		64
Building Management											
Salaries	8,597		8,597		7,736				7,736		86
Fringe Benefits	7,178		6,746		6,848		(261)		6,587		15
Equipment	94		94		57		30		87		
General Expenses	3,168		3,156		1,573		1,004		2,577		57
Contractual Services	8,423		8,434		4,406		3,790		8,196		23
Utility Costs	24,927		24,927		22,391		447		22,838		2,08
Interdepartmental Charges	10,221		10,449		10,449				10,449		
Building Management Total	62,608		62,403	-	53,460	-	5,010		58,470		3,93
Office of the Inspector General	 		·								, -
Salaries	1,012		1,012		915				915		9
Equipment	25		25		2				2		2
General Services	79		79		25		17		42		3
Office of the Inspector General Total	 1,116		1,116		942		17		959		157
	 , <u>·</u>		, -				· · · · ·				
					299,033		18,705				34,021

# **COUNTY OF NASSAU, NEW YORK**

#### COMPARATIVE SCHEDULE OF ACTUAL EXPENDITURES VS. TOTAL BUDGETARY AUTHORITY GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

JNCTIONS	Driginal Budget	Total Budgetary Authority		Actual Expenditures	GAAP to Budgetary Basis Conversion	Actual on a Budgetary Basis	Variance Positive (Negative)
ROTECTION OF PERSONS							
Commission on Human Rights							
Salaries	\$ 400	\$ 46			\$	\$ 385	\$
Fringe Benefits	427	42		432	(16)	416	
General Expenses	4		4	1		1	
Contractual Services	 6		6		6	6	
Commission on Human Rights Total	 837	90	1	818	(10)	808	
Commissioner of Accounts							
Fringe Benefits	91	7	5	76	(3)	73	
General Expenses	1		1				
Contractual Services	 1		1				
Commissioner of Accounts Total	 93	7	7	76	(3)	73	
Consumer Affairs							
Salaries	1,928	1,94		1,944		1,944	
Fringe Benefits	1,321	1,28		1,307	(50)	1,257	
Equipment	5		5	3	1	4	
General Expenses	35	11		50	6	56	
Contractual Services	 78	7		49	22	71	
Consumer Affairs Total	 3,367	3,43	3	3,353	(21)	3,332	1
Fire Commission							
Salaries	11,263	10,31		10,316		10,316	
Fringe Benefits	6,420	5,96	7	6,394	(428)	5,966	
Equipment	173	14		19	73	92	
General Expenses	295	19		86	29	115	
Contractual Services	5,016	4,89		4,739	122	4,861	
Interdepartmental Charges	 3,218	3,31		3,311		3,311	
Fire Commission Total	 26,385	24,82	4	24,865	(204)	24,661	1
Police Headquarters							
Salaries	235,398	233,62	2	233,622		233,622	
Fringe Benefits	165,841	157,77	4	165,975	(8,201)	157,774	
Workers' Compensation	4,235	6,39	3	6,393		6,393	
Equipment	1,065	1,20	1	655	481	1,136	
General Expenses	5,165	5,53	7	3,444	1,523	4,967	4
Contractual Services	15,980	16,96	9	12,918	2,431	15,349	1,6
Utilities	3,212	2,16		1,763	397	2,160	
Interdepartmental Charges	 29,141	28,62		28,624		28,624	
Police Headquarters Total	 460,037	452,28	0	453,394	(3,369)	450,025	2,2
Medical Examiner							
Salaries	9,683	9,68	3	9,030		9,030	(
Fringe Benefits	4,025	4,41	0	4,476	(170)	4,306	1
Equipment	164	16	4	18	14	32	1
General Expenses	790	92	0	581	93	674	2
Contractual Services	 184	18	4	19	29	48	1
Medical Examiner Total	14,846	15,36	1	14,124	(34)	14,090	1,2
Taxi and Limousine Commission	 						
Fringe Benefits	1						
General Expenses	1		1				
Contractual Services	3		3				
Taxi and Limousine Commission Total	 5		4				
Total Protection of Persons	505,570	496,88	0	496,630	(3,641)	492,989	3,8

# **COUNTY OF NASSAU, NEW YORK**

#### COMPARATIVE SCHEDULE OF ACTUAL EXPENDITURES VS. TOTAL BUDGETARY AUTHORITY GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

FUNCTIONS	Original Budget	Total Budgetary Authority	Actual Expenditures	GAAP to Budgetary Basis Conversion	Actual on a Budgetary Basis	Variance Positive (Negative)
HEALTH						
Health Department						
Administration						
Salaries	· · · · ·	\$ 1,973	\$ 1,861	\$	\$ 1,861	\$ 112
Fringe Benefits	1,172	1,520	1,543	(59)	1,484	36
Equipment	14	14	13	10	13	1
General Expenses	92	92	55	12	67	25
Interdepartmental Charges Environmental Health	3,567	3,567	2,955		2,955	612
Salaries	7,525	7,525	6,654		6,654	871
Fringe Benefits	5,288	5,436	5,518	(210)	5,308	128
Equipment	5,288 14	14	10	(210)	10	4
General Expenses	61	61	43	4	47	14
Contractual Services	170	170	72	70	142	28
Interdepartmental Charges	568	568	256	10	256	312
Laboratory Research						
Salaries	995	995	830		830	165
Fringe Benefits	748	678	688	(26)	662	16
Equipment	28	26	5	(1)	4	22
General Expenses	615	615	429	68	497	118
Contractual Services	28	31	27	(11)	16	15
Interdepartmental Charges	296	296	227		227	69
Public Health						
Salaries	2,050	2,050	1,944		1,944	106
Fringe Benefits	1,055	1,588	1,612	(61)	1,551	37
Equipment				_		
General Expenses	113	113	66	7	73	40
Contractual Services	71	71	51	(9)	42	29
Various Direct Expenses	5,000	5,000	5,000		5,000	1(2)
Interdepartmental Charges	942	942	480		480	462
Early Intervention Salaries	2 552	2 252	2 099		2 0.99	165
Fringe Benefits	3,553 2,648	3,253 2,523	3,088 2,561	(98)	3,088 2,463	165 60
Supplies	2,048	2,525	2,501	(98)	2,405	2
General Expenses	48	48	21	2	23	25
Interdepartmental Charges	395	395	340	-	340	55
Early Intervention Charges	25,800	23,800	21,704		21,704	2,096
Preschool Education	,	,	,,		,	_,
Salaries	118	118	26		26	92
Fringe Benefits	22	21	22	(1)	21	
General Expenses	5	5	2		2	3
Contractual Services	390	640	322	274	596	44
Early Intervention Charges	127,764	131,514	114,491	8,931	123,422	8,092
Health Department Total	193,136	195,670	172,922	8,892	181,814	13,856
Mental Health, Chemical Dependency						
and Disabled Services						
Administration						
Salaries	1,423	1,350	1,382		1,382	(32)
Fringe Benefits	1,113	410	416	(16)	400	10
General Expenses	1,121	2,816	2,839		2,839	(23)
Contractual Services	7,678	9,113	3,054	3,891	6,945	2,168
Interdepartmental Charges	1,703	1,703	1,382		1,382	321
Contractual Services				(50)	(50)	50
Contractual Services				(50)	(50)	50
Direct Services						
Salaries Fringe Benefits	304	20	21	(1)	20	
General Expenses	304	20	21	(1)	20	
Contractual Services				(25)	(25)	25
Contractual Services				(25)	(25)	25
Mental Health, Chemical Dependency and Disabled Services	13,342	15,412	9,094	3,799	12,893	2,519
				5,,,,,	12,075	2,017
Total Health	206,478	211,082	182,016	12,691	194,707	16,375
	200,110	211,302	102,010			

# **COUNTY OF NASSAU, NEW YORK**

#### COMPARATIVE SCHEDULE OF ACTUAL EXPENDITURES VS. TOTAL BUDGETARY AUTHORITY GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

Fringe Benefits         3.085         3.011         3.076         (117)         2.99         7           Workers comp         1.740         2.280         1.951         3.3         3	FUNCTIONS	Original Budget	Bı	Total udgetary uthority	Actual benditures	Bu I	AAP to dgetary Basis iversion	Budg	al on a getary usis	Variance Positive Negative)
slaries         \$ 3.581         \$ 3.695         \$ 3.200         \$ 3.230         \$ 4           Fringe Benefits         1.740         2.280         1.951         1.951         3.3           Interdepartmental Charges         3.025         3.025         3.025         3.025         3.025           Direct Expenses         2.280         1.951         1.951         3.3         3.025	PUBLIC WORKS									
Fringe Benefits         3.085         3.011         3.076         (117)         2.99         7           Workers comp         1.740         2.280         1.951         3.3         3	Administration									
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Salaries	\$ 3,581	\$	3,678	\$ 3,230	\$		\$	3,230	\$ 448
Equipment         3         3         3         3         3           Interdependence         3,025         2,382         4,577         88         5,059         5,059         4,670         4,670         38         76         76         15         1         5         6         7         15         22         3         6         6,02         1,39,670         12,900         12,200         12,200         12,201         12,202         9         9         7	Fringe Benefits	3,085		3,031	3,076		(117)		2,959	72
Indedepartmental Charges         3.025         3.025         3.025         3.025           Direct Expenses         298         298         106         16         122         11           Contractual Services         5.069         5.059         4.670         4.670         38           Finge Benefits         4.911         4.072         4.133         (157)         3.976         9           Equipment         56         56         7         15         22         3           General Expenses         76         6         15         15         6           Contractual Services         152,339         166,028         139,9670         12,900         152,570         13,45           Utility Costs         1,1342         1,311         1,294         (2)         1,292         9           Highway and Bridge Minitenance         136         130         1,2900         152,570         13,45           Salaries         11,359         9,774         9,017         9,017         19,07         787           General Expenses         3,256         4,206         2,810         1,062         3,872         33           General Expenses         3,118         3,018         2,577<	Workers comp	1,740		2,280	1,951				1,951	329
Direct Expense         220         350         350         350           General Expenses         298         298         106         16         122         17           Contractual Services         5,464         5,464         2,195         2,382         4,577         88           Highway and Engineering         5,059         5,059         4,670         4,670         38           Salaries         5,019         5,059         4,670         4,670         38           Contractual Services         15,233         160,228         13,9,670         12         33           Contractual Services         15,233         166,028         13,9,670         12,900         152,570         13,44           Utility Costs         1,342         1,391         1,294         (2)         12,392         9           Fringe Benefitis         8,356         7,863         7,981         (30)         7,077         18           Equipment         136         136         8         100         108         2           General Expenses         2,264         2,604         1,763         550         2,313         29           Utility Costs         31         31         1	Equipment			3	3				3	
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	Interdepartmental Charges	3,025		3,025						3,025
$\begin{tabular}{ c c c c c c c c c c c c c c c c c c c$	Direct Expenses	250		350	350				350	
$\begin{tabular}{ c c c c c c c c c c c c c c c c c c c$	General Expenses	298		298	106		16		122	176
Salaries         5,059         5,059         4,670         4,670         387           Fringe Benefits         4,911         4,072         4,133         (157)         3,976         9           Equipment         56         56         7         15         22         3           General Expenses         76         76         15         13         6           Contractual Services         12,339         16,60,28         139,670         12,900         112,221         9           Utility Costs         1,342         1,391         1,294         (2)         1,292         9           Salaries         11,359         9,774         9,017         9,017         76         76         76         18         8         100         108         22         9         10         1062         3,872         33         20         10         1062         3,872         33         20         10         1062         3,872         33         20         10         1062         3,872         33         20         10         1062         3,872         33         20         10         1062         3,872         33         20         11         116         10,80		5,464		5,464	2,195		2,382		4,577	887
Fringe Benefits4,9114,0724,133(157)3,9769Equipment5656715223General Expenses767615150Contractual Services152,339166,028139,67012,900152,57013,434Utility Costs1,3421,3911,294(2)1,2929Highway and Bridge Maintenance13559,7749,0179,0179,01717Salaries1,3557,8637,981(304)7,67718Equipment13613681001082General Expenses2,2642,2662,8101,0623,87233Contractual Services2,6042,6041,7635502,31329Utility Costs133111 (189)(188)221Interdepartmental Charges99111General Expenses3,1183,0182,5772,57744Fringe Benefits2,4422,2472,281(87)2,1945Equipment121211111General Expenses7,697,692652642522222,101Interdepartmental Charges215,5523,013192,34517,478209,82322,109Total Public Works219,59523,2013192,34517,478209,82322,109General Expenses252	Highway and Engineering									
Equipment         56         56         7         15         22         3           General Expenses         76         76         15         15         15         6           Contractual Services         152,339         166,028         139,670         12,900         122,900         122,920         9           Highway and Bridge Maintenance         3         1,342         1,391         1,294         (2)         1,292         9           Salaries         11,359         9,774         9,017         9,017         76         718           Salaries         136         136         8         100         108         2           General Expenses         2,256         4,206         2,810         1,062         3,872         33           Contractual Services         2,604         2,064         2,160         2,810         1,062         3,872         33           Utility Costs         31         31         1         (189)         (188)         21           Utility Costs         31,118         3,018         2,577         2,577         44           Fringe Benefits         2,442         2,247         2,281         (87)         1	Salaries	5,059		5,059	4,670				4,670	389
Equipment5656715223General Expenses767615156Contractual Services152,339166,028139,67012,900152,5701345Utility Costs1,3421,3911,294(2)1,2929Highway and Bridge Maintenance31,3599,7749,0179,01775Salaries11,3599,7749,0179,01776718Equipment136136810010822General Expenses2,2564,2062,8101,0623,87233Contractual Services2,6042,6041,7635502,31329Utility Costs31311(189)(188)21Groundwater Remediation999111Salaries3,1183,0182,5772,577444Fringe Benefits2,4422,2472,281(87)2,1945Equipment121211111General Expenses4,1244,2492,4092,4092,4092,409Interdepartmental Charges2,1532,4092,4092,4092,4092,409Total Public Works219,595232,013192,34517,478209,82322,19Contractual Services26262232234General Expenses2,87017,13417,134 <td>Fringe Benefits</td> <td>4,911</td> <td></td> <td>4,072</td> <td>4,133</td> <td></td> <td>(157)</td> <td></td> <td>3,976</td> <td>96</td>	Fringe Benefits	4,911		4,072	4,133		(157)		3,976	96
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		· · · ·		,	,				,	34
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	1 1									61
Utility Costs         1,342         1,391         1,294         (2)         1,292         99           Highway and Bridge Maintenance         Salaries         11,359         9,774         9,017         757           Fringe Benefits         8,356         7,863         7,981         (304)         7,677         188           Equipment         136         136         8         100         108         22           General Expenses         3,256         4,206         2,810         1,062         3,872         33           Contractual Services         2,604         2,604         1,763         550         2,313         29           Utility Costs         31         31         1         (189)         (188)         21           Interdepartmental Charges         9         9         9         9         9         9         9         9         9         10         108         22         118         3,018         2,577         2,577         44         5         5         2,597         2,577         44         14         4,124         2,533         1,045         3,578         54           Contractual Services         2,159         2,409         2,409 <td< td=""><td></td><td>152.339</td><td></td><td>166,028</td><td>139,670</td><td></td><td>12,900</td><td>1</td><td>52.570</td><td>13,458</td></td<>		152.339		166,028	139,670		12,900	1	52.570	13,458
Highway and Bridge Maintenance         11,359         9,774         9,017         9017         75           Salaries         11,359         9,774         9,017         75         71         90         76         71         76           Equipment         136         136         8         100         108         2         23         33         Contractual Services         2,604         2,604         1,763         550         2,313         29         Utility Costs         31         31         1         1 (189)         (188)         21           Contractual Services         2,604         2,604         2,677         2,577         44         5         5         5         2,577         44         5         5         6         26         16         1,052         3,578         54         5         5         17         2,577         44         5         5         16         17         17         18         16         16         17         13         17         10         18         17         1         17         14         14         12         12         17         2,194         15         16         16         18         16         16 <t< td=""><td></td><td>· · · · ·</td><td></td><td>,</td><td>,</td><td></td><td>,</td><td></td><td>· ·</td><td>99</td></t<>		· · · · ·		,	,		,		· ·	99
Salaries         11,359         9,774         9,017         9,017         75           Fringe Benefits         8,356         7,863         7,981         (304)         7,677         18           Equipment         136         136         8         100         108         2           General Expenses         3,256         4,206         2,810         1,062         3,872         33           Contractual Services         2,604         2,604         1,763         550         2,313         29           Utility Costs         31         31         1         (189)         (188)         21           Interdepartmental Charges         9         9         9         9         9         9           Groundwater Remediation         318         3018         2,577         2,577         44           Fringe Benefits         2,442         2,247         2,281         (87)         2,194         55           Equipment         12         12         12         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         <		1,0.2		1,551	1,22		(=)		1,272	
Fringe Benefits $8,356$ $7,863$ $7,981$ $(304)$ $7,677$ $18$ Equipment13613681001082General Expenses $3,256$ $4,206$ $2,810$ $1,062$ $3,872$ $33$ Contractual Services $2,604$ $2,604$ $1,763$ $550$ $2,313$ $29$ Utility Costs31311 $(189)$ $(188)$ $21$ Interdepartmental Charges999 $767$ $44$ Salaries $3,118$ $3,018$ $2,577$ $2,577$ $44$ Fringe Benefits $2,442$ $2,247$ $2,281$ $(87)$ $2,194$ $55$ Equipment121211 $16$ $166$ $166$ $166$ $166$ General Expenses $4,124$ $4,124$ $2,533$ $1,045$ $3,578$ $54$ Contractual Services769769 $265$ $264$ $529$ $244$ Interdepartmental Charges $2,153$ $2,409$ $2,409$ $2,409$ $2,409$ Total Public Works $219,595$ $232,013$ $192,345$ $17,478$ $209,823$ $22,19$ RECREATION AND PARKS $264$ $264$ $223$ $223$ $24$ Administration $66meral Expenses$ $25$ $25$ $4$ $3$ $7$ $11$ General Expenses $25$ $25$ $4$ $3$ $7$ $11$ Contractual Services $45$ $45$ $5$ $15$ $20$ $22$ Recr	6 , 6	11 359		9 774	9.017				9.017	757
Equipment13613613681001082General Expenses3,2564,2062,8101,0623,87233Contractual Services2,6042,6041,7635502,31329Utility Costs31311(189)(188)21Interdepartmental Charges9997Groundwater Remediation32,5772,57744Fringe Benefits2,4422,2472,281(87)2,194Equipment1212111General Expenses4,1244,1242,5331,0453,578Contractual Services76976926526452924Total Public Works219,595232,013192,34517,478209,82322,19RECREATION AND PARKSAdministration22524371General Expenses25254371Contractual Service25254371Contractual Service4545515202Recreation Service310,1899,5649,708(370)9,33822Recreation Service65770860064644General Expenses2,0751,9151,3802781,65825		· · · ·					(304)			186
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		· · · · ·		,	,				· ·	28
$\begin{array}{c cccccc} Contractual Services & 2,604 & 2,604 & 1,763 & 550 & 2,313 & 29 \\ Utility Costs & 31 & 31 & 1 & (189) & (188) & 21 \\ Interdepartmental Charges & 9 & 9 \\ Groundwater Remediation & & & & & & & & \\ Salaries & 3,118 & 3,018 & 2,577 & 2,577 & 44 \\ Fringe Benefits & 2,2442 & 2,247 & 2,281 & (87) & 2,194 & 55 \\ Equipment & 12 & 12 & & & & & & \\ General Expenses & 4,124 & 4,124 & 2,533 & 1,045 & 3,578 & 54 \\ Contractual Services & 769 & 769 & 265 & 264 & 529 & 24 \\ Interdepartmental Charges & 2,153 & 2,409 & 2,409 & & & & & \\ \hline Total Public Works & 219,595 & 232,013 & 192,345 & 17,478 & 209,823 & 22,19 \\ \hline \hline RECREATION AND PARKS & & & & & & & & \\ \hline Recretain Service & & & & & & & & & & \\ General Expenses & 28 & 28 & & & & & & & & \\ \hline Contractual Services & 264 & 264 & 223 & 223 & 4 \\ \hline Technical Service & & & & & & & & & & & \\ \hline General Expenses & 25 & 25 & 4 & 3 & 7 & 1 \\ Contractual Services & 45 & 45 & 5 & 15 & 20 & 2 \\ \hline Recretain Service & & & & & & & & & \\ \hline Recretain Service & & & & & & & & & \\ \hline Recretain Service & & & & & & & & & & \\ \hline Recretain Service & & & & & & & & & & & & \\ \hline Recretain Service & & & & & & & & & & & & & \\ \hline Recretain Service & & & & & & & & & & & & & & \\ \hline Recretain Service & & & & & & & & & & & & & & & & \\ \hline Recretain Service & & & & & & & & & & & & & & & & & & &$										334
Utility Costs         31         31         31         1         (189)         (188)         21           Interdepartmental Charges         9         14         44         12         14         14         14         14         14         14         14         14         14         14         14         14         14         14         1					,		,			291
$\begin{array}{c c c c c c c c c c c c c c c c c c c $					,				· ·	291
Groundware Remediation         Salaries         3,118         3,018         2,577         2,577         44           Fringe Benefits         2,442         2,247         2,281         (87)         2,194         5           Equipment         12         12         1         <					1		(109)		(188)	219
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		2		,						,
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		2 1 1 9		2 019	2 577				2 577	441
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		· · · · ·		,	· · · ·		(97)		,	
General Expenses         4,124         4,124         2,533         1,045         3,578         54           Contractual Services         769         769         265         264         529         24           Interdepartmental Charges         2,153         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,119         20,823         22,19         22,19         22,19         20,823         22,19         22,19         20,823         22,19         22,19         20,823 <t< td=""><td></td><td></td><td></td><td></td><td>2,281</td><td></td><td>(87)</td><td></td><td>2,194</td><td>53 12</td></t<>					2,281		(87)		2,194	53 12
Contractual Services         769         769         769         265         264         529         24           Interdepartmental Charges         2,153         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,409         2,219         22,19         24         24         24         24         24         24         24         24         24         24         25         25         24         3         7         1         20,923         22,19         24         24         24         24         24         24         24         24         24         24         24         24         24         24         24         25         25					0.500		1.045		2 5 7 0	
Interdepartmental Charges         2,153         2,409         2,409         2,409           Total Public Works         219,595         232,013         192,345         17,478         209,823         22,19           RECREATION AND PARKS         Administration         200,823         223         2409         22,409         2409         22,409         2409         22,409         24,90         24,90         24,90         24,90         24,90         24,90         24,90         24,90         24,90         209,823         22,19         200,823         22,19         200,823         22,19         200,823         22,19         20,933         22,23         23,303         21,930         22,93         24,93         7         11         20,933         22,93         24,93         25,93         33,83         22,93         24,93         25,93		· · · · ·								546
Total Public Works         219,595         232,013         192,345         17,478         209,823         22,19           RECREATION AND PARKS           Administration         6         2         4         3         7         1 </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>264</td> <td></td> <td></td> <td>240</td>							264			240
Administration         2         2         2         2           Administration         General Expenses         28         28         2           Contractual Services         264         264         223         223         4           Technical Service         6         25         25         4         3         7         1           Contractual Services         45         45         5         15         20         2           Recreation Service         3         7         1         17,134         17,134         17,134           Fringe Benefits         10,189         9,564         9,708         (370)         9,338         22           Equipment         657         708         600         64         664         4           General Expenses         2,075         1,915         1,380         278         1,658         25	Interdepartmental Charges	 2,153		2,409	 2,409				2,409	
Administration         28         28         22           Contractual Services         264         264         223         223         4           Technical Service         25         25         4         3         7         1           General Expenses         25         25         4         3         7         1           Contractual Services         45         45         5         15         20         2           Recreation Service         3         7         11         17,134         17,134         17,134           Fringe Benefits         10,189         9,564         9,708         (370)         9,338         22           Equipment         657         708         600         64         664         4           General Expenses         2,075         1,915         1,380         278         1,658         25	Total Public Works	 219,595		232,013	 192,345		17,478	2	09,823	 22,190
General Expenses         28         28         28         223         223         24           Contractual Services         264         264         264         223         223         4           Technical Service         7         1         7         1           Contractual Services         25         25         4         3         7         1           Contractual Services         45         45         5         15         20         2           Recreation Service         7         17,134         17,134         17,134         17,134           Fringe Benefits         10,189         9,564         9,708         (370)         9,338         22           Equipment         657         708         600         64         664         4           General Expenses         2,075         1,915         1,380         278         1,658         25	RECREATION AND PARKS									
Contractual Services         264         264         223         223         44           Technical Service         2         25         25         4         3         7         1           General Expenses         25         25         4         3         7         1           Contractual Services         45         45         5         15         20         2           Recreation Service         3         7         17,134         17,134         17,134         17,134           Fringe Benefits         10,189         9,564         9,708         (370)         9,338         22           Equipment         657         708         600         64         664         4           General Expenses         2,075         1,915         1,380         278         1,658         25	Administration									
Contractual Services         264         264         223         223         44           Technical Service         2         25         25         4         3         7         1           General Expenses         25         25         4         3         7         1           Contractual Services         45         45         5         15         20         2           Recreation Service         3         7         17,134         17,134         17,134         17,134           Fringe Benefits         10,189         9,564         9,708         (370)         9,338         22           Equipment         657         708         600         64         664         4           General Expenses         2,075         1,915         1,380         278         1,658         25	General Expenses	28		28						28
Technical Service           General Expenses         25         25         4         3         7         1           Contractual Services         45         45         5         15         20         2           Recreation Service         3         7         17,134         17,134         17,134         17,134           Fringe Benefits         10,189         9,564         9,708         (370)         9,338         22           Equipment         657         708         600         64         664         4           General Expenses         2,075         1,915         1,380         278         1,658         25							223		223	41
General Expenses         25         25         4         3         7         1           Contractual Services         45         45         5         15         20         2           Recreation Service         3         17,134         17,134         17,134         17,134           Fringe Benefits         10,189         9,564         9,708         (370)         9,338         22           Equipment         657         708         600         64         664         4           General Expenses         2,075         1,915         1,380         278         1,658         25										
Contractual Services         45         45         5         15         20         2           Recreation Service         18,570         17,134         17,134         17,134         17,134           Salaries         18,570         17,134         17,134         17,134         17,134           Fringe Benefits         10,189         9,564         9,708         (370)         9,338         22           Equipment         657         708         600         64         664         4           General Expenses         2,075         1,915         1,380         278         1,658         25		25		25	4		3		7	18
Recreation Service SalariesSalaries18,57017,13417,134Fringe Benefits10,1899,5649,708(370)9,33822Equipment657708600646644General Expenses2,0751,9151,3802781,65825										25
Salaries         18,570         17,134         17,134         17,134           Fringe Benefits         10,189         9,564         9,708         (370)         9,338         22           Equipment         657         708         600         64         664         4           General Expenses         2,075         1,915         1,380         278         1,658         25		15		15	5		15		20	25
Fringe Benefits10,1899,5649,708(370)9,33822Equipment657708600646644General Expenses2,0751,9151,3802781,65825		18 570		17 134	17 134				17 134	
Equipment         657         708         600         64         664         4           General Expenses         2,075         1,915         1,380         278         1,658         25		· · · · ·		,	,		(370)		· ·	226
General Expenses 2,075 1,915 1,380 278 1,658 25										44
1										257
Contractual services 9,110 10,002 6,5/1 1,655 10,006 65		· · · · ·		,					· ·	257 656
	Contractual Services	9,116		10,002	8,371		1,033		10,000	030

# **COUNTY OF NASSAU, NEW YORK**

#### COMPARATIVE SCHEDULE OF ACTUAL EXPENDITURES VS. TOTAL BUDGETARY AUTHORITY GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

FUNCTIONS	Origi Budş		Bu	Fotal dgetary ithority	Actua Expendit		GAA Budg Ba Conve	etary sis	Buo	ual on a Igetary Basis	P	ariance Positive egative)
<b>RECREATION AND PARKS (Continued)</b>												
Museum												
General Expenses	\$	3	\$	3	\$		\$	1	\$	1	\$	2
Contractual Services		251		251				(58)		(58)		309
Golf Operations												4.0
General Expenses Contractual Services		14		14				4		4		10
Contractual Services		2		2								2
Total Recreation and Parks		41,239		40,615	3	7,202		1,795		38,997		1,618
SOCIAL SERVICES												
Bar Association - Public Defender		7,833		6,811		6,679		101		6,780		31
CASA		7,055	-	0,011		0,077	-	101		0,700		51
Salaries		441		441		235				235		206
Fringe Benefits		147		98		100		(4)		96		2
General Expenses		23		23		2				2		21
Contractual Services												
CASA Total		611		562		337		(4)		333		229
Human Services												
Salaries		1,819		1,494		1,462				1,462		32
Fringe Benefits		3,856		4,511		4,578		(174)		4,404		107
Equipment		10		8		7				7		1
General Expenses		73		73		49		9		58		15
Contractual Services		1,100		1,100		810		161		971		129
Interdepartmental Charges		765		765		371		(4)		371		394
Human Services Total		7,623		7,951		7,277		(4)		7,273		678
Legal Aid Society		8,345		8,345		7,790	-	555		8,345		
Minority Affairs		710		812		674				674		120
Salaries Fringe Benefits		712 194		286		290		(11)		279		138 7
General Expenses		50		280 50		6		2		8		42
Contractual Services		5		5		Ū		2		0		5
Minority Affairs Total		961		1,153		970		(9)		961		192
Senior Citizens Affairs							-					
Administration												
Salaries		1,455		1,455		1,405				1,405		50
Fringe Benefits		380		386		392		(15)		377		9
Equipment						1				1		(1)
General Expenses		79		79		1		71		72		7
Contractual Services		25,121		25,121	1-	4,145		9,211		23,356		1,765
Interdepartmental Charges		560		560		553				553		7
Community Services		5.4		54								54
Contractual Services Nutrition Program		54		54								54
Contractual Services		34		34								34
Area Agency Title III		5.		5.								5.
Contractual Services								(23)		(23)		23
TITLE IIIE (Caregivers)												
Contractual Services								(6)		(6)		6
Senior Citizens Affairs Total		27,683		27,689	1	6,497		9,238		25,735		1,954
Social Services Department												
Administration												
Salaries		4,970		4,970		4,070				4,070		900
Fringe Benefits		3,229		3,045		3,092		(118)		2,974		71
Equipment		3		3		1		10		1		2
General Expenses Contractual Services		286 2,203		311 2,203		272 829		19 969		291 1,798		20 405
Interdepartmental Charges		2,203 20,263		2,203 19,778	1	829 5,848		909		1,798		405 3,930
Public Financial Assistance		20,203		17,//0	1.	5,040				15,040		5,950
Salaries		19,670		19,270	1	6,276				16,276		2,994
Fringe Benefits		12,279		12,179		2,363		(471)		11,892		2,774
Equipment		9		9	1.	-,000		6		6		3
General Expenses		275		275		229		8		237		38
Contractual Services		8,199		8,199		4,389		1,934		6,323		1,876

# **COUNTY OF NASSAU, NEW YORK**

#### COMPARATIVE SCHEDULE OF ACTUAL EXPENDITURES VS. TOTAL BUDGETARY AUTHORITY GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

FUNCTIONS	Original Budget	Bı	Total 1dgetary 1thority	Actual benditures	Buc I	AP to lgetary Basis version	Bu	ual on a dgetary Basis	1	/ariance Positive Negative)
SOCIAL SERVICES (continued)										
Division of Services										
Salaries	\$ 23,222	\$	22,522	\$ 19,889	\$		\$	19,889	\$	2,633
Fringe Benefits	15,432		14,883	15,107		(575)		14,532		351
General Expenses	202		227	170		19		189		38
Contractual Services	162		162	66		32		98		64
Handicapped Children Education										
Emergency Vendor Payments	21,987		22,487	19,530		1,575		21,105		1,382
Physically Challenged										
Salaries	228		228	214				214		14
Fringe Benefits	88		60	61		(2)		59		1
General Expenses	3		3							3
Interdepartmental Charges	341		341	662				662		(321)
Aid to Dependent Children TANF										
Recipient Grants	17,049		16,799	7,572				7,572		9,227
Emergency Vendor Payments	8,513		8,513	5,502		721		6,223		2,290
Home Relief SAFETY NET	<i>.</i>			· ·				<i>,</i>		í.
Recipient Grants	27,000		23,742	19,992				19,992		3,750
Emergency Vendor Payments	12,000		15,817	15,817				15,817		-,,
Children in Institutions	12,000		10,017	10,017				10,017		
Emergency Vendor Payments	11,469		11,769	10,087		325		10,412		1.357
Children in Foster Homes	11,109		11,705	10,007		525		10,112		1,557
Recipient Grants	901		1,076	1,002				1,002		74
Purchased Services	1		1,070	1,002				1,002		/4
Emergency Vendor Payments	300		361	361				361		
Juvenile Delinquents	500		501	501				501		
Emergency Vendor Payments	2,731		2,731	2,256		192		2,448		283
Training Schools	2,751		2,751	2,250		172		2,440		205
Emergency Vendor Payments	3,250		3,250	2,673				2,673		577
Emergency Vendor Payments	763		763	2,073 549		48		2,073 597		166
Children in Foster Homes - Title 4E	703		703	549		40		597		100
Recipient Grants	325		325	214				214		111
Emergency Vendor Payments	325 325		325	214				214		93
Social Service Administration	525		525	232				232		95
Recipient Grants	5,125		5,230	5,202				5,202		28
Burials	5,125		5,250	5,202				5,202		20
	300		300	183				183		117
Emergency Vendor Payments Medicaid	300		300	185				185		11/
Medicaid	224.016		200.072	205 212				205 212		2 (50
	234,916		208,862	205,212				205,212		3,650
Home Energy Assistance	100		100	202				202		100
Recipient Grants	400		400	292				292		108
Title-XX	70.176		70.176	50.021		12 200		71.217		7.050
Purchased Services	 79,176		79,176	 58,931		12,386		71,317		7,859
Social Services Department Total	 537,595	-	510,595	 449,146	-	17,068		466,214		44,381
Veterans Service Agency										
Salaries	593		633	537				537		96
Fringe Benefits	336		356	362		(14)		348		8
General Expenses	14		14	8		2		10		4
Contractual Services	 48		8	 		3		3		5
Veterans Service Agency Total	991		1,011	907		(9)		898		113

# **COUNTY OF NASSAU, NEW YORK**

#### COMPARATIVE SCHEDULE OF ACTUAL EXPENDITURES VS. TOTAL BUDGETARY AUTHORITY GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

FUNCTIONS	Original Budget	Total Budgetary Authority	Actual Expenditures	GAAP to Budgetary Basis Conversion	Actual on a Budgetary Basis	Variance Positive (Negative)
SOCIAL SERVICES (continued)						
Youth Board						
Salaries	\$ 351	\$ 351	\$ 414	\$	\$ 414	\$ (63)
Fringe Benefits	155	149	151	(6)	145	4
Contractual Services	9,919	9,919	6,002	2,840	8,842	1,077
Interdepartmental Charges	391	391	389		389	2
Youth Board Total	10,816	10,810	6,956	2,834	9,790	1,020
Total Social Services	602,458	574,927	496,559	29,770	526,329	48,598
CORRECTIONAL CENTER						
Correctional Center						
Salaries	98,927	111,927	111,047		111,047	880
Fringe Benefits	74,333	73,264	74,365	(2,831)	71,534	1,730
Workers' Compensation	8,080	9,180	8,300		8,300	880
Equipment	293	293	126	70	196	97
General Expenses	4,657	4,957	3,006	1,213	4,219	738
Contractual Services Utility Costs	50,587 1,671	50,438 1,821	33,547 1,704	5,164 5	38,711 1,709	11,727 112
Correctional Center Total	238,548	251,880	232,095	3,621	235,716	16,164
Sheriff	250,540	251,000	252,075	5,021	255,710	10,104
Salaries	6,690	6,990	6,667		6,667	323
Fringe Benefits	4,608	4,401	4,467	(170)	4,297	104
General Expenses	36	36	20	1	21	15
Sheriff Total	11,334	11,427	11,154	(169)	10,985	442
Correctional Center and Sheriff Total	249,882	263,307	243,249	3,452	246,701	16,606
Probation						
Administration						
Salaries	19,241	19,241	17,886		17,886	1,355
Fringe Benefits	12,623	12,706	12,897	(491)	12,406	300
Equipment	38	87	3	15	18	69
General Expenses	367	336	149	81	230	106
Contractual Services	1,425	1,407	838	421	1,259	148
Interfund Charges Probation Total	1,569 35,263	1,569 35,346	830	26	830 32,629	2,717
riobation rotai		55,540	52,005	20	52,029	2,/1/
Total Corrections	285,145	298,653	275,852	3,478	279,330	19,323
EDUCATION						
Payment to Long Beach Schools	106	106	106		106	
State School Tuition	16,750	16,750	13,981		13,981	2,769
Total Education	16,856	16,856	14,087		14,087	2,769
AID TO TOWNS AND CITIES						
Aid to Towns and Cities	62,468	85,645	85,645		85,645	
SUITS AND DAMAGES						
	20.000	25.004	25.004		25 004	
Suits and Damages	30,000	35,094	35,094		35,094	
OTHER EXPENDITURES						
Interdepartmental Charges	5,805	4,035	4,060	(15)	4,045	(10)
Intergovernmental Charges	22,452	22,974	22,952		22,952	22
Lido-Point Lookout Fire District	6	6	6		6	
Reserve for Contingencies	20.022	994	994	100	994	10
Miscellaneous Expense	28,022	20,472	20,267	192	20,459	13
NYS Association of Counties	72	72	72		72	
Total Other Expenditures	56,357	48,553	48,351	177	48,528	25

# **COUNTY OF NASSAU, NEW YORK**

#### COMPARATIVE SCHEDULE OF ACTUAL EXPENDITURES VS. TOTAL BUDGETARY AUTHORITY GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

FUNCTIONS		Original Budget		Total Budgetary Authority	Ex	Actual penditures	Bı	AAP to idgetary Basis onversion	Actual or Budgeta Basis			Variance Positive Negative)
Debt Service:	¢	120.075	¢	100 422	¢	44 (25	¢		¢ 447	25	¢	(2, 707
Principal Interest	\$	129,075 145,676	\$	108,432 145,676	\$	44,635 68,635	\$		\$ 44,6 68,6		\$	63,797 77,041
Financing Costs		3,302		3,302		2,043			2,0			1,259
Total Debt Service		278,053		257,410		115,313			115,3	13		142,097
Total Expenditures		2,773,255		2,762,204		2,374,247		87,367	2,461,6	14		300,590
OTHER FINANCING USES												
Transfers Out		13,690		35,925		14,846		(13,084)	1,7	62		34,163
TOTAL EXPENDITURES AND												
TRANSFERS OUT	\$	2,786,945	\$	2,798,129	\$	2,389,093	\$	74,283	\$ 2,463,3	76	\$	334,753
*Appropriations per the 2021 budget as adopted											\$	2,871,396
Intrafund Budget Elimination											φ	(235,780)
Outstanding encumbrances, January 1, 2021												151,329
Original Budget per above										-		2,786,945
Add: Supplemental appropriations												389,061
Less: Intrafund Modified Budget eliminations											•	(377,877)
Total Budgetary Authority											\$	2,798,129

Note - Budgetary authority in the General Fund is not controlled at all department levels, but by Control Center, which may comprise several departments, thus overspending on appropriations in one department is covered by surplus in another.

(Concluded)

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TOTAL BUDGETARY AUTHORITY, ACTUAL AND BUDGETARY BASIS POLICE DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	Actual	GAAP to Budgetary Basis Conversion	Actual on a Budgetary Basis	Variance Positive (Negative)
Revenues:						
Property Taxes	\$ 389,297	\$ 389,297	\$ 389,296	\$	\$ 389,296	\$ (1)
Payments in Lieu of Taxes	16,758	16,758	16,758		16,758	
Departmental Revenue	2,576	2,576	2,505		2,505	(71)
Interest Income	100	100	24		24	(76)
Licenses and Permits	4,629	4,629	4,106		4,106	(523)
Fines and Forfeits	1,356	1,356	810		810	(546)
Rents and Recoveries			1,349	38	1,387	1,387
Interdepartmental Revenue			325		325	325
Federal Aid			1,558		1,558	1,558
Total Revenues	414,716	414,716	416,731	38	416,769	2,053
Expenditures:						
Protection of Persons:						
Salaries	229,657	231,159	231,159		231,159	
Fringe Benefits	145,751	141,032	147,041	(8,305)	138,736	2,296
Workers' Compensation	8,900	10,171	10,171		10,171	
Equipment	593	197	132	33	165	32
General Expenses	4,946	5,971	4,651	1,236	5,887	84
Contractual Services	1,310	878	391	339	730	148
Utility Costs	1,522	1,654	1,567	21	1,588	66
Interdepartmental Charges	22,917	24,534	24,534		24,534	
Total Expenditures	415,596	415,596	419,646	(6,676)	412,970	2,626
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	(880)	(880)	(2,915)	6,714	3,799	4,679
Other Financing Sources (Uses):						
Transfers In			13,084	(13,084)		
Transfers Out	(930)	(930)	(262)		(262)	668
Total Other Financing Sources (Uses)	(930)	(930)	12,822	(13,084)	(262)	668
Net Change in Fund Equity (Deficit)	(1,810)	(1,810)	9,907	(6,370)	3,537	5,347
Fund Balance (Deficit) Beginning of Year	1,810	1,810	82,394	29,341	111,735	109,925
Fund Balance (Deficit) End of Year	\$	\$	\$ 92,301	\$ 22,971	\$ 115,272	\$ 115,272

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TOTAL BUDGETARY AUTHORITY, ACTUAL AND BUDGETARY BASIS SEWER AND STORM WATER DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	1	Actual	GAA Budg Ba Conve	etary sis	Bu	tual on a dgetary Basis	1	Variance Positive Negative)
Revenues:										
Property Taxes	\$	\$	\$	154,559	\$		\$	154,559	\$	154,559
Payments in Lieu of Taxes				7,853				7,853		7,853
Departmental Revenue	1,271	1,271		1,695		(235)		1,460		189
Interest Income	50	50		91				91		41
Licenses and Permits	628	628		1,127		(40)		1,087		459
Rents and Recoveries						3,486		3,486		3,486
Federal Aid				899				899		899
Total Revenues	1,949	1,949		166,224		3,211		169,435		167,486
Expenditures:										
Public Works:										
Salaries	9,080	9,080		8,084				8,084		996
Fringe Benefits	11,659	11,659		7,442		(118)		7,324		4,335
Equipment	10	10								10
General Expenses	1,891	1,891		242		502		744		1,147
Contractual Services	75,165	75,165		66,752		944		67,696		7,469
Utility Costs	8,304	8,304		6,902		391		7,293		1,011
Interdepartmental Charges	6,375	6,761		6,761				6,761		
Other	5,585	5,585				226		226		5,359
Debt Service:										
Principal	10,198	10,198		8,698				8,698		1,500
Interest	2,947	2,947		848				848		2,099
Total Expenditures	131,214	131,600		105,729		1,945		107,674		23,926
Excess (Deficiency) of Revenues										
Over (Under) Expenditures	(129,265)	(129,651)		60,495		1,266		61,761		191,412
<b>Other Financing Sources (Uses):</b>										
Transfer In	11,656	11,656								(11,656)
Transfer Out	(31,399)	(31,013)		(27,439)				(27,439)		3,574
Transfer In of Investment Income	50	50		39				39		(11)
Transfer Out to NCSSWFA				(162,412)				(162,412)		(162, 412)
Transfers In from NCSSWFA	144,796	144,796		145,342				145,342		546
Total Other Financing Sources (Uses)	125,103	125,489		(44,470)				(44,470)		(169,959)
Net Change in Fund Balances	(4,162)	(4,162)		16,025		1,266		17,291		21,453
Fund Balance Beginning of Year	4,162	4,162		25,213		12,443		37,656		33,494
Fund Balance End of Year	\$	\$	\$	41,238	\$	13,709	\$	54,947	\$	54,947

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TOTAL BUDGETARY AUTHORITY, ACTUAL AND BUDGETARY BASIS DISPUTED ASSESSMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	Actual	GAAP to Budgetary Basis Conversion	Actual on a Budgetary Basis	Variance Positive (Negative)
Revenues:						
Property Taxes Interest Income	\$	\$ 1,273	\$ 1,273 238	\$	\$ 1,273 238	\$ 238
Total Revenues		1,273	1,511		1,511	238
Other Financing Uses:						
Transfer Out		(1,273)	(1,273)		(1,273)	
Total Other Financing Uses		(1,273)	(1,273)		(1,273)	
Net Change in Fund Balance			238		238	238
Fund Balance Beginning of Year			6,880		6,880	6,880
Fund Balance End of Year	\$	\$	\$ 7,118	\$	\$ 7,118	\$ 7,118

#### SCHEDULE OF EXPENDITURES BY COUNTY ARPA PROGRAMS TOTAL BUDGETARY AUTHORITY AND ACTUAL AMERICAN RESCUE PLAN FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands) (INCLUDING LIFETIME ACTIVITY THROUGH DECEMBER 31, 2021)

County ARPA Programs	А	udgetary uthority as of lber 31, 2021	Expenditures and Transfers through December 31, 2020	Available Budgetary Authority for 2021		2021 Expenditures		Remaining Budgetary Authority December 31, 2021	
Household Assistance Program	\$	100,000	\$	\$	100,000	\$ 17,873	\$	82,127	
Boost Main St Small Business Grt Program		20,000			20,000	9,970		10,030	
Boost Nassau Small Business Loan Program		10,000			10,000			10,000	
Boost NC Technical Assist Partner & Grts		1,500			1,500			1,500	
Boost NC Resource Ctr Staff, Supp, Ad Buy		1,000			1,000	152		848	
Boost NC Tourism Program		600			600			600	
Workforce Development		10,000			10,000			10,000	
Septic Grant Program		3,000			3,000	81		2,919	
Groundwater Conservation Program		6,000			6,000			6,000	
Veterans Support Programs		1,000			1,000			1,000	
Behavioral Health Support		3,600			3,600			3,600	
Expansion of Youth Services		1,900			1,900			1,900	
Expansion of Office of the Aging Progams		2,750			2,750			2,750	
Health & Social Services Grant Programs		10,000			10,000			10,000	
Assistance to School Districts		2,500			2,500			2,500	
Additional Consulting Assistance		6,500			6,500	1,660		4,840	
Public Safety Aid - Veeb		500			500			500	
COVID-19 Disinfecting		4,500			4,500	 		4,500	
Total	\$	185,350	\$ -	\$	185,350	\$ 29,736	\$	155,614	

Note: Budgetary Authority in the ARPA Fund is not restricted by program, only Control Center and Object Class, thus remaining budgetary authority may be reclassified

#### COUNTY OF NASSAU, NEW YORK

# SCHEDULE OF EXPENDITURES BY COUNTY DEPARTMENTS AND OFFICES TOTAL BUDGETARY AUTHORITY AND ACTUAL GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands) (INCLUDING LIFETIME ACTIVITY THROUGH DECEMBER 31, 2021)

County Departments, Offices and Boards	Budgetary Authority as of December 31, 2021	Expenditures through December 31, 2020	Available Budgetary Authority for 2021	2021 Expenditures	Remaining Budgetary Authority December 31, 2021	
Affirmative Action	\$ 1,240	\$ 1,140	\$ 100	\$	\$ 100	
Assessment	13,000	11,363	1,637	Ŷ	1,637	
Behavioral Health	694,536	504,661	189,875	32,319	157,556	
Budget and Management	31,429	6,714	24,715	3,133	21,582	
CASA	735	466	269	- ,	269	
Consumer Affairs	250	229	21		21	
Correctional Center	17,718	15,591	2,127	684	1,443	
County Attorney	295	295	_,,		-,	
County Clerk	568	417	151	27	124	
County Comptroller	805	446	359	_,	359	
Criminal Justice Coordinating			•••			
Council	65,452	59,988	5,464	761	4,703	
Cultural Development	441	437	4		4	
District Attorney	61,925	49,350	12,575	2,411	10,164	
Drug and Alcohol	693,474	527,186	166,288	_,	166,288	
Board of Election	11,585	6,086	5,499	835	4,664	
Emergency Management	66,682	47,478	19,204	5,166	14,038	
Fire Commission	6,042	4,885	1,157	211	946	
General Services	415	315	100	211	100	
Health	400,034	313,428	86,606	12,278	74,328	
Housing and Inter-	100,051	515,120	00,000	12,270	/ 1,020	
governmental Affairs	950,308	805,947	144,361	22,919	121,442	
Human Rights	1,897	1,702	195	22,717	195	
Human Services	15,076	2,554	12,522	733	11,789	
Information Technology	433	394	39	155	39	
Labor	50	46	4		4	
Medical Center	5,119	188	4,931		4,931	
Medical Examiner	18,835	15,775	3,060	932	2,128	
Mental Health	213,875	169,654	44,221	752	44,221	
Miscellaneous	91,127	72,570	18,557		18,557	
Planning	32,490	23,288	9,202	194	9,008	
Police	197,121	151,829	45,292	8,385	36,907	
Probation	50,694	42,801	7,893	1,060	6,833	
Public Works	23,180	17,231	5,949	877	5,072	
Real Estate Services	373,026	94,507	278,519	49,278	229,241	
Records Management	114	113	270,519	19,270	1	
Recreation and Parks	59,382	49,932	9,450	2,888	6,562	
Senior Citizen Affairs	63,162	60,291	2,871	2,000	2,871	
Sheriff	66	55	2,071		2,071	
Shared Services	650	642	8		8	
Social Services	250,873	194,609	56,264	18,025	38,239	
Traffic Safety Board	75,532	69,931	5,601	891	4,710	
Veterans Services	458	424	34	0)1	34	
Women's Services	194	148	46		46	
Youth Board	39,081	31,638	7,443		7,443	
Total	4,529,369	3,356,744	1,172,625	164,007	1,008,618	
Other Financing Uses	7,000		7,000		7,000	
Total	\$ 4,536,369	\$ 3,356,744	\$ 1,179,625	\$ 164,007	\$ 1,015,618	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TOTAL BUDGETARY AUTHORITY, ACTUAL, AND BUDGETARY BASIS ENVIRONMENTAL PROTECTION FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	Actual	GAAP to Budgetary Basis Conversion	Actual on a Budgetary Basis	Variance Positive (Negative)
Revenues:						
Property Taxes Interest Income	\$ 11,018	\$ 11,018	\$ 11,016 10	\$	\$ 11,016 10	\$ (2) 10
Total Revenues	11,018	11,018	11,026		11,026	8
Other Financing Sources (Uses):						
Transfers Out	(11,068)	(11,068)	(10,468)		(10,468)	600
Total Other Financing Sources (Uses)	(11,068)	(11,068)	(10,468)		(10,468)	600
Net Change in Fund Balance	(50)	(50)	558		558	608
Fund Balance Beginning of Year	50	50	148		148	98
Fund Balance End of Year	\$	\$	\$ 706	\$	\$ 706	\$ 706

## EXHIBIT B-9

# **COUNTY OF NASSAU, NEW YORK**

## SCHEDULE OF EXPENDITURES BY COUNTY DEPARTMENTS AND OFFICES TOTAL BUDGETARY AUTHORITY AND ACTUAL FEMA FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands) (INCLUDING LIFETIME ACTIVITY THROUGH DECEMBER 31, 2021)

County Departments, Offices and Boards	Budgetary Authority as of December 31, 2021	Expenditures and Transfers through December 31, 2020	Available Budgetary Authority for 2021	2021 Expenditures	Remaining Budgetary Authority December 31, 2021
Budget and Management	\$ 27	\$ 27	\$	\$	\$
Correctional Center	179	179			
County Attorney	23	23			
County Comptroller	135	135			
Office of Constituent Affairs	55	55			
County Executive	62	62			
District Attorney	100	100			
Board of Election	249	249			
Emergency Management	1,578	1,578			
Fire Commission	883	882	1		1
Health	915	914	1		1
Human Services	68	68			
Information Technology	300	300			
Labor Relations	2	2			
Legislature	1	1			
Medical Examiner	4	4			
Personnel	28	28			
Police	11,578	11,576	2		2
Police Headquarters	10,974	10,968	6		6
Probation	419	419			
Public Administrator	1		1		1
Public Works	196,091	200,871	(4,780)	9	(4,789)
Shared Services	13	13			
Recreation and Parks	2,616	2,616			
Social Services	73	73			
STEP Program	14,833	9,071	5,762		5,762
Total	\$ 241,207	\$ 240,214	\$ 993	\$ 9	\$ 984

Note - Budgetary authority in the FEMA fund is not restricted by department only Control Center and Object Class, thus remaining budgetary may be reclassified.

## EXHIBIT B-10

# **COUNTY OF NASSAU, NEW YORK**

# SCHEDULE OF EXPENDITURES BY COUNTY DEPARTMENTS AND OFFICES TOTAL BUDGETARY AUTHORITY AND ACTUAL COVID FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands) (INCLUDING LIFETIME ACTIVITY THROUGH DECEMBER 31, 2021)

County Departments, Offices and Boards	Au	dgetary nthority as of ber 31, 2021	Expenditu and Trans through December 31	fers 1	I	Available Budgetary Authority for 2021	2021 nditures	Bu At	maining dgetary ithority ber 31, 2021
Budget and Management	\$	10,475	\$	338	\$	10,137	\$	\$	10,137
Consumer Affairs		174		174					
Correctional Center		2,298		2,207		91	91		
District Attorney		81		78		3	3		
Office of Constituent Affairs		283		283					
Emergency Management		1,285		695		590	590		
Fire Commission		4,304		4,304					
Health		2,633		2,419		214	214		
Housing and Inter-									
governmental Affairs		304		304					
Human Services		578		577		1	1		
Information Technology		2,365		2,115		250	250		
Labor Relations		172		172					
Legislature		11				11	11		
Medical Examiner		903		903					
Minority Affairs		171		171					
Parks and Recreation		2				2	2		
Police		83,522		83,522					
Probation		207				207	207		
Public Works		253		253					
Public Works - Facilities									
Management		4,648		4,113		535	386		149
Public Works - Sewers		33		33					
Sheriff		1,233		1,233					
Social Services		795		771		24	24		
Veterans Services		68		67		1	 1		
Total	\$	116,798	\$ 1	104,732	\$	12,066	\$ 1,780	\$	10,286

Note - Budgetary Authority in the COVID Fund is not restricted by department, only Control Center and Object Class, thus remaining budgetary authority may be reclassified.

#### COMBINING BALANCE SHEET GENERAL FUND DECEMBER 31, 2021 (Dollars in Thousands)

ASSETS:		General	D	ebt Service Fund	С	ire Prevention, Safety, Communication and Education Fund	Не	Police adquarters Fund	Т	echnology Fund	(	Open Space Fund	1	Employee Benefit Accrued Liability Reserve Fund
Cash and Cash Equivalents Restricted Cash and Cash Equivalents Sales Tax Receivable Due from Other Governments Less Allowance for Doubtful Accounts Accounts Receivable Real Property Taxes Receivable Less Allowance for Doubtful Accounts	\$	416,929 74,413 10,436 146,085 (8,409) 46,074 107,274 (13,186)	\$	38,144	\$	4,539	\$	46,613 4,288 3,588	\$	83	\$	1,805	\$	13,532
Tax Sale Certificates Tax Real Estate Held for Sale Interfund Receivables Advances Receivable Prepaids Due from Component Units Other Assets		3,374 6,387 316,647 36,392 3,397 51,650 387		47,621		1		10,061 32 166						308
TOTAL ASSETS	\$	1,197,850	\$	85,765	\$	4,549	\$	64,748	\$	83	\$	1,805	\$	13,840
LIABILITIES:														
Accounts Payable Accrued Liabilities Revenue Anticipation Notes Payable Unearned Revenue	\$	45,584 185,544 39,330 10,665	\$	4	\$	2,235	\$	1,280 59,560	\$		\$		\$	
Property Tax Refund Payable Interfund Payables Due to Component Units Other Liabilities		9,481 482,533 52,137 24,369		89,602		3,772 24 168		46,261 4,279						13,084
Total Liabilities		849,643		89,606		6,199		111,380						13,084
DEFERRED INFLOWS OF RESOURCES:														
Unavailable Revenue - Period of Availability Unavailable Revenue - Property Taxes Property Taxes - Part County Sales Tax Offset Mitchel Field - Sale of Future Rental Revenue		5,726 27,960 21,287 24,896						485						
Total Deferred Inflows of Resources		79,869						485						
FUND BALANCE (DEFICIT):														
Fund Balances (Deficit): Nonspendable Spendable:		3,397				1		32						
Restricted Committed Assigned		79,017 101,651		(2.941)		(1.751)		(47.140)		83		1,805		756
Unassigned		84,273		(3,841)		(1,651)		(47,149)		62		1 905		75/
Total Fund Balance (Deficit) TOTAL LIABILITIES, DEFERRED INFLOWS		268,338		(3,841)		(1,650)		(47,117)		83		1,805		756
OF RESOURCES AND FUND BALANCE (DEFICIT)	\$	1,197,850	\$	85,765	\$	4,549	\$	64,748	\$	83	\$	1,805	\$	13,840

#### COMBINING BALANCE SHEET GENERAL FUND DECEMBER 31, 2021 (Dollars in Thousands)

ASSETS:	Litigation l Fund		Bond Indebtedness Fund		RF Excess Sales Tax Fund	L	Opioid itigation ettlement Fund	Co	etirement ntribution Reserve Fund	Intrafund Eliminations		 Total General Fund
Cash and Cash Equivalents Restricted Cash and Cash Equivalents Sales Tax Receivable Due from Other Governments Less Allowance for Doubtful Accounts Accounts Receivable Real Property Taxes Receivable Less Allowance for Doubtful Accounts Tax Sale Certificates Tax Real Estate Held for Sale Interfund Receivables Advances Receivable Prepaids Due from Component Units Other Assets	\$ 29,665 70,000	\$	20,000	\$	362,163	\$	40,928 15,000	\$	52 30,000	\$	(622,106)	\$ $\begin{array}{c} 592,290\\ 89,413\\ 10,436\\ 150,373\\ (8,409)\\ 49,662\\ 107,274\\ (13,186)\\ 3,374\\ 6,387\\ 234,694\\ 36,392\\ 3,430\\ 51,650\\ 562 \end{array}$
TOTAL ASSETS	\$ 99,665	\$	20,000	\$	362,163	\$	55,928	\$	30,052	\$	(622,106)	\$ 1,314,342
LIABILITIES:												
Accounts Payable Accrued Liabilities Revenue Anticipation Notes Payable Unearmed Revenue Property Tax Refund Payable Interfund Payables Due to Component Units Other Liabilities	\$ 6,273	\$		\$		\$		\$		\$	(622,106)	\$ 46,864 247,343 39,330 10,665 9,481 19,419 52,161 28,816
Total Liabilities	 6,273										(622,106)	 454,079
DEFERRED INFLOWS OF RESOURCES: Unavailable Revenue - Period of Availability Unavailable Revenue - Property Taxes Property Taxes - Part County Sales Tax Offset Mitchel Field - Sale of Future Rental Revenue												 6,211 27,960 21,287 24,896
Total Deferred Inflows of Resources												 80,354
FUND BALANCE (DEFICIT): Fund Balances (Deficit): Nonspendable Spendable: Restricted Committed Assigned Unassigned	23,392 70,000		20,000		362,163		15,000 40,928		30,052			3,430 146,630 426,566 171,651 31,632
Total Fund Balance (Deficit)	 93,392		20,000		362,163		55,928		30,052			 779,909
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE (DEFICIT)	\$ 99,665	\$	20,000	\$	362,163	\$	55,928	\$	30,052	\$	(622,106)	\$ 1,314,342

## EXHIBIT B-12

# COUNTY OF NASSAU, NEW YORK

#### COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

		General Fund	1	Debt Service Fund	Fire Prevention, Safety, Communication and Education Fund	Police Headquarters Fund		Technology Fund	Open Space Fund		Employee Benefit Accrued Liability Reserve Fund
REVENUES:											
Property Taxes Payments in Lieu of Taxes Preempted Sales Tax in Lieu of Property Taxes Interest and Penalties on Taxes Sales Tax Special Taxes	\$	21,387 27,544 88,060 35,052 1,283,806 6,351	\$		\$ 19,119 405	\$ 374,655 8,938 25,351	3		\$	\$	
Departmental Revenue Interest Income Licenses and Permits Fines and Forfeitures		213,943 896 13,208 48,108			6,766 2	20,222 10 1,234 23,395	2 ) 4				
Rents and Recoveries Interdepartmental Revenues Interfund Revenues Other Revenues		18,199 85,353 7,903 60,885		6,033	3	328 12,032 216	3			1	
Opioid Litigation Settlement Revenue State Aid Federal Aid		233,172 126,998		465 2,537	105	437 4,051					
Total Revenues		2,270,865		9,035	26,400	470,869	)			1	
EXPENDITURES:											
Current: Legislative Judicial General Administration Protection of Persons Health Public Works Recreation and Parks Social Services Corrections Education Aid to Towns and Cities Suits and Damages Other Debt Service: Principal		13,610 82,510 299,033 18,371 182,016 192,345 37,202 496,559 275,852 14,087 85,645 35,094 48,351		44,635	24,865	453,394	L				
Interest Bond Issuance Costs				68,635 2,043							
Total Expenditures	_	1,780,675		115,313	24,865	453,394	1				
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		490,190		(106,278)	1,535	17,475	5		<u>.</u>	1	
OTHER FINANCING SOURCES (USES): Transfers In Transfers Out Transfers In of Investment Income Transfers In from NIFA		57,319 (577,033) 440 56,875		137,292 (33,432)	(1,917)	3,000 (29,932					308 (13,172)
Premium on Bonds				1,703							
Total Other Financing Sources (Uses)		(462,399)		105,563	(1,917)	(26,932	2)				(12,864)
NET CHANGE IN FUND BALANCE (DEFICIT)		27,791		(715)	(382)	(9,457	7)			1	(12,864)
TOTAL FUND BALANCE (DEFICIT) AT BEGINNING OF YEAR		240,547		(3,126)	(1,268)	(37,660	))	83	1,8	04	13,620
TOTAL FUND BALANCE (DEFICIT) AT END OF YEAR	\$	268,338	\$	(3,841)	\$ (1,650)	\$ (47,117	<sup>7</sup> ) \$	83	\$ 1,8	05 \$	756

# EXHIBIT B-12

# COUNTY OF NASSAU, NEW YORK

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

	Litigation Fund	Bond Indebtedness Fund	SRF Excess Sales Tax Fund	Opioid Litigation Settlement Fund	Retirement Contribution Reserve Fund	Intrafund Eliminations	Total General Fund
REVENUES:							
Property Taxes Payments in Lieu of Taxes Preempted Sales Tax in Lieu of Property Taxes Interest and Penalties on Taxes Sales Tax Special Taxes Departmental Revenue Interest Income Licenses and Permits Fines and Forfeitures Rents and Recoveries Interdepartmental Revenues Interfund Revenues Other Revenues Other Revenues Opioid Litigation Settlement Revenue State Aid	\$ 23	\$	S	\$ 11 55,917	S	\$ · ·	\$ 415,161 36,887 88,060 35,052 1,283,806 31,702 240,931 942 14,442 71,503 18,531 97,385 8,119 66,918 55,917 234,179 133,586
Total Revenues	23			55,928			2,833,121
EXPENDITURES:							
Current: Legislative Judicial General Administration Protection of Persons Health Public Works Recreation and Parks Social Services Corrections Education Aid to Towns and Cities Suits and Damages Other Debt Service: Principal Interest Bond Issuance Costs							13,610 82,510 299,033 496,630 182,016 192,345 37,202 496,559 275,852 14,087 85,645 35,094 48,351 44,635 68,635 68,635 2,043
Total Expenditures							2,374,247
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	23			55,928			458,874
OTHER FINANCING SOURCES (USES): Transfers In Transfers Out Transfers In of Investment Income Transfers In from NIFA Premium on Bonds	70,000	20,000	362,163		30,000	(640,640) 640,640	39,442 (14,846) 440 56,875 1,703
Total Other Financing Sources (Uses)	70,000	20,000	362,163		30,000		83,614
NET CHANGE IN FUND BALANCE (DEFICIT)	70,023	20,000	362,163	55,928	30,000		542,488
TOTAL FUND BALANCE (DEFICIT) AT BEGINNING OF YEAR	23,369				52		237,421
TOTAL FUND BALANCE (DEFICIT) AT END OF YEAR	\$ 93,392	\$ 20,000	\$ 362,163	\$ 55,928	\$ 30,052	\$	\$ 779,909

# CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS BY FUNCTION DECEMBER 31, 2021 (Dollars in Thousands)

	 Land*	Intangibles		Land Improvements		Buildings		Equipment		Infrastructure	 Total
Legislative	\$	\$		\$		\$	254	\$	294	\$	\$ 548
Judicial	2,593				1,933		73,629		6,630		84,785
General Administration	178,796		72,544		1,898		495,752		349,978		1,098,968
Protection of Persons	7,711				190		82,326		146,560	42,817	279,604
Health	475						4,672		3,327		8,474
Public Works	32,218				21,006		331,825		70,410	2,625,529	3,080,988
Recreation and Parks	35,653				71,653		202,726		7,580	77,101	394,713
Social Services	534				3,840		19,967		835		25,176
Corrections							183,147		11,509		194,656
Total	 257,980		72,544		100,520		1,394,298		597,123	2,745,447	5,167,912
Less: Accumulated Depreciation and Amortization			14,482		78,543		686,808		430,293	1,503,285	 2,713,411
	\$ 257,980	\$	58,062	\$	21,977	\$	707,490	\$	166,830	\$ 1,242,162	2,454,501

Construction in Progress Total Net Capital Assets

\* Land is not depreciated.

1,409,388 \$ 3,863,889

## EXHIBIT C-2

# **COUNTY OF NASSAU, NEW YORK**

# STATEMENT OF CHANGES IN CAPITAL ASSETS BY FUNCTION FOR THE YEAR ENDED DECEMBER 31, 2021 (Dollars in Thousands)

	Capital Assets January 1, 2021			Additions*	 Reductions*	Capital Assets December 31, 2021		
Legislative	\$	526	\$	22	\$	\$	548	
Judicial		84,901		322	438		84,785	
General Administration		1,053,778		61,045	15,855		1,098,968	
Protection of Persons		269,628		10,871	895		279,604	
Health		8,439		75	40		8,474	
Public Works		2,954,050		130,457	3,519		3,080,988	
Recreation and Parks		392,333		3,103	723		394,713	
Social Services		25,272			96		25,176	
Corrections		194,627		1,164	1,135		194,656	
Construction in Progress		1,194,036		341,844	126,492		1,409,388	
Total		6,177,590		548,903	149,193		6,577,300	
Less: Accumulated Depreciation and Amortization		2,574,236		159,750	 20,575		2,713,411	
Total Changes in Net Capital Assets	\$	3,603,354	\$	389,153	\$ 128,618	\$	3,863,889	

\* Additions and reductions include land, buildings, equipment, infrastructure and intangible assets for the County and the transfer of of construction in progress.

#### STATEMENT OF CASH IN BANKS\* ALL FUNDS OF THE PRIMARY GOVERNMENT DECEMBER 31, 2021 (Dollars in Thousands)

#### CASH BALANCES BY FUND:

General Fund	\$ 681,703
NIFA Fund	885
Police District Fund	150,240
Sewer and Storm Water District Fund	67,783
Capital Fund	279,210
Disputed Assessment Fund	152,488
American Rescue Plan Fund	165,553
Nonmajor Governmental Funds	107,386
Custodial Fund	73,032

\$ 1,678,280 \*\*

Total Cash Balances By Funds

#### CASH BALANCES BY BANK:

The Bank of New York	\$ 1,005
Held by Fiscal Agent - EFC	6,023
Bank of America	26,876
JP Morgan Chase	671,646
Citibank	8,653
Hab Bank	8,000
Capital One Bank	250,241
People's United Bank	60,000
Signature Bank	181,360
Santander Bank	170,904
Sterling National Bank	101,532
TD Bank	40,178
Wells Fargo	150,944
Petty Cash	918
Total Cash Balances By Bank	\$ 1,678,280

\*See Exhibit X-14 Note 3, Deposits and Investments

\*\*The Cash Balance reported on this Statement will equal the sum of the Cash and Cash Equivalents plus Restricted Cash and Cash Equivalents and Cash Held by Fiscal Agent appearing on the Statement of Net Position (Deficit) (Exhibit X-1) for the Primary Government and the Cash Balances, as of the fiscal year end, reported in the Statement of Fiduciary Net Position (Exhibit X-10). FINANCIAL SCHEDULES (pursuant to NIFA resolution)

# EXHIBIT E-1

# **COUNTY OF NASSAU, NEW YORK**

# CONTROL PERIOD CALCULATION SCHEDULE DECEMBER 31, 2021

	(\$'s 1	nillions)
Net Change in Fund Balance - GAAP (Modified Accrual Basis) Primary Operating Funds (from Note 2)	\$	27.2
Less: Adjustments for Revenue Included in Other Financing Sources Premium on bonds (net of expense of loans) Transfer of Revenue from Other Funds to Offset Debt Expenditures		
Total Other Financing Sources to Eliminate	\$	0
Less: Adjustments for Operating Expenditures Not Included in Other Financing Uses Borrowed Funds to Pay Property Tax Refunds Borrowed Funds to Pay Operating Expenditures		
Total Other Financing Uses to Include	\$	0
Total Other Financing Sources/Uses Adjustments	\$	0
Results Under Control Period Calculation	\$	27.2

#### CONTROL PERIOD CALCULATION SCHEDULE - HISTORICAL DATA LAST EIGHT FISCAL YEARS (2015 and prior are unaudited)

_	(\$'s in millions)												
									Unau	dited			
		2021	2	020	2019	2018	2017	2016	2015	2014			
Net Change in Fund Balance - General and Police District Fund, as Adjusted to Primary Operating Funds * (from Exhibit E-1)	5	27.2	\$	103.1	\$ 138.9	\$ (17.4)	\$ (58.8)	\$ 27.1	\$ 28.0	\$ (21.5)			
Less: Adjustments for Resources Included in Other Financing Sources/Uses													
Premiums on Bonds (Net of Expense of Loans)						(2.0)		(43.8)	(19.0)	(4.4)			
Borrowed Funds to Pay Property Tax Refunds					(61.1)	(38.5)	(0.7)	(59.3)	(96.2)	(126.4)			
Borrowed Funds to Pay Other Judgments										(8.3)			
Borrowed Funds to Pay Termination Pay								(2.0)	(26.1)	(20.1)			
Borrowed Funds to Pay Other Operating Expenditures					(0.2)	(3.1)	(3.5)						
Transfer of Revenue From Other Funds to Offset Debt Expenditures				(12.5)	(0.8)	(0.2)	(0.2)	(5.1)	(12.0)	(8.5)			
Total Other Financing Sources/Uses to be Eliminated		0		(12.5)	(62.1)	(43.8)	(4.4)	(110.2)	(153.3)	(167.7)			
Results Under Control Period Calculation	\$	27.2	\$	90.6	\$ 76.8	\$ (61.2)	\$ (63.2)	\$ (83.1)	\$ (125.3)	\$ (189.2)			

\* Includes: General Fund, Police Headquarters Fund, Police District Fund, Fire Prevention, Safety, Communication and Education Fund, and Debt Service Fund.

# STATISTICAL SECTION

This Section of the County of Nassau's Comprehensive Annual Financial Report presents additional information, schedules, and historical content as a context to assist financial users to provide a greater understanding of the information in the financial statements, note disclosures, and required supplementary information, and to assist in the assessment of the County's overall financial condition. It is intended to provide readers of this report with a broader and more complete understanding of the County and its financial affairs than is possible from the financial statements and schedules included in the Financial section. In some cases, statistical information comes from towns, cities, villages, school districts, and special districts which are not part of the County reporting entity. Many schedules cover several fiscal years for comparison purposes, and present certain data from outside the County's accounting records.

#### Contents

#### **Financial Trends Information**

These schedules contain trend information to help the reader understand how the County's financial performance and position has changed over time.

#### **Revenue Capacity Information**

These schedules contain information to assist readers in understanding the factors affecting the County's local revenue sources, namely property and sales taxes.

#### **Debt Capacity Information**

These schedules contain information to assist readers in assessing the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules provide demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

#### **Operating Information**

These schedules provide contextual information about the County's operations and resources to assist readers in understanding how the information in the County's financial report relates to the services it provides and the activities it performs.

Sources: The information in these schedules is derived from the Comprehensive Annual Financial Report for the applicable year, unless otherwise noted.

FINANCIAL TRENDS INFORMATION

NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) (Dollars in Thousands)

											Restric	ted									
Fiscal Year	t Investment Capital Assets	S	tatutory	Grants	General ninistration		Health		Public Works		Protectio of Person		'arious urposes		FEMA - Public Works	Debt Service	dgments and tlements	Capital rojects	Unrestricted	Gov	tal Primary vernment Net ition (Deficit)
2021	\$ 2,590,539	\$	1,805	\$	\$ 34,525	\$	17,930	\$	5,097	\$	13,51	3 ***	\$ 228	\$	6,963	\$ 126,885	\$ 7,118	\$ 2,912	\$ (10,781,187)	\$	(7,973,672)
2020	2,561,432		1,804		3,985		2,727		6,855				611		525	89,929	6,880	2,912	(10,920,010)		(8,242,350)
2019	2,402,898		1,810		4,479		4,772		10,355				1,168		2,689	76,892	5,837	2,912	(10,382,953)		(7,869,141)
2018	2,437,007		1,810		9,167		9,264		10,551				2,821		2,649	81,883	2,109	2,912	(10,576,106)		(8,015,933)
2017*	2,362,402		1,810		7,311	**	8,973	**	11,798	**			2,496	**	525	86,137	45,062	2,912	(10,530,243)		(8,000,817)
2016	2,160,368		1,751	37,032											93	94,178	32,148	2,912	(9,566,253)		(7,237,771)
2015	1,949,316		1,401	20,911											121	87,372	20,200	2,912	(9,436,735)		(7,354,502)
2014*	1,718,300		1,194	43,420												100,455		2,912	(9,173,415)		(7,307,134)
2013	1,620,294		1,087	48,618												54,019		7,099	(8,553,584)		(6,822,467)
2012	1,675,710		933	12,969												55,365		7,091	(8,435,294)		(6,683,226)

\*Adjustments have been made to show the effects of the prior period adjustment for comparative purposes.
 \*\* In 2017, restricted amounts are reported by specific purpose.
 \*\*\* Amounts restricted for Protection of Persons prior to 2021 were included under Various Purposes.

#### CHANGES IN NET POSITION LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) (Dollars in Thousands)

				Fiscal				
_	2021		2020	201	9	2018		2017**
Expenses								
Primary Government:	¢ 12.700	¢	15 005	¢	12.042	¢ 12.20	< <	11 500
Legislative	\$ 13,700		15,237		13,042	\$ 12,38		11,509
Judicial General Government	88,815 694,508		97,720 784,506		82,244	83,92		82,389
Protection of Persons	· · · · · · · · · · · · · · · · · · ·		· · ·		59,641	687,06		1,440,490
Health	1,000,975		1,137,741		07,323	849,49		902,481
Public Works	229,043 380,590		231,071		38,073	235,75		230,060 334,088
Recreation and Parks	52,694		384,108 54,893		86,903 52,926	373,26 51,42		55,899
Social Services	52,694		547,232		52,926 75,877	554,13		562,660
Corrections	298,259		342,184		68,729	272,98		267,307
Education	298,239 27,769		27,495		08,729 14,576	272,98		267,307
Debt Service Interest	163,949		182,218		14,370 95,296	195,59		187,302
Total Primary Government Expenses	3,451,734		3,804,405		94,630	3,345,45		4,101,266
otal Primary Government Expenses	5,451,754		3,804,403	3,2	94,030	5,545,45	5	4,101,200
Program Revenues								
rimary Government:								
Charges for services:								
Legislative	1,167				1			
Judicial	48,757		44,687		73,056	80,37		68,140
General Government	155,744		116,721		32,865	50,66		76,735
Protection of Persons	66,747		63,868		77,876	118,64		115,013
Health	18,013		13,509		15,485	15,63		11,64
Public Works	37,779		49,229		70,545	65,85		56,310
Recreation and Parks	26,561		18,668		26,419	26,96		26,038
Social Services	23,759		22,999		18,005	19,71		18,394
Corrections	4,080		2,212		3,466	3,46		6,090
Education	13,981		14,237		15,215	16,25		13,409
Operating Grants	560,147		554,990		99,009	470,25		455,999
Capital Grants	109,640		175,968		76,635	102,54		214,058
otal Primary Government Program Revenues	1,066,375		1,077,088	1,0	08,577	970,37	3	1,061,839
Net (Expenses)/Revenues	(2,385,359	)	(2,727,317)	(2,2	86,053)	(2,375,08	0)	(3,039,427
General Revenues								
Primary Government:								
Taxes:								
Property Taxes	969,316		989,206	9	70,442	951,32	3	933,203
Sales Taxes	1,407,300		1,164,165	1,2	42,220	1,194,46	6	1,151,393
Other Taxes	94,481		88,852	,	94,473	94,61	9	83,760
Tobacco Settlement Revenue			,		·			,
and Tobacco Receipts	20,937		19,361		16,876	17,81	2	16,449
Investment Income	28,219		30,032		43,806	36,22		29,248
Opioid Litigation Settlement Revenue	55,917		,		,	- /		
Other	77,867		62,492		65,028	65,51	5	62,328
otal Primary Government General Revenues	2,654,037		2,354,108		32,845	2,359,96		2,276,381
Change in Net Position	268,678		(373,209)	1	46,792	(15,11	6)	(763,046
Jet Position (Deficit) - Beginning, as restated	(8,242,350	<u>/</u>	(7,869,141)		15,933)	(8,000,81		(7,237,771
Net Position (Deficit) - Ending	\$ (7,973,672	) \$	(8, 242, 350)	\$ (7,8	69,141)	\$ (8,015,93	3) \$	(8,000,817

(Continued)

\*\*Adjustments have been made to the beginning net position to show the effects of a prior period adjustment.

#### CHANGES IN NET POSITION LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) (Dollars in Thousands)

				Fis	scal Year			
	2016		2015**		2014**		2013**	2012
Expenses								
Primary Government:	0 11	071 0	11.004	¢	10.040	<u>_</u>	11.010	10.722
Legislative	· · · · · · · · · · · · · · · · · · ·	071 \$	11,094	\$	10,940	\$	11,010	
Judicial	75,		69,964		78,144		67,275	66,479
General Government	640,		734,832		851,284		231,868	758,742
Protection of Persons	851,		779,467		821,444		806,103	811,733
Health Public Works	232,		221,582		215,975		218,889	239,524 342,764
Recreation and Parks	338,		357,050		399,406		425,228	· · · ·
Social Services	· · · · · · · · · · · · · · · · · · ·	339	50,308		55,039		48,321	48,082
	550,		538,899		560,347		567,342	562,832
Corrections Education	250,		223,176		240,124		248,781	247,123
		650 527	9,225		10,753		11,375	5,692
Debt Service Interest Total Primary Government Expenses	<u> </u>		184,587 3,180,184		180,197 3,423,653		2,812,915	207,353 3,301,046
Total Filmary Government Expenses	5,210,	912	5,160,164		5,425,055		2,012,915	5,501,040
Program Revenues								
Primary Government:								
Charges for services:								
Legislative					121			
Judicial		814	59,871		83,316		59,908	44,374
General Government	77,		41,170		40,856		57,149	93,752
Protection of Persons		316	56,913		47,200		47,199	46,824
Health	· · · · · · · · · · · · · · · · · · ·	423	16,322		13,012		21,391	31,646
Public Works		722	70,530		52,563		51,436	9,910
Recreation and Parks		457	23,249		19,898		19,463	19,852
Social Services		807	19,302		25,870		20,833	17,370
Corrections		852	3,812		4,070		4,369	8,633
Education		757	11,586		13,162		19,149	3,656
Operating Grants	554,		487,571		466,201		534,653	563,964
Capital Grants	125,		138,408		74,945		13,641	42,715
Total Primary Government Program Revenues	1,054,	906	928,734		841,214	·	849,191	882,696
Net (Expenses)/Revenues	(2,162,	066)	(2,251,450)	(	2,582,439)		(1,963,724)	(2,418,350
General Revenues								
Primary Government:								
Taxes:								
Property Taxes	925,		966,897		937,709		928,034	943,624
Sales Taxes	1,124,		1,102,886		1,090,809		1,135,245	1,066,012
Other Taxes	80,	809	46,952		43,595		45,618	41,352
Tobacco Settlement Revenue								
and Tobacco Receipts	55,		18,598		21,733		19,210	19,222
Investment Income	34,	987	20,643		19,384		1,748	15,058
Other		575	56,369		30,978		32,810	29,134
Total Primary Government General Revenues	2,278,	797	2,212,345		2,144,208	·	2,162,665	2,114,402
Change in Net Position	116,	731	(39,105)		(438,231)		198,941	(303,948
Net Position (Deficit) - Beginning, as restated	(7,354,		(7,315,397)		6,868,903)		(7,021,408)	(6,379,278
Net Position (Deficit) - Beginning, as restated	\$ (7,237,		(7,354,502)		7,307,134)	\$	(6,822,467)	
Net i Ostion (Denett) - Ending	<u>ه (۲,237,</u>	//1) \$	(7,334,302)	э (	7,307,134)	\$	(0,022,407)	0,003,220

(Concluded)

## **COUNTY OF NASSAU, NEW YORK**

#### GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) (Dollars in Thousands)

Fiscal Year	F	Property Taxes		ales Tax	Sal I Pi	eempted es Tax in Lieu of roperty Taxes	•	ments in 1 of Taxes	Spe	cial Taxes		Total
2021	\$	969.316	\$	1.319.240	\$	88.060	\$	61,498	\$	32,983	\$	2.471.097
2021	φ	989,206	ψ	1,081,609	ψ	82,556	ψ	59,420	ψ	29,153	ψ	2,241,944
2019		970,442		1,135,851		106,369		59,488		32,665		2,304,815
2018		951,323		1,098,692		95,774		59,622		34,997		2,240,408
2017		933,203		1,063,296		88,097		49,257		34,503		2,168,356
2016		925,790		1,038,156		85,929		48,359		32,450		2,130,684
2015		966,897		1,015,752		87,134		12,305		34,647		2,116,735
2014		937,709		1,006,373		84,436		10,006		33,589		2,072,113
2013		928,034		1,054,095		81,150		10,791		34,827		2,108,897
2012		943,624		992,706		73,305		8,583		32,768		2,050,986

#### **COUNTY OF NASSAU, NEW YORK**

#### FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING) (Dollars in Thousands)

							Fi	scal	Year					
	2021		2020	201	19 ***	 2018	 2017		2016	2015	 2014*		2013**	 2012
General Fund (Includes NIFA)														
Nonspendable	\$ 3	,496	\$ 9,492	\$	40,221	\$ 40,543	\$ 54,055	\$	47,577	\$ 44,645	\$ 42,222	s	41,017	\$ 37,275
Spendable:														
Restricted	146	,630	7,253		8,064	9,526	58,308		46,567	37,992	16,354		16,436	17,849
Committed	426	,566	37,072		36,920	21,473	13,217		80	76	1,871			
Assigned	172	,881	100,580		74,304	763	679		27,724	8,999	20,422		560	
Unassigned	31	,632	84,152		38,797	(4,469)	(44,432)		63,654	43,520			37,243	(9,535)
Total General Fund	781	,205	238,549	1	198,306	 67,836	81,827		185,602	135,232	80,869		95,256	45,589
All Other Governmental Funds														
Nonspendable		230	229		13,240	13,611	13,974		13,077	12,036	12,124		12,103	11,304
Spendable:					,	,				,	,		,	,
Restricted	70	,346	108,975	1	02,850	112,641	107,804		120,689	94,092	130,999		141,541	58,509
Committed	147	,864	184,839	3	302,345	282,173	152,679		126,996	143,397	263,786		296,976	151,162
Assigned	114	,380	101,521		1,460	8,647	24,022		42,183	46,213	52,682		69,393	81,930
Unassigned		(407)			(28)	 (17,481)	 (24,383)		(16,842)	 (19,547)	 (21,184)		(13,939)	 (4,420)
Total All Other Governmental Funds	332	,413	395,564	4	19,867	 399,591	 274,096		286,103	 276,191	 438,407		506,074	 298,485
Total Governmental Funds	\$ 1,113	,618	\$ 634,113	\$ 6	518,173	\$ 467,427	\$ 355,923	\$	471,705	\$ 411,423	\$ 519,276	\$	601,330	\$ 344,074

\* Adjustments have been made to the 2014 numbers to show the effects of the prior period adjustment for comparative purposes.
 \*\* Fund balance was restated from prior Annual Comprehensive Financial Reports.
 \*\*\* Fund balance categories have been reclassified to increase assigned and decrease unassigned fund balances for outstanding encumbrances that were previously reported in unassigned fund balance at year end.

## COUNTY OF NASSAU, NEW YORK

#### CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING) (Dollars in Thousands)

Revenues Major Governmental Funds Property Taxes Payments in Lieu of Taxes Preemptet Sales Tax in Lieu of Property Taxe Interest and Penalties on Taxes Sales Tax Tobacco Settlement Revenue and Tobacco Receipt	2021 \$ 960,289 61,498 88,060 35,052 1,319,240 31,702 245,131	<b>2020</b> \$ 971,371 59,420 82,556 34,277 1,081,609	<b>2019</b> \$ 959,800 59,970 106,369 35,966	2018 \$ 942,613 58,720 95,774	2017 \$ 928,738	<b>2016</b> \$ 928,774	2015	2014	2013	2012
Major Governmental Funds Property Taxes Payments in Lieu of Taxes Preempted Sales Tax in Lieu of Property Taxe Interest and Penalties on Taxes Sales Tax Tobacco Settlement Revenue and Tobacco Receipt	61,498 88,060 35,052 1,319,240 31,702	59,420 82,556 34,277	59,970 106,369	58,720		E 028 774				
Property Taxe: Payments in Lieu of Taxe: Preempted Sales Tax in Lieu of Property Taxe Interest and Penalties on Taxes Sales Tax Tobacco Settlement Revenue and Tobacco Receipt	61,498 88,060 35,052 1,319,240 31,702	59,420 82,556 34,277	59,970 106,369	58,720		£ 028 774				
Payments in Lieu of Taxe: Preempted Sales Tax in Lieu of Property Taxe Interest and Penalties on Taxes Sales Tax Tobacco Settlement Revenue and Tobacco Receipt	61,498 88,060 35,052 1,319,240 31,702	59,420 82,556 34,277	59,970 106,369	58,720				\$ 925.011	\$ 924.818	\$ 932.682
Preempted Sales Tax in Lieu of Property Taxe Interest and Penalties on Taxes Sales Tax Tobacco Settlement Revenue and Tobacco Receipt	88,060 35,052 1,319,240 31,702	82,556 34,277	106,369		49,257	48,359	\$ 958,350 12,305	\$ 925,011 10,006	\$ 924,818 10,791	\$ 932,682 8,583
Interest and Penalties on Taxes Sales Tax Tobacco Settlement Revenue and Tobacco Receipt	35,052 1,319,240 31,702	34,277			88,097	85,929	87,134	84,436	81,150	73,305
Sales Tax Tobacco Settlement Revenue and Tobacco Receipt	1,319,240 31,702			36,765	33,212	33,814	32,661	30,978	32,810	27,988
	31,702		1,135,851	1,098,692	1,063,296	1,038,156	1,015,752	1,006,373	1,054,095	992,706
						17,985				
Special Taxes	245 121	29,153	32,665	32,566	32,162	31,154	33,293	32,614	31,451	29,602
Departmental Revenue	243,131	202,810	229,279	227,819	235,323	217,819	171,369	159,630	171,720	167,173
Interest Income	1,813	4,840	17,131	10,657	3,778	1,822	1,342	1,546	1,897	1,808
Licenses and Permits	19,675	17,434	20,786	19,818	21,513	19,137	18,755	16,077	18,149	14,338
Fines and Forfeitures	72,313	66,918	103,900	114,473	92,689	77,558	62,638	85,822	61,439	44,059
Rents and Recoveries	19,942	26,003	38,640	31,142	21,925	34,523	27,964	16,615	21,094	31,020
Interdepartmental Revenues	97,710	89,369	97,854	91,041	94,284	85,712	83,002	87,312	89,430	85,515
Interfund Revenues	8,119	8,488	9,438	11,962	12,868	14,112	21,463	37,321	38,298	40,223
Intergovernmental Revenues		2,989			15 530	10 100	20.000	163	2,421	2,360
Other Revenues	67,156	54,931	67,146	52,641	45,530	42,490	38,088	13,012	20,669	10,693
Opioid Litigation Settlement Revenue	55,917	220.455	221 (27	226.224	220.245	221.027	222.322	209.024	207.011	222 752
State Aid Federal Aid	267,485 248,741	230,455 220,698	231,637 229,291	235,234 245,422	239,345 309,854	221,827 296,769	222,322 257,954	209,024 159,781	207,011 131,512	222,753 189,495
Total Major Governmental Funds	3,599,843	3,183,321	3,375,723	3,305,339	3,271,871	3,195,940	3,044,392	2,875,721	2,898,755	2,874,303
Total Major Governmental Funds	3,377,043	3,163,321	5,575,725	5,505,555	3,2/1,8/1	5,175,740	5,044,392	2,875,721	2,070,755	2,074,303
Nonmajor Governmental Funds		10.50	10.100				0.600	0.684		
Property Taxes	11,016	10,726	10,482	7,698	1,133	27.644	9,602	9,651	11,276	11,252
Tobacco Settlement Revenue and Tobacco Receipt	20,937	19,361 279	16,876	17,812	16,449	37,566	18,598	21,733 975	19,210	19,222
Special Taxes Departmental Revenue	1,281 4,115	3,251	2,321 3,651	2,431 3,919	2,341 4,060	1,296 3,616	1,354 4,054	3,689	3,376 3,254	3,166 3,239
Interest Income	4,113	5,251 836	3,391	2,621	1,318	499	240	613	249	412
Fines and Forfeitures	1,303	923	2,178	1,664	1,968	1,640	1,572	1,508	1,583	2,762
Rents and Recoveries	1,303	212	2,178	266	1,908	73	62	76	63	716
Interdepartmental Revenues	1,102		210	200		15	02	3,432	4,660	11,789
Interfund Revenues	169	128	168	215	235	235	232	230	234	235
Other Revenues	4	2,189								17
State Aid	63,239	46,111	50,521	40,374	41,794	48,447	43,766	38,993	66,068	18,622
Federal Aid	96,949	155,275	57,149	60,644	59,745	106,786	91,867	94,926	142,312	171,673
Total Nonmajor Governmental Funds	200,267	239,291	146,977	137,644	129,154	200,158	171,347	175,826	252,285	243,105
Total Revenues	3,800,110	3,422,612	3,522,700	3,442,983	3,401,025	3,396,098	3,215,739	3,051,547	3,151,040	3,117,408
Expenditures	2,000,110		0,0 ,7 0 0		0,101,020				0,101,010	0,000,000
Expenditures										
Major Governmental Funds										
Current:	10 (10	10.016	10.000	10.100		10.005		10 (00	10 (07	10.101
Legislative	13,610	12,946	13,071	12,492	11,268	10,805	11,390	10,689	10,685	10,434
Judicial	82,510	79,291	78,537 303.029	79,918	75,574	69,961	66,856	70,562 203,134	60,269 202,542	60,021
General Administration Protection of Persons	330,466 916,276	314,636 805,299	303,029 878,160	289,878 878,143	336,388 910,539	276,717 844,819	247,607 831,994	203,134 822,351	202,542 792,598	306,533 789,271
Health	182,016	175,412	186,751	189,625	185,716	181,195	172,940	166,417	169,037	193,133
Public Works	288,609	277,868	268,219	305,433	284,089	289,261	301,537	312,821	305,142	190,872
Recreation and Parks	37,202	33,505	37,655	36,594	38,920	38,853	37,659	35,418	29,938	25,779
Social Services	496,559	518,000	557,591	553,940	541,941	543,937	548,807	562,606	567,330	565,557
Corrections	275,852	259,102	263,375	269,776	253,438	238,422	224,835	225,139	230,565	227,718
Education	14,087	14,343	15,085	16,451	13,896	11,709	11,692	10,680	15,051	4,749
Payments for Tax Certiorar	,	30	61,114	38,513	709	59,221	96,221	133,858	101,080	34,377
Aid to Towns and Cities	85,645	71,344	74,572	72,048	68,332	67,747	66,315			
Suits and Damages	35,094	28,602	28,343	58,161						
Other	48,351	46,651	54,348	68,739	93,022	86,868	62,973	132,202	133,977	142,463
Capital Outlay:										
General	169,798	123,876	132,162	106,311	165,760	189,608	161,955	146,353	111,096	123,371
Sewage Districts	194,326	75,379	80,693	123,867	169,971	162,760	148,236	76,500	23,224	39,932
Education	21,024		490	11,880	2,629	5,776	458	3,465		
Debt Service:										
Principal	53,333	128,344	118,583	106,883	103,759	89,642	83,489	76,572	73,081	74,208
Interest	69,483	127,795	129,664	120,943	116,257	107,876	97,646	93,070	80,871	77,779
Financing Costs	2,043	687	2,291	4,108	3,450	4,481	2,898	2,741	5,030	4,673
Total Major Governmental Funds	3,316,284	3,093,110	3,283,733	3,343,703	3,375,658	3,279,658	3,175,508	3,084,578	2,911,516	2,870,870

## COUNTY OF NASSAU, NEW YORK

#### CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING) (Dollars in Thousands)

							Fiscal	Year						
Nonmajor Governmental Funds		2021	 2020	 2019		2018	2017		2016	 2015	 2014	2013	2	2012
Current:														
Legislative	\$	11	\$	\$	\$		\$	\$		\$	\$	\$	\$	
Judicial		3,175	3,444	3,494		4,162	5,343		3,663	3,615	4,292	3,756		3,222
General Administration		82,738	39,842	33,766		21,777	24,901		51,753	50,990	29,216	47,297		29,846
Protection of Persons		10,419	100,519	13,155		7,670	6,486		9,271	12,233	10,665	12,632		31,448
Health		45,544	49,316	51,542		52,132	51,265		53,755	50,474	53,856	55,329		51,023
Public Works		1,080	1,613	1,746		6,765	1,817		8,822	15,298	32,246	42,828		84,111
Recreation and Parks		2,890	2,705	3,441		3,381	3,082		2,270	1,830	4,137	7,163		7,432
Social Services Corrections		18,051	18,699	18,581		18,182	17,636		16,896	15,569	14,761	13,889		11,941
Other		2,042	4,457	1,532		1,690	1,871		1,496	1,443	1,459	2,060		2,164
Debt Service:							1,132							
Principal		23,662	55,316	134,870		129.320	140.011		165.427	182,769	167.269	158,920		152,380
Interest		23,002 55,934	40,446	44,873		50,524	54,779		60,962	75,061	71,783	79,467		108,093
Financing Costs		15,925	40,440	44,875		50,524	54,779		00,902	559	1,419	/9,407		7,126
Total Nonmajor Governmental Funds		261,471	 316,357	 307,000		295,603	308,323		374,315	 409,841	 391,103	423,341		488,786
-				 						 	 			
Total Expenditures		3,577,755	 3,409,467	 3,590,733		3,639,306	3,683,981		3,653,973	 3,585,349	 3,475,681	3,334,857	3	,359,656
Excess (Deficiency) of Revenues														
Over (Under) Expenditures		222,355	13,145	(68,033)		(196,323)	(282,956)		(257,875)	(369,610)	(424,134)	(183,817)		(242,248)
Other Financing Sources (Uses)														
Premium on Bonds		227,144		37,397		33,563	81,578		104,175	53,793	72,134	25,025		47,095
EFC Subsidy												(695)		
Transfers In		54,288	64,309	107,029		65,101	40,011		60,911	65,872	45,146	27,419		41,763
Transfers In of Investment Income		479	1,851	5,721		3,537	1,938		1,508	702	898	1,115		1,092
Transfers Out		(54,288)	(64,309)	(107,029)		(65,101)	(40,011)		(60,911)	(65,872)	(45,146)	(27,419)		(41,763)
Transfers Out of Investment Income		(479)	(1,851)	(5,721)		(3,537)	(1,938)		(1,508)	(702)	(898)	(1,115)		(1,092)
Transfers In from NIFA		195,971	211,442	146,234		149,577	156,362		183,164	182,046	187,163	202,047		214,004
Transfers Out to NIFA		(195,971)	(211,442)	(146,234)		(149,577)	(156,362)		(183,164)	(182,046)	(187,163)	(202,047)		(214,004)
Transfers In from SFA		325,106	314,676	276,768		265,635	245,983		140,628	132,958	199,272	159,703		164,903
Transfers Out to SFA		(325,106)	(314,676)	(276,768)		(265,635)	(245,983)		(140,628)	(132,958)	(199,272)	(159,703)		(164,903)
Transfers In from TSC		135	135	100		125	125		125	125	125	75		150
Transfer Out to TSC		(135)	(135)	(100)		(125)	(125)		(125)	(125)	(125)	(75)		(150)
BANs Redeemed from Appropriations Issuance of Debt		1,385 202,129	2,795	181,382		274,264	141.458		260.335	198,535	237,756	365,492		192.147
Refunding Bonds Issued		1,110,110	2,795	101,362		2/4,204	338,205		260,335 272,810	198,535	237,756	505,492		317,713
Payment to Bond Escrow Agent		(1,283,618)					(394,067)		(319,163)	(106,881)	(129,535)			(314,390)
Debt Service - Current Refunding NIFA		(1,285,018)					(394,007)		(519,105)	(100,001)	(129,555)			(8,060)
Other Sources												502		340
Total Other Financing Sources/(Uses)		257,150	 2,795	 218,779		307,827	167,174		318,157	 261,757	 337,555	390,324		234,845
Net Change in Fund Balance		479,505	15,940	150,746		111,504	(115,782)		60,282	(107,853)	(86,579)	206,507		(7,403)
Total Fund Balances at Beginning of Year, as restated		634,113	 618,173	 467,427		355,923	471,705		411,423	 519,276	 605,855	394,823		351,478
Total Fund Balances at End of Year	\$	1,113,618	\$ 634,113	\$ 618,173	s	467,427	\$ 355,923	\$	471,705	\$ 411,423	\$ 	\$ ** 601,330	\$	344,075
Debt Service as a Percentage of Noncapital Expenditure	*	6.41%	11.26%	13.61%		11.93%	 12.75%		12.84%	13.41%	12.75%	 12.03%	_	12.87%

\* Debt service excludes financing costs \*\*Adjustments have been made to the beginning fund balance to show the effects of a prior period adjustment.

Note - Beginning in 2020, the County utilized the capital additions reported on Exhibit X-6 as the reduction of total governmental fund expenditures in arriving at Noncapital Expenditures for purposes of calculating the Debt Service as a Percentage of Noncapital Expenditure

(Concluded)

**REVENUE CAPACITY INFORMATION** 

# COUNTY OF NASSAU, NEW YORK

## GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING) (Dollars in Thousands)

Fiscal Year	Property Taxes	Sales Tax	Preempted Sales Tax in Lieu of Property Taxes	Payments in Lieu of Taxes	Special Taxes	Total
2021	971,305	1,319,240	88,060	61,498	32,983	2,473,086
2020	982,097	1,081,609	82,556	59,420	29,432	2,235,114
2019	970,282	1,135,851	106,369	59,970	34,986	2,307,458
2018	950,311	1,098,692	95,774	58,720	34,997	2,238,494
2017	929,871	1,063,296	88,097	49,257	34,503	2,165,024
2016	928,774	1,038,156	85,929	48,359	32,450	2,133,668
2015	967,952	1,015,752	87,134	12,305	34,647	2,117,790
2014	934,662	1,006,373	84,436	10,006	33,589	2,069,066
2013	936,094	1,054,095	81,150	10,791	34,827	2,116,957
2012	943,934	992,706	73,305	8,583	32,768	2,051,296

# **COUNTY OF NASSAU, NEW YORK**

## SALES TAX, ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS (Dollars in Thousands)

Fiscal Year Ended December 31	Sales Tax Revenue <sup>1</sup>	Sales Tax Rate	Class 1 Assessed Value	Class 2 Lssessed Value	Class 3 Assessed Value	, 	Class 4 Assessed Value	Total Taxable Assessed Value	 Levied Property Taxes	Total Direct Property Tax Rate per \$100 Assessed Value	A	Estimated ctual Taxable ull Valuation	Assessed Value as a Percentage of Actual Taxable Full Valuation
2021	\$ 1,407,300	4.25%	\$ 147,694 *	\$ 33,627 *	\$ 27,399 *	\$	164,181 *	\$ 372,901	\$ 971,305	260.47	\$	211,662,461	0.18%
2020	1,164,165	4.25%	334,029 *	28,874 *	24,367 *		147,831 *	535,101	\$ 982,097	183.53		248,424,030	0.22%
2019	1,242,220	4.25%	345,290 *	30,310 *	23,077 *		152,077 *	550,754	\$ 970,282	176.17		236,228,932	0.23%
2018	1,194,466	4.25%	356,505 *	30,477 *	22,222 *		141,541 *	550,745	\$ 950,311	172.55		217,543,898	0.25%
2017	1,151,393	4.25%	365,774 *	31,558 *	22,659 *		146,828 *	566,819	\$ 929,871	164.05		207,499,977	0.27%
2016	1,124,085	4.25%	376,441 *	31,824 *	23,738 *		169,130 *	601,133	\$ 928,774	154.50		212,185,368	0.28%
2015	1,102,886	4.25%	385,351 *	31,966 *	40,799 *		173,471 *	631,587	\$ 967,952	153.26		204,607,718	0.31%
2014	1,090,809	4.25%	395,694 *	32,698 *	40,520 *		178,843 *	647,755	\$ 934,662	144.29		200,331,933	0.32%
2013	1,135,245	4.25%	408,904 *	32,688 *	40,378 *		181,166 *	663,136	\$ 936,094	141.16		205,075,616	0.32%
2012	1,066,011	4.25%	443,291 *	34,894 *	41,287 *		196,533 *	716,005	\$ 943,934	131.83		217,753,867	0.33%

\*Additional Source: Nassau County Adopted Budget

<sup>1</sup> This includes preempted sales tax in lieu of property taxes

#### **COUNTY OF NASSAU, NEW YORK**

#### PROPERTY TAX LEVIES AND TAX RATES, DIRECT AND OVERLAPPING GOVERNMENTS FOR THE FISCAL PERIODS ENDED IN 2011 THROUGH 2020 (Dollars in Thousands)

	(Tax Rates per \$100 o	of Assessed Va											
	2020 Tax Levy	Tax Rate/ Range	2019 Tax Levy	Tax Rate/ Range		2018 Tax Levy	Tax Rate/ Range		2017 Tax Levy	Tax Rate/ Range		2016 Tax Levy	Tax Rate/ Range
County of Nassau *			<b>k</b>	<u> </u>			U		· ·				0
General County Government (Net)	\$ 46,666	5.26/	\$ 30,485	3.55/	\$	51,677	5.73/	s	57,629	5.86/	\$	66,746	0.92/
		11.68		7.57	9		11.94	3		12.17	φ		31.01
Police District	390,093	67.45/ 207.26	398,867	67.78/ 218.32		380,449	63.51/ 208.36		384,143	62.30/ 219.21		374,661	61.79/ 130.53
Police Headquarters	366,186	29.89/ 109.48	370,221	29.32/ 109.89		367,317	30.53/ 102.98		359,107	29.56/ 94.44		357,232	34.99/ 72.93
Fire Prevention	18,464	1.96/	16,438	1.74/		15,259	1.6/		16,116	1.64/		16,069	1.58/
Community College	52,207	4.35 5.49/ 12.18	52,207	3.72 5.49/ 11.69		52,207	3.33 5.41/ 11.27		52,207	3.4 5.31/ 11.02		50,939	3.3 4.96/ 10.34
Disputed Assessment	40,000	0.00/ 27.06	40,000	0.00/ 26.30									
Sewer & Storm Water District Fund	149,333	1.33/ 215.07	130,284	1.46/ 183.48		124,764	1.19 186.75		115,012	1.16/ 170.25		115,012	1.43/ 158.24
Environmental Bond	10,728	1.14/	10,486	1.12/		7,702	.81/			0/			0/
		2.54		2.38			1.69			0.00			0.00
Total County of Nassau	1,073,677 15.50%		1,048,988 15.60%			999,375 15.26%			984,214 15.29%			980,659 15.44%	
Town (3)													
Governments	262,152	0.05/ 71.59	264,476	0.57/ 69.28		268,749 4.10%	1.21/ 74.05		274,150	1.21/ 71.26			
Special Districts													
Fire	127,102	4.16/ 218.72	124,625	4.25/ 215.25		120,187	4.55/ 188.84		118,474	8.17/ 200.26		113,866	4.00/ 190.64
Fire Protection	19,714	2.00/ 246.39	19,666	1.99/		19,399	1.15/		18,462	1.51/ 128.58		19,462	1.52/
Garbage, Refuse and Sanitary	251,153	7.50/	252,632	7.50/		252,356	7.45/		240,364	7.13/		213,380	7.11/
Lighting	13,645	146.65 1.09/	14,418	121.71 1.78/		14,966	112.77 1.81/		14,531	108.33 1.65/		16,240	99.42 1.79/
		7.01		7.37			7.82			7.60			7.82
Park	92,016	2.53/ 122.07	92,780	2.49/ 101.66		95,419	2.45/ 110.01		89,087	2.29/ 90.53		84,891	2.32/ 94.16
Parking and Improvement	51,662	0.13/	52,713	0.16/		52,327	.21/		50,978	.21/		53,459	.20/
Sewage - Special	20,421	236.56 .00/	19,450	226.80 .00/		18,645	228.03 .00/		19,559	229.68 .00/		19,293	241.74 .00/
		126.11		128.17			125.72			153.53			149.94
Water	58,832	0.23/ 161.96	52,088	0.20/ 121.19		49,080	.20/ 117.55		46,700	.21/ 132.01		44,243	.21/ 68.93
Total Special Districts	634,545		628,372			622,379			598,155			564,834	
	9.16%		9.34%			9.50%			9.29%			8.90%	
Subtotal (2)	1,970,374		1,941,836			1,890,503			1,856,519				
<u>City (3)</u>													
Governments	\$ 79,814 1.15%		\$ 76,461 1.14%		\$	70,950		\$	66,692	N/A			
Town and City (4) Governments												340,234	1.53/
												5.36%	79.64
Incorporated Village **													
Governments	7.31%	.003/ 406.32	485,817	.003/ 387.89		477,210	.002/ 377.57		477,799	.003/ 361.98		465,615	.003/ 347.96
School Districts	4,371,747	1.67/	4,220,890	1.63/		4,110,871	16.35/		4,037,053 (1	17.12/		3,999,044	18.08/
Denter Districts	63.10%	1716.62	62.77%	1605.32		62.77%	1515.55		62.71%	1456.13		62.97%	1395.74
Totals	\$ 6,928,367		\$ 6,725,004		\$	6,549,534		\$	6,438,063		\$	6,350,386	
	100%		100%			100%			100%			100%	
	10070		10070			10070			10070			(Continued)	

(Commund)
Per Approved Legislative Tax Ordinances.
In 2016, the village revised its 2014/15 tax levy. The amount reported during the 2014 year on this schedule has been revised to reflect that change.
(1) School Taxes are net of Disputed Assessment Fund (DAF) beginning in 2017 and 2018 only. The 2018 DAF was \$68,848 and the 2017 DAF was \$62,154. There is no DAF for 2019 and 2020.
(2) The difference between the Subtotal and the Total Ad Valorem or General Property Tax Levy reported on the T-11 is due to presentation reclassifications of tax levy between City Governments and Special Districts
(3) For fiscal years 2017 and forward, the Town and City Governments are reported on a consolidated basis. r/a = not available
Note: Nassau County has elected to keep this schedule since it has been requested for both internal and external agency purposes. Fiscal Year 2020 is the most recent data available
Sources: Various County, Towns, Schools, and Special Districts

## COUNTY OF NASSAU, NEW YORK

#### PROPERTY TAX LEVIES AND TAX RATES, DIRECT AND OVERLAPPING GOVERNMENTS FOR THE FISCAL PERIODS ENDED IN 2011 THROUGH 2020 (Dollars in Thousands)

	 2015		 2014			2013			2012		 2011	
	Tax Levy	Tax Rate/ Range	Tax Levy	Tax Rate/ Range		Tax Levy	Tax Rate/ Range		Tax Levy	Tax Rate/ Range	Tax Levy	Tax Rate/ Range
County of Nassau *	 ľ		 ř						•		 •	U
General County Government (Net)	\$ 106,381	4.58/	\$ 80,510	1.86/	s	117,108	6.81/	s	120,039	11.36/	\$ 174,507	11.36/
Police District	367,975	38.62 58.76/	361,727	33.43 57.60/		358,716	37.37 56.72/		369,985	39.25 46.83/	364,489	39.25 46.83/
Police Headquarters	342,069	123.15 32.91/	348,868	120.75 32.75/		313,707	120.4 30.56/		299,057	124.88 20.62/	245,666	124.88 20.62/
r onee meadquarters	512,005	66.18	510,000	65.99		515,767	56.97		277,057	38.72	210,000	38.72
Fire Prevention	15,852	1.54/ 3.09	15,945	1.51/ 3.04		15,258	1.50/ 2.79		15,251	1.32/ 2.48	15,654	1.32/ 2.48
Community College	52,207	4.99/ 10.04	52,207	4.87/ 9.82		52,207	5.05/ 9.42		52,207	4.34/ 8.15	52,207	4.34/ 8.15
Disputed Assessment												
Sewer & Storm Water District Fund	123,494	1.45/ 69.32	117,271	1.59/ 61.58		117,271	1.41/ 48.61		117,271	1.37/ 54.89	119,032	1.37/ 54.89
Environmental Bond	9,607	.94/	9,671	.92/		11,250	1.11/		11,250	.95/	11,250	.95/
Environmental Bond	 9,007	1.88	 9,071	1.85		11,230	2.07		11,230	1.79	 11,230	1.79
Total County of Nassau	 1,017,585		 986,199 15.73%			985,517 16.10%			985,060 16.42%		 982,805	
	13.8270		13.7376			10.1076			10.42 /6		10.8176	
Special Districts Fire	115,293	4.69/	113,417	4.67/		111,346	4.78/		108,892	3.47/	106,817	3.47/
		188.78		186.72			183.68			137.49		137.49
Fire Protection	19,914	1.52/ 127.69	19,981	1.75/ 127.39		19,579	1.72/ 193.77		19,113	1.76/ 132.45	18,989	1.76/ 132.45
Garbage, Refuse and Sanitary	226,019	6.85/	220,218	6.30/		213,956	6.31/		209,324	.86/	222,634	.86/
Lighting	19,016	91.35 1.62/	17,044	144.09 1.54/		16,216	150.28 1.52/		17,497	138.60 1.34/	17,052	138.6 1.34/
Park	90,840	9.43 2.27/	92,373	8.28 2.27/		90,620	8.30 2.25/		86,288	8.70 1.83/	87,307	8.70 1.83/
Parking and		256.02		293.82			329.33			237.36		237.36
Improvement	55,726	.19/	52,659	.14/		50,351	.14/		50,048	.11/	47,406	.11/
Sewage - Special	18,933	236.97 .00/	18,698	231.45 .00/		16,295	210.46 .00/		15,649	203.23 .00/	14,812	203.23 .00/
Water	44,892	129.78 .21/	47,102	134.77 1.61/		46,363	134.86 1.68/		41,837	150.60 .05/	41,110	150.6 .05/
Total Special	 	122.75	 	118.88			131.47			160.71	 	160.71
Districts	 590,633		 581,492			564,726			548,648		 556,127	
Subtotal (2)	9.18%		9.28%			9.23%			9.15%		9.51%	
City (3) Governments												
Town and City (4) Governments	320,740	2.23/	298,138	.82/		288,718	.80/		288,795	.78/	268,602	.78/
	 4.99%	81.39	 4.75%	53.93		4.72%	51.33		4.82%	44.83	 4.59%	44.83
Incorporated Village												
Governments	461,889	.003/ 334.29	450,917	.003/ 321.00		439,677	.003/ 293.08		428,901	.003/ 232.85	420,196	.003/ 232.85
	 7.18%	551.25	 7.20%			7.18%	275.00		7.15%	202.00	 7.19%	202.00
School Districts	 4,041,334	17.86/ 1324.40	 3,951,434	1.76/ 1245.14		3,841,766	1.73/ 1141.66		3,746,069	1.65/ 880.89	 3,619,714	1.65/ 880.89
	 62.83%		63.04%			62.77%			62.46%		61.90%	
Totals	\$ 6,432,181		\$ 6,268,180		\$	6,120,404		\$	5,997,473		\$ 5,847,444	
	100%		100%			100%			100%		100%	

## PRINCIPAL SOURCES OF OWN SOURCE REVENUE

Principal Property Taxpayers Current and Nine Years Ago (Dollars in Thousands)

Current and Nine Years Ago (Dollars in Thousands)		2021			2012	
Тахрауег	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Keyspan	\$ 19,476	1	5.22%	\$ 17,450	2	2.44%
Retail Property Trust	4,670	2	1.25%	3,808	4	0.53%
Verizon NY	3,572	3	0.96%	6,374	3	0.89%
Long Island Water Corp	2,997	4	0.80%	- )		0.00%
People Of The State Of New York (formerly Greater NY Assoc & NYRA)	1,660	5	0.45%	1,304	9	0.18%
Long Island Power Authority	1,446	6	0.39%	17,953	1	2.51%
New York Water	1,444	7	0.39%			0.00%
Reckson Association	961	8	0.26%			0.00%
Fifth Avenue of Long Island Realty Associates	936	9	0.25%			0.00%
Sunrise Mall LLC	917	10	0.25%	1,241	10	0.17%
Rexcorp Plaza Spe LLC (formerly Galaxy LI Assoc LLC)	871	11	0.23%	1,353	8	0.19%
1111 Marcus Avenue Trust (formerly 111 CLK-HP Marcus Ave Property)	863	12	0.23%	2,019	5	0.28%
RXR 1000 Woodbury Road Owner LLC	742	13	0.20%			0.00%
We're Associates Inc	639	14	0.17%			0.00%
CLK Marcus Ave Property Owner LLC	636	15	0.17%			0.00%
G & I IX Jericho Plaza LLC	608	16	0.16%			0.00%
KRE Broadway Owner LLC (formerly Broadway Mall EAT LLC)	590	17	0.16%			0.00%
JMM Raceway LLC & Mattone Group	570	18	0.15%			0.00%
Equity One LLC	570	19	0.15%			0.00%
TL GCP OWNER LLC(c/o The Treeline Company)	604	20	0.16%			0.00%
T1 Franklin Avenue Plaza LLC et al (c/o The Treeline Company)	555	21	0.15%			0.00%
Rockaway Realty Associates	493	22	0.13%			0.00%
JQ Associates LLC	493	23	0.13%			0.00%
Coroprate Property Investors	489	24	0.13%			0.00%
Country Glen LLC	461	25	0.12%			0.00%
EQK Green Acres LP				1,873	6	0.26%
1 Park Lake Success LLC				1,452	7	0.20%
	\$ 47,263		12.66%	\$ 54,827		7.65%

Source: Department of Assessment

#### PRINCIPAL SOURCES OF OWN SOURCE REVENUE

Taxable Sales by Industry\*\* 12/2020 - 11/2021 (Dollars in Thousands)

	2	2021	
_			Percentage of Total Tax
Industry	Tax Base	Rank	Base
Retail Trade	\$ 16,880,815	1	60.156%
Accommodation and Food Services	2,542,698	2	9.061%
Information	1,540,289	3	5.489%
Wholesale Trade	1,525,395	4	5.436%
Other Services (except Public Administration)	798,847	5	2.847%
Manufacturing	746,895	6	2.662%
Administrative and Support and Waste Management and Remediation Services	742,859	7	2.647%
Utilities	629,479	8	2.243%
Real Estate and Rental and Leasing	597,319	9	2.129%
Professional, Scientific, and Technical Services	574,482	10	2.047%
Construction	454,409	11	1.619%
Public Administration	433,599	12	1.545%
Arts, Entertainment, and Recreation	275,178	13	0.981%
Finance and Insurance	151,366	14	0.539%
Transportation and Warehousing	67,392	15	0.240%
Health Care and Social Assistance	37,652	16	0.135%
Management of Companies and Enterprises	21,601	17	0.077%
Unclassified	15,678	18	0.056%
Agriculture, Forestry, Fishing and Hunting	14,697	19	0.052%
Educational Services	8,573	20	0.031%
Mining, Quarrying, and Oil and Gas Extraction	2,309	21	0.008%
Totals	\$ 28,061,532		100.000%

Taxable Sales by Industry\*\* 3/2012 - 2/2013

(Dollars in Thousands)

		2012					
	-			Percentage of Total Tax			
Industry		Tax Base	Rank	Base			
Retail Trade		\$ 15,399,605	1	60.968%			
Accommodation and Food Services		2,556,639	2	10.122%			
Information		1,175,817	3	4.655%			
Wholesale Trade		1,070,165	4	4.237%			
Administrative/Support Services		877,812	5	3.475%			
Other Services		823,104	6	3.259%			
Manufacturing		775,453	7	3.070%			
Ag., Mining, Trans., FIRE, Educ., Govt.		723,804	8	2.866%			
Utilities		603,077	9	2.388%			
Professional, Scientific, and Technical		422,318	10	1.672%			
Construction		408,912	11	1.619%			
Arts, Entertainment, and Recreation		327,730	12	1.297%			
Health Care		55,581	13	0.220%			
Unclassified by Industry	_	38,284	14	0.152%			
	Totals	\$ 25,258,301		100.000%			

\*\*Because Methodologies, NAICS Categorizations, and classifications have changed in 2014, a side by side comparison is not suitable so we have presented both 2021 and 2012 as stand alone schedules.

Source: New York State Department of Taxation and Finance

# **COUNTY OF NASSAU, NEW YORK**

## CONSTITUTIONAL TAX MARGIN INFORMATION December 31, 2021 (Dollars in Thousands)

# The Constitutional tax limit is the maximum amount of real property tax that may be levied in any fiscal year. The Constitutional tax margin represents the difference between the tax levy and the tax limit.

The Constitutional limit of real property taxation is 2% of the average full valuation of real estate for the last five years.

#### Average Full Valuation of Real Estate for the Last Five Years:\*

2021 Full Valuation 2020 Full Valuation 2019 Full Valuation 2018 Full Valuation 2017 Full Valuation	\$ 211,662,461 248,424,030 236,228,932 217,543,898 207,499,977 1,121,359,298	-	
Average Full Valuation	 224,271,860	-	
<u>Constitutional Tax Margin</u> : Constitutional Limit of Real Property Taxation, 2% of Average Full Valuation <u>Add</u> : Exclusions for Debt Service	 4,485,437 237,827	-	
Maximum Taxing Authority		\$	4,723,264
2021 Tax Levies:			
General County Government - net	42,190		
Police Headquarters Fire Prevention, Safety, Communication and Education	461,766 19,120		
Community College	52,207		
Environmental Bond Fund	 11,018	_	
Total 2021 Tax Levies			586,301
Less: Sales Tax Allocation Credit and Other Adjustments			87,110
Total 2021 Tax Levies which are subject to the Maximum Taxing Authority			499,191
Percentage of Taxing Authority Exhausted	10.57%		
Constitutional Tax Margin		\$	4,224,073
Constitutional Tax Margin as a Percentage of Maximum Taxing Authority	89.43%		

\* Full valuation is determined by dividing the total taxable assessed valuation by the average State equalization rate.

# COUNTY OF NASSAU, NEW YORK

#### PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS (Dollars in Thousands)

Fiscal Year Beginning January 1	Total Ad Valorem or General Property Tax Levy		Amount Collected at End of Fiscal Year December 31		Percentage Collected at End of Fiscal Year December 31	Amount Collected in Subsequent Years	Amount Collected to Date as of December 31, 2021		Percentage Collected to Date at December 31	
2021	\$	1,995,854	\$	1,975,067	98.9585%		\$	1,975,067	98.9585%	
2020		1,975,427		1,949,806	98.7030%	17,762		1,967,568	99.6022%	
2019		1,947,705		1,925,058	98.8372%	21,667		1,946,725	99.9497%	
2018		1,896,790		1,875,384	98.8715%	20,332		1,895,716	99.9434%	
2017		1,861,477		1,838,538	98.7677%	21,983		1,860,521	99.9486%	
2016		1,824,406		1,804,133	98.8888%	19,528		1,823,661	99.9592%	
2015		1,869,692		1,847,054	98.7892%	21,949		1,869,003	99.9631%	
2014		1,805,047		1,782,328	98.7414%	22,078		1,804,406	99.9645%	
2013		1,781,105		1,758,687	98.7413%	21,925		1,780,612	99.9723%	
2012		1,764,591		1,740,789	98.6511%	23,466		1,764,255	99.9810%	

Note: The statistical information presented in the T-11 includes taxes levied for the County's three towns and special districts, which are levied and invoiced to taxpayers together. The T-8 presents a subtoal that is comparable to the T-11 except for certain tax levy reclassifications for presentation purposes that occur between City Governments and Special Districts.

**DEBT CAPACITY INFORMATION** 

# RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS (Dollars in Thousands, Except Per Capita Amount)

Fiscal Year	 General Obligation Sew Bonds		age Purpose Bonds	P Revo	ate Water ollution Control olving Fund enue Bonds	Sales Tax cured Bonds, NIFA	S Ste	essau County ewer and form Water Finance Authority em Revenue Bonds	Settle Bac	Tobacco ement Asset- ked Bonds, Series A
2021	\$ 1,762,557	\$		\$	64,879	\$ 1,338,900	\$	101,709	\$	486,805
2020	2,562,422				70,782	396,887		116,061		488,123
2019	2,697,356				80,446	445,233		129,843		480,428
2018	2,611,907		865		57,227	574,849		143,202		471,962
2017	2,430,635		2,360		65,445	699,469		156,004		463,986
2016	2,328,291		41,590		73,539	835,250		168,336		455,906
2015	2,087,969		43,895		81,596	979,321		180,528		466,649
2014	1,941,020		48,915		89,620	1,140,752		185,455		460,832
2013	1,683,174		54,735		97,682	1,286,434		140,558		456,003
2012	1,347,397		61,305		102,862	1,442,439		148,656		457,106

N/A Not available

(Continued)

# COUNTY OF NASSAU, NEW YORK

# RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS (Dollars in Thousands, Except Per Capita Amount)

Fiscal Year	Bo	otal Serial nds - NIFA, CSSWFA, NCTSC	 Capital Leases	Total Taxable Outstanding Assessed Debt Valuation		Assessed	Percentage of Debt to Taxable Assessed Valuation	Debt Per Capita	Percentage of Debt to Total Personal Income	Percentage of Debt to Estimated Total Full Valuation	
2021	\$	1,927,414	\$ 74,412	\$	3,829,262	\$	372,901	1026.88%	2,753	N/A	1.81%
2020		1,001,071	76,143		3,710,418		535,101	693.40%	2,746	2.85%	1.49%
2019		1,055,504	77,533		3,910,839		550,753	710.09%	2,882	3.09%	1.66%
2018		1,190,013	78,618		3,938,630		550,745	715.15%	2,900	3.23%	1.81%
2017		1,319,459	79,429		3,897,328		566,819	687.58%	2,845	3.36%	1.88%
2016		1,459,492	4,575		3,907,487		601,133	650.02%	2,869	3.62%	1.84%
2015		1,626,498	4,797		3,844,755		631,587	608.75%	2,825	3.63%	1.88%
2014		1,787,039	4,981		3,871,575		647,755	597.69%	2,849	3.87%	1.93%
2013		1,882,995	5,132		3,723,718		663,136	561.53%	2,754	3.80%	1.82%
2012		2,048,201	5,254		3,565,019		716,005	497.90%	2,643	3.73%	1.64%

(Concluded)

# RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Fiscal Year	Net General Obligation Bonds (Expressed in Thousands) (a)	Percentage of Estimated Actual Full Valuation of Property	Per Capita
2021	\$ 2,974,572	1.41%	1,391
2020	2,869,380	1.16%	2,124
2019	3,065,697	1.30%	2,259
2018	3,130,731	1.44%	2,305
2017	3,069,911	1.48%	2,241
2016	3,097,022	1.46%	2,274
2015	3,006,143	1.47%	2,209
2014	3,005,422	1.50%	2,211
2013	2,938,740	1.43%	2,174
2012	2,757,815	1.27%	2,044

(a) This amount includes General Obligation Bonds of Nassau County and Sales Tax Secured Bonds of NIFA, less amounts restricted for the specific repayment of the debt service of these bonds.

## COUNTIES, TOWNS AND CITIES TAXABLE FULL VALUE CALCULATION FOR 2021\* (Dollars in Thousands)

	 TaxableTaxableAssessedAssessedValuation,Valuation,RealSpecialPropertyFranchises				Total Taxable Assessed Valuation	State Equali- zation Rate	Estimated Actual Taxable Full Valuation**		
Town of Hempstead	\$ 166,148	\$	10,954		\$ 177,102	0.18 %	\$	98,390,000	**
Town of North Hempstead	87,778		3,310		91,088	0.17 %		53,581,176	**
Town of Oyster Bay	82,431		4,073		86,504	0.17 %		50,884,706	**
City of Long Beach	10,359		454		10,813	0.22 %		4,915,000	**
City of Glen Cove	 7,029		365	***	 7,394	0.19 %		3,891,579	**
	\$ 353,745	\$	19,156		\$ 372,901		\$	211,662,461	_

\* Last completed assessed valuation fixed in 2020 on which the 2021 taxes are levied.

\*\* Final numbers for each property may not calculate exactly because of rounding

\*\*\* Taxable Assessed Valuation, Special Franchises for City of Glen Cove is an estimate

#### **COUNTY OF NASSAU, NEW YORK**

#### LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS (Dollars in Thousands)

	Fiscal Year									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Debt Limit (10% of Average Full Valuation)*	\$ 22,427,186	\$ 22,437,644	\$ 21,561,322	\$ 20,843,382	\$ 20,594,012	\$ 20,799,090	\$ 20,922,152	\$ 21,887,086	\$ 23,021,530	\$ 24,140,657
Total Net Debt Applicable to Limit	3,489,881	3,201,760	3,202,950	3,160,796	3,349,039	3,618,014	3,565,559	3,367,352	3,225,002	3,111,737
Legal Debt Margin	\$ 18,937,305	\$ 19,235,884	\$ 18,358,372	\$ 17,682,586	\$ 17,244,973	\$ 17,181,076	\$ 17,356,593	\$ 18,519,734	\$ 19,796,528	\$ 21,028,920
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	15.56%	14.27%	14.86%	15.16%	16.26%	17.40%	17.04%	15.39%	14.01%	12.89%

Legal Debt Margin Calculation for Fiscal Year 2021		
Average Full Valuation		\$ 224,271,860
Debt Limit (10% of Average Full Valuation)		22,427,186
Debt Applicable to Limit:**	-	
General Government (Including College)***	\$ 1,545,915	
NIFA Serial Bonds	1,148,194	
Environmental Facilities Corporation	64,879	
Notes Payable	39,330	
Real Property Liabilities	6,015	
Guarantees	131,640	
Contract Liabilities	866,426	
Total Debt Applicable to Limit		3,802,399
Less: Legal Exclusions		
Cash and Investments - Capital Funds	273,189	
Tax and Revenue Anticipation Notes Payable	39,330	
Less: Total Exclusions		312,519
Total Net Debt Applicable to Limit		3,489,880
Legal Debt Margin		\$ 18,937,300

Calculation of 2021 Constitutional limit of total indebtedness (The Constitutional limit of total indebtedness is 10% of the average full valuation of real estate for the latest five years.)

Average Full Valuation of Real Estate for the Fiscal Years Ended in 2017 Through 2021.

2021 Full Valuation	\$ 211,662,461
2020 Full Valuation	248,424,030
2019 Full Valuation	236,228,932
2018 Full Valuation	217,543,898
2017 Full Valuation	207,499,977
Total Five Year Valuation	\$ 1,121,359,298
Five Year	
Average Full Valuation	\$ 224,271,860

Constitutional Debt Margin: Constitutional Limit of Total Indebtedness, 10% Average Full Valuation

\* Full valuation is determined by dividing the total taxable assessed valuation by the average State equalization rate.

\*\* The Tobacco Settlement and the Sewer and Storm Water Finance Authority Serial Bonds Payable are not included in the calculation of the Constitutional Debt Margin.

\*\*\* The Community College Serial Bonds Payable as of December 31, 2021 are unaudited. The last audit conducted on behalf of the Community College was for the fiscal year ended August 31, 2021.

\$ 22,427,186

## PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS (Dollars in Thousands, Except for Coverage)

			NI	FA Sales Tax Debt S	Secure Service	d Bonds	
Fiscal Year	Sales	s Tax Paid to NIFA	Pri	incipal	I	nterest	Coverage
2021	\$	1,351,273	\$	440	\$	33,412	39.92
2020		1,100,613		42,231		16,921	18.61
2019		1,170,202		123,500		20,735	8.11
2018		1,130,540		118,505		25,845	7.83
2017		1,094,282		129,666		29,583	6.87
2016		1,063,123		137,956		34,728	6.16
2015		1,038,725		178,970		49,126	4.55
2014		1,026,856		140,642		45,405	5.52
2013		1,070,922		150,965		48,123	5.38
2012		1,007,149		144,580		81,083	4.46

**DEMOGRAPHIC AND ECONOMIC INFORMATION** 

## DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Year	Population (In Thousands) (a) (b)		Total Personal Income (In Thousands)	Per Capita Personal Income (c)	-	Average Unemployment Rate (d)
2021	1,391	**	N/A	N/A		4.5%
2020	1,396	***	134,369,188	96,253	*	8.1%
2019	1,357		126,528,037	93,241		3.4%
2018	1,358		122,001,362	89,839		3.5%
2017	1,370		116,125,310	84,763		4.1%
2016	1,362		108,025,668	79,314		3.9%
2015	1,361		105,834,082	77,762		4.3%
2014	1,359		100,046,862	73,618		4.8%
2013	1,352		98,086,248	72,549		5.9%
2012	1,349		95,456,589	70,761		7.1%

Sources:

(a) Census Bureau Estimates being used starting in 2012 since LIPA no longer gathers data

(b) Annual LIPA Long Island Population Survey Estimates

(c) United States Bureau of Economic Analysis

(d) NYS Department of Labor

N/A - Not Available

\*Per Capita Personal Income update as of Nov 16, 2021 [FRED Economic Data]

\*\*Census Bureau as of July 1, 2021

\*\*\*Census Bureau as of April 1, 2020

#### PRINCIPAL EMPLOYMENT BY SECTOR CURRENT YEAR AND NINE YEARS AGO

		2021		2012		
Employment Sector	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
Health Care and Social Assistance	136,432	1	23.34%	113,640	1	19.57%
Retail Trade	69,321	2	11.86%	77,149	2	13.28%
Government*	64,525	3	11.04%	65,948	3	11.35%
Accommodation and Food Services	47,335	4	8.10%	45,677	4	7.87%
Professional and Technical Services	36,618	5	6.27%	35,128	5	6.05%
Construction	30,989	6	5.30%	25,730	10	4.43%
Administrative and Waste Management	30,571	7	5.23%	29,897	7	5.15%
Finance and Insurance	26,868	8	4.60%	31,094	6	5.35%
Other Services	25,835	9	4.42%	27,535	8	4.74%
Wholesale Trade	22,966	10	3.93%	26,937	9	4.64%
Transportation and Warehousing	17,391	11	2.98%	14,526	13	2.50%
Educational Services	16,877	12	2.89%	18,722	12	3.22%
Manufacturing	15,957	13	2.73%	19,003	11	3.27%
Arts, Entertainment, and Recreation	12,124	14	2.07%	13,462	15	2.32%
Real Estate and Rental and Leasing	10,371	15	1.77%	9,953	16	1.71%
Information	7,641	16	1.31%	13,558	14	2.33%
Miscellaneous	6,468	17	1.10%	5,933	18	1.02%
Management of Companies and Enterprises	6,191	18	1.06%	6,976	17	1.20%
Total	584,480		100.00%	580,868		100.00%

\* 2021 Government consists of 55,813 Local Govt, 5,219 Federal, and 3,493 State Employees 2012 Government consists of 69,695 Local Govt, 5,218 Federal, and 2,220 State Employees

Data Source: Quarterly Census of Employment and Wages, developed through a cooperative program between the State of New York and the U. S. Bureau of Labor Statistics.

#### ANNUAL AVERAGE EMPLOYMENT BY INDUSTRY LAST TEN FISCAL YEARS

Industry Title	2021(P)	2020	2019	2018	Fisca 2017	l Year 2016	2015	2014	2013	2012
Total, All Industries	584,480	582,582	621,216	632,387	628,989	621,953	612,767	604,713	596,302	580,868
Total, All Private	519,955	503,891	553,942	554,868	551,465	543,980	534,744	526,880	519,169	514,920
Agriculture, Forestry, Fishing & Hunting	178	156	<b>249</b>	<b>213</b>	<b>194</b>	<b>191</b>	173	175	173	<b>229</b>
Crop Production	40	43	42	37	34	26	26	25	24	65
Animal Production	29	26	67	59	59	68	65	66	59	63
Fishing, Hunting and Trapping	18	0	13	13	11	3	4	7	6	9
Agriculture & Forestry Support Activity	91	87	127	104	90	94	78	77	84	92
Mining	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>11</b>	<b>12</b>	<b>0</b>	<b>2</b>	<b>3</b>	<b>4</b>
Mining	0	0	0	0	11	12	0	2	3	4
Utilities	<b>3,062</b>	<b>3,131</b>	<b>3,906</b>	<b>3,900</b>	<b>4,041</b>	<b>3,883</b>	<b>3,757</b>	<b>3,637</b>	<b>2,465</b>	<b>2,485</b> 2,485
Utilities	3,062	3,131	3,906	3,900	4,041	3,883	3,757	3,637	2,465	
Construction	<b>30,989</b>	<b>30,848</b>	<b>33,599</b>	<b>33,392</b>	<b>31,897</b>	<b>30,158</b>	<b>29,275</b>	<b>28,556</b>	27,360	<b>25,730</b>
Construction of Buildings	7,627	7,448	8,295	8,326	7,932	7,474	7,201	6,948	6,831	6,220
Heavy and Civil Engineering Construction	2,231	2,533	2,948	2,540	2,340	2,257	2,205	1,923	1,828	1,879
Specialty Trade Contractors	21,131	20,867	22,356	22,526	21,625	20,427	19,869	19,685	18,701	17,631
Manufacturing Food Manufacturing Beverage & Tobacco Product Manufacturing Textile Product Mills Apparel Manufacturing Leather and Allide Product Manufacturing Wood Product Manufacturing Printing and Related Support Activities Petroleum & Coal Products Manufacturing Chemical Manufacturing Plastics & Rubber Products Manufacturing Onometalite Mineral Product Mg Primary Metal Manufacturing Fabricated Metal Product Manufacturing Machinery Manufacturing Computer and Electronic Product Mfg Electrical Equipment and Appliances Transportation Equipment Manufacturing Manufacturing Kabacturing Kabacturing Kabacturing	15,957 3,275 131 25 154 401 0 944 277 971 40 911 786 655 529 79 9 1,879 1,494 1,651 656 867 669 1,068	15,468 3,094 105 145 145 256 99 0 0 115 256 971 40 786 786 480 840 840 840 841 2,028 1,590 1,653 527 912 2665 1,041	17,043 3,384 105 38 181 176 0 0 0 9274 1,019 0 853 830 501 77 2,303 501 1,669 570 0,089 7600 1,338	17,794 3,536 82 35 206 164 0 0 903 1,106 0 913 481 84 481 84 4,853 1,947 571 1,040 820 1,372	17,588 3,344 104 39 2200 0 156 151 1,039 0 998 896 4899 93 2,211 1,868 2,057 551 1,055 7900 1,332	17,365 2,977 101 33 240 213 0 0 166 159 1,105 0 979 888 483 94 42,123 1,967 2,131 489 1,072 2,803 1,332	17,527 2,942 888 39 223 2500 0 0 195 182 1,079 0 992 869 450 112 2,141 2,176 2,137 450 1,166 803 1,233	17,794 2,844 75 47 199 223 34 160 195 1,110 14 1,030 831 435 110 2,104 2,197 2,180 3,61 1,600 7,811 1,234	18,684 2,784 69 183 251 0 236 1,196 0 1,179 8,86 372 2,231 3,666 1,981 1,981 1,981 1,788 1,239	19,003 2,775 900 80 1900 293 44 4 205 210 1,166 15 1,256 8,04 394 92 2,162 2,489 2,289 3,600 2,118 722 2,129
Wholesale Trade	<b>22,966</b>	<b>22,355</b>	<b>24,851</b>	<b>25,579</b>	<b>25,712</b>	<b>26,834</b>	<b>27,689</b>	<b>27,320</b>	<b>27,484</b>	<b>26,937</b>
Merchant Wholesalers, Durable Goods	10,649	10,174	11,559	12,025	11,932	13,620	14,120	13,788	13,781	13,194
Merchant Wholesalers, Nondurable Goods	11,167	10,949	11,797	11,957	11,299	10,610	10,956	10,928	10,748	10,754
Electronic Markets and Agents/Brokers	1,150	1,232	1,495	1,597	2,481	2,604	2,613	2,604	2,955	2,989
Retail Trade Motor Vehicle and Parts Dealers Furmiture and Home Furnishings Stores Electronics and Appliance Stores Building Material & Garden Supply Stores Food and Beverage Stores Health and Personal Care Stores Gasoline Stations Clothing and Clothing Accessories Stores Sporting Good/Hobby/Book/Music Stores General Merchandise Stores Miscellaneous Store Retailers Nonstore Retailers	69,321 6,343 2,820 2,612 4,888 17,527 6,437 1,605 7,089 2,957 10,804 3,351 2,888	<b>70,992</b> 6,222 2,874 2,675 4,858 17,880 6,565 1,582 7,234 3,055 11,699 3,345 3,003	77,662 7,058 3,070 2,736 5,478 18,516 6,891 1,591 9,046 3,379 12,221 4,054 3,622	<b>81,048</b> 7,245 3,231 3,077 5,420 18,854 7,145 1,607 9,674 3,601 13,664 4,056 3,474	<b>81,628</b> 7,259 3,300 3,275 5,522 18,910 6,910 1,620 9,928 3,782 13,737 3,892 3,493	80,271 7,211 3,016 3,292 5,541 17,987 6,808 1,561 10,082 3,862 13,722 3,670 3,519	<b>80,002</b> 7,140 3,049 3,541 15,472 17,862 6,704 1,511 9,914 3,775 14,008 3,526 3,500	<b>79,777</b> 6,935 3,026 3,355 5,531 17,617 6,794 1,465 9,923 3,619 14,540 3,625 3,347	<b>78,730</b> 6,732 3,040 3,230 5,486 16,954 6,965 1,456 10,099 3,394 14,450 3,572 3,352	<b>77,149</b> 6,635 3,419 3,301 17,057 6,851 1,570 10,085 3,299 13,321 4,064 2,839
Transportation and Warehousing Air Transportation Water Transportation Truck Transportation Transit and Ground Passegger Transport Pipeline Transportation Scenic and Sightseeing Transportation Support Activities for Transportation Postal Service Contractors Couriers and Messengers Warehousing and Storage	<b>17,391</b> 216 489 2,483 3,383 0 83 3,465 0 4,780 2,492	<b>18,299</b> 234 500 2,458 3,438 0 29 3,450 0 5,697 2,493	17,513 296 508 2,557 3,866 0 124 3,769 0 3,808 2,585	<b>16,119</b> 341 366 2,527 4,667 0 92 3,632 0 3,396 1,098	15,771 351 402 2,433 4,776 0 79 3,643 0 3,224 863	<b>15,563</b> 428 418 2,359 4,995 0 63 3,719 0 2,856 725	<b>15,260</b> 401 450 2,245 5,094 0 66 3,575 5 2,679 745	<b>15,185</b> 451 468 2,239 5,187 3 75 3,470 8 2,609 675	15,515 460 485 2,225 5,636 0 48 3,379 0 2,587 695	14,526 488 622 2,115 4,755 3,309 49 2,488 602
Information	<b>7,641</b>	<b>7,513</b>	<b>8,195</b>	<b>9,863</b>	<b>10,232</b>	10,377	<b>10,989</b>	11,906	<b>13,424</b>	<b>13,558</b>
Publishing Industries	1,373	1,222	1,363	1,557	1,654	1,570	1,575	1,913	2,083	2,249
Motion Picture & Sound Recording Ind	578	332	776	732	697	822	797	831	1,593	1,886
Broadcasting (except Internet)	696	690	591	498	641	631	624	650	4,500	4,775
Internet Publishing and Broadcasting	0	0	0	0	0	0	0	0	384	2,879
Telecommunications	3,053	3,336	3,925	5,466	5,642	5,832	6,426	6,761	3,001	1,104
ISPs, Search Portals, & Data Processing	1,515	1,551	1,172	1,139	1,118	1,030	1,034	1,027	1,112	665
Other Information Services	426	382	368	471	480	492	533	724	751	0
Finance and Insurance	<b>26,868</b>	<b>26,766</b>	<b>27,670</b>	<b>28,695</b>	<b>29,860</b>	<b>29,937</b>	<b>31,128</b>	<b>31,253</b>	<b>31,070</b>	<b>31,094</b>
Credit Intermediation & Related Activity	7,720	8,251	8,502	9,102	8,980	9,464	10,491	10,714	10,801	10,792
Financial Investment & Related Activity	3,538	3,449	3,479	3,363	3,851	3,488	3,580	3,477	3,458	3,667
Insurance Carriers & Related Activities	15,492	14,928	15,495	16,091	16,894	16,868	16,948	17,017	16,765	16,092
Funds, Trusts & Other Financial Vehicles	118	138	194	139	135	117	109	45	46	543

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#### ANNUAL AVERAGE EMPLOYMENT BY INDUSTRY LAST TEN FISCAL YEARS

					Fiscal	Year				
Industry Title	2021(P)	2020	2019	2018	2017	2016	2015	2014	2013	2012
	10,371	9,900	10,268	10.607	10.004	10,676	10.391	10.317	9,747	9,953
Real Estate and Rental and Leasing	9,172	9,900 8,864	8,985	9,280	10,894 9,457	9,178	8,988	8,643	8,258	8,465
Real Estate				9,280					8,258	8,465
Rental and Leasing Services Lessors, Nonfinancial Intangible Assets	1,156	981	1,230 53		1,395	1,428	1,351	1,540		1,352
Lessors, Nonfinancial Intangible Assets	43	55	55	44	42	70	52	134	127	136
Professional and Technical Services	36,618	35,406	37,751	39,035	39,558	38,659	38,448	37,771	36,605	35,128
Professional and Technical Services	36,618	35,406	37,751	39,035	39,558	38,659	38,448	37,771	36,605	35,128
Management of Companies and Enterprises	6,191	5.814	6,562	7,371	7,462	7,345	6.716	6,604	6,462	6.976
Management of Companies and Enterprises	6,191	5.814	6,562	7,371	7,462	7,345	6,716	6,604	6,462	6,976
	.,.,	-,	.,	.,	.,	.,	0,000	.,	.,	0,010
Administrative and Waste Services	30,571	27,357	31,294	30,199	31,948	32,334	30,508	30,086	29,443	29,897
Administrative and Support Services	29,163	26,029	29,859	28,540	30,408	30,730	29,093	28,747	28,126	28,604
Waste Management and Remediation Service	1,408	1,328	1,435	1,659	1,540	1,604	1,415	1,339	1,317	1,293
Educational Services	16.877	17,652	19,325	21,156	20,777	20.813	20,305	19,864	19,900	18,722
Educational Services	16,877	17,652	19,325	21,156	20,777	20,813	20,305	19,864	19,900	18,722
Health Care and Social Assistance	136.432	137.068	140.044	134.024	128,673	125,379	120,248	115,383	114.014	113.640
		52,375		50,171	48.043		46.675	44,813	43.828	
Ambulatory Health Care Services	51,559 51,555	52,375	52,944 50,362	47,592	48,043	47,594 42,253	46,675	44,813	43,828	43,192 37,888
Hospitals Nursing and Residential Care Facilities		51,364 13,707		47,592					37,333	
	13,687		14,824		13,767	13,738	13,472	13,484		14,450
Social Assistance	19,631	19,622	21,914	22,277	21,992	21,794	20,830	20,337	19,418	18,110
Arts, Entertainment, and Recreation	12,124	7,528	14,330	12,474	12,509	11,707	11,910	11,911	11,842	13,462
Performing Arts and Spectator Sports	2,546	1,684	3,294	3,242	3,351	3,368	3,715	4,026	4,070	4,233
Museums, Parks and Historical Sites	255	199	347	347	362	335	319	324	326	331
Amusement, Gambling & Recreation Ind	9,323	5,645	10,689	8,885	8,796	8,004	7,876	7,561	7,446	8,898
Accommodation and Food Services	47,335	39,566	51,540	51,241	50,911	48,907	48,220	47,179	45,983	45.677
Accommodation	2,197	1,411	2,887	2,751	2,639	2,379	2.359	2,380	2,472	2,693
Food Services and Drinking Places	45,138	38,155	48,653	48,490	48,272	46,528	45,861	44,799	43,511	42,984
Other Services	25.835	24.863	29,664	30,757	30,293	29,983	29,201	28,911	27,984	27.535
Repair and Maintenance	6,193	6,010	6,559	6,714	6,660	6,681	6,660	6,595	6,398	6,400
	11.587	10,539	13,975	14.031	13,534	12,953	12,309	11.885	11,186	10,998
Personal and Laundry Services Membership Organizations & Associations	6,780	6,963	7,551	8,269	8,282	8,555	8,467	8,572	8,596	8,200
Private Households										
Private Households	1,275	1,351	1,579	1,743	1,817	1,794	1,765	1,859	1,804	1,937
Total, All Government	64,525	78,691	67,274	77,519	77,524	77,973	78,023	77,833	77,133	65,948
Federal Government	5,219	5,501	5,002	5,035	5,227	5,258	5,201	5,155	5,218	5,224
State Government	3,493	3,198	3,641	3,316	3,277	3,162	3,143	3,107	2,220	3,550
Local Government	55,813	69,992	58,631	69,168	69,020	69,553	69,679	69,571	69,695	57,174
Unclassified	3,228	3,209	2,476	1,401	1,506	3,586	2,997	3,249	2,281	3,215

(Concluded)

(P) Data for 2021 is Preliminary 3rd Quarter Data and subject to revision.

Data Source: Quarterly Census of Employment and Wages, developed through a cooperative program between the State of New York and the U. S. Bureau of Labor Statistics.

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**OPERATING INFORMATION** 

#### COUNTY GOVERNMENT EMPLOYEES BY FUNCTION<sup>(1)</sup> LAST TEN FISCAL YEARS

								Fi	scal Year									
Function	F/T	2021 P/T	SEAS	F/T	2020 P/T	SEAS	F/T	2019	SEAS		2018 P/T	SEAS	F/T	2017 P/T	SEAS	F/T	2016 P/T	SEAS
Legislative	F/1	F/1	SEAS	F/1	F/1	SEAS	F/1	F/1	SEAS	F/1	F/1	SEAS	F/1	F/1	SEAS	F/1	F/1	SEAS
Legislature	92	4	23	94	3	18	93	3	31	88	2	26	81	2	32	83	3	33
Judicial																	_	
District Attorney Public Administrator	442 5	23		431	13		424 6	14		393	12		376	16		381	9	
Traffic Violations Bureau	41	27		6 42	29		46	33		5 48	37		6 45	41		6 46	44	
	41	27		42	27		40	55		40	57		45	41		40	44	
General Administration Assessment	152	1		151	2		145	2		118	2		110	2		129	2	
Assessment Review Commission	63	2		61	3		59	3		39	2		28	2		29	2	
Board of Elections	146	47	81	146	57	48	151	42	39	157	36	34	152	44	31	162	39	45
Civil Service	45	31		48	33		49	35		46	37		48	41	1	52	39	1
County Attorney County Clerk / Records Management	86 94	3 14		85 93	3 19		85 94	3 20		82 90	3 23		82 87	4 31	2	87 84	4 36	4
County Comptroller	73	2		81	3		94 76	20 4		90 75	23	1	71	4	2	77	4	4
County Executive	13			13			11			14			15	1		17	2	2
County Treasurer	26	1		28	1		29	1		27			24	1		27	2	
Office of Constituent Affairs (5)	14	2		15	2		35	2		35	1		34	2	1	34	3	1
Office of Emergency Management Information Technology (5)	16 106	5		18	7		19 95	4		15 86	2		14 84	1	1	14 85	1	
Housing and Intergovernmental Affairs	46	1	1	46	1	1	47	4	3	48	1		50	1	1	57	1	
Labor Relations	6		-	6		-	7		-	6			4			4		
Office of Management and Budget	27	6		25	6		26	6		20	2		25	2		26	1	
Personnel / Human Resources Planning (2)	8		15	7	2	1	7	2		7	2		8	2		9	2	1
Real Estate Services (2)																		
Shared Services (formerly Purchasing Department)	11	2		11	1		12	1		13	1		10	1		9	1	
Taxi and Limousine Commission (4)													9			9		
Protection of Persons																		
Police																		
Uniformed Personnel / Officers	3,060	434		2,999	431		2,819	434		3,094	396		2,663	411		2,599	417	
Administrative / Support Fire Commission	216	34		190	38		423	44		124	36		590	42		599	38	
Fire Commissioners / Inspectors	75	1		82	1		86	2		79	2		76	2		83	3	
Administrative / Support	6	31		6	32		7	32		9	29		6	32		8	32	
Probation Department																		
Uniformed Personnel / Officers	154 34	1		149 30	2 8		152 31	3 7		163 13	7 3		149 20	3		159 31	3 7	
Administrative / Support Parks Department - Security	54	12		30	8		51	/		15	3		20	0		51	/	
Human Rights Commission	5			4	1		4	1		5			6			7		
Dept. of Investigations																2		
Medical Examiner	86	17		83	14	5	77	16		71	12		70	13		70	13	
Consumer Affairs	20			23			26			30			21			25		
Health																		
Behavioral Health (3) Health Department	197	13	6	221	15	16	204	13	13	206	11	17	204	12	7	225	14	9
	157	15	0	221	15	10	204	15	15	200		17	204	12		225	14	,
Social Services Asian Affairs	3	3		3	2		2	2										
CASA	3	2		3	2		5	2		4			4			4	1	
Criminal Justice Coordinating Council	4			3			2			2			2			2	1	
Human Services (3)																		
Administrative / Support	95	13		99	14		106	16		111	14		112	12		113	14	
Uniformed Personnel / Officers Minority Affairs	1			1			5			1			4		1	5		1
Senior Citizens Affairs (3)	í í			'			5			5			-			5		
Social Services	627	48	21	665	58	5	701	77	6	722	74	6	716	88	5	766	73	5
Office for the Physically Challenged (3)	_			_			_			_			_			_		
Veterans Services Youth Board (3)	8			7			7			8			7			7		
							1			1								
Public Works								_										
Maintenance / Engineering	444	19	31	459	19	39	481	20	55	488	16	40	503	20	33	588	21	28
Recreation and Parks																		
Parks Department	158	95	403	160	102	405	160	103	406	151	155	338	154	152	399	158	134	564
-							1											
Corrections							1											
Corrections / Sheriff Uniformed Personnel / Officers	785			793			871			841			864			892	4	
Administrative / Support	74	2		793	2		8/1 89	2	1	93	2	1	864 92	3		892	4	
Total	7,576	896	581	7,584	924	538	7,775	948	553	7,630	922	463	7,626	993	513	7,857	969	694
				i												_		

(1) Full-Time, Part-Time and Seasonal Employee numbers are shown at 12/31 of each year. F/T = Full Time, P/T = Part Time, SEAS = Seasonal
 (2) Starting in 2012 Traffic Safety Board, Planning and Real Estate Services became part of Public Works
 (3) Starting in 2012 Behavioral Health, Office for the Physically Challenged, Youth Board, and Senior Citizens Affairs were combined into Human Services
 (4) Starting in 2010, Train and Limousine Commission was merged into Consumer Affairs.
 (5) Starting in 2020, Printing and Graphics division of Office of Constituent Affairs was merged into Information Technology.

Data Source - Internal Nassau County - All employee payroll record

## COUNTY GOVERNMENT EMPLOYEES BY FUNCTION<sup>(1)</sup> LAST TEN FISCAL YEARS

						Fiscal	Year					
Function	F/T	2015 P/T	SEAS	F/T	2014 P/T	SEAS	F/T	2013 P/T	SEAS	F/T	2012 P/T	SEAS
Legislative							-					
Legislature	84	6	21	87	3	38	86	1	31	88	2	35
Judicial	2.02						170			272		
District Attorney Public Administrator	363 6	8		374 6	5		379 6	4		373 6	2	
Traffic Violations Bureau	46	36		47	40		43	28		43	28	
General Administration												
Assessment	136	2		147	1		154			157		
Assessment Review Commission	30	1	25	29	1		29	1	2.7	29	50	20
Board of Elections Civil Service	157 53	42 38	37	166 53	45 38	33	160 53	51 36	37	148 54	58 36	38 1
County Attorney	92	3		92	2		102	2		106	2	
County Clerk / Records Management	81	32	8	92	36	2	96	36	2	96	39	6
County Comptroller	75	4		76	5		72	4		74	2	
County Executive County Treasurer	15 27	2 2	1	16 26	2 2		18 30	1 2	1	20 29	1	1
Office of Constituent Affairs	35	3		36	2		37	3		38	5	
Office of Emergency Management	9			10			8	1		10		
Information Technology	77	1		80	1		76	1		80	1	
Housing and Intergovernmental Affairs Labor Relations	63 5			68 4	1		68 4			68 4	1	
Office of Management and Budget	26	1		24	5		22	4		22	4	1
Personnel / Human Resources	9	2		9	2		9	2		9	1	
Planning (2) Bash Feteta Semilara (2)												
Real Estate Services (2) Purchasing Department	10	1		10			10	1		11		
Taxi and Limousine Commission (4)	2	-						-				
Protection of Persons												
Police												
Uniformed Personnel / Officers	2,507	413		2,386	419		2,336	416		2,386	406	
Administrative / Support Fire Commission	606	40		590	40		627	38	4	627	38	
Fire Commissioners / Inspectors	87	3		82	3		84	3		77	27	
Administrative / Support	7	32		7	33		7	32		18	3	
Probation Department								_			-	
Uniformed Personnel / Officers Administrative / Support	154 32	5 7		160 33	5 8		163 33	5		169 32	5 11	
Parks Department - Security	7	/		8	0		55	,		32	11	
Human Rights Commission				-			8			8	1	
Dept. of Investigations							60					
Medical Examiner Consumer Affairs	67 25	11		68 25	10		69 26	10		67 27	6 1	
Health	25			25			20			27	1	
Behavioral Health (3)												
Health Department	231	17	8	241	16	8	241	20	9	243	20	9
Social Services												
CASA Criminal Justice Coordinating Council	4	1		4	1		4	1		5	2	
Human Services (3)	2	1		1	1		1	1		1	4	
Administrative / Support	105	12		105	11		111	10		113	8	
Uniformed Personnel / Officers												
Minority Affairs Senior Citizens Affairs (3)	5	1	1	5	2		6	2		5	2	
Social Services	744	60	5	765	59	5	784	65	5	790	72	5
Office for the Physically Challenged (3)												
Veterans Services Youth Board (3)	7			6			7			5		
Public Works	598	22	27	669	24	29	704	25	25	680	27	12
Maintenance / Engineering	598	23	27	668	24	28	704	25	25	680	27	12
Recreation and Parks												
Parks Department	157	129	612	157	137	665	161	145	534	164	154	472
Corrections												
Corrections / Sheriff				1			1			1		
Uniformed Personnel / Officers	900			942			957	9		1,011	10	
Administrative / Support Total	99 7,745	6 944	721	7.821	6 965	780	118 7,909	968	649	122 8.015	10 976	580
1044	7,745	744	721	7,021	705	760	1,709	700	047	0,015	710	500

(Concluded)

#### CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

					Fiscal	Year				
Function	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Public Safety										
Police:										
Precincts	8	8 (9)	8 (9)	7	7	7 (7)	6	6	6	6 (4)
Community Centers	0	0	0	2	2	2 (7)	3	3	3	3 (4)
Patrol Units	205	205	205	205	205	205	205	205	205	205
Highways, Streets, Bridges										
Streets (lane miles)	1,856	1,856	1,856	1,856	1,856	1,856	1,856	1,856	1,856	1,963
Streetlights	675	675	675	675	671	607	581	581	581	581
Miscellaneous Street Light Devices	22	22	18	18	22	22	22	22	22	22
Miscellaneous Traffic Control Devices	366	361	350	326	312	309	303	291	284	279
Traffic Signals	1,591	1,586	1,580	1,580	1,580	1,578	1,576	1,576	1,576	1,564
Bridges (Vehicle)	82 (10)	82 (10)	82 (10)	80 (1)	80 (1)	80 (1)	80 (1)	80 (1)	80 (1)	80 (1)
Bridges (Pedestrian)	26	26	26	26	26	26	26	26	26	26
Culture and Recreation										
Parks Acreage	5,187	5,187	5,187	5,187	5,187	5,187	5,187	5,187	5,187	5,187
Parks	68	68	68	68	68	68	68	68	68	68
Swimming Pools	5	5	5	5	5	5	5	5	5	5
Tennis Courts	75	75	75	75	75	75	75	75	75	70
Sewer and Drainage										
Bay Park Service Area Sanitary Sewers (miles)	1,440	1,440	1,440	1,440	1,440	1,440	1,400	1,400	1,400	1,400
Cedar Creek Service Area Sanitary Sewers (miles)	1,550	1,550	1,550	1,550	1,550	1,550	1,550	1,550	1,550	1,550
Glen Cove Service Area Sanitary Sewers (miles) (2)	69	69	69	69	69	69	69	69	69	69
Cedarhurst Service Area Sanitary Sewers (miles)	23	23	23	23	23	23	23	23	23	23 (3)
Lawrence Service Area Sanitary Sewers (miles)	21	21	21	21	21	21	21	21	21	21 (3)
Bay Park Plant Design Flow (MGD)	70	70	70	70	70	70	70	70	70	70
Cedar Creek Plant Design Flow (MGD)	72	72	72	72	72	72	72	72	72	72
Glen Cove Plant Design Flow (MGD)	6	6	6	6	6	6	6	6	6	6
Cedarhurst Plant Design Flow (MGD)	0	0	0	0 (8)	0 (8)	0 (8)	1 (5)	1	1	1 (3)
Lawrence Plant Design Flow (MGD)	0	0	0	0 (8)	0 (8)	0 (8)	2 (6)	2	2	2 (3)
Storm Sewers (lane miles)	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000
Storm Water Basins	561	561	561	561	561	561	559	559	559	559
Storm Water Pump Stations	6	6	6	6	6	6	6	6	6	6
Drainage Stream Corridors (miles)	60	60	60	60	60	60	60	60	60	60

MGD - Millions of Gallons per Day (1) 39 Bridges solely owned by County and 41 co-owned with other Municipalities (2) Beginning in 2011, Nassau assumed responsibility of Gien Cove Sever System (3) Nassau assumed responsibility of Cednturst and Lavernce Sever System in 2012 (4) There was a reduction of Precincts due to Precinct consolidation that took place in 2012. The closed Precincts remain open as Community Centers and offer Police assistance to the public. (5) As of October 22, 2015, all flow to the Cedarhurst WPCP was diverted to the Bay ParK STP (6) As of October 22, 2012, plane to the severe severe memory for the severe sev

(c) As of October 21, 2015, all now to the Cestaminas WFCF was inverted to the Bay Park S (of As of October 21, 2015, all now to the Lavernee FIP was diverted to the Bay Park STP (7) One Community Center returned to being Full Service Police Precinet (8) Decommunisioned (9) One Community Center returned to being Full Service Police Precinet

(10) Starting in 2019, NYSDOT categorized each span of the Barnum Island and Long Beach as a separate bridge, which is why the number increased. 41 Bridges soley owned by County and 41 co-owned with other Municipalities.

# **COUNTY OF NASSAU, NEW YORK**

# **OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS**

					Fiscal Year					
unction	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
dicial										
District Attorney										
Felony Conviction Rate <sup>(1)</sup>	77.0%	79.3%	85.4%	83.9%	90.4%	91.9%	89.2%	88.7%	91.2%	93.5
Total Number of Cases Handled	19,273	16,660	29,094	31,541	30,892	30,464	28,648	33,953	34,550	35,430
Number of Indicted Cases	745	583	812	827	791	847	1,015	858	890	986
eneral Administration										
Assessment										
Number of Building Permits Issued	13,549	10,807	19,471	18,053	34,630	32,486	33,006	31,914	34,724	26,05
Number of Building Inspections Performed	30,090	51,009	30,163	29,665	34,810	21,135	23,618	25,202	20,723	26,32
Number of Basic STAR Exemptions	169,772	159 901 (2)	171 739 (2)	231 779 (2)	223,835 (2)	248,702 (2)	243.334 (2)	268.008 (2)	272,178 (2)	267,09
Number of Enhanced STAR Exemptions	38,614	37,210 (2),(21)	39,049 <sup>(2),(21)</sup>	34,609 (2)	42,027 (2)	47,953 (2)	37,989 (2)	36,126 (2)	37,972 (2)	36,19
Number of Veterans Exemptions	34,985	36,346 (2),(22)	38,233 (2),(22)	44,648 <sup>(2)</sup>	40,033 (2)	46,919 (2)	49,087 <sup>(2)</sup>	49,920 <sup>(2)</sup>	47,340 <sup>(2)</sup>	52,125
Number of Solar Energy Exemptions	54,905	1	56,255	1 (2)	1 (2)	15 (2)	15 (2)	16 (2)	14 (2)	19
Assessment Review Commission										
Number of Residential Appeal Applications Reviewed	227,341 (3)	219,780 (3)	236,373 (3)	218,694 (3)	202,041 (3)	167,584 (3)	148,710 (3)	136,523 (3)	129,946 (3)	111,13
Number of Commercial Appeal Applications Reviewed	23,793 <sup>(3)</sup>	23,879 (3)	23,130 (3)	22,321 (3)	22,038 (3)	21,748 (3)	20,963 (3)	20,726 (3)	20,449 (3)	19,86
Shared Services - Formerly Purchasing Department										
Number of Purchase Orders Processed	4,458	4,153	5,426	5,181	5,495	5,472	6,257	6,722	6,819	7,3
County Comptroller										
Number of Claims Processed	105,979	88,999	95,806	131,132	94,453	92,755	102,334	94,194	71,661	68,9
County Treasurer										
Investment Portfolio Return	0.13%	0.23%	1.50%	1.76%	0.56%	0.19%	0.16%	0.22%	0.30%	0.35
Total number of Tax Liens Sold <sup>(4)</sup>	4,089	1,859	4,407	4,026	3,936	3,898	4,461	4,480	4,108	4,68
County Clerk										
Land Records Recorded	207,098	160,797	144,579	142,870	162,630	163,085	138,027	111,642	147,164	152,95
Court Records Recorded	193,036	216,708	221,543	226,376	222,520	234,517	264,516	280,478	279,755	273,93
Miscellaneous Records Recorded	84,906	73,289	95,898	100,376	97,703	96,256	107,981	101,279	98,836	99,08
Certified Copies Issued	20,508	17,429	26,775	26,012	28,482	34,061	37,050	33,478	41,510	30,32
Board of Elections										
Voting Precincts	1,205	1,205	1,205	1,204	1,204	1,203	1,196	1,196	1,196	1,1
Polling Places	355	353	363	364	370	370	373	376	389	38
Voters	979,977	996,054	1,028,334	943,359	997,519	995,551	984,956	947,698	945,611	937,12
Poll Workers	4,212	4,716	4,765	4,783	4,880	5,119	5,042	5,166	5,634	5,68
Early Voting Polling Places	17	15	15	1,705	1,000	5,117	5,612	5,100	5,051	5,00
Civil Service										
Number of Position Classification Reviews	3,188	2,447	3,145	3,656	3,535	3,110	3,131	2,811	2,832	2,45
Number of Performance Tests Conducted	169	277	121	271	1,322	917	482	753	3,332	30
Number of Psychological Tests Conducted	319	210	323	280	375	888	962	912	727	7
Planning Department										
Number of New Zoning Applications Received	170	1,794	2,473	2,093	2,017	2,272	2,306	2,153	2,186	2,17
Number of Subdivision Waiver Applications Approved	68	46	75	60	45	56	55	64	63	2,17
Number of Bus Shelters	250	250	250	248	244	336	349	346	344	31
	70	230 70	75	81	54	175	180	185	188	188
Number of Maintenance Checks Performed	/0	/0	15	01	54	1/3	100	100	100	18

# **COUNTY OF NASSAU, NEW YORK**

## **OPERATING INDICATORS BY FUNCTION** LAST TEN FISCAL YEARS

					Fiscal Ye	ar				
nction	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
otection of Persons										
Police	12 000	10.041	15 00 4	17 010	16.062	14.004	15.005	15.554	16.260	16.000
Physical Arrests	12,080	10,041	15,334	17,010	16,963	16,986	15,825	15,576	16,360	16,889
Parking Violations	36,269	33,052	72,927	81,341	95,873	89,660	81,024	72,114	78,866	70,383
Moving Violations	73,734	114,852	232,723	224,088	211,383	184,466	175,684	150,771	154,956	149,456
Fire Commission										
Emergency Light Tests	2,281	1,673 (23)	2,521	2,395	2,978	2,535	2,421	2,342	2,445	2,586
General Fire Marshal Inspections	3,798	2,933	4,708	3,763	4,272	4,437	4,415	5,345	5,072	6,200
Plans Reviewed <sup>(7)</sup>	2,490	2,095	2,582	2,347	2,537	3,076	3,002	2,752	3,212	2,689
Fire & Ambulance Calls Dispatched	76,608	69,785	80,128	80,910	76,289	73,444	74,642	70,102	64,616	77,996
Medical Examiner Number of Cases Reported to ME Office	7,163	8,481	6,161	6,068	6,088	6,006	5,962	5,714	5,676	5,504
Number of Cases Accepted and Certified by ME Office	1.489	1.488	1,244	1.269	1,218	1,312	1,325	1.297	1,303	1,261
Number of Cases Accepted and Certified by ME Office	770	713	708	720	694	728	730	727	772	1,20
Number of Cremation Investigations (Date reported)	3.043	3.749	2,552	2.476	2,438	2,388	2.284	2.054	2,052	1.950
Number of ME Scenes Visited	769	632	631	612	598	695	698	673	646	57
Total Number of Postmortem Toxicology Cases Received	984	959	859	869	851	895	878	875	896	88
Average Number of Days to Complete Postmortem Toxicology Testing	83	939 86	839 91	78	74	893 74	69	53	60	883 71
Total Number of DWI/DUID Toxicology Analyses Performed	516	516	549	78 590	621	582	507	527	439	40
	10	516	12	590 8	9	382 7	507	527	439	40
Average Number of Days to Complete DWI Alcohol Testing	55	58	61	8 43	47	68	63	56	63	7
Average Number of Days to Complete DUID Drug Testing Total Number of DNA Cases Received	564	615	560	43 696	748	734	654	619	599	579
	1,140	968		1.048	1.386		5.209	1.416		575
Total Number of Items Received from DNA cases	, · ·		1,235	· · ·	/	1,864	- /	, .	1,450 69	114
Average Number of Days to complete Forensic DNA Cases	106	100	88	68 705	55	51 788	52 974	66 806	69 814	115
Total Number of Latent Print Cases Received	637	711	638		803					
Total Number of Latent Print Items Received	3,866	2,738	2,395	4,221 42	3,751	3,875 50	6,150 98	5,723	1,687	
Average Number of Days to complete Latent Print Cases	22	29 1.274	36 1.482	42	40 1.228	50 404	98	176	112	
Total Number of Chemistry Controlled Substances Cases Received	1,326	, .	, -	, .	, -					
Total Number of Items Received from Chemistry Controlled Substances cases	19,993	37,794	16,865	17,484	34,805	13,713				
Average Number of Days to complete Forensic Chemistry Controlled Substances Cases	25	48	36	32	15	9				
Total Number of Chemistry Fire Debris Cases Received		19	20	20	35	13				
Total Number of Items Received from Chemistry Fire Debris cases Average Number of Days to complete Forensic Chemistry Fire Debris Cases		50 90	67 36	63 56	69 55	31 35				
Average Number of Days to complete Potensie Chemistry Pite Debris Cases		50	50	50	55	55				
Probation Department		4 655 (25)								
Supervision Caseload (Criminal & Family)	4,215	4,035	5,420	5,999	5,222	5,402	6,098	6,481	7,022	7,417
Adult Intake: Number of Cases Assigned	1,339	1,137	2,482	1,359	1,785	2,235				
Juvenile Intake: Number of Cases Assigned	371	330	512	403	433	427	416	363	420	567
Pre-trial Cases Interviewed	1,700	1,550	1,312	1,750	1,620	1,416	1,806	2,022	2,622	2,777
Pre-trial Supervision Caseload (Criminal & Family)	3,490	2,246 (25)	813	796	899	1,411	1,570	1,525	1,144	799
Investigations Assigned (Criminal & Family)	1,900	1,388 (25)	3,913	3,350	3,645	3,517	2,977	3,400	3,713	3,979
Consumers Affairs										
Number of Weights and Measures Inspections	3,002	3,737	3,239	3,226	3,981	4,021	3,982	4,082	4,353	4,479
Number of Weights and Measures Devices Inspected	16,122	13,054	16,858	14,469	15,341	15,546	15,947	15,684	16,803	16,89
Total Number of Stores Participating in Item Price Exemption	186	203	266	265	266	254	252	216	216	210
Number of Home Improvement License Applications Issued	4,549 (26)	3,676 (26)	4,592	4,255	5,007	4,406	5,496	4,368	6,016	4,462
Total Number of Violations Issued	542	1,178	1,749	6,895	1.437	1,458	1.281	1,176	1,490	1.424

# **COUNTY OF NASSAU, NEW YORK**

## **OPERATING INDICATORS BY FUNCTION** LAST TEN FISCAL YEARS

					Fiscal Ye					
unction	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
lealth										
Behavioral Health (Drug & Alcohol)										
TIPS Treatment Placement Number of Unique Clients Served	(27)	145 (23)								
EAP Number of Training and Management Consultation Attendees		145	883	438	896	1,093	1,089	1,408	1,105	2,31
Methadone Maintenance Treatment Clinic Number of Clients Served	609	611 (23)	623	635	618	610	665	691	744	74
Behavioral Health (Mental Health)										
Average Monthly Assisted Outpatient Treatment (AOT) Caseload	315	303	328	318	292	266	252	213	175	15
Average Monthly AOT Cases Under Court Order	312	288	297	285	253	232	218	183	146	13
Average Monthly AOT Voluntary Cases	(28)	6	11	11	14	15	9	8	10	1
Average Monthly AOT Cases under Investigation	4	9	20	22	25	18	25	22	19	1
Significant AOT Event Episodes	207	182	296	447	856	571	596	542	572	47
Family Court Number of Individuals Remanded	21	13	33	37	18	32	26	24	22	3
Family Court Number of Diversions	16	30	22	20	22	44	20	18	25	2
Number of Forensic Evaluations	115	167	215	199	209	194	160	202	152	12
Number of Individuals Seen	115	142	215	199	209	191	160	201	152	11
Health Department										
Total Number of Communicable Diseases Reports Received	22,636	35,582	38,000	35,866	32,085	25,133	23,501	23,054	20,191	19,40
Total Number of Communicable Diseases Reports Confirmed	2,077	2,472	8,805	10,624	6,160	4,817	4,171	4,716	4,275	3,04
Number of Immediate Response Investigations	191	235	49	29	33	133	37	69	36	3
Number of 72 Hour Response Investigations	1,101	3,634	7,746	9,909	6,204	4,248	1,517	1,206	1,113	1,22
Number of 1 Week Response Investigations	785	1,296	1.035	511	52	436	2.617	3,452	3,123	1.79
Community Sanitation Inspections	2,487	1,947	2,363	2,856	4,650	3,161	2,464	2,599	2,872	2,00
Food Protection Inspections	10,333	2,245	11,752	12,501	13,470	16,316	13,000	12,604	12,314	15,93
ocial Services										
Senior Citizens Affairs										
Number of Congregate Meals Served at Centers	53,211	41,364	188,325	181,862	180,840	182,866	186,333	193,213	202,358	201,40
Number of Seniors Served Meals	2,086	2,544	4,262	4,220	4,111	4,410	4,470	6,741	6,604	4,65
Number of Home Meals Served	468,379	547,241	358,393	405,057	438,352	427,583	416,188	423,731	404,506	412,22
Total Number of Funded Senior Center Trips	29,418	27,745	136,543	141,934	141,912	141,407	136,245	139,075	140,205	148,93
Number of Senior Passengers Transported	518	661	1,396	1,431	1,426	1,582	1,573	1,595	1,605	1,73
Social Services <sup>(5)</sup>										
Medicaid Total Medical Assistance Cases Only	58,066	55,591	52,978	57,483	74,925	89,561	102,183	112,107	117,179	102,68
Medicaid Applications Pending	831	852	1,445	1,155	1,223	1,264	1,132	1,122	2,070	4,25
Percentage of Applications Processed over 30 Days	16%	26%	22%	12%	17%	12%	13%	10%	6%	28
Child Protective Investigative Unit Caseload / Per Caseworker								18	16	1
Child Protective Investigative Unit Caseload / Per Caseworker <sup>(19)</sup>	15	13	16	14	16	12	14			
Child Protective Family Assessment Unit Caseload / Per Caseworker <sup>(19)</sup>	N/A	5	14	10	17	14	11			
Child Protective On-going Unit Caseload / Per Caseworker <sup>(20)</sup>						8	9			
Child Protection Total Caseload / Per Caseworker								15	14	1
Child Protective Services Primary Open Investigations	897	920	793	877	911	759	761	808	1,142	1,04
Child Protective Services Primary Open Investigations / Per Caseworker	13	12	13	12	13	10	10	13	1,142	1,04
Active Public Assistance Cases	2,713	3,015	3,736	4,092	4,577	5,353	6,408	7,463	6,989	7,60
Number of Public Assistance Cases Number of Public Assistance Applications Pending Over 30 Days	150	149	48	40	73	21	15	34	72	24
HEAP Individuals (Clients, HEAP-Only)	3,503	3,437	3,283	3,373	3,544	3,949	4,319	4,731	5,034	6,37
Social Service Applications Disposed	4,914	4,314	4,226	3,373 4,497	4,722	6,036	5,976	5,807	8,062	7,92
							- ,			
Emergency Shelter Individuals (Clients, Homeless)	1,046	1,167	1,399	1,447	1,413	1,127	905	719	564	62
SNAP (Formally Food Stamp) Individuals (Clients, Total)	40,683	40,743	41,161	45,709	51,645	57,001	62,463	66,130	67,317	68,40
Services Cases	4,167	4,282	5,027	5,455	5,547	5,572	5,779	5,419	5,559	5,85
Number of Summer Lunches Served	9,975	9,440	41,757	51,549	50,613	66,751	64,581	70,784	62,094	67,00

# **COUNTY OF NASSAU, NEW YORK**

## **OPERATING INDICATORS BY FUNCTION** LAST TEN FISCAL YEARS

					Fiscal Ye	ar				
Function	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Social Services (continued)										
Office for Physically Challenged										
Number of Parking Permits Issued	18,310	14,911	24,556	18,000	19,627	17,141	20,658	24,895	27,328	14,891
Number of Inquiries Responded To	14,500	10,475	21,714	16,500	15,701	16,875	19,252	20,250	19,424	19,500
Number of Institutional Outreach Contacts	4,320	6,885	9,819	5,550	6,067	5,877	3,500	4,050	5,882	2,498
Veterans Services										
Number of Clients Helped	37,628	13,637	14,903	8,668	9,011	7,929	19,757	18,000	17,126	19,104
Number of Services Provided	43,572	76,562	88,998	58,427	52,567	34,320	87,415	146,466	81,161	98,988
Number of Claims Opened	817	1,158	2,606	2,717	1,817	6,951	2,047	1,182	839	724
Veterans Population <sup>(6)</sup>	55,000	60,000	65,856	70,000	70,000	70,000	55,000	65,000	70,000	85,000
Youth Board										
Number of Contacts for Contract Management and Assessment	112	106	115	141	196	259	628	475	320	320
Number of Youths Participating within Three Community Service Learning Programs									(15)	20
Number of Grant Applications Written by Department							(10)			
Number of Youths Serviced Through Various Programs	24,371	21,895	46,229	49,354	50,018	85,448	81,036 (18)	20,395	33,651 (16)	17,441
Number of Referrals to Other Departments and Other Organizations	N/A	N/A	N/A	N/A	N/A	NA	NA	NA	NA <sup>(17)</sup>	270
Number of Professional Development Trainings		1				2		2		7
Number of Staff Members Attending Training	3	2	3	3	2	3	3	3	3	545
Public Works										
Maintenance / Engineering										
Lane Miles Resurfaced	175.98	171.22	206.26	86.9	68.3	134.8	106	114	52	130
Street Sweeping (lane miles)	11,750	4,870	6,318	8,218	21,257	8,004	7,401	12,500	10,000	11,395
Bridge Maintenance (man hours/year)	82	1,360	1,150	1,073	5,280	840	936	389		448
Average Number of Potholes Filled (per month)	2,609	1,541	2,682	5,005	600	4,910	3,245	3,515	2,171	212
Snow Plowing (man hours/year)	18,163	4,686	21,448	23,721	17,922	12,838	33,880	29,257	7,120	254.5
Average Flow - Bay Sewage Treatment Plant (MGD)	51.9	51.1	53.8	52.9	51.0	47.4	49.9	51.8	47.9	49.8
Average Flow - Cedar Creek Water Pollution Control Plant (MGD)	65.3	62.0	63.9	63.1	57.1	52.7	52.6	53.4	52.0	52.8
Average Flow - Glen Cove Wastewater Treatment Plant (MGD)	2.6	2.8	2.8	2.7	2.6	2.7	2.7	2.8	2.9	3.1
Average Flow - Cedarhurst Water Pollution Control Plant (MGD)						(14)	0.7	0.8	0.7	0.8 (13)
Average Flow - Lawrence Sewage Treatment Plant (MGD)						(14)	1.2	1.4	1.2	1.1 (13)
Recreation and Parks										
Parks Department										
Field/Court Reservations	12,936	790	10,444	10,082	11,172	12,252	10,083	10,816	11,783	9,994
Museum Admissions	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	1,032,658	764,550
Pool Admissions	56,207	42,531	751,002	749,935	641,359	635,602	501,636	429,553	426,518	393,273
Golf Admissions (rounds played)	251,778	243,523	213,327	195,031	215,904	239,575	231,230	237,902	238,761	269,940

# **OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS**

Function	Fiscal Year									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Corrections										
Corrections / Sheriff										
Number of Inmates Transported To Court	4,811	4,084 (23)	19,432	22,049	22,793	23,143	22,206	23,805	25,757	28,737
Average Monthly Number of Inmates	788	694	1,082	1,131	1,233	1,192	1,188	1,234	1,294	1,502
Number of Summonses Issued	5,109	5,134	7,431	7,299	6,798	6,521	5,381	2,742	2,432	2,438
Number of Court Orders Enforced	4,468	10,252	22,432	20,602	21,382	22,127	22,957	23,263	25,692	27,081

(Concluded)

NA - data not available

MGD - Millions of Gallons per Day

(1) Source : Dept. of Criminal Justice Services (DCJS) Note: Beginning in 2018, conviction rate no longer includes ACDs

(2) Exemptions processed in 2010 are for Tax Year 2011/2012, Exemptions processed in 2011 are for Tax Year 2012/2013, Exemptions processed in 2012 are for Tax Year 2013/2014, Exemptions Processed in 2013 are for Tax Year 2014/2015, Exemptions processed in 2014 are for Tax Year 2015/2016, Exemptions processed in 2015 are for Tax Year 2016/2017, Exemptions processed in 2016 are for Tax Year 2017/2018, Exemptions processed in 2017 are for Tax Year 2018/2019, Exemptions processed in 2018 are for Tax Year 2019/2020, and Exemptions processed in 2019 are for Tax Year 2020/2021.

(3) Appeals for correction of assessments are filed yearly between January 1 and March 1 with the Assessment Review Commission. The appeals filed in 2021 were for the 2022/23 tax year; ARC reviews the applications and reduces the assessment roll where appropriate. The review process is completed on or around March 10th of the following year.

(4) Includes liens sold to Nassau County by Default

(5) Data Sources: NYS WST-002, NYS WINR-1240, OCI Summary Report, CCRS/Connections, NCDSS Homeless Report

(6) Based on 2000 census - does not include Gulf War Veterans

(7) Includes Sprinkler Systems, Fire Alarm Systems, Automatic Extinguishing Systems, Hood & Duct Systems, Flammable Liquid Storage Tank Installations, Site Plans, Flammable Finish Spray Booths, etc.

(8) N/A

(9) N/A

(10) N/A (11) N/A

(11) N/A (12) N/A

(13) Nassau Assumed Operations of Cedarhurst and Lawrence Plants during 2012

(14) Decommissioned

(15) Community Service Projects cut in 2012

(16) Total Served through Countywide funding and funding to Localities.

(17) Referrals not Tracked in 2013

(18) Youths served now include the Towns of Hempstead, North Hempstead , and Oyster Bay and Cities of Long Beach and Glen Cove.

(19) The Child Protective category is now broken down into two categories, Investigative and Family Assessment

(20) The Child Protective category of On-going Units as of July 2016 were integrated into Preventive Services (Data is as of 06/2016)

(21) Reflects the total count of the exemption on the Assessment Roll, which includes parcels processed by NYS

(22) Reflects the total count of the exemption on the general(County) roll; total including School roll = 76,879

(23) Due to the COVID-19 pandemic, there was less activity in 2020

(24) N/A

(25) 2020 Caseloads are lower in all categories except Pre-Trial. Pre-Trial reflects the increased caseload as a result of Bail Reform

(26) Number represents the number of new/renewal home improvement applications received and paid.

(27) Due to COVID/Pandemic the program is currently on hold so there were no in-person trainings or consultations.

(28) Due to COVID/Pandemic the program is currently on hold so there were no AOT Voluntary Cases.

Sources: Various County of Nassau Departments, Office of Management and Budget

For more information about County Departments and Services please visit our website - www.nassaucountyny.gov